

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**APPLICATION OF SOUTHWESTERN § BEFORE THE STATE OFFICE  
ELECTRIC POWER COMPANY FOR § OF  
AUTHORITY TO CHANGE RATES § ADMINISTRATIVE HEARINGS  
§  
§**

**REDACTED VERSION**

**Direct Testimony of Devi Glick**

**On Behalf of Sierra Club**

**March 31, 2021**

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(Jan. 8, 2021)

DG-3: SWEPCO Response to Requests for Information, Public

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1 **1. INTRODUCTION AND PURPOSE OF TESTIMONY**

2 **Q Please state your name and occupation.**

3 **A** My name is Devi Glick. I am a Senior Associate at Synapse Energy Economics,  
4 Inc. (“Synapse”). My business address is 485 Massachusetts Avenue, Suite 3,  
5 Cambridge, Massachusetts 02139.

6 **Q Please describe Synapse Energy Economics.**

7 **A** Synapse is a research and consulting firm specializing in energy and  
8 environmental issues, including electric generation, transmission and distribution  
9 system reliability, ratemaking and rate design, electric industry restructuring and  
10 market power, electricity market prices, stranded costs, efficiency, renewable  
11 energy, environmental quality, and nuclear power.

12 Synapse’s clients include state consumer advocates, public utilities commission  
13 staff, attorneys general, environmental organizations, federal government  
14 agencies, and utilities.

15 **Q Please summarize your work experience and educational background.**

16 **A** At Synapse, I conduct economic analysis and write testimony and publications  
17 that focus on a variety of issues related to electric utilities. These issues include  
18 power plant economics, utility resource planning practices, valuation of  
19 distributed energy resources, and utility handling of coal combustion residuals  
20 waste. I have submitted expert testimony on unit-commitment practices, plant  
21 economics, utility resource needs, and solar valuation before state utility  
22 regulators in Texas, Arizona, Connecticut, Florida, Indiana, Michigan, New  
23 Mexico, North Carolina, South Carolina, Wisconsin, and Virginia. In the course

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1 of my work, I develop in-house electricity system models and perform analysis  
2 using industry-standard electricity system models.

3 Before joining Synapse, I worked at Rocky Mountain Institute, focusing on a  
4 wide range of energy and electricity issues. I have a master's degree in public  
5 policy and a master's degree in environmental science from the University of  
6 Michigan, as well as a bachelor's degree in environmental studies from  
7 Middlebury College. I have more than seven years of professional experience as a  
8 consultant, researcher, and analyst. A copy of my current resume is attached as  
9 Exhibit DG-1.

10 **Q On whose behalf are you testifying in this case?**

11 **A** I am testifying on behalf of Sierra Club.

12 **Q Have you testified previously before the Texas Public Utility Commission**  
13 **(“Commission”)?**

14 **A** Yes. I submitted testimony in PUC Docket No. 50997, Application of  
15 Southwestern Electric Power Company for Authority to Reconcile Fuel Costs,  
16 and PUC Docket No. 49831, Application of the Southwestern Public Service  
17 Company for the Authority to Change Rates.

18 **Q What is the purpose of your testimony in this proceeding?**

19 **A** In this proceeding, I evaluate the economics of the coal units of Southwestern  
20 Electric Power Company (“SWEPCO” or the “Company”), with a particular focus  
21 on the Flint Creek and Welsh power stations. I assess three things with respect to  
22 SWEPCO’s operation of its coal fleet: (1) the prudence of SWEPCO continuing  
23 to invest in and operate Flint Creek and Welsh; (2) the prudence retrofitting Flint

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1 Creek to comply with the U.S. Environmental Protection Agency’s (“EPA”)Coal  
2 Combustion Residual (“CCR”) and Effluent Limitation Guidelines (“ELG”)  
3 regulations; and (3) the prudence of the proposed decision to convert Welsh to  
4 operate on gas.

5 **Q How is your testimony structured?**

6 **A** In Section 2, I summarize my findings and recommendations for the Commission.

7 In Section 3, I provide a summary of SWEPCO’s coal fleet, and outline the test  
8 year expenses that the Company is requesting to recover in this current docket.

9 In Section 4, I evaluate the historical economic performance of the Flint Creek  
10 and Welsh plants and calculate the Company’s net revenues during recent years. I  
11 also use the Company’s own data to evaluate each unit’s projected economic  
12 performance over the next decade.

13 In Section 5, I review the analysis that SWEPCO conducted to justify retrofitting  
14 Flint Creek to comply with the CCR Rule and ELG Rule rather than retire the  
15 plant by 2028. I evaluate the prudence of the retrofit decision relative to  
16 retirement and replacement.

17 In Section 6, I review the Company’s proposal to retrofit Welsh to operate on gas.  
18 I evaluate the analysis that the Company has performed and outline my  
19 recommendation on what actions should be required to justify such a decision.

1 **Q** **What documents do you rely upon for your analysis, findings, and**  
2 **observations?**

3 **A** My analysis relies primarily upon the workpapers, exhibits, and discovery  
4 responses of SWEPCO witnesses. I also rely on public information from prior  
5 SWEPCO proceedings and other publicly available documents.

6 **2. FINDINGS AND RECOMMENDATIONS**

7 **Q** **Please summarize your findings.**

8 **A** My primary findings are:

- 9 1. SWEPCO incurred \$153 million in net losses relative to the value of  
10 capacity and market energy at the Flint Creek Power Plant and incurred  
11 \$144 million in net losses at the Welsh Power Plant over the past six years  
12 (2015–2020).
- 13 2. SWEPCO is projected to incur \$161 million in net losses relative to the  
14 value of capacity and market energy by continuing to invest in and operate  
15 Flint Creek and incur \$266 million in net losses at Welsh over the next  
16 decade (2021–2030).
- 17 3. SWEPCO has not demonstrated the prudence of continuing to invest in  
18 and operate its Flint Creek and Welsh coal plants through each of the  
19 plants' current retirement dates.
- 20 4. SWEPCO's recent decision to incur the avoidable ELG and CCR project  
21 costs at Flint Creek, rather than retire the plant in 2028, was imprudent.
- 22 5. Much of the \$26.8 million that SWEPCO plans to spend to retrofit Flint  
23 Creek to comply with ELG and CCR requirements will be imprudently  
24 incurred over the next few years (2021–2023) if the Company goes ahead

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1 with the project, especially in light of the fact that the company could  
2 operate Flint Creek until 2028 without incurring approximately \$17.8  
3 million of these retrofit costs.

4 6. The analysis that SWEPCO performed to justify the avoidable ELG and  
5 CCR retrofit projects at Flint Creek was flawed, relied on a simplified and  
6 inaccurate modeling methodology that did not evaluate an optimized  
7 resource mix, used overly conservative solar operational assumptions,  
8 omitted consideration of critical resource options, [REDACTED]  
9 and was not transparent on how, or whether, transmission costs were  
10 evaluated and included in the results.

11 7. SWEPCO has not conducted any analysis demonstrating the prudence of  
12 retrofitting Welsh to operate on gas.

13 **Q Please summarize your recommendations.**

14 **A** Based on my findings, I offer the following chief recommendations:

- 15 1. The Commission should disallow from the test year base rate all  
16 operations and maintenance (“O&M”) and capital costs for Flint Creek  
17 and Welsh on the basis that the Company has not met the burden of  
18 demonstrating that those costs are reasonable and that it is prudent to  
19 continuing to invest in and operate the plants.
- 20 2. The Commission should find that SWEPCO’s decision during the test year  
21 to undertake the avoidable ELG and CCR projects at Flint Creek, which  
22 could be avoided by a 2028 retirement, was imprudent.
- 23 3. The Commission should not permit SWEPCO to place into rate base and  
24 charge to Texas customers any costs incurred at Flint Creek for ELG and  
25 CCR project costs that could be avoided with a 2028 plant retirement date.  
26 To the extent that any ELG and CCR project costs are already included in

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1 the test year rate base, SWEPCO should be required to complete an  
2 accounting of the ELG and CCR project costs at Flint Creek included in  
3 the test year and identify the costs that would be avoidable if the plant  
4 retired in 2028.

5 4. The Commission should not allow the recovery of future capital  
6 expenditures and fixed O&M costs at Flint Creek that are not necessary  
7 for the plant to operate beyond 2028.

8 5. Given that the current economic outlook for Welsh does not support  
9 converting the plant to gas, the Commission should require an analysis as  
10 part of the next rate case, or at the very least prior to any decision on  
11 whether to convert the plant to operate on gas.

12 6. The Commission should not allow the recovery of future capital and fixed  
13 O&M costs at Welsh associated with the plant's conversion to operate on  
14 gas until SWEPCO has presented robust analysis justifying the conversion  
15 and continued operation of the plant.

16 7. The Commission should require SWEPCO to conduct economic  
17 assessments of alternative retirement dates for Flint Creek and Welsh in its  
18 next rate case.

19 **3. SWEPCO OWNS SIX SOLID-FUEL UNITS.**

20 **Q Describe SWEPCO's coal-fired fleet.**

21 **A** The Company fully or partially owns four coal units. Units 1 and 3 at the Welsh  
22 Power Plant have a combined capacity of 1,053 megawatts ("MW") and are 100  
23 percent owned by SWEPCO. Flint Creek is a one-unit plant with a capacity of  
24 516 MW and is co-owned (50 percent each) with the Arkansas Electric

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1 Cooperative Corporation. The John W. Turk Jr. Power Plant (“Turk”) has a  
2 capacity of 650 MW and is 73.33 percent owned by SWEPCO.<sup>1</sup>

3 The Company also fully or partially owns two lignite plants. The Dolet Hills  
4 Power Station is a 650 MW mine-mouth lignite plant co-owned by SWEPCO  
5 (40.234 percent), Cleco Power LLC (“Cleco”), and two other nonaffiliated  
6 minority owners.<sup>2</sup> The Henry W. Pirkey Power Plant (“Pirkey”) is a 675 MW,  
7 mine-mouth lignite plant operated by SWEPCO (85.936 percent) and co-owned  
8 with two other nonaffiliated minority owners.<sup>3</sup>

9 **Q When does SWEPCO plan to retire or cease solid-fuel operations at each of**  
10 **these plants?**

11 **A** Dolet Hills is scheduled to retire no later than December 2021<sup>4</sup> and Pirkey is  
12 scheduled to retire in 2023.<sup>5</sup> Under the current depreciation schedule, the Welsh  
13 units will retire in 2037 and 2042;<sup>6</sup> but SWEPCO has stated that it will cease coal  
14 operation at Welsh in 2028<sup>7</sup> and is currently considering whether to convert the  
15 units to gas or to retire them outright. Flint Creek has an estimated retirement year  
16 of 2038 and the Company is currently undertaking projects to comply with the

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<sup>1</sup> Direct Testimony of Amy Jeffries, page 9 lines 1-9.

<sup>2</sup> *Id.*, Page 11 line 7-14.

<sup>3</sup> *Id.*

<sup>4</sup> Direct Testimony of A. Malcolm Smoak, page 5 lines 16-17.

<sup>5</sup> SWEPCO to End Coal Operations at Two Plants, Upgrade a Third. November 5, 2020.  
Accessible at <https://www.swepco.com/company/news/view?releaseID=5847>

<sup>6</sup> Schedule IV Plant Retire TX 2019.

<sup>7</sup> SWEPCO to End Coal Operations at Two Plants, Upgrade a Third. November 5, 2020.  
Accessible at <https://www.swepco.com/company/news/view?releaseID=5847>

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1 ELG and CCR regulations that are at least partially avoidable if the plant retires  
2 by 2028.<sup>8</sup> Turk has an estimated retirement year of 2067.<sup>9</sup>

3 **Q Which units do you address in this testimony?**

4 **A** My testimony focuses on the economic performance and the operational and  
5 planning practices at the Flint Creek and Welsh units.

6 Although I have significant concerns with the uneconomic operational practices at  
7 Pirkey and Dolet Hills, the Company has announced near-term retirement dates  
8 for both plants. Therefore, I do not evaluate the units' recent or long-term  
9 economic performance. In addition, Turk is the newest coal unit in SWEPCO's  
10 fleet, so despite my concerns with the plant's long-term economics, I focus on the  
11 economics of SWEPCO's three older and most costly coal units in my testimony.

12 **Q What is SWEPCO asking for in this rate case?**

13 **A** SWEPCO is requesting an increase in base rates of 30.31 percent over adjusted  
14 Texas retail Test Year rate revenue.<sup>10</sup> The Company is using the historical period  
15 April 2019–March 2020 (adjusted for known and measurable change) for the  
16 Company's test year.<sup>11</sup>

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<sup>8</sup> Ex. DG-2, SWEPCO, Flint Creek APDES Permit Modification Application (Jan. 8, 2021); SWEPCO Response to Sierra Club Request 1-9(d); Direct Testimony of Monte McMahon, page 7 table 2.

<sup>9</sup> Schedule IV Plant Retire TX 2019.

<sup>10</sup> SWEPCO Petition and Statement of Intent to Change Rates, page 4.

<sup>11</sup> Direct Testimony of Thomas Brice, page 4 lines 10-12.

1 **Q** What power plant expenses is SWEPCO attempting to recover through this  
 2 rate case?

3 **A** SWEPCO seeks to recover fixed and variable O&M expenses and ongoing capital  
 4 expenditures, including a portion of spending on environmental retrofits.

5 **Q** What solid-fuel power plant O&M expenses and capital expenditures did  
 6 SWEPCO include in the test year?

7 **A** SWEPCO’s total test year O&M expenses totaled \$91.9 million and capital  
 8 expenditures totaled \$34.6 million at its solid-fuel units (see Table 1).<sup>12</sup>

9 **Table 1: Test year (April 2019–March 2020) O&M expenses and capital**  
 10 **expenditures by plant**

<b>Plant</b>	<b>O&amp;M Expenses (\$Millions)</b>	<b>Capital Expenditures (\$Millions)</b>
Flint Creek	\$9.8	\$3.4
Turk	\$19.0	\$6.9
Welsh	\$28.3	\$6.8
Dolet Hills	\$12.5	\$1.5
Pirkey	\$22.3	\$16.0
<b>Total</b>	<b>\$91.9</b>	<b>\$34.6</b>

11 *Source: Schedule H-1.2b, Schedule H-12c. SWEPCO Response to CARD Request 1-16,*  
 12 *Supplemental Attachment 2.*

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<sup>12</sup> Schedule H-1.2b; Schedule H-12c; SWEPCO Response to CARD Request 1-16, Supplemental Attachment 2.

1 **Q Does the Commission consider the reasonableness of capital expenditures**  
2 **through resource planning dockets in the state of Texas?**

3 **A** No, Texas does not have an official resource planning process. Therefore, it is  
4 especially important for the Commission to address resource planning concerns  
5 through rate cases in test year spending.

6 **Q What portion of the ELG and CCR project costs at Flint Creek are avoidable**  
7 **if the plant retires in 2028?**

8 **A** It appears that around \$17.3 million of SWEPCO's share of the total project costs  
9 are avoidable if Flint Creek retires in 2028.<sup>13</sup> The remaining \$8.8 million will be  
10 incurred regardless to close the Primary Bottom Ash Pond.<sup>14</sup>

11 **4. FLINT CREEK AND WELSH HAVE BEEN, AND ARE PROJECTED TO CONTINUE TO BE,**  
12 **UNECONOMIC.**

13 **Q Please summarize your findings on the economic performance of the Flint**  
14 **Creek and Welsh units.**

15 **A** I find that SWEPCO incurred net losses of \$153 million and \$144 million at Flint  
16 Creek and Welsh respectively over the past six years. Further, the Flint Creek and  
17 Welsh units are projected to continue to incur net losses over the next decade of

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<sup>13</sup> SWEPCO Response to Sierra Club Request 2-17, Attachment 1; SWEPCO Response to Sierra Club Request 1-9; SWEPCO Response to Sierra Club Request 3-2.

<sup>14</sup> The Company provided a total project cost of \$26,793,000 in SWEPCO Response to Sierra Club Request 1-9, Attachment 1, but then a slightly different cost of \$26,081,313 in SWEPCO Response to Sierra Club Request 2-17, Attachment 1. It is unclear which number is most current and accurate.

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1           \$161 million and \$266 million respectively. In all my net loss calculations, I  
2           relied on projected unit costs provided by the Company, and the Company's own  
3           power market price forecast and capacity price forecast. I also ran a conservative  
4           sensitivity using the Southwest Power Pool's ("SPP") Cost of New Entry  
5           ("CONE") as a proxy for value of capacity in the region<sup>15</sup> and found that Flint  
6           Creek would still incur net losses of \$27 million over the next decade, while  
7           Welsh would incur positive net revenues with this high capacity price assumption.

