

EUCI Net Metering 2.0

Balancing policies to protect consumers

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Synapse Energy Economics

- Founded in 1996 by CEO Bruce Biewald
- Staff of 30 includes experts in energy and environmental economics and environmental compliance
- Leader for **public interest and government clients** in providing rigorous, independent analysis of the electric power sector

Consumer	Rural Affairs	Environmental
Advocates	Advocates	Advocates
State Utility Commissions	State Agencies	Federal Agencies

Where I've been active on distributed solar



Reoccurring questions and themes about net metering

Overview: Content and Analytical Approach

Questions I hope to answer by the end of the presentation

- Are these case studies applicable to my state?
- Is cross subsidization a real concern when implementing net metering?
- How can policy makers reduce cross subsidization and still meet other policy objectives?

My approach to analyzing net metering

- Recognize net metering influences and is influenced by other policies
 - Other state policies
 - Federal policies
- Always compare costs and benefits side by side on equal footing

Does this case study apply to me?

Why should we be careful about case studies?

Generally two camps bring up net-metering case studies to prove their point.

Effective

- Massachusetts
- New Jersey
- New York
- Hawaii

Expensive

- Hawaii
- Germany
- San Diego
- Sacramento

Why is Hawaii so special?

Extenuating circumstances

Electrical and literal islands

80% solar goal *(at time of DGIP)*

Everything in Hawaii is more expensive Rates are 32c/kwh

Steam units are not flexible enough to handle solar

Solar is part of a low cost resource plan

HECO hasn't finished analyzing alternative strategies to integrating solar

Distributed solar displaces utility solar

The state has an RPS but no REC program

Is cross subsidization a real concern with net metering?

Cross subsidization through rates, in theory

- Either reduced sales or increased costs can put upward pressure on rates
- Either reduced costs or increased sales can put downward pressure on rates
- Customer generation reduces sales and utility revenue which the utility needs to recover to remain financially solvent
- Net metering also helps utilities avoid costs
 - Energy
 - Line losses
 - Capacity
 - T&D
 - Environmental compliance
 - Risk
 - Market price suppression (where applicable)

Cross-subsidization: An illustrative example

- 3% (by capacity) solar penetration
- 18% capacity factor for solar
- 75% load factor
- $\circ \approx 0.41\%$ reduction in utility sales \rightarrow **only represents costs**

What are the benefits?

- If avoided cost (\$/kWh) > rate net metering customers are compensated Net metered customers subsidize ratepayers over the long term
- If avoided costs = net metering credit
 Customer impact ≈ 0.00% over the long term
- If no long term avoided costs: avoided costs ≈ 40% of volumetric rate Customer impact ≈ 0.24% over the long term

What are common ways to prevent cross subsidization?

Net metering and interconnection rules

Preventing increased T&D costs

- Caps to total net metered capacity penetration
- Caps to amount of net metered capacity on a given circuit
- Caps to size of net metered installation

Issues surrounding reduced sales

- Regulatory options (not discussed in this presentation)
- Various structures to customer site generation compensation

Don't solve a problem that isn't there.

Why do an avoided cost study?

- Helps determine if/how much cross subsidization is occurring
- Avoided costs are generally well understood and part of existing regulatory structure
- Can help commissions, utilities, and other stakeholders determine the best rate structure
- Can prevent complex, confusing rate making proceedings
- Can be used to implement effective, simple, and fair rates

To recap:

Q: Does this case study apply to me?

Q: Is cross subsidization a big concern?

Q: What are frequently suggested ways to prevent cross subsidization? A: Not perfectly. Learn from it, but don't erroneously extrapolate.

A: Maybe, but there are ways to find out for sure.

A: Limits to net metering, rate making, and avoided cost studies.

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Fixed charges vs. Minimum bills

Fixed charges vs minimum bills: A solution?

Rate structure	Fixed Charge	Variable Charge	Minimum Bill
Standard	\$5 per month	\$0.10 / kWh	\$0
Fixed charge	\$30 per month	\$0.065 / kWh	\$0
Minimum bill	\$5 per month	\$0.10 / kWh	\$30

Structured so "average" customer's bill doesn't change

Change in monthly bill (assuming no change in consumption/generation)