8           ***i. Flint Creek and Welsh incurred net losses of \$153 million and \$144 million***  
9           ***respectively over the past six years.***

10       **Q     Describe how the Company has been operating the Flint Creek and Welsh**  
11       **units over the past six years.**

12       **A     Over the last six years, SWEPCO operated Flint Creek at an average capacity**  
13       **factor of 53 percent, and the Welsh Units at an average capacity factor of 52**  
14       **percent. Capacity factors have been declining in recent years across all three units,**  
15       **with the plants' utilization dropping slightly in 2019 before plummeting in 2020.<sup>16</sup>**  
16       **These are low capacity factors for plants with such high fixed costs.**

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<sup>15</sup> In SPP, CONE is calculated based on the revenue needed to cover the capital and fixed costs of a hypothetical gas-burning peaking facility. This is a conservative estimate because unless a region is capacity constrained (which it is not, as evident by SWEPCO's incredibly low capacity price forecast), then capacity can generally be procured for less than the cost of building an entirely new peaking plant.

<sup>16</sup> EIA Form 923.

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1 **Q How did Flint Creek perform in recent years?**

2 **A** At Flint Creek, SWEPCO incurred net negative revenues on a forward-looking<sup>17</sup>  
3 basis in every year over the past six years (2015–2020), totaling \$153 million  
4 (\$2020).<sup>18</sup> This works out to an average of \$25 million in net losses relative to the  
5 market every year. Even excluding the \$114 million associated with the  
6 installation of flue-gas desulfurization (“FGD”) for compliance with the Mercury  
7 Air Toxics Standards (“MATS”),<sup>19</sup> SWEPCO’s share of the unit incurred \$35  
8 million (\$2020) in net negative revenues for an average of \$6 million in losses  
9 annually. This shows exactly how poorly the unit has performed relative to the  
10 market value of the unit’s energy and capacity.

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<sup>17</sup> Forward-looking cost analysis looks at all costs that are incurred due to the continued operation of the plant, and therefore could be avoided by the retirement of the plant. All capital and fixed costs that had or have already been incurred, such as prior capital investments and fixed operating costs, are excluded from this analysis, as the decision to retire or operate the plant has no impact on their incursion.

<sup>18</sup> Schedule H-5-3.b; SWEPCO Response to Sierra Club Request 1-7 Attachment 2; SWEPCO Response to Sierra Club Request 1-7 Attachment 3; SWEPCO Response to Sierra Club Request 2-6, HS Attachment 1; SWEPCO Response to Sierra Club Request 2-13, HS Attachment 1; SWEPCO Response to CARD Request 1-16, Supplemental Attachment 2; SWEPCO Response to CARD Request 1-26, 1-26\_2H2016\_Base\_Attachment\_1, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020); SWEPCO Response to CARD Request 1-26, 1-26\_2H2018\_Base\_Attachment\_2, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020); SWEPCO Response to CARD Request 1-26, 1-26\_1H2019\_Base\_Attachment\_3, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020).

<sup>19</sup> Schedule H-5-3.b.

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1  
2

**Table 2: HS historical net revenues of Flint Creek and Welsh Units 1 and 3, 2015–2020 (2020 \$Million)**

	2015	2016	2017	2018	2019	2020	Total
Flint Creek	██████	██████	████	██████	██████████	██████████	(\$152.7)
Welsh 1&3	██████████	██████████	██████	██████	████	████	(\$143.9)

3  
4  
5  
6  
7  
8  
9  
10  
11

*Source: Schedule H-5-3.b; SWEPCO Response to Sierra Club Request 1-7 Attachment 2; SWEPCO Response to Sierra Club Request 1-7 Attachment 3; SWEPCO Response to Sierra Club Request 2-6, HS Attachment 1; SWEPCO Response to Sierra Club Request 2-13, HS Attachment 1; SWEPCO Response to CARD Request 1-16, Supplemental Attachment 2; SWEPCO Response to CARD Request 1-26, 1-26\_2H2016\_Base\_Attachment\_1, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020); SWEPCO Response to CARD Request 1-26, 1-26\_2H2018\_Base\_Attachment\_2, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020); SWEPCO Response to CARD Request 1-26,1-26\_1H2019\_Base\_Attachment\_3, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020).*

12

**Q How did Welsh Units 1 and 3 perform in recent years?**

13  
14  
15  
16  
17

**A** At the Welsh Plant, SWEPCO incurred net negative revenues on a forward-looking basis over the years 2015–2020 totaling \$144 million (\$2020).<sup>20</sup> This works out to an average of \$24 million in losses each year. Just as at Flint Creek, SWEPCO incurred a large capital expenditure at Welsh to install FGD to comply with MATS.

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<sup>20</sup> Schedule H-5-3.b; SWEPCO Response to Sierra Club Request 1-7 Attachment 2; SWEPCO Response to Sierra Club Request 1-7 Attachment 3; SWEPCO Response to Sierra Club Request 2-6, HS Attachment 1; SWEPCO Response to Sierra Club Request 2-13, HS Attachment 1; SWEPCO Response to CARD Request 1-16, Supplemental Attachment 2; SWEPCO Response to CARD Request 1-26, 1-26\_2H2016\_Base\_Attachment\_1, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020); SWEPCO Response to CARD Request 1-26, 1-26\_2H2018\_Base\_Attachment\_2, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020); SWEPCO Response to CARD Request 1-26,1-26\_1H2019\_Base\_Attachment\_3, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020).

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1 While the plant appears to incur positive net revenues when the environmental  
2 capital expenditures are removed, as with all capital expenditures that the  
3 Company incurs each year, the project costs must be covered by the unit's energy  
4 market revenue and any capacity value over the lifetime of the project.<sup>21</sup> On  
5 average, if a plant is covering its annual capital expenditures (on top of its other  
6 fixed and variable costs) with its energy market revenue and capacity value, it  
7 makes sense to continue to operate the plant. But if the plants costs are  
8 consistently higher than its revenue and value over a sustained period, then  
9 ratepayers would be better off if the Company did not run the plant and instead  
10 purchased energy and capacity from the market.

11 With respect to Welsh, if the Company was projecting that it would earn  
12 significant net revenues at the plant over the next decade then it would be possible  
13 to recover the costs associated with prior large capital investments. But, as I will  
14 discuss in the next section, SWEPCO is, in fact, projected to incur net losses at  
15 Welsh over the next decade.

16 **Q Explain how you calculated the values displayed in Table 2.**

17 **A** I calculated the net revenues in Table 2 using the Company's own data on unit  
18 costs and revenues.

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<sup>21</sup> SPP does not have a capacity market, but I still use SWEPCO's capacity price forecast as a proxy for the value of capacity in the region. I also ran sensitivities using SPP CONE as a proxy for the capacity value.

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1 For costs, SWEPCO provided historical fuel costs<sup>22</sup> and total O&M costs<sup>23</sup> by  
2 unit for each historical year between 2015–2020. The Company also provided  
3 historical capital expenditures (including environmental projects)<sup>24</sup> for the period  
4 2015–March 2020<sup>25</sup> but did not provide actual costs incurred for April–December  
5 of 2020.

6 The projected project cost data that SWEPCO did provide for 2020 on Schedule  
7 H-5-3.b<sup>26</sup> was incorrect and out of date. This was evident by the inclusion of \$6.3  
8 million for a dry-bottom ash conversion project at Welsh in 2020, and another  
9 \$45.5 million over the subsequent three years, that the Company is not planning  
10 to spend. We know this because SWEPCO has filed a permit that reflects the  
11 Company’s decision to cease coal combustion on or before December 31, 2028,  
12 and therefore to not proceed with the project.<sup>27</sup> [REDACTED]

13 [REDACTED]  
14 [REDACTED].<sup>28</sup> Given this conflicting but limited  
15 data, I had to rely on the projections from Schedule H-5-3.b as the basis for  
16 capital expenditures for 2020, but I removed the large projected capital costs  
17 associated with the dry bottom ash project for Welsh.<sup>29</sup>

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<sup>22</sup> SWEPCO Response to Sierra Club Request 1-7 Attachment 3.

<sup>23</sup> SWEPCO Response to Sierra Club Request 1-7 Attachment 2.

<sup>24</sup> Schedule H-5-3.b.

<sup>25</sup> Schedule H-5-3.b; SWEPCO Response to CARD Request 1-16, Supplemental Attachment 2.

<sup>26</sup> Schedule H-5-3.b.

<sup>27</sup> SWEPCO Response to Sierra Club Request 3-2(e).

<sup>28</sup> SWEPCO Response to Sierra Club Request 2-6, HS Attachment 1.

<sup>29</sup> Schedule H-5-3.b.

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1 I add the capital expenditure costs to the fuel and O&M costs to get total unit  
2 costs.

3 For revenues, SWEPCO provided energy and ancillary market revenues<sup>30</sup> from  
4 selling the energy from each unit into the SPP market. Although SPP does not  
5 have a capacity market, and therefore the Company earned no capacity market  
6 revenues over the years 2015–2020, I included a capacity value calculated based  
7 on the Company’s forward capacity price forecast produced between the years of  
8 2016–2019.<sup>31</sup> I summed energy, ancillary, and capacity revenue to get total unit  
9 revenues.

10 Finally, I calculated the difference in each year between unit costs and revenues to  
11 produce the net revenues at each plant, shown in Table 2.

12 **Q Did you also evaluate the units’ operational performance?**

13 **A** Yes, I looked Flint Creek and Welsh Units 1 and 3’s operational performance in  
14 2020 based on the Company’s fuel<sup>32</sup> and O&M data,<sup>33,34</sup> and SPP Locational

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<sup>30</sup> SWEPCO Response to Sierra Club Request 2-13, HS Attachment 1.

<sup>31</sup> SWEPCO Response to CARD Request 1-26, 1-26\_2H2016\_Base\_Attachment\_1, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020); SWEPCO Response to CARD Request 1-26, 1-26\_2H2018\_Base\_Attachment\_2, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020); SWEPCO Response to CARD Request 1-26, 1-26\_1H2019\_Base\_Attachment\_3, PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020).

<sup>32</sup> SWEPCO Response to Sierra Club Request 1-7 Attachment 3.

<sup>33</sup> SWEPCO Response to Sierra Club Request 1-7 Attachment 2.

<sup>34</sup> SWEPCO did not break out variable and fixed O&M in its historical data. I estimated historic VOM by finding the ratio of variable O&M to total O&M in the Company’s

1 Marginal Prices.<sup>35</sup> I found that on a variable basis, Welsh Units 1 and 3 incurred  
2 net negative revenues in 2020, while Flint Creek incurred net positive revenues.  
3 But, critically, each unit incurred significant net revenue losses across many  
4 months in 2020: at Welsh 1, net losses were incurred during 4 of the 9 months the  
5 unit was operating, at Welsh 3 during 7 of 12 months, and at Flint Creek during 6  
6 of the 11 months the unit was operating. In total, the three units incurred \$14.5  
7 million in losses across these uneconomic months, meaning that Texas ratepayers  
8 would have been \$14.5 million better off if the units had not operated at all during  
9 these months and SWEPCO had instead purchased energy from the market.

10 *ii. Flint Creek and Welsh are projected to continue to incur significant losses over*  
11 *the next decade of \$161 million and \$266 million respectively.*

12 **Q How does the Company project it will operate the Flint Creek and Welsh**  
13 **plants over the next decade?**

14 **A** SWEPCO's own analysis projects dramatically decreasing utilization of the Flint  
15 Creek and Welsh units. Specifically, over the next decade (2021–2030)  
16 SWEPCO's modeling shows Flint Creek operating at only a [REDACTED] capacity  
17 factor and the Welsh units operating at only a [REDACTED] capacity factor.<sup>36</sup> These  
18 capacity factors roughly match those produced in the Company's Unit Disposition  
19 Study that was completed in February 2020.<sup>37</sup> As shown in Figure 1 below, this

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projected costs provided in SWEPCO Response to Sierra Club Request 1-8, HS Attachment 1. I applied that ratio to the historic total O&M values.

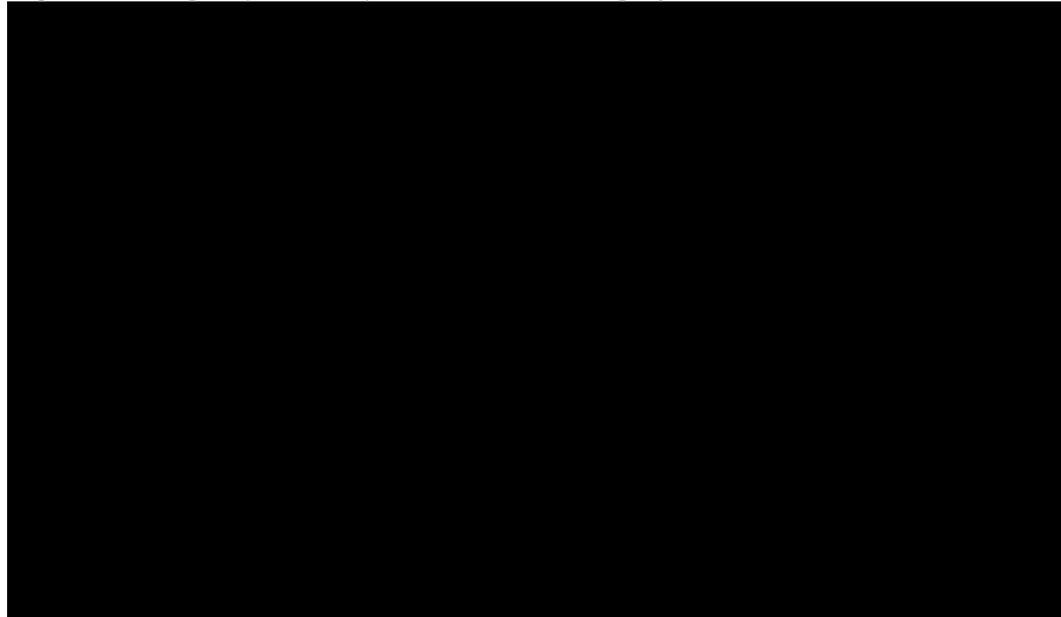
<sup>35</sup> SPP Day Ahead Market LMPs available at <https://marketplace.spp.org/pages/da-lmp-by-location>.

<sup>36</sup> SWEPCO Response to Sierra Club Request 1-8, HS Attachment 1.

<sup>37</sup> SWEPCO Response to Sierra Club Request 2-2, HS Attachments 1–11; SWEPCO Response to Sierra Club Request 4-1.

1 represents a substantial decrease in utilization relative to the recent performance.  
2 These results indicate that there are lower-cost options that the Company can use  
3 to serve load and that Flint Creek and Welsh are relatively more expensive and  
4 less competitive than market energy and other Company resources. Given the  
5 significant deviation between the Company’s projected capacity factors and its  
6 historical performance, I evaluated the units’ projected revenues using both the  
7 projected, as well as historical, capacity factors. I will discuss the results of both  
8 sets of analysis below.

9 **Figure 1: HS capacity factors by unit—historical and projected**



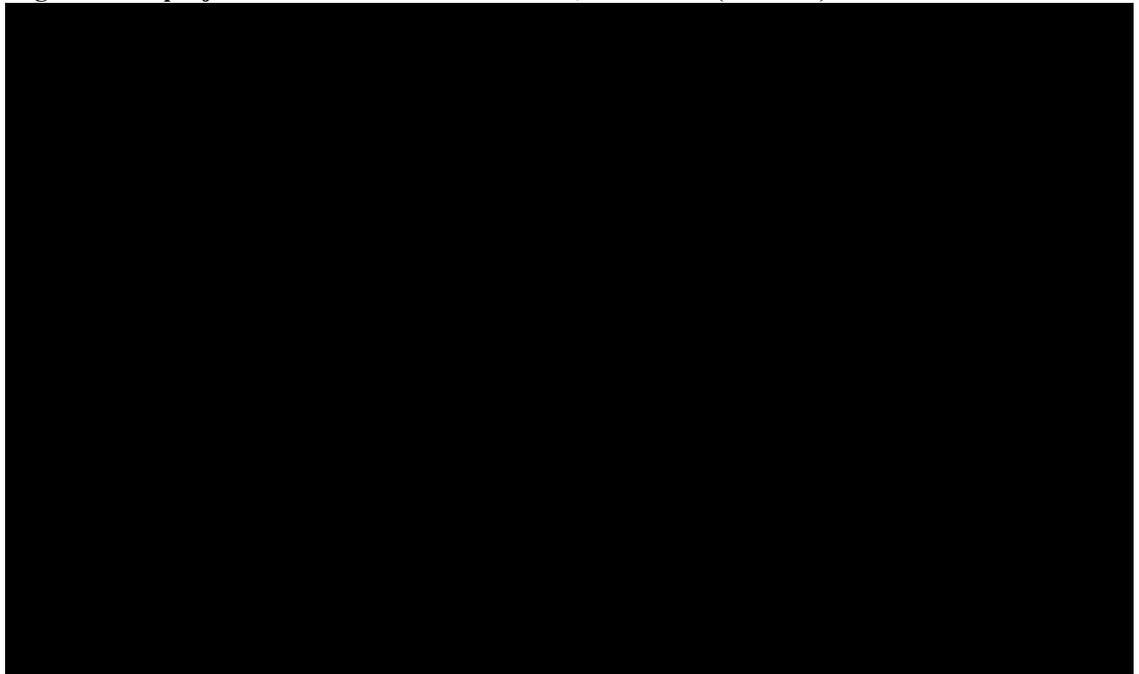
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*Source: SWEPCO Response to Sierra Club Request 1-8, HS Attachment 1.  
Note: The historical line shows the historical capacity factor assumption used for the capacity factor sensitivities.*

1   **Q**    **What did you find regarding the forward-looking economics of Flint Creek**  
2           **over the next decade?**

3   **A**    As shown in Figure 2, I find that SWEPCO is projected to incur net losses at Flint  
4           Creek of \$161 million (on a present value basis) over the next decade or an  
5           average of \$21 million per year (2020\$) at Flint Creek. These results are based on  
6           valuing capacity at SWEPCO’s projected Capacity Price.<sup>38</sup>

7           **Figure 2: HS projected net revenue at Flint Creek, 2021–2030 (\$Million)**



8  
9           *Source: Schedule H-5-3.b; SWEPCO Response to Sierra Club Request 1-8, HS Attachment 1;*  
10          *SWEPCO Response to Sierra Club Request 1-9, Attachment 1; SWEPCO Response to Sierra Club*  
11          *Request 2-6, HS Attachment 1; SWEPCO Response to Sierra Club Request 2-6, HS Attachment 2;*  
12          *SWEPCO Response to CARD Request 2-10, Supplemental Attachment 2; EPA CAMD data.*

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<sup>38</sup> SWEPCO Response to CARD Request 2-10, Supplemental Attachment 2.

1 **Q** What did you find regarding Flint Creek’s performance under a different  
2 capacity price and capacity factor assumption?

3 **A** As shown in Table 3, I find that regardless of the capacity price and capacity  
4 factor assumptions, the unit is projected to incur net revenue losses. I conducted a  
5 sensitivity using a significantly higher capacity price represented by the SPP  
6 CONE.<sup>39</sup> CONE is “the total annual net revenue (net of variable operating costs)  
7 that a new generation resource would need to recover its capital investment and  
8 fixed costs, given reasonable expectations about future recovery over its  
9 economic life.”<sup>40</sup> The CONE values are calculated based on the cost to build a  
10 new natural gas-fired peaking facility in SPP.<sup>41</sup> This is a very conservative  
11 capacity value estimate because unless a region is capacity constrained (which it  
12 is not, as evident by SWEPCO’s incredibly low capacity price forecast) then  
13 capacity can generally be procured for less than the cost of building an entirely  
14 new peaking plant.

15 But even under this incredibly conservative capacity price assumption, Flint  
16 Creek is still projected to incur net losses of nearly \$27 million in present value  
17 over the next decade, or \$3.5 million annually (2020\$).

18 I also evaluated the unit’s net revenue assuming a higher capacity factor.  
19 Increasing the unit’s capacity factor to 2019 levels has a very minimal impact on

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<sup>39</sup> Southwest Power Pool – Open Access Transmission Tariff, Sixth Revised Volume No.1 – Attachment AA Resource Adequacy – Attachment AA Section 14. Cost of New Entry. Available at: <https://spp.org/documents/58599/cone-effective%207-1-2018.pdf>

<sup>40</sup> PJM Cost of New Entry, The Brattle Group. April 2018. Available at: <https://www.pjm.com/~media/committees-groups/committees/mic/20180425-special/20180425-pjm-2018-cost-of-new-entry-study.ashx>.

<sup>41</sup> Southwest Power Pool – Open Access Transmission Tariff, Sixth Revised Volume No.1 – Attachment AA Resource Adequacy – Attachment AA Section 14. Cost of New Entry. Available at: <https://spp.org/documents/58599/cone-effective%207-1-2018.pdf>.

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1 the unit’s performance, with net revenue losses improving by only \$1 million to  
 2 total of \$159.5 million (present value). In fact, I find that there is no capacity  
 3 factor that would produce positive net revenue results at Flint Creek under either  
 4 the AEP capacity price forecast or the SPP CONE capacity price.

5 **Table 3: HS projected net revenues at Flint Creek with capacity price and capacity**  
 6 **factor sensitivities (2020 \$Million)**

<i>(Million \$2020)</i>	<b>AEP Capacity Price</b>		<b>SPP CONE Capacity Price</b>	
	<b>Projected CF</b>	<b>Historical CF</b>	<b>Projected CF</b>	<b>Historical CF</b>
<b>2021</b>	██████	██████	██████	██████
<b>2022</b>	██████	██████	██████	██████
<b>2023</b>	██████	██████	██████	██████
<b>2024</b>	██████	██████	██████	██████
<b>2025</b>	██████	██████	██████	██████
<b>2026</b>	██████	██████	██████	██████
<b>2027</b>	██████	██████	██████	██████
<b>2028</b>	██████	██████	██████	██████
<b>2029</b>	██████	██████	██████	██████
<b>2030</b>	██████	██████	██████	██████
<b>NPV Nominal</b>	<b>(\$159.5)</b>	<b>(\$160.6)</b>	<b>(\$25.64)</b>	<b>(\$26.76)</b>
<b>Annual Average (\$2020)</b>	<b>(\$20.1)</b>	<b>(\$20.8)</b>	<b>(\$2.77)</b>	<b>(\$3.46)</b>

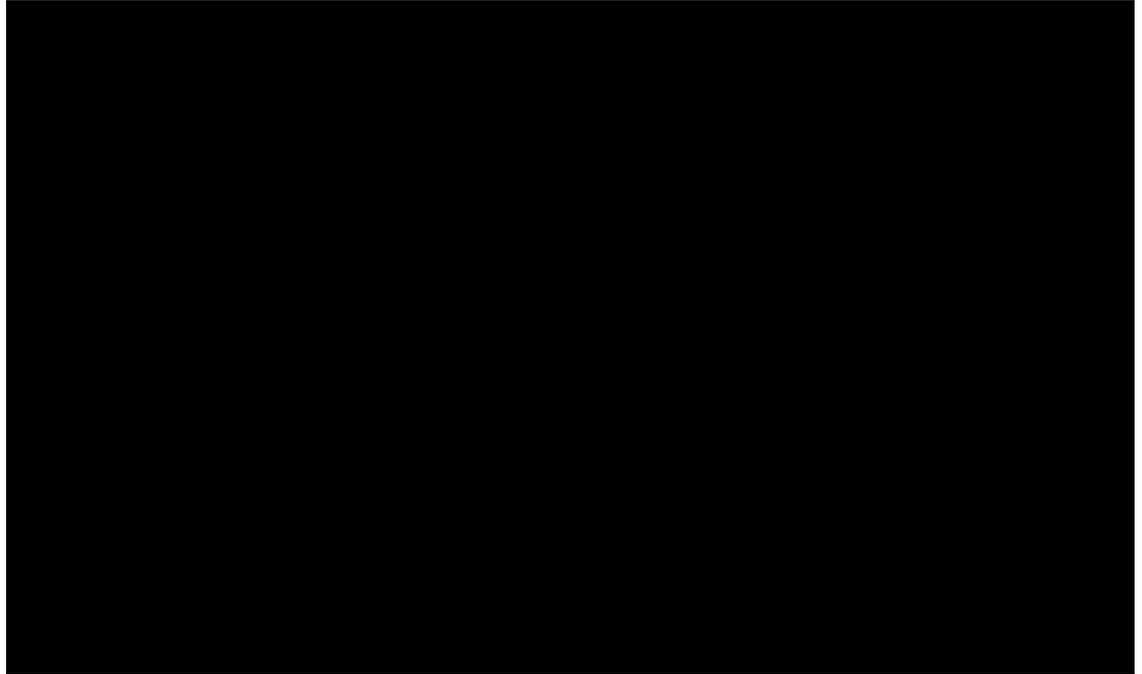
7 *Source: Schedule H-5-3.b; SWEPCO Response to Sierra Club Request 1-8, HS Attachment 1;*  
 8 *SWEPCO Response to Sierra Club Request 1-9, Attachment 1; SWEPCO Response to Sierra Club*  
 9 *Request 2-6, HS Attachment 1; SWEPCO Response to Sierra Club Request 2-6, HS Attachment 2;*  
 10 *SWEPCO Response to CARD Request 2-10, Supplemental Attachment 2; EPA CAMD data.*

11 **Q What did you find regarding the forward-looking economics of Welsh over**  
 12 **the next decade?**

13 **A** As shown in Figure 3, I find that Welsh Units 1 and 3 are projected to incur net  
 14 losses of \$266 million over the next decade (on a present value basis) or an  
 15 average of \$35 million per year (2020\$).

1

**Figure 3: HS projected net revenue at Welsh, 2021–2030 (\$Million)**



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*Source: Schedule H-5-3.b; SWEPCO Response to Sierra Club Request 1-8, HS Attachment 1; SWEPCO Response to Sierra Club Request 1-9, Attachment 1; SWEPCO Response to Sierra Club Request 2-6, HS Attachment 1; SWEPCO Response to Sierra Club Request 2-6, HS Attachment 2; SWEPCO Response to CARD Request 2-10, Supplemental Attachment 2; EPA CAMD data.*

7

**Q Explain what the results at Welsh look like under an alternative capacity price?**

8

9

**A** As shown in Table 4, the results of the net revenue analysis at Welsh are heavily dependent on how capacity is valued. For example, when capacity is priced using SPP CONE instead of SWEPCO’s fundamental capacity price forecast, the plant nets positive revenues over the next decade.

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**Table 4: HS projected net revenues at Welsh with capacity price and capacity factor sensitivities (2020 \$Million)**

<i>(Million \$2020)</i>	<b>AEP Capacity Price</b>		<b>SPP CONE Capacity Price</b>	
	<b>Projected CF</b>	<b>Historical CF</b>	<b>Projected CF</b>	<b>Historical CF</b>
<b>2021</b>				
<b>2022</b>				
<b>2023</b>				
<b>2024</b>				
<b>2025</b>				
<b>2026</b>				
<b>2027</b>				
<b>2028</b>				
<b>2029</b>				
<b>2030</b>				
<b>NPV Nominal</b>	<b>(\$416.0)</b>	<b>(\$266.4)</b>	<b>\$130.4</b>	<b>\$279.9</b>
<b>Annual Average (\$2020)</b>	<b>(\$52.7)</b>	<b>(\$35.0)</b>	<b>\$18.1</b>	<b>\$35.8</b>

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*Source: Schedule H-5-3.b; SWEPCO Response to Sierra Club Request 1-8, HS Attachment 1; SWEPCO Response to Sierra Club Request 1-9, Attachment 1; SWEPCO Response to Sierra Club Request 2-6, HS Attachment 1; SWEPCO Response to Sierra Club Request 2-6, HS Attachment 2; SWEPCO Response to CARD Request 2-10, Supplemental Attachment 2; EPA CAMD data.*

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I calculated a break-even capacity value for Welsh, that is the capacity price that would allow the plant to net zero dollars in both losses and revenues through 2030 and found a value of \$132.43/MW-day. This price falls squarely in the middle between SWEPCO’s capacity price forecast over this same period (2021–2030), which averages \$31.66/MW-day,<sup>42</sup> and SPP CONE at \$234.55/MW-day.<sup>43</sup>

<sup>42</sup> SWEPCO Response to CARD Request 2-10, Supplemental Attachment 2.

<sup>43</sup> Southwest Power Pool – Open Access Transmission Tariff, Sixth Revised Volume No.1 – Attachment AA Resource Adequacy – Attachment AA Section 14. Cost of New Entry. Available at: <https://spp.org/documents/58599/cone-effective%207-1-2018.pdf>

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1 This means that in order for Welsh to provide net value to its customers, the value  
2 of capacity has to be more than quadruple from where the Company is forecasting  
3 capacity prices today. While this is not impossible, it is not a prudent assumption  
4 for system planning. As I will discuss in Section 6, this shows how important it is  
5 for SWEPCO to perform robust analysis to evaluate the cost of continuing to  
6 operate Welsh before it makes any significant investments in the unit that will  
7 lock ratepayers into more fixed and capital costs.

8 **Q What happens to the results if the Welsh units operate more than projected?**

9 **A** As shown in Table 4, when historical capacity factors are used and capacity is  
10 valued based on AEP Capacity prices, the plant still nets negative revenues of  
11 \$416 million (present value). Further, there is no capacity factor that would make  
12 the Welsh plant incur positive net revenues with capacity valued at the AEP  
13 capacity price. As discussed above, when SPP CONE is used to value capacity,  
14 the plant incurs net positive revenues even at the Company's low projected  
15 capacity factors.

16 **Q How did you calculate the net revenue values shown in Figure 2 (Flint Creek)**  
17 **and Figure 3 (Welsh)?**

18 **A** I calculated the values shown in Figure 2 and Figure 3 using the Company's own  
19 projections of unit costs and operation over the next decade. SWEPCO provided  
20 the outputs from a recent run of its PLEXOS production cost model, which  
21 included capacity factors, fixed and variable O&M costs, fuel costs, and  
22 generation.<sup>44</sup> The Company also provided a schedule of planned capital

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<sup>44</sup> SWEPCO Response to Sierra Club Request 1-8, HS Attachment 1.

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1 expenditures<sup>45</sup> for the years 2021–2030 and the cost of its project to upgrade Flint  
2 Creek to comply with CCR and ELG regulations.<sup>46</sup> The itemized historical (2016–  
3 March 2020)<sup>47</sup> and projected (2021–2030)<sup>48</sup> capital expenditures schedule  
4 provided by the Company contained only approximately half of the \$26.8  
5 million<sup>49</sup> ELG and CCR project<sup>50</sup> costs. I calculated the amount that was  
6 unaccounted-for and spread it over the years 2021–2023 as an additional  
7 environmental capital cost. I added together the costs for fuel, fixed and variable  
8 O&M, capital expenditures and the outstanding ELG and CCR project costs to get  
9 total unit costs by year.

10 I calculated energy market revenue by multiplying the projected annual  
11 generation output from the PLEXOS model<sup>51</sup> by the Company’s 2021 energy  
12 market power price forecast for the SPP Central Region.<sup>52</sup> I assumed that the ratio  
13 of peak to off-peak generation would be roughly the same over the next decade as  
14 it was over the past six years.<sup>53</sup> Even though SPP does not have a capacity market,  
15 I estimated a capacity value by applying the capacity prices for the SPP Central  
16 Region calculated by SWEPCO<sup>54</sup> to the Company’s megawatt share of each unit’s

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<sup>45</sup> SWEPCO Response to Sierra Club Request 2-6, HS Attachment 1; SWEPCO Response to Sierra Club Request 2-6, HS Attachment 2.

<sup>46</sup> SWEPCO Response to Sierra Club Request 1-9, Attachment 1.

<sup>47</sup> Schedule H-5-3.b.

<sup>48</sup> SWEPCO Response to Sierra Club Request 2-6, HS Attachment 2.

<sup>49</sup> SWEPCO Response to Sierra Club Request 1-9, Attachment 1.

<sup>50</sup> Project “000020379 FLC U1 DBA Convert (CCR/ELG)” on Schedule H-5-3.b and in SWEPCO Response to Sierra Club Request 2-6, HS Attachment 2.

<sup>51</sup> SWEPCO Response to Sierra Club Request 1-8, HS Attachment 1.

<sup>52</sup> SWEPCO Response to CARD Request 2-10, Supplemental Attachment 2.

<sup>53</sup> I calculated the historical peak to off-peak ratio based on EPA’s Clean Air Markets Division (“CAMD”) hourly generation data.

<sup>54</sup> SWEPCO Response to CARD Request 2-10, Supplemental Attachment 2.

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1 capacity. As a sensitivity, I also calculated the value of capacity at SPP’s CONE,  
2 a highly conservative assumption.

3 I then found the difference between the projected revenues and costs for each unit  
4 in each year. These values represent the projected net revenues of the units.

5 **Q What do you conclude regarding the economic status of the Flint Creek and**  
6 **Welsh units?**

7 **A** As summarized in Table 5, I find that under any reasonable capacity value  
8 assumption, SWEPCO has incurred significant losses at both plants over the past  
9 six years and is projected to continue to incur significant losses at both plants over  
10 the next decade. Further, the Company’s own analysis shows that the plants are  
11 projected to be operated at extremely low capacity factors moving forward.

12 **Table 5: HS summary of historical and projected net revenue at Flint Creek and**  
13 **Welsh (\$Million)**

	<b>2015-2020</b>	<b>2021-2030</b>	
	<b>Historical Net Revenue (\$2020)</b>	<b>Projected NPV (Nominal)</b>	<b>Projected Annual Average Cost (\$2020)</b>
<b>Flint Creek</b>	<b>(\$153)</b>	<b>(\$161)</b>	<b>(\$21)</b>
<b>Welsh</b>	<b>(\$144)</b>	<b>(\$266)</b>	<b>(\$35)</b>

14 *Source: Schedule H-5-3.b; SWEPCO Response to Sierra Club Request 1-7 Attachment 2;*  
15 *SWEPCO Response to Sierra Club Request 1-7 Attachment 3; SWEPCO Response to Sierra Club*  
16 *Request 1-8, HS Attachment 1; SWEPCO Response to Sierra Club Request 1-9, Attachment;*  
17 *SWEPCO Response to Sierra Club Request 2-6, HS Attachment 1; SWEPCO Response to Sierra*  
18 *Club Request 2-6, HS Attachment 2; SWEPCO Response to Sierra Club Request 2-13, HS*  
19 *Attachment 1; SWEPCO Response to CARD Request 1-16, Supplemental Attachment 2; SWEPCO*  
20 *Response to CARD Request 2-10, Supplemental Attachment 2; SWEPCO Response to CARD*  
21 *Request 1-26, 1-26\_2H2016\_Base\_Attachment\_1, PUC Docket 50997, SOAH 473-20-4204 (filed*  
22 *Aug. 3, 2020); SWEPCO Response to CARD Request 1-26, 1-26\_2H2018\_Base\_Attachment\_2,*  
23 *PUC Docket 50997, SOAH 473-20-4204 (filed Aug. 3, 2020); SWEPCO Response to CARD*  
24 *Request 1-26,1-26\_1H2019\_Base\_Attachment\_3, PUC Docket 50997, SOAH 473-20-4204 (filed*  
25 *Aug. 3, 2020); EPA CAMD data.*

1 **5. SWEPCO IS IMPRUDENTLY INVESTING \$26.8 MILLION TO RETROFIT FLINT CREEK**  
2 **TO EXTEND THE LIFE OF THE PLANT BEYOND 2028.**

3 **Q What is SWEPCO’s plan or proposal with regards to Flint Creek?**

4 **A** SWEPCO has decided to retrofit the Flint Creek plant to comply with the Effluent  
5 Limitations Guidelines (“ELG”) and Coal Combustion Residuals (“CCR”)  
6 regulatory requirements, with the intention of operating the plant beyond 2028.<sup>55</sup>

7 **Q What requirements of the ELG and CCR rules are most pertinent for**  
8 **SWEPCO’s planning at Flint Creek?**

9 **A** Under the ELG rule, EPA regulates the discharge of pollutants from bottom ash  
10 transport water. The rule requires steam electricity generating units such as Flint  
11 Creek to comply with best available technology requirements by December 31,  
12 2025, or permanently cease the combustion of coal by December 31, 2028. This  
13 rule allows electricity generating units to continue operating until retirement  
14 without additional ELG-related retrofits.<sup>56</sup> The CCR rule, which regulates the  
15 disposal of coal ash from coal-fired power plants, requires that CCR  
16 impoundments close by October 15, 2023. But, it includes an option to continue  
17 operating CCR impoundments such as Flint Creek’s primary ash pond as long as  
18 the plant commits to cease the combustion of coal and close impoundments by  
19 October 17, 2028 (this applies to impoundments greater than 40 acres).<sup>57</sup> Flint

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<sup>55</sup> Ex. DG-2, Flint Creek APDES Permit Modification Application, Attachment 1 at 1-2.

<sup>56</sup> U.S. EPA, Steam Electric Reconsideration Rule, 85 Fed. Reg. 64,650, 64,661, 64,680 (Oct. 13, 2020); SWEPCO Response to Sierra Club Request 3-2(e).

<sup>57</sup> 40 CFR § 257.103(f); SWEPCO Response to Sierra Club Request 3-2(d).

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1 Creek handles coal ash by wet sluicing bottom ash to the primary ash pond and is  
2 planning to convert to dry ash handling.<sup>58</sup> Currently, SWEPCO is in the  
3 preliminary engineering and design phase of the projects selected to comply with  
4 these avoidable ELG and CCR requirements. SWEPCO estimates the projects'  
5 will be completed by November 30, 2022 and February 28, 2023 respectively.<sup>59</sup>  
6 This means that the project is only just underway, and the majority of the project  
7 costs can still be avoided.

8 The estimated cost of the ELG and CCR projects are \$26.8 million.<sup>60</sup> Because of  
9 the ELG and CCR rule exemptions for power plants that cease burning coal by  
10 2028, SWEPCO could operate the plant through 2028 and avoid approximately  
11 \$17.3 million of these costs, provided it commits to retire the plant by that time.<sup>61</sup>

12 **Q What analysis did SWEPCO conduct to justify continued investment in, and**  
13 **operation of, the Flint Creek Power Plant?**

14 **A** At the request of Counsel, SWEPCO conducted a Unit Disposition Study in  
15 February 2020 that compared the revenue requirement of (1) installing upgrades  
16 at the Flint Creek, Pirkey, and Welsh plants to comply with CCR and ELG  
17 regulations; (2) not installing the upgrades, and instead retiring the plants by the  
18 2028 deadline, or in the case of Welsh, alternatively converting Unit 1 to operate  
19 on gas.<sup>62</sup>

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<sup>58</sup> Ex. DG-2, Flint Creek APDES Permit Modification Application, Attachment 1 at 1.

<sup>59</sup> Ex. DG-2, Flint Creek APDES Permit Modification Application, Attachment 2;  
SWEPCO Response to Sierra Club Request 3-2(d)-(e).

<sup>60</sup> SWEPCO Response to Sierra Club Request 1-9, Attachment 1.

<sup>61</sup> SWEPCO Response to Sierra Club Request 2-7, Attachment 1.

<sup>62</sup> SWEPCO Response to Sierra Club Request 1-5, HS Attachment 6; SWEPCO  
Response to Sierra Club Request 4-1.

1 Q What did SWEPCO find in these studies?

2 A At Pirkey and Welsh, SWEPCO found that it was [REDACTED]  
3 [REDACTED]  
4 [REDACTED]  
5 [REDACTED]  
6 [REDACTED]  
7 [REDACTED]  
8 [REDACTED]

9 Q Do you have concerns with the analysis performed by the Company?

10 A Yes. I have many concerns with the study. As a preliminary point, it is  
11 implausible to assume that a coal plant that is marginal today will somehow  
12 become more economic as its equipment ages, renewables come onto the grid,  
13 and the grid itself faces carbon constraints. Therefore, it is not surprising that the  
14 Company relied on flawed analysis to support its findings. I found the following  
15 issues with SWEPCO's study: (1) The savings SWEPCO found that were used to  
16 justify retrofitting Flint Creek to comply with the CCR and ELG rules are  
17 [REDACTED]  
18 [REDACTED] with more accurate assumptions; (2) the Company was not transparent  
19 around its assumptions and data inputs; (3) The Company did not utilize  
20 optimized capacity expansion and production cost modeling; (4) SWEPCO  
21 modeled solar with very conservative and low operational assumptions; (5)  
22 SWEPCO considered limited replacement options, [REDACTED]  
23 [REDACTED]; and (6) it is unclear how or if SWEPCO included the cost of  
24 [REDACTED] at Flint Creek in the retirement analysis.

1 **Q Explain your concerns with the small level of savings used to justify the**  
2 **decision to retrofit Flint Creek.**

3 **A** SWEPCO asserts that its results [REDACTED]  
4 [REDACTED]  
5 [REDACTED]  
6 [REDACTED]<sup>63</sup> This level of savings could be  
7 significant in the short term provided the analysis is robust. But the number is  
8 relatively meaningless when the inputs and assumption are highly uncertain over  
9 an extended planning period, and there is lack of clarity on how the assumptions  
10 were developed, such as in this analysis.

11 **Q Can you provide some examples of inputs assumption that appears uncertain**  
12 **or unclear?**

13 Yes. First, the Company provided no details on the basis of the ongoing capital  
14 cost assumptions it used in each scenario (particularly the difference between  
15 costs used in each scenario). [REDACTED]

16 [REDACTED]  
17 [REDACTED]  
18 [REDACTED]  
19 [REDACTED]

20 Second, as mentioned in the end of Section 3, certain ELG and CCR project costs  
21 will be incurred regardless of whether the plant retires in 2028 or operates

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<sup>63</sup> SWEPCO Response to Sierra Club Request 1-5, HS Attachment 6.

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Direct Testimony of Devi Glick

1 beyond.<sup>64</sup> But, for the purposes of the Unit Disposition Study, SWEPCO did not  
2 provide its assumption on which costs were incurred regardless of retirement, and  
3 which were avoidable with a 2028 Flint Creek retirement.<sup>65</sup>

4 Finally, in this Unit Disposition Study, SWEPCO modeled O&M costs at Flint  
5 Creek that are [REDACTED] over the years 2021–2030<sup>66</sup> than the Company  
6 modeled in another study conducted more recently.<sup>67</sup> In the Flint Creek 2028  
7 retirement scenario, the O&M costs are avoided in 2029–2030, therefore using  
8 low O&M costs will result in an underestimate of the benefits from retiring the  
9 unit. If the O&M cost from the more recent study are used instead, the savings  
10 SWEPCO asserts it will see from keeping Flint Creek online between 2021–2030  
11 decrease by [REDACTED]

12 **Q Explain your concerns with the Company’s modeling approach.**

13 **A** The Company did not perform optimized capacity expansion and production cost  
14 analysis to justify the decision to invest in Flint Creek and operate the unit beyond  
15 2028. Instead SWEPCO relied on an oversimplified methodology that used a  
16 faulty baseline, assumed that each unit operated in isolation, and did not test or  
17 provide any information about optimized or least-cost retirement paths for the  
18 Company’s solid-fuel units.

19 First, SWEPCO assumed that each unit operates in a vacuum, and that if one unit  
20 retires, it has zero impact on the operation of all the remaining units. [REDACTED]

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<sup>64</sup> SWEPCO Response to Sierra Club Request 2-17, Attachment 1.

<sup>65</sup> SWEPCO Response to Sierra Club Request 2-2, HS Attachment 12.

<sup>66</sup> SWEPCO Response to Sierra Club Request 1-5, HS Attachment 6; SWEPCO  
Response to Sierra Club Request 2-2, HS Attachment 13.

<sup>67</sup> SWEPCO Response to Sierra Club Request 1-8, HS Attachment 1.

1 [REDACTED]  
2 [REDACTED]  
3 [REDACTED]  
4 [REDACTED]

5 [REDACTED] This representation of the plants operating in isolation is  
6 absolutely not accurate and does not represent how utilization and revenues can  
7 change as the fleet makeup changes.

8 Second, the Company utilized a baseline or reference scenario that does not  
9 represent reality. [REDACTED]

10 [REDACTED]  
11 [REDACTED]  
12 [REDACTED]

13 Third, SWEPCO did not do utilize optimized capacity expansion modeling to test  
14 which units would retire and which units would continue to operate in the optimal  
15 system. [REDACTED]

16 [REDACTED]  
17 [REDACTED] There was no modeling  
18 in the near term of the cost to replace the units directly with alternatives such as  
19 solar PV and battery storage, and therefore the results do not reflect any analysis  
20 on the competitiveness of SWEPCO's existing fleet relative to alternative  
21 resources.

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<sup>68</sup> It is unclear what this resource represents and why it was modeled by SWEPCO.

1 **Q Do you have concerns with the way SWEPCO modeled the renewable**  
2 **resources that were available to the system?**

3 **A** Yes, not only did SWEPCO limit the ability of the model to seriously consider  
4 these resources in the Company’s Unit Disposition Study until later in the 2030s,  
5 but the Company also assigned an overly conservative capacity credit to solar PV.

6 [REDACTED]  
7 [REDACTED] These assumptions are  
8 extremely conservative and limit the ability for solar PV to contribute to energy  
9 and capacity needs on the system. SPP conducted a study of solar effective load  
10 carrying capacity (“ELCC”)<sup>70</sup> on the SPP system in 2019 and found that at the  
11 level of solar on the system at that time (4,282 MW), solar should be valued with  
12 an ELCC of 62.4 percent.<sup>71</sup> [REDACTED]

13 [REDACTED] This decision to assign solar PV a low capacity credit  
14 significantly decreases its ability to meet any capacity needs in the model. This is  
15 a major problem in the retire-or-retrofit study because solar PV would likely be a  
16 key part of the lowest cost suite of resources to replace Flint Creek.

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<sup>69</sup> SWEPCO Response to Sierra Club Request 2-2, HS Attachment 1.

<sup>70</sup> ELCC is defined by SPP as “the amount of incremental load a resource can reliably serve, while also considering probabilistic parameters of unserved load caused by forced outages, load uncertainty, and other factors.” SPP uses ELCC to award facility’s capacity accreditation.

<sup>71</sup> Southwest Power Pool, ELCC Solar Study Report. September 2019. Available at: <https://www.spp.org/Documents/60747/2019%20ELCC%20Solar%20Study%20Report.docx>

1 **Q Explain your concerns with the Company’s resource alternative available to**  
2 **the model.**

3 **A** The Company did not consider a full range of alternative resources in its analysis.

4 [REDACTED]  
5 [REDACTED]<sup>72</sup> Solar PV was offered and was indeed selected. But as discussed above, it  
6 was modeled with a very low capacity credit. If the model faced a firm capacity  
7 constraint, such as could be met by battery storage (paired with solar PV or  
8 standalone), [REDACTED]

9 [REDACTED] These existing  
10 resources include the coal being considered for retirement. [REDACTED]

11 [REDACTED]  
12 [REDACTED]  
13 [REDACTED]  
14 [REDACTED]

15 **Q Why do you think the retirement of Flint Creek would have been a lower cost**  
16 **option if battery storage and solar PV were available to the model in the**  
17 **Company’s analysis to replace Flint Creek when it retired in 2028?**

18 **A** Battery storage (and solar PV) costs have been declining dramatically over recent  
19 years. These price declines for renewable and storage technologies have made  
20 standalone and paired projects viable and cost-effective replacement options for  
21 gas technologies. If SWEPCO had included these resources in the model with  
22 reasonable costs and operational assumptions and allowed the model to select  
23 them when Flint Creek was retired, it is very likely SWEPCO would have found

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<sup>72</sup> SWEPCO Response to Sierra Club Request 2-2, HS Attachment 14.

1 retirement and replacement with a portfolio of solar PV and battery storage to be a  
2 lower cost option.

3 Lazard’s *Levelized Cost of Storage—Version 4.0* states that there have been high  
4 cost declines for battery storage resources across most use cases and technologies,  
5 and that “sustained cost declines have exceeded expectations for lithium-ion  
6 technologies,” specifically.<sup>73</sup> Bloomberg New Energy Finance (“BNEF”)  
7 analyzed historical battery storage costs, finding that costs for lithium-ion  
8 batteries have fallen 76 percent between 2012 and the first half of 2019.<sup>74</sup> BNEF  
9 noted this was its most striking finding when looking at historical cost trends for  
10 both renewable and storage technologies.

11 Battery storage costs are predicted to continue their cost decline. As a result,  
12 storage resources are and will become a cost-effective replacement resource for  
13 traditional peaking units. A 2018 report by GTM Research and Wood Mackenzie  
14 predicted that energy storage technologies will regularly compete head-to-head  
15 with new gas-fired peaking units by 2022, and that new gas peakers will be rare  
16 by 2028.<sup>75</sup>

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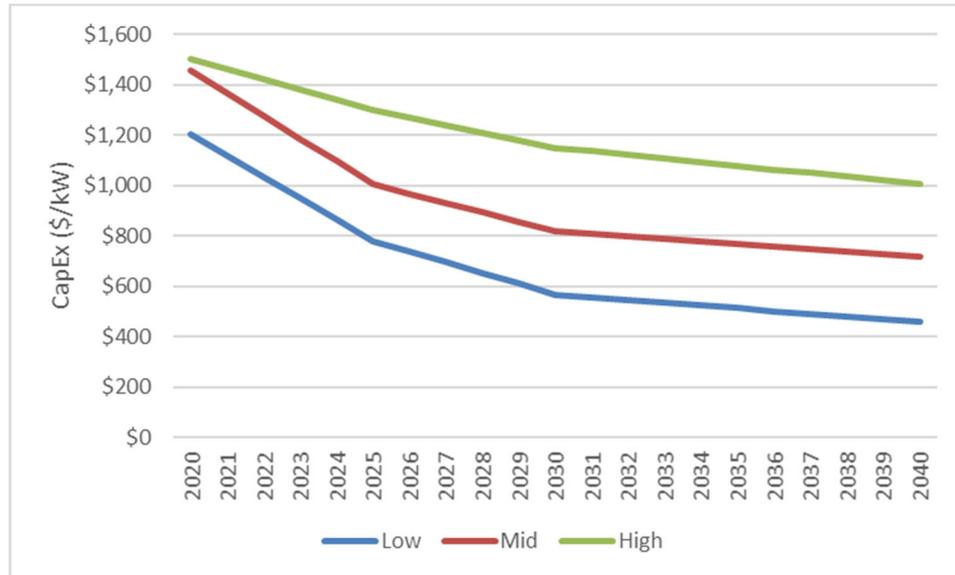
<sup>73</sup> Lazard. 2018. *Levelized Cost of Storage Analysis—Version 4.0*. Available at:  
[https://www.lazard.com/media/450774/lazards-levelized-cost-of-storage-version-40-  
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<sup>74</sup> Utility Dive. 2019. *Electricity costs from battery storage down 76 percent since 2012: BNEF*. Available at: [https://www.utilitydive.com/news/electricity-costs-from-battery-  
storage-down-76-since-2012-bnef/551337/](https://www.utilitydive.com/news/electricity-costs-from-battery-storage-down-76-since-2012-bnef/551337/).

<sup>75</sup> Greentech Media. March 1, 2018. “Will Energy Storage Replace Peaker Plants?” Available at: [https://www.greentechmedia.com/webinars/webinar/will-energy-storage-  
replace-peaker-plants#gs.6JwDozs](https://www.greentechmedia.com/webinars/webinar/will-energy-storage-replace-peaker-plants#gs.6JwDozs).

1

**Figure 4: Projected capital cost for battery storage with 4-hour duration, 2018\$**



2

3

Source: NREL 2020 ATB. Available at: <https://atb.nrel.gov/electricity/2020/data.php>.

4 **Q**

**Explain your concerns around the Company’s transmission upgrade assumptions. Specifically, did the Company incur transmission costs as part of any retirement scenario?**

6

7 **A**

It is unclear. [REDACTED]

8

[REDACTED] <sup>76</sup>

9

But the Company did not show in its input files if or how this cost was directly

10

included in the Unit Disposition Study.

<sup>76</sup> SWEPCO Response to Sierra Club Request 2-2, HS Attachment 2; SWEPCO Response to Sierra Club Request 3-1, HS Attachment 4.

1 **Q** **Would it be reasonable to include the full cost of the transmission project in a**  
2 **unit disposition analysis?**

3 **A** No, it is not reasonable to include the full cost of the transmission project in this  
4 analysis. The Company has known since at least 2007 that it needs to address the  
5 load pocket in northwest Arkansas.<sup>77</sup> This concern has been ongoing, independent  
6 of any decision to retrofit or retire Flint Creek. Back in 2013, when the Arkansas  
7 Public Service Commission approved FGD upgrades at Flint Creek, it also  
8 ordered SWEPCO to study and address the load pocket in a timely manner.<sup>78</sup> The  
9 Company has clearly failed to do so.

10 Further, inclusion of these costs ignores the ability for replacement resources to  
11 serve as solutions themselves to the load pocket, or at least to mitigate the  
12 reliability concerns and reduce the scale of the needed solution. Battery storage  
13 coupled with solar (and not to mention increased energy efficiency investment)  
14 can be installed within the load pocket and directly replace the energy and  
15 capacity being retired at Flint Creek.

16 **Q** **Did SWEPCO perform any other analysis at the time it was deciding to**  
17 **install upgrades at Flint Creek?**

18 **A** SWEPCO provided no other substantive analyses that the Company performed to  
19 justify the decision to move forward with the avoidable CCR and ELG projects at  
20 Flint Creek.

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<sup>77</sup> Order No. 14, Ark. Pub. Serv. Comm'n, Docket 12-008-U, at 23 (July 10, 2013),  
available at: [http://www.apscservices.info/pdf/12/12-008-u\\_227\\_1.pdf](http://www.apscservices.info/pdf/12/12-008-u_227_1.pdf).

<sup>78</sup> Order No. 14, Ark. Pub. Serv. Comm'n, Docket 12-008-U, at 24 (July 10, 2013),  
available at: [http://www.apscservices.info/pdf/12/12-008-u\\_227\\_1.pdf](http://www.apscservices.info/pdf/12/12-008-u_227_1.pdf).

1   **Q**    **What is your conclusion with regards to the prudence of the Company’s**  
2           **decision to invest in the CCR and ELG upgrades at Flint Creek?**

3   **A**    I find that SWEPCO acted imprudently in deciding to invest the \$26.8 million to  
4           upgrade Flint Creek when at least \$17.8 million of those costs could be avoided  
5           by retiring the unit in 2028. To demonstrate the prudence of the avoidable ELG  
6           and CCR projects, SWEPCO needs to show that, based on the information known  
7           at the time, it would be cheaper to retrofit Flint Creek and keep it operating  
8           beyond 2028 than to retire it and replace it with alternative resources. Such  
9           analysis would have required modeling a reasonable range of alternative  
10          resources, including gas, battery storage, wind, or solar PV—or at the very least  
11          testing a large number of distinct scenarios with various combinations of  
12          alternative resources. But SWEPCO provided no such analysis and therefore has  
13          not demonstrated the prudence of the decision to lock ratepayers into \$26.8  
14          million in project costs.

15   **6. SWEPCO IS CONSIDERING CONVERSION OF WELSH TO OPERATE ON GAS, BUT THE**  
16       **COMPANY HAS YET TO PROVIDE ANY REASONABLE ECONOMIC ANALYSIS TO**  
17       **SUPPORT THE DECISION.**

18   **Q**    **What is SWEPCO’s plan or proposal with regards to the Welsh Plant?**

19   **A**    SWEPCO has announced its intention to cease burning coal at Welsh by 2028,<sup>79</sup>  
20           and therefore has decided it will not install upgrades necessary to comply with  
21           ELG and CCR requirements. The Company has indicated that it is considering

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<sup>79</sup> SWEPCO to End Coal Operations at Two Plants, Upgrade a Third. November 5, 2020.  
Accessible at <https://www.swepco.com/company/news/view?releaseID=5847>

1 switching the unit to operate on gas, among other options.<sup>80</sup> The Company  
2 estimates that the cost of a conversion to gas at Welsh would be \$32 million.<sup>81</sup>

3 **Q What analysis has SWEPCO conducted to support converting the plan to**  
4 **operate on gas?**

5 **A** The Company has not yet conducted any robust analysis on the option of  
6 converting the Welsh units to operate on gas. The Company did consider the  
7 [REDACTED] Unit  
8 Disposition Analysis, but for the reasons discussed in the section above, this  
9 analysis was not robust. Even if the analysis had been robust, [REDACTED]  
10 [REDACTED].<sup>82</sup>

11 **Q What type of analysis should the Company conduct to justify the decision to**  
12 **convert the unit to operate on gas?**

13 **A** As part of the next rate case, or at the very least prior to making any investments  
14 in a conversion project, SWEPCO should be required to produce robust analysis  
15 that evaluates and compares the costs of converting the plant to the cost of retiring  
16 the plant and investing in alternatives. The analysis in the Unit Disposition Study  
17 is not sufficient; instead the Company should be required to produce optimized  
18 capacity expansion and production cost runs, or at the very least the results of  
19 specific scenarios that test retirement of Welsh and replacement with a reasonable  
20 range of alternative resources, including battery storage, solar PV, wind, and  
21 increased energy efficiency deployment.

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<sup>80</sup> *Id.*

<sup>81</sup> SWEPCO Response to Sierra Club Request 5-2.

<sup>82</sup> SWEPCO Response to Sierra Club Request 1-5, HS Attachment 6.

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1   **Q**    **Does this conclude your testimony?**

2   **A**    Yes.



## Devi Glick, Senior Associate

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### PROFESSIONAL EXPERIENCE

**Synapse Energy Economics Inc.**, Cambridge, MA. *Senior Associate*, April 2019 – Present, *Associate*, January 2018 – March 2019

Conducts research and provides expert witness and consulting services on energy sector issues.

Examples include:

- Modeling for resource planning using PLEXOS and Encompass utility planning software to evaluate the reasonableness of utility IRP modeling.
- Modeling for resource planning to explore alternative, lower-cost and lower-emission resource portfolio options.
- Providing expert testimony in rate cases on the prudence of continued investment in, and operation of, coal plants based on the economics of plant operations relative to market prices and alternative resource costs.
- Providing expert testimony and analysis on the reasonableness of utility coal plant commitment and dispatch practice in fuel and power cost adjustment dockets.
- Serving as an expert witness on avoided cost of distributed solar PV and submitting direct and surrebuttal testimony regarding the appropriate calculation of benefit categories associated with the value of solar calculations.
- Reviewing and assessing the reasonableness of methodologies and assumptions relied on in utility IRPs and other long-term planning documents in Arizona, Kentucky, New Mexico, Florida, South Carolina, North Carolina, South Africa, Newfoundland, and Nova Scotia for expert reports.
- Co-authoring public comments on the adequacy of utility coal ash disposal plans, and federal coal ash disposal rules and amendments.
- Analyzing system-level cost impacts of energy efficiency at the state and national level.

**Rocky Mountain Institute**, Basalt, CO. August 2012 – September 2017

*Senior Associate*

- Led technical analysis, modeling, training and capacity building work for utilities and governments in Sub-Saharan Africa around integrated resource planning for the central electricity grid energy. Identified over one billion dollars in savings based on improved resource-planning processes.
- Represented RMI as a content expert and presented materials on electricity pricing and rate design at conferences and events.
- Led a project to research and evaluate utility resource planning and spending processes, focusing specifically on integrated resource planning, to highlight systematic overspending on conventional resources and underinvestment and underutilization of distributed energy resources as a least-cost alternative.

*Associate*

- Led modeling analysis in collaboration with NextGen Climate America which identified a CO2 loophole in the Clean Power Plan of 250 million tons, or 41 percent of EPA projected abatement. Analysis was submitted as an official federal comment which led to a modification to address the loophole in the final rule.
- Led financial and economic modeling in collaboration with a major U.S. utility to quantify the impact that solar PV would have on their sales and helped identify alternative business models which would allow them to recapture a significant portion of this at-risk value.
- Supported the planning, content development, facilitation, and execution of numerous events and workshops with participants from across the electricity sector for RMI's Electricity Innovation Lab (eLab) initiative.
- Co-authored two studies reviewing valuation methodologies for solar PV and laying out new principles and recommendations around pricing and rate design for a distributed energy future in the United States. These studies have been highly cited by the industry and submitted as evidence in numerous Public Utility Commission rate cases.

**The University of Michigan**, Ann Arbor, MI. *Graduate Student Instructor*, September 2011 – July 2012

**The Virginia Sea Grant at the Virginia Institute of Marine Science**, Gloucester Point, VA. *Policy Intern*, Summer 2011

Managed a communication network analysis study of coastal resource management stakeholders on the Eastern Shore of the Delmarva Peninsula.

**The Commission for Environmental Cooperation (NAFTA)**, Montreal, QC. *Short Term Educational Program/Intern*, Summer 2010

Researched energy and climate issues relevant to the NAFTA parties to assist the executive director in conducting a GAP analysis of emission monitoring, reporting, and verification systems in North America.

**Congressman Tom Allen**, Portland, ME. *Technology Systems and Outreach Coordinator*, August 2007 – December 2008

Directed Congressman Allen's technology operation, responded to constituent requests, and represented the Congressman at events throughout southern Maine.

## EDUCATION

**The University of Michigan**, Ann Arbor, MI

Master of Public Policy, Gerald R. Ford School of Public Policy, 2012

Master of Science, School of Natural Resources and the Environment, 2012

Masters Project: *Climate Change Adaptation Planning in U.S. Cities*

**Middlebury College**, Middlebury, VT

Bachelor of Arts, 2007

Environmental Studies, Policy Focus; Minor in Spanish

Thesis: *Environmental Security in a Changing National Security Environment: Reconciling Divergent Policy Interests, Cold War to Present*

## **PUBLICATIONS**

Eash-Gates, P., D. Glick, S. Kwok, R. Wilson. 2020. *Orlando's Renewable Energy Future: The Path to 100 Percent Renewable Energy by 2020*. Synapse Energy Economics for the First 50 Coalition.

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Glick, D., N. Peluso, R. Fagan. 2019. *San Juan Replacement Study: An alternative clean energy resource portfolio to meet Public Service Company of New Mexico's energy, capacity, and flexibility needs after the retirement of the San Juan Generating Station*. Synapse Energy Economics for Sierra Club.

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Allison, A., R. Wilson, D. Glick, J. Frost. 2018. *Comments on South Africa 2018 Integrated Resource Plan*. Synapse Energy Economics for Centre for Environmental Rights.

Hopkins, A. S., K. Takahashi, D. Glick, M. Whited. 2018. *Decarbonization of Heating Energy Use in California Buildings: Technology, Markets, Impacts, and Policy Solutions*. Synapse Energy Economics for the Natural Resources Defense Council.

Knight, P., E. Camp, D. Glick, M. Chang. 2018. *Analysis of the Avoided Costs of Compliance of the Massachusetts Global Warming Solutions Act*. Supplement to 2018 AESC Study. Synapse Energy Economics for Massachusetts Department of Energy Resources and Massachusetts Department of Environmental Protection.

Fagan, B., R. Wilson, S. Fields, D. Glick, D. White. 2018. *Nova Scotia Power Inc. Thermal Generation Utilization and Optimization: Economic Analysis of Retention of Fossil-Fueled Thermal Fleet to and Beyond 2030 – M08059*. Prepared for Board Counsel to the Nova Scotia Utility Review Board.

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## TESTIMONY

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**Public Utility Commission of Texas (PUC Docket No. 50997):** Direct Testimony of Devi Glick in the application of Southwestern Electric Power Company for authority to reconcile fuel costs for the period May 1, 2017- December 31, 2019. On behalf of Sierra Club. January 7, 2021.

**Michigan Public Service Commission (Docket No. U-20224):** Direct Testimony of Devi Glick in the application of Indiana Michigan Power Company for Reconciliation of its Power Supply Cost Recovery Plan (Case No. U-20223) for the 12-month period ending December 31, 2019. On behalf of Sierra Club. October 23, 2020.

**Public Service Commission of Wisconsin (Docket No. 3270-UR-123):** Surrebuttal Testimony of Devi Glick in the application of Madison Gas and Electric Company for authority to change electric and natural gas rates. On behalf of Sierra Club. September 29, 2020.

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**Public Service Commission of Wisconsin (Docket No. 6680-UR-122):** Surrebuttal Testimony of Devi Glick in the application of Wisconsin Power and Light Company for approval to extend electric and natural gas rates into 2021 and for approval of its 2021 fuel cost plan. On behalf of Sierra Club. September 21, 2020.

**Public Service Commission of Wisconsin (Docket No. 3270-UR-123):** Direct Testimony and Exhibits of Devi Glick in the application of Madison Gas and Electric Company for authority to change electric and natural gas rates. On behalf of Sierra Club. September 18, 2020.

**Public Service Commission of Wisconsin (Docket No. 6680-UR-122):** Direct Testimony and Exhibits of Devi Glick in the application of Wisconsin Power and Light Company for approval to extend electric and natural gas rates into 2021 and for approval of its 2021 fuel cost plan. On behalf of Sierra Club. September 8, 2020.

**Indiana Utility Regulatory Commission (Cause No. 38707-FAC125):** Direct Testimony and Exhibits of Devi Glick in the application of Duke Energy Indiana, LLC for approval of a change in its fuel cost adjustment for electric service. On behalf of Sierra Club. September 4, 2020.

**Indiana Utility Regulatory Commission (Cause No. 38707-FAC123 S1):** Direct Testimony and Exhibits of Devi Glick in the Subdocket for review of Duke Energy Indian, LLC's Generation Unit Commitment Decisions. On behalf of Sierra Club. July 31, 2020.

**Indiana Utility Regulatory Commission (Cause No. 38707-FAC124):** Direct Testimony and Exhibits of Devi Glick in the application of Duke Energy Indiana, LLC for approval of a change in its fuel cost adjustment for electric service. On behalf of Sierra Club. June 4, 2020.

**Arizona Corporation Commission (Docket No. E-01933A-19-0028):** Rely to Late-filed ACC Staff Testimony of Devi Glick in the application of Tucson Electric Power Company for the establishment of just and reasonable rates. On behalf of Sierra Club. May 8, 2020.

**Indiana Utility Regulatory Commission (Cause No. 38707-FAC123):** Direct Testimony and Exhibits of Devi Glick in the application of Duke Energy Indiana, LLC for approval of a change in its fuel cost adjustment for electric service. On behalf of Sierra Club. March 6, 2020.

**Texas Public Utility Commission (PUC Docket No. 49831):** Direct Testimony of Devi Glick in the application of Southwestern Public Service Company for authority to change rates. On behalf of Sierra Club. February 10, 2020.

**New Mexico Public Regulation Commission (Case No. 19-00170-UT):** Testimony of Devi Glick in Support of Uncontested Comprehensive Stipulation. On behalf of Sierra Club. January 21, 2020.

**Nova Scotia Utility and Review Board (Matter M09420):** Expert Evidence of Fagan, B, D. Glick reviewing Nova Scotia Power's Application for Extra Large Industrial Active Demand Control Tariff for Port Hawkesbury Paper. Prepared for Nova Scotia Utility and Review Board Counsel. December 3, 2019.

**New Mexico Public Regulation Commission (Case No. 19-00170-UT):** Direct Testimony of Devi Glick regarding Southwestern Public Service Company's application for revision of its retail rates and

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authorization and approval to shorten the service life and abandon its Tolk generation station units. On behalf of Sierra Club. November 22, 2019.

**North Carolina Utilities Commission (Docket No. E-100, Sub 158):** Responsive testimony of Devi Glick regarding battery storage and PURPA avoided cost rates. On behalf of Southern Alliance for Clean Energy. July 3, 2019.

**State Corporation Commission of Virginia (Case No. PUR-2018-00195):** Direct testimony of Devi Glick regarding the economic performance of four of Virginia Electric and Power Company's coal-fired units and the Company's petition to recover costs incurred to company with state and federal environmental regulations. On behalf of Sierra Club. April 23, 2019.

**Connecticut Siting Council (Docket No. 470B):** Joint testimony of Robert Fagan and Devi Glick regarding NTE Connecticut's application for a Certificate of Environmental Compatibility and Public Need for the Killingly generating facility. On behalf of Not Another Power Plant and Sierra Club. April 11, 2019.

**Public Service Commission of South Carolina (Docket No. 2018-3-E):** Surrebuttal testimony of Devi Glick regarding annual review of base rates of fuel costs for Duke Energy Carolinas. On behalf of South Carolina Coastal Conservation League and Southern Alliance for Clean Energy. August 31, 2018.

**Public Service Commission of South Carolina (Docket No. 2018-3-E):** Direct testimony of Devi Glick regarding the annual review of base rates of fuel costs for Duke Energy Carolinas. On behalf of South Carolina Coastal Conservation League and Southern Alliance for Clean Energy. August 17, 2018.

**Public Service Commission of South Carolina (Docket No. 2018-1-E):** Surrebuttal testimony of Devi Glick regarding Duke Energy Progress' net energy metering methodology for valuing distributed energy resources system within South Carolina. On behalf of South Carolina Coastal Conservation League and Southern Alliance for Clean Energy. June 4, 2018.

**Public Service Commission of South Carolina (Docket No. 2018-1-E):** Direct testimony of Devi Glick regarding Duke Energy Progress' net energy metering methodology for valuing distributed energy resources system within South Carolina. On behalf of South Carolina Coastal Conservation League and Southern Alliance for Clean Energy. May 22, 2018.

**Public Service Commission of South Carolina (Docket No. 2018-2-E):** Direct testimony of Devi Glick on avoided cost calculations and the costs and benefits of solar net energy metering for South Carolina Electric and Gas Company. On behalf of South Carolina Coastal Conservation League and Southern Alliance for Clean Energy. April 12, 2018.

**Public Service Commission of South Carolina (Docket No. 2018-2-E):** Surrebuttal testimony of Devi Glick on avoided cost calculations and the costs and benefits of solar net energy metering for South Carolina Electric and Gas Company. On behalf of South Carolina Coastal Conservation League and Southern Alliance for Clean Energy. April 4, 2018.

*Resume updated March 2021*



January 8, 2021

Submitted via email

Dr. Robert Blanz  
Water Division Manager  
Arkansas Department of Environmental Quality  
5301 Northshore Drive  
North Little Rock, AR 72118

Re: Southwestern Electric Power Company  
Flint Creek Power Plant  
ADPES Permit Modification Application  
AFIN: 04-00107  
NPDES Permit No.: AR0037842

Dear Dr. Blanz:

Southwestern Electric Power Company (SWEP) is submitting this APDES Permit modification request for Flint Creek Power Plant, Permit No. ARR0037842. The following are included in the application:

- Form 1
- Attachment 1 – Description of Changes
- Attachment 2 – Bottom Ash Transport Water Schedule
- Attachment 3 – Site and Location Maps
- Attachment 4 – Water Flow Diagrams
- Attachment 5 – Financial Assurance
- Attachment 6 – 2019 Form 10K and 2020 Form 10-Q
- Attachment 7 – Previous Correspondences with ADEQ

The modification is to provide a justification as required by the Steam Electric Power Effluent Limitation Guidelines (ELGs) published in the *Federal Register* on October 13, 2020. SWEP is requesting an Applicability Date of November 30, 2022 to comply with the Best Available Technology requirements for Bottom Ash Transport Water.

*Southwestern Electric Power Company  
Flint Creek Power Plant*

*NPDES Permit Modification  
January 8, 2021*

If you have any questions, please do not hesitate to contact Steve Wells at (614) 716-2232 or [sfwells@aep.com](mailto:sfwells@aep.com).

Sincerely,



Sara N. Vestfals  
Plant Manager  
Flint Creek Power Plant

Attachments

Southwestern Electric Power Company  
Flint Creek Power Plant

Form 1

**NPDES PERMIT APPLICATION  
FORM 1**

ARKANSAS DEPARTMENT OF ENERGY AND ENVIRONMENT  
DIVISION OF ENVIRONMENTAL QUALITY - OFFICE OF WATER QUALITY  
5301 Northshore Drive  
North Little Rock, AR 72118-5317  
[www.adeq.state.ar.us/water](http://www.adeq.state.ar.us/water)

**PURPOSE OF THIS APPLICATION**

- INITIAL PERMIT APPLICATION FOR NEW FACILITY
- INITIAL PERMIT APPLICATION FOR EXISTING FACILITY
- X MODIFICATION OF EXISTING PERMIT
- REISSUANCE (RENEWAL) OF EXISTING PERMIT
- MODIFICATION AND CONSTRUCTION OF EXISTING PERMIT
- CONSTRUCTION PERMIT

**SECTION A- GENERAL INFORMATION**

1. Legal Applicant Name (The permit will be issued under this name. This is the entity that controls and is responsible for operations and compliance.):  
 Southwestern Electric Power Company  
 Please note: Arkansas Electric Cooperative is a 50% co-owner of power plant.  
 Note: The legal name of the applicant must be identical to the name listed with the Arkansas Secretary of State.
2. Operator Type: Private  Municipality  State  Federal  Partnership  Corporation X Other   
 State of Incorporation: Delaware
3. Facility Name: Flint Creek Power Plant
4. Is the legal applicant identified in number 1 above the owner of the facility? X Yes  No
5. NPDES Permit Number (If Applicable): AR0037842
6. NPDES General Permit Number (If Applicable): ARG
7. NPDES General Storm Water Permit Number (If Applicable): ARR00B277
8. Permit Numbers and/or names of any permits issued by ADEQ or EPA for an activity located in Arkansas that is presently held by the applicant or its parent or subsidiary corporation which are not listed above:
 

<u>Permit Name</u>	<u>Permit Number</u>	<u>Held by</u>
<u>Air</u>	<u>276-AOP-R9</u>	<u>Facility</u>
<u>Ash Landfill</u>	<u>273-S3N-R2</u>	<u>Facility</u>
9. Give driving directions to the wastewater treatment plant with respect to known landmarks:  
From Hwy 59 in the City of Gentry, turn west on West 3<sup>rd</sup> Street (Hwy. 12). Turn south on Pioneer Lane, and then west on SWEPCO Road. Proceed to front gate of Flint Creek Power Plant.
10. Facility Physical Location: (Attach a map with location marked; street, route no. or other specific identifier)  
 Street: 21797 SWEPCO Road

City: Gentry County: Benton State: AR Zip: 72734

11. Facility Mailing Address for permit, DMR, and invoice (Street or Post Office Box):

Name: Sara Vestfals Title: Plant Manager  
 Street: 21797 SWEPCO Plant Road, O1 P.O. Box \_\_\_\_\_  
 City: Gentry State: AR Zip: 72734  
 E-mail address\*: snvestfals@aep.com Fax: 479-444-4719

\* Is emailing all documents (permit, letters, DMRs, invoices, etc.) acceptable to the applicant?  Yes  No

12. Neighboring States Within 20 Miles of the permitted facility (Check all that apply):

Oklahoma  Missouri  Tennessee  Louisiana  Texas  Mississippi

13. Indicate applicable Standard Industrial Classification (SIC) Codes and NAICS codes for primary processes (See Item #3 of the instructions for assistance in determining the correct SIC and NAICS Codes):

4911 SIC Facility Activity under this SIC or NAICS:  
221112 NAICS Fossil Fuel Electric Power Station

14. Design Flow: 401-450 MGD Highest Monthly Average of the last two years Flow: \_\_\_\_\_ MGD

15. Is the outfall equipped with a diffuser?  Yes  No

16. Responsible Official (as described on the last page of this application):

Name: Monte A. McMahon Title: VP, Generating Assets. SWEPCO  
 Address: 2400 FM 3251 Phone Number: 903-927-4930  
 E-mail Address: mamcmahon@aep.com  
 City: Hallsville State: TX Zip: 75650-9448

17. Cognizant Official (Duly Authorized Representative of responsible official as described on the last page of this application):

Name: Sara Vestfals Title: Plant Manager  
 Address: 21797 SWEPCO Road Phone Number: 479-444-4711  
 E-mail Address: snvestfals@aep.com  
 City: Gentry State: AR Zip: 72734

18. Name, address and telephone number of active consulting engineer firm (If none, so state):

Contact Name: Steve Wells  
 Company Name: American Electric Power Service Corporation  
 Address: 1 Riverside Plaza Phone Number: 614-716-2232  
 E-mail Address: sfwells@aep.com  
 City: Columbus State: OH Zip: 43215

19. Wastewater Operator Information

Wastewater Operator Name: Ivaunna Neigler License number: 011853  
 Class of municipal wastewater operator: I  II  III  IV

Class of industrial wastewater operator:    Basic X    Advanced

Wastewater Operator Information

Wastewater Operator Name: Nichole Morrall                      License number: 011617

Class of municipal wastewater operator:    I   II    III    IV

Class of industrial wastewater operator:    Basic    Advanced X

Wastewater Operator Information

Wastewater Operator Name: Chris Hubbell                      License number: 013499

Class of municipal wastewater operator:    I   II    III    IV

Class of industrial wastewater operator:    Basic X    Advanced

Wastewater Operator Information

Wastewater Operator Name: Trent Searle                      License number: 013600

Class of municipal wastewater operator:    I   II    III    IV

Class of industrial wastewater operator:    Basic X    Advanced

**SECTION B: FACILITY AND OUTFALL INFORMATION**

1. Facility Location (All information must be based on the **front door (gate)** location of the facility). A topographic map must be submitted. See Item #5 of the instructions for additional details.:

Lat: 36 ° 15 ' 24.703 " Long: -94 ° 30 ' 59.407 "

2. Outfall Information (If more than two outfalls, add additional pages)

Outfall 001

End-of-Pipe

Location: Latitude: 36 ° 14 ' 0.37 " Longitude: -94 ° 33 ' 5.944 "

Monitoring

Location: Latitude: 36 ° 14 ' 0.37 " Longitude: -94 ° 33 ' 5.944 "

Description of outfall location: Discharge weir in Little Flint Creek

Name of Receiving Stream (i.e. an unnamed tributary of Mill Creek, thence into Mill Creek; thence into Arkansas River):

Discharge to Little Flint Creek, thence into Flint Creek, thence to Illinois River, thence to the Arkansas River

Type of Treatment system (Include all components of the treatment system and attach the process flow diagram):

- Sedimentation occurs in the primary and Clearwater Pond, landfill truck wash station, landfill non-contact stormwater ponds (2), industrial stormwater pond, landfill contact water pond landfill, leachate collection pond, and reclaim water storage basin;

-Bioreactor leachate treatment system to remove selenium and chromium, and pH neutralization;

- Ecology pit to remove oil and sediment;

-pH adjustment by CO2 injection occurs in the neutralization basin at the discharge weir from the Clearwater Pond; and

-NID oil/water separator removes oil.

A flow diagram showing these treatment systems is included in Attachment B.

How are effluent samples collected?

Grab as required by NPDES Permit.

How is flow measured, i.e., v-notch weir, totalizing meter, Parshall flume, etc.?

Continuous recorder with ultrasonic meter system.

Outfall 101

End-of-Pipe

Location: Latitude: 36 ° 14 ' 57.80 " Longitude: -94 ° 31 ' 35.14 "

Monitoring

Location: Latitude: 36 ° 14 ' 57.80 " Longitude: -94 ° 31 ' 35.14 "

Description of outfall location: Discharge weir from the Clearwater Pond into Lake SWEPCO.

Name of Receiving Stream (i.e. an unnamed tributary of Mill Creek, thence into Mill Creek; thence into Arkansas River):

Dicharge from the Clearwater Pond into Lake SWEPCO, thence through Outfall 001 into Little Flint Creek

Outfall 401

End-of-Pipe

Location: Latitude: 36 ° 15 ' 27.01 " Longitude: -94 ° 31 ' 33.16"

Monitoring

Location: Latitude: 36 ° 14 ' 27.01 " Longitude: -94 ° 31 ' 35.16"

Description of outfall location: Left descending bank immediately below discharge from seal well to Lake SWEPCO

Name of Receiving Stream (i.e. an unnamed tributary of Mill Creek, thence into Mill Creek; thence into Arkansas River):

Dicharge from nto Lake SWEPCO, thence through Outfall 001 into Little Flint Creek.

Type of Treatment system (Include all components of the treatment system and attach the process flow diagram):

See above for Outfall 001.

How are effluent samples collected?

Grab sample as required by NPDES Permit. A portable ISCO sampler is used for biomonitoring.

How is flow measured, i.e., v-notch weir, totalizing meter, Parshall flume, etc.?

Ultrasonic flow meter

3. Is the proposed or existing facility located above the 100-year flood level? X Yes  No

NOTE: FEMA Map must be included with this application. Maps can be ordered at [www.fema.gov](http://www.fema.gov) .

If "No", what measures are (or will be) used to protect the facility? \_\_\_\_\_

4. Population for Municipal and Domestic Sewer Systems: N/A

5. Backup Power Generation for Treatment Plants

Are there any permanent backup generators? Yes  No X

If Yes, how many? \_\_\_\_\_ Total Horsepower (hp)? \_\_\_\_\_

If no, check one of the following.

- Portable generator is available.
- The WWTP does not require power to operate.
- Operations at the facility will cease if power is not available.

The WWTP has sufficient capacity to hold influent until power is restored.

Other, please explain \_\_\_\_\_

**SECTION C – WASTE STORAGE AND DISPOSAL INFORMATION**

1. Solids/Sludge Disposal Method (Check as many as are applicable):

**Solids are not produced at this facility.**

**Landfill:**

Landfill Site Name Flint Creek Landfill ADEQ Solid Waste Permit No. 273-S3N-R2

The facility does not generate typical wastewater plant sludge (biosolids); however, "bottom ash" is sluiced to the primary ash pond where it is separated from the wastewater via sedimentation. The facility dredged and disposed 48,000 cu.yds. of bottom ash from the primary ash pond in 2010, dewatered it, and place it in the landfill in 2012. All sanitary wastes are routed to the City of Gentry POTW.

**Land Application:** ADEQ State Permit No. \_\_\_\_\_

**Septic tank:** Arkansas Department of Health Permit No.: \_\_\_\_\_

**Distribution and Marketing:** Facility receiving sludge:

Name: \_\_\_\_\_ Address: \_\_\_\_\_

City: \_\_\_\_\_ State: \_\_\_\_\_ Zip: \_\_\_\_\_ Phone: \_\_\_\_\_

Rail:  \_\_\_\_\_ Pipe:  \_\_\_\_\_ Other: \_\_\_\_\_

**Subsurface Disposal** (Lagoon for which the sole purpose is storing sludge):

Location of lagoon \_\_\_\_\_ How old is the lagoon? \_\_\_\_\_

Surface area of lagoon: \_\_\_\_\_ Acre Depth: \_\_\_\_\_ ft Does lagoon have a liner?  Yes  No

**Incineration:** Location of incinerator \_\_\_\_\_

**Remains in Treatment Lagoon(s):**

How old is the lagoon(s)? \_\_\_\_\_ Has sludge depth been measured?  Yes  No

If Yes, Date measured? \_\_\_\_\_ Sludge Depth? \_\_\_\_\_ ft If No, When will it be measured? \_\_\_\_\_

Has sludge ever been removed? Yes  No  If Yes, When was it removed? \_\_\_\_\_

**Other** (Provide complete description): \_\_\_\_\_

**SECTION D - WATER SUPPLY**

Water Sources which are downstream of the outfall location, i.e., those which could be affected by the discharge from this facility (check as many as are applicable):

**None**

X **Private Well** - Distance from Discharge point:  Within 5 miles    X Within 50 miles

X **Municipal Water Utility** (Specify City): City of Gentry

Distance from Discharge point:  Within 5 miles     Within 50 miles

X **Surface Water**- Name of Surface Water Source: SWEPCO Lake

Distance from Discharge point: X Within 5 miles     Within 50 miles

Lat: 36 ° 14 ' 00 "    Long: -94 ° 33 ' 02 "

**Other** (Specify): \_\_\_\_\_

Distance from Discharge point:  Within 5 miles     Within 50 miles

NOT APPLICABLE (N/A): **SECTION E: TRUST FUND REQUIREMENTS AND DISCLOSURE STATEMENT**

1. Ark. Code Ann. § 8-4-203(b)(1)(A) forbids the Arkansas Department of Energy and Environment – Division of Environmental Quality (DEQ) from issuing, modifying, renewing, or transferring a permit for a nonmunicipal domestic sewage treatment works without the applicant first fulfilling the trust fund requirements set forth in that section. Ark. Code Ann. § 8-4-203(b)(1)(B) defines “nonmunicipal domestic sewage treatment works” as a device or system operated by an entity other than a city, town, or county that treats, in whole or in part, waste or wastewater from humans or household operations and must continually operate to protect human health and the environment despite a permittee’s failure to maintain or operate the device or system. NDSTW’s can include, but are not limited to:

- Sewer Improvement Districts;
- Subdivisions,
- Mobile Home Parks,
- Property Owner’ Associates,
- RV parks, and
- Apartments

**Exclusions** Excluded from this application’s Section E.1. requirements for trust fund contribution fees are:

- State or federal facilities,
- Schools,
- Universities and colleges,
- Public facilities boards and public water authorities,
- Entities that continuously operate due to a connection with a city, town, or county, and
- Commercial or industrial entity that treats domestic sewage from its operations and does not accept domestic sewage from other entities or residences.

The trust fund form may be obtained from the DEQ web site at:

<http://www.adeg.state.ar.us/water/permits/npdes/individual/pdfs/ndstw-trust-fund-certification-form.pdf>

2. Disclosure Statement:

Ark. Code Ann. 8-1-106 requires that applicants for any type of permit or transfer of any permit, license, certification or operational authority issued by the DEQ file a Disclosure Statement with their application unless exempt for doing so under Ark. Code Ann. §8-1-106(b)(2). The filing of a Disclosure Statement is mandatory. No application can be considered administratively complete without a completed Disclosure Statement unless that facility is exempt. Publicly traded companies may submit the most recent 10k and 10Q filings to the Securities and Exchange Commission in lieu of the Disclosure Statement. The form may be obtained from the ADEQ web site at:

[https://www.adeg.state.ar.us/ADEQ\\_Disclosure\\_Statement.pdf](https://www.adeg.state.ar.us/ADEQ_Disclosure_Statement.pdf)

NOT APPLICABLE (N/A):

**SECTION F – INDUSTRIAL ACTIVITY**

1. Does an effluent guideline limitation promulgated by EPA ([Link to a Listing of the 40 CFR Effluent Limit Guidelines](#)) under Section 304 of the Clean Water Act (CWA) apply to your facility?

YES X (Answer questions 2 and 3) NO

2. What Part of 40 CFR? 423

3. What Subpart(s)? NA \_\_\_\_\_

4. Give a brief description of all operations at this facility including primary products or services (attach additional sheets if necessary):

Sub-bituminous coal is burned in a boiler to produce steam for electrical generation. Steam is condensed for reuse. Wastewaters include; boiler blowdown, demineralizer regenerate, miscellaneous wash waters, condenser and ancillary equip non-contact cooling water, truck wash water, ash transport water, stormwater, leachate collection and treatment, and coal yard runoff.

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5. Production: (projected for new facilities)

Product(s) Manufactured (Brand name)	Last 12 Months		Highest Production Year of Last 5 Years	
	lbs/day*		lbs/day*	
	Highest Month	Days of Operation	Monthly Average	Days of Operation

\* These units could be off-lbs, lbs quenched, lbs cleaned/etched/rinsed, lbs poured, lbs extruded, etc.





NOT APPLICABLE (N/A):

**SECTION H - TECHNICAL INFORMATION**

Technical information to support this application shall be furnished in appropriate detail to understand the project. Information in this Part is required for obtaining a **construction permit** or for **modification** of the treatment system.

1. Describe the proposed construction activity. Include the types of control equipment to be installed along with their methods of operation and control efficiency.

N/A – Another modification will be submitted in the future with design plans. Please refer to explanation in Attachments 1 and 7.

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2. One set of construction plans and specifications, approved (signed and stamped) by a **Professional Engineer** (PE) registered in **Arkansas**, must be submitted as follows:
  - a. The plans must show flow rates in addition to pertinent dimensions so that detention times, overflow rates, and loadings per acre, etc. can be calculated.
  - b. Specifications and complete design calculations.
  - c. All treated wastewater discharges should have a flow measuring device such as a weir or Parshall flume installed after the final treatment unit. Where there is a significant difference between the flow rates of the raw and treated wastewater, a flow measuring device should be provided both before and after treatment.
3. If this application includes a construction permit disturbing five or more acres, a storm water construction permit must be obtained by submitting a notice of intent (NOI) to DEQ.

**SECTION I: SIGNATORY REQUIREMENTS****Cognizant Official (Duly Authorized Representative)**

40 CFR 122.22(b) states that all reports required by the permit, or other information requested by the Director, shall be signed by the applicant (or person authorized by the applicant) or by a duly authorized representative of that person. A person is a duly authorized representative only if:

- (1) the authorization is made in writing by the applicant (or person authorized by the applicant);
- (2) the authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity responsibility, or an individual or position having overall responsibility for environmental matters for the company.

The applicant hereby designates the following person as a Cognizant Official, or duly authorized representative, for signing reports, etc., including Discharge Monitoring Reports (DMR) required by the permit, and other information requested by the Director:

Signature of Cognizant Official:  Date: 1/6/2021

Printed name of Cognizant Official: Sara N. Vestfals

Official title of Cognizant Official: Plant Manager Telephone Number: 479-444-4711

**Responsible Official**

The information contained in this form must be certified by a **responsible official** as defined in the "signatory requirements for permit applications" (40 CFR 122.22).

Responsible official is defined as follows:

**Corporation**, a principal officer of at least the level of vice president

**Partnership**, a general partner

**Sole proprietorship**: the proprietor

**Municipal, state, federal, or other public facility**: principal executive officer, or ranking elected official.

"By my signature below, I certify that the cognizant official designated above is qualified to act as a duly authorized representative under the provisions of 40 CFR 122.22(b)." NOTE: If no duly authorized representative is designated in this section, the Division considers the applicant to be the responsible official for the facility and only reports, etc., signed by the applicant will be accepted by the Division.

"By my signature below, I certify that, if this facility is a corporation, it is registered with the Secretary of State in Arkansas. Please provide the full name of the corporation if different than that listed in Section A above."

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information including the possibility of fine and imprisonment for knowing violations. I further certify under penalty of law that all analyses reported as less than detectable in this application or attachments thereto were performed using the EPA approved test method having the lowest detection limit for the substance tested."

Signature of Responsible Official:  Date: 1/6/2021

Printed name of Responsible Official: Monte McMahon

Official title of Responsible Official: VP Generating Assets SWEPCO Telephone Number: 903-927-4930

# Attachment 1

## Southwestern Electric Power Company Flint Creek Power Plant

### Description of Changes

Southwestern Electric Power Company (SWEPCO) Flint Creek Power Plant (Flint Creek) submits this modification in response to the 2020 Steam Electric Power Generating Effluent Guidelines Reconsideration Rule (2020 ELG Rule) that was published in the *Federal Register* on October 13, 2020. The Best Available Technology (BAT) requirements apply to the discharge of bottom ash transport water (BATW) at Flint Creek. SWEPCO presents the following information as justification for an as soon as possible Applicability Date for the elimination of bottom ash transport water.

The renewal NPDES Permit is currently under Appeal and stayed; however, it contains an ELG BATW Applicability Date of December 31, 2023 based on the 2015 Effluent Limitations Guideline Rule (2015 ELG Rule).

The 2020 ELG Rule stipulates that the new BAT limits do not apply until, at the earliest, October 13, 2021. The rule affords permittees the opportunity to demonstrate that the new limits should not apply until a later date, although no later than December 31, 2025. The demonstration is to be based on waste stream-specific facts and analyses and the burden to provide this information rests with the permittee. If the permitting authority receives relevant information from the permittee, the permitting authority must consider, among others, the following factors, which define "as soon as possible" under the rule:

1. Time to expeditiously plan (including to raise capital), design, procure, and install equipment to comply with the requirements of the final rule;
2. Changes being made or planned at the plant in response to greenhouse gas regulations for new or existing fossil fuel-fired power plants under the Clean Air Act, as well as regulations for the disposal of coal combustion residuals under subtitle D of the Resource Conservation and Recovery Act;
3. Other factors as appropriate, [such as grid reliability, the timing and progress of § 316(b) compliance, planned shut-down and maintenance periods to allow for equipment installations; and any other relevant factor that may affect the ability to implement the necessary facility retrofits].

To address BATW, a number of technologies were evaluated. The evaluation of different technologies was on-going during the postponement of the 2015 ELG Rule by USEPA. Based on the evaluation of technologies, SWEPCO has chosen a Dry Bottom Ash Handling (DBAH) system using a traditional under-boiler drag chain conveyor (UBDC) for the bottom ash system and dry flight conveyors for the economizer ash system. This will eliminate the use of BATW to sluice CCR material to the ponds. The DBAH will have a discharge of quench water to a wastewater sump in the bottom ash area of the Plant. Quench water is used to cool the bottom ash for handling and not used to transport bottom ash. It is classified by USEPA as a "low

volume waste source”. SWEPCO is currently working with Burns and McDonnell (B&M) to provide engineering, design and procurement services for this system.

Attachment 2 provides a schedule of activities to occur in regards to the installation of the DBAH system. As the schedule indicates, ongoing closure of the Primary Settling Basin by removal of CCR material, for compliance with the CCR Rule, will be done concurrently with DBAH system installation. Upon removal of CCR material, the Primary Ash Pond will be renamed as "Wastewater Pond". We request that the permit reflect this change. The installation of the DBAH system will require a significant amount of supporting balance-of-Plant work and includes installing a new storage bunker, conveyor, electrical upgrades, and controls. Based on the work that needs to be completed in the Plant, the Unit needs to be taken out of service to complete installation under and around the boiler. The earliest this is achievable will be after completion of the rest of the supporting balance-of-Plant work in the Fall of 2022. Based on this information and schedule presented in Attachment 2, Flint Creek will meet the ELG BATW requirements by November 30, 2022.

Attachment 4 contains the current water balance and a future water balance. Additional work at Flint Creek is not addressed in this modification, but an additional modification(s) will be submitted for a new coal pile runoff pond, reclaim area, and potential demineralization wastewater treatment system. This work was previously mentioned to ADEQ in correspondence (copies enclosed in Attachment 7).

In addition, SWEPCO requests proposed language be included in the NPDES Permit:

- A. The 2020 Steam Electric Power Generating Effluent Guidelines contain provisions in §423.13(o) to allow for the transfer between applicable limitations in a permit by certain, specified deadlines. EPA’s intent is to allow for such transfers without the need for further permit modifications, as long as the transfer option is included in the permit and certain notification requirements in §423.19(i) are met. Consistent with that approach we request the following optional transfers be recognized and included in the permit using the language proposed below:

**BATW – Transfer to Cessation of Coal Combustion:**

*The discharge of bottom ash transport water generated on and after November 30, 2022 is prohibited unless the permittee elects to permanently cease coal combustion in a generating unit by December 31, 2028 and complies with the following provisions:*

- (a) Submit a Notice of Planned Participation (NOPP) by October 13, 2021 as outlined in §423.19(f).*
- (b) Permanently cease coal combustion in that unit on or before December 31, 2028.*

*(c) There shall be no discharge of bottom ash transport water generated after December 31, 2028 for that unit.*

*(d) Any compliance schedule for the installation of bottom ash management technologies will be deemed to be in compliance with this NPDES permit upon timely submittal of the NOPP.*

*(e) The permittee shall submit annual progress reports starting on October 13, 2022 as outlined by §423.19(f)(3). These annual progress reports shall detail the completion of any interim milestones listed in the NOPP since the previous progress report, provide a narrative discussion of any completed, missed, or delayed milestones, and provide updated milestones. The annual progress reports will be due no later than October 13 of each year.*

*(f) Bottom ash transport water generated prior to the cessation of coal combustion date specified in the NOPP is permitted to be discharged in accordance with the limits established for Outfall 101.*

- B. Since bottom ash transport water (BATW) generated before the Applicability Date for this categorical wastewater will still need to be discharged, we are requesting the NPDES permit recognize this and authorize the discharge of any BATW generated before the Applicability Date of November 30, 2022. We propose the following permit language:

*The discharge of bottom ash transport water generated on and after November 30, 2022 is prohibited. Any bottom ash transport water generated before November 30, 2022 is permitted to be discharged in accordance with the limits established for Outfall 101.*

- C. The 2020 Steam Electric Power Generating Effluent Guidelines states that permit conditions listed in § 423.18 must be included in all NPDES Permits. We propose that this be accomplished by reference using the following language:

*§ 423.18 is incorporated by reference into this permit. If the Permittee needs to implement a provision included in § 423.18, the permittee shall submit information to the Director as required by § 423.19(g) within the necessary timeframes.*

## Attachment 2

# Southwestern Electric Power Company Flint Creek Power Plant

## Bottom Ash Transport Water Schedule



## Attachment 3

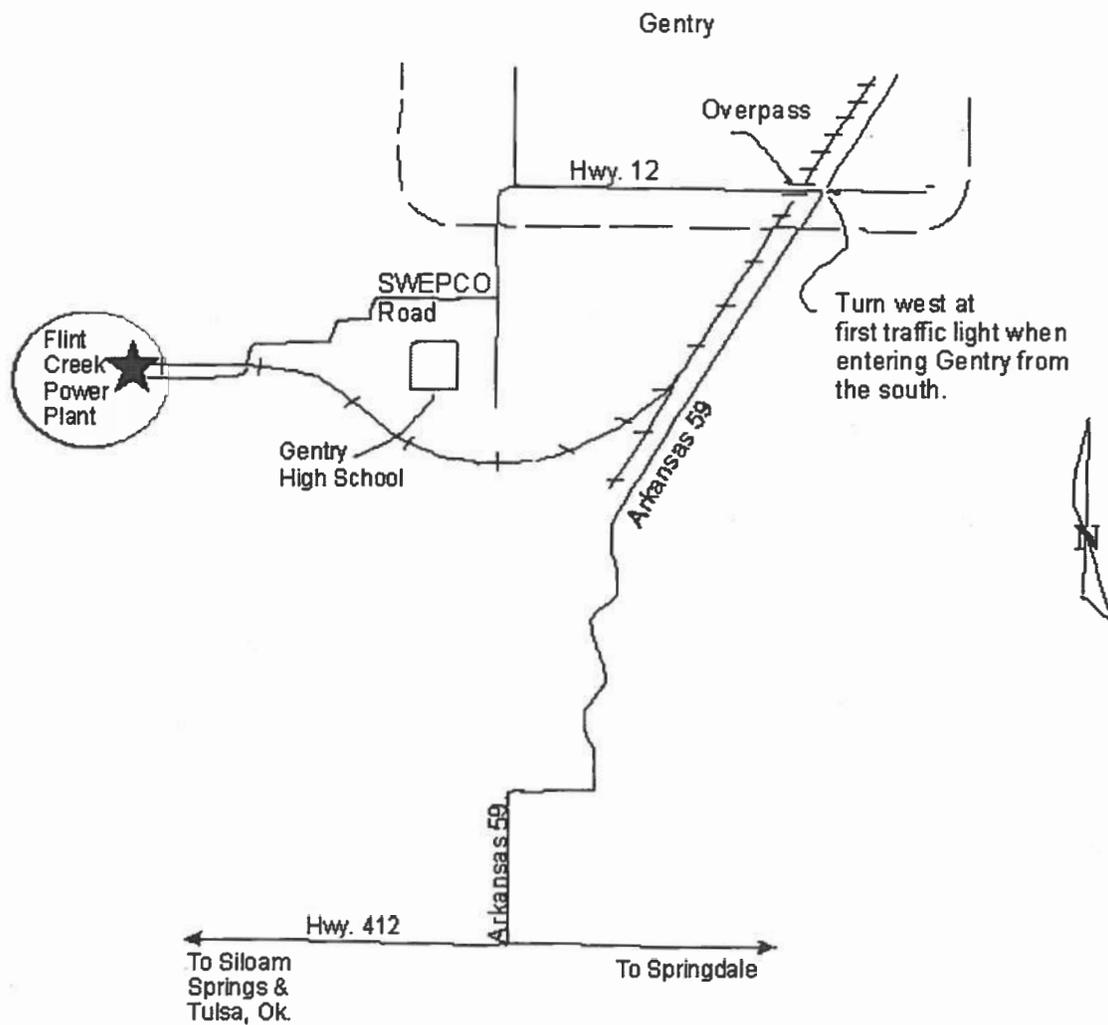
# Southwestern Electric Power Company Flint Creek Power Plant

## Site and Location Maps

# Southwestern Electric Power Company

## Flint Creek Power Plant

### Location Map



Flint Creek Power Plant is located west of the City of Gentry, Arkansas, on SWEPCO Road.

Address: 21797 SWEPCO Road  
Gentry, Arkansas 72734

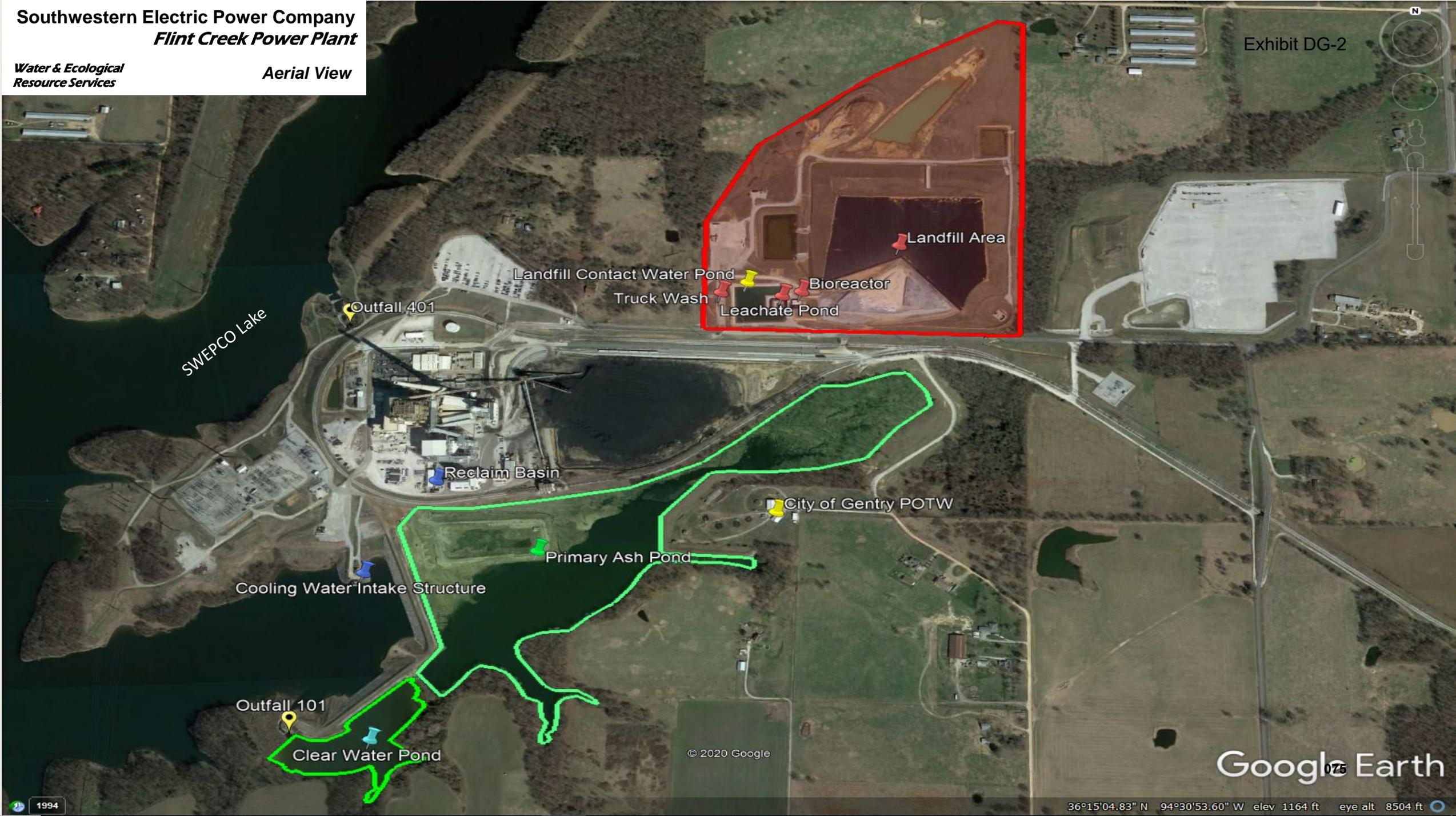
Phone: 479-444-4700

Southwestern Electric Power Company  
Flint Creek Power Plant

Water & Ecological  
Resource Services

Aerial View

Exhibit DG-2



SWEPCO Lake

Landfill Area

Landfill Contact Water Pond

Bioreactor

Truck Wash

Leachate Pond

Outfall 401

Reclaim Basin

City of Gentry POTW

Primary Ash Pond

Cooling Water Intake Structure

Outfall 101

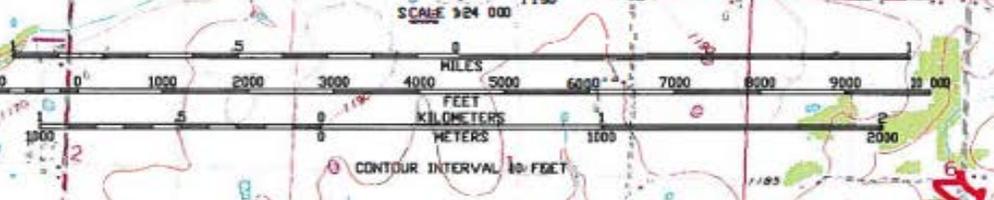
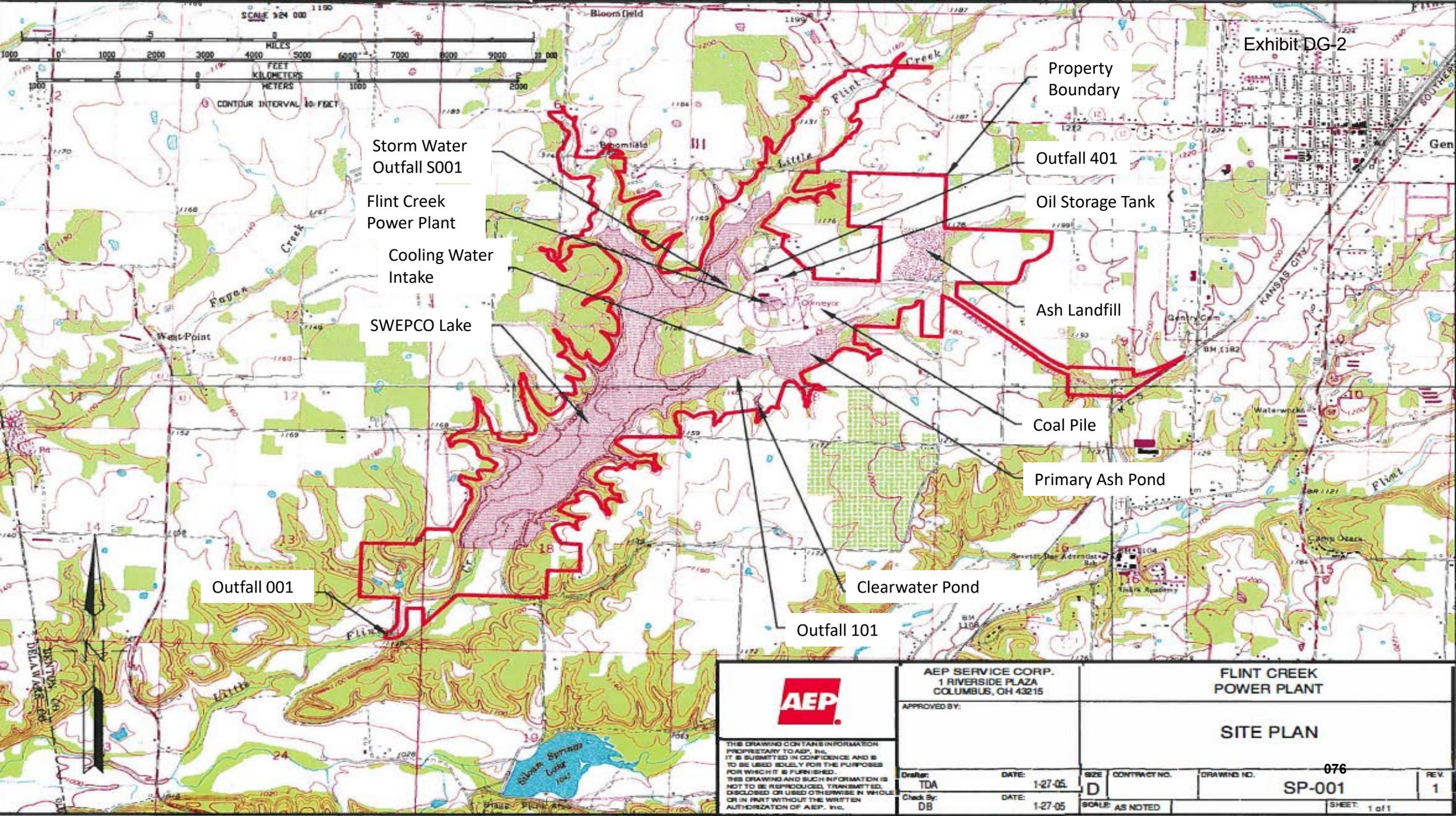
Clear Water Pond

© 2020 Google

Google Earth

36°15'04.83" N 94°30'53.60" W elev 1164 ft eye alt 8504 ft

1994



Storm Water Outfall S001

Flint Creek Power Plant

Cooling Water Intake

SWEPCO Lake

Outfall 001

Outfall 101

Clearwater Pond

Primary Ash Pond

Coal Pile

Ash Landfill

Oil Storage Tank

Outfall 401

Property Boundary

	<b>AEP SERVICE CORP.</b> 1 RIVERSIDE PLAZA COLUMBUS, OH 43215		<b>FLINT CREEK POWER PLANT</b>		
	APPROVED BY:		<b>SITE PLAN</b>		
<small>THE DRAWING CONTAINS INFORMATION PROPRIETARY TO AEP, INC. IT IS SUBMITTED IN CONFIDENCE AND IS TO BE USED SOLELY FOR THE PURPOSES FOR WHICH IT IS FURNISHED. THIS DRAWING AND SUCH INFORMATION IS NOT TO BE REPRODUCED, TRANSMITTED, DISCLOSED OR USED OTHERWISE IN WHOLE OR IN PART WITHOUT THE WRITTEN AUTHORIZATION OF AEP, INC.</small>		Drafter: TDA Check By: DB	DATE: 1-27-05 DATE: 1-27-05	SIZE: D CONTRACT NO.: DRAWING NO.: 076 <b>SP-001</b>	REV. 1 SHEET: 1 of 1





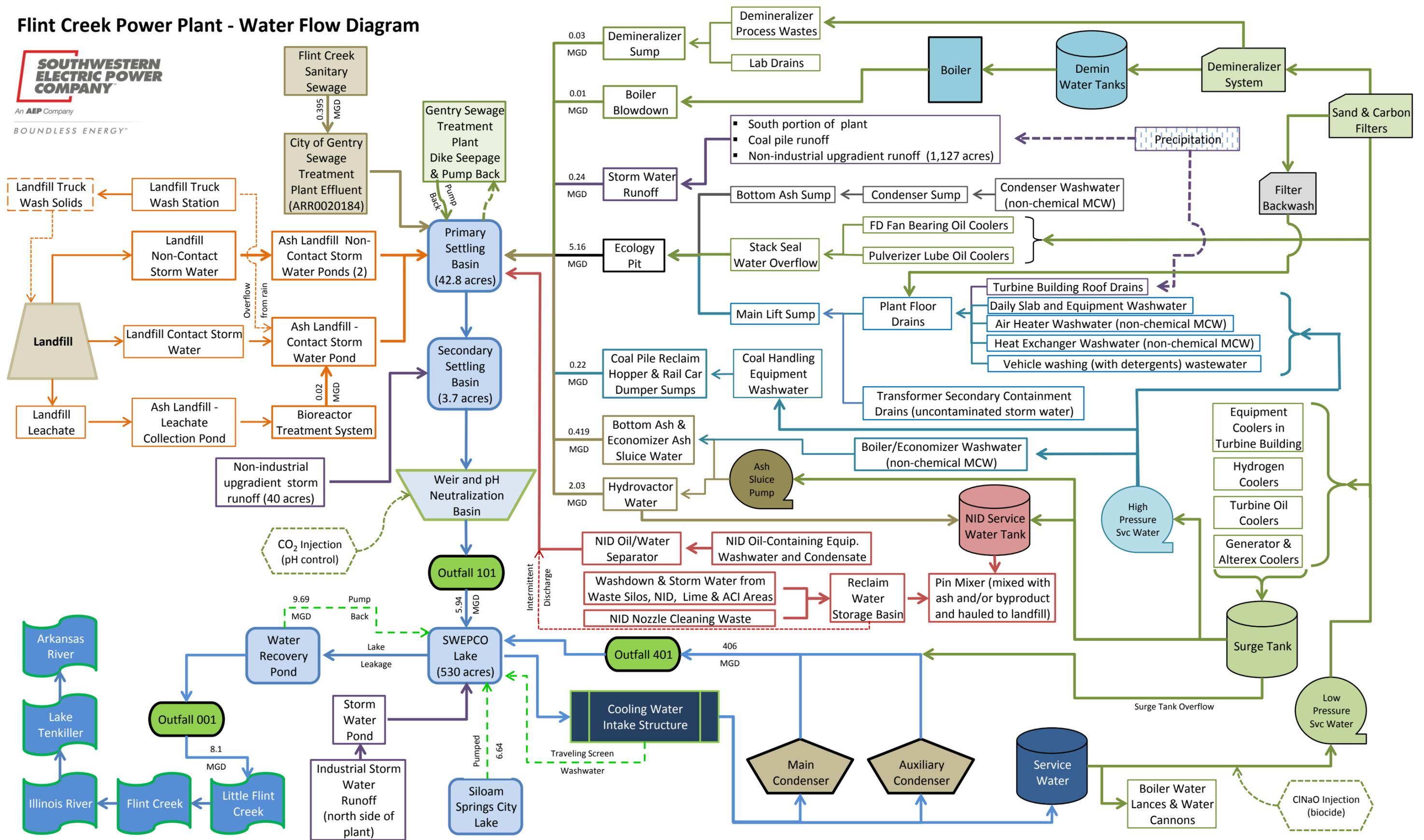


# Attachment 4

## Southwestern Electric Power Company Flint Creek Power Plant

### Water Flow Diagrams

# Flint Creek Power Plant - Water Flow Diagram

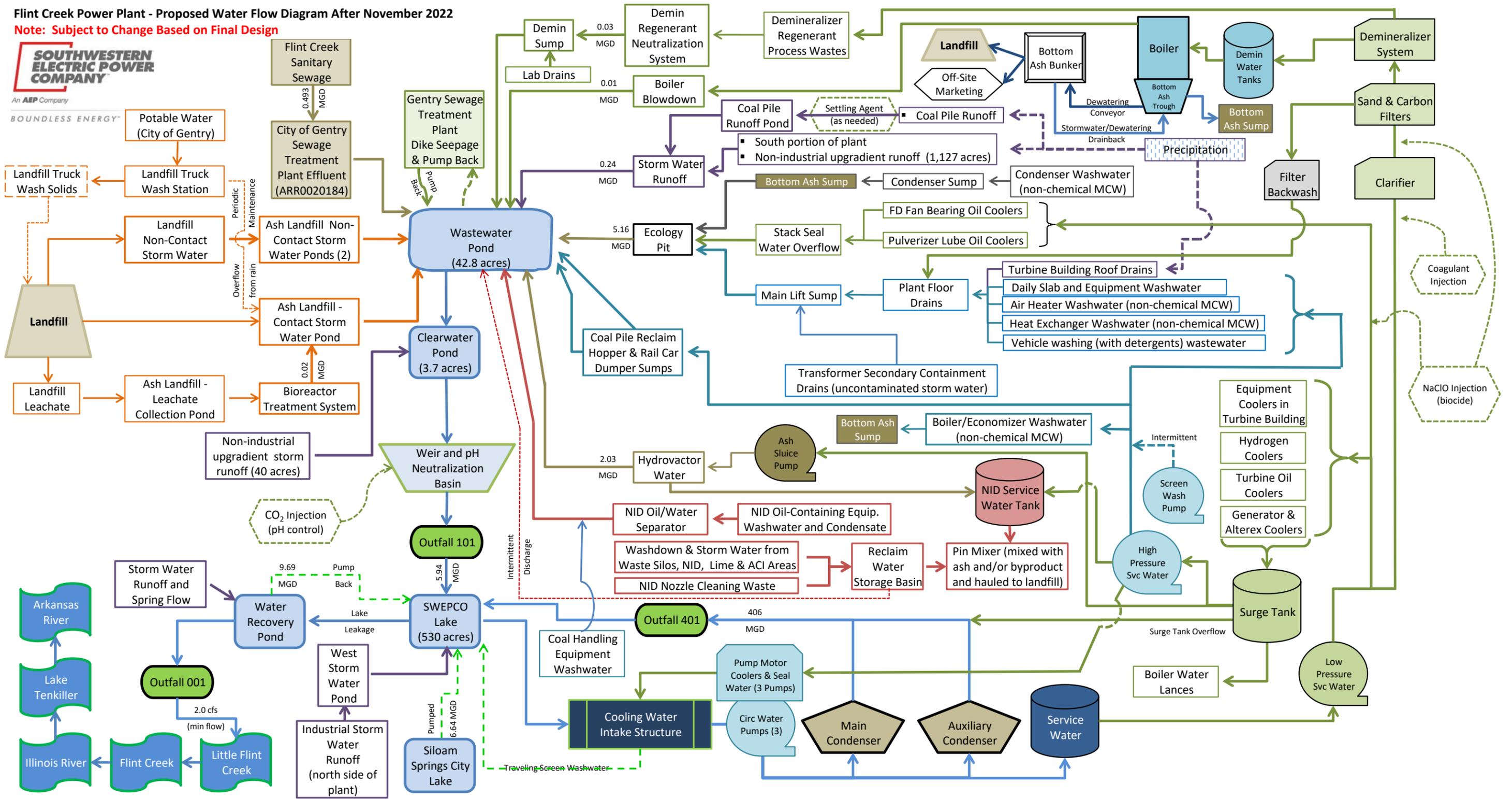


Flint Creek Power Plant - Proposed Water Flow Diagram After November 2022

Note: Subject to Change Based on Final Design



BOUNDESS ENERGY



## Attachment 5

### Southwestern Electric Power Company Flint Creek Power Plant

### Financial Assurance

### American Electric Power 2019 Annual Report

The AEP 2019 Annual Report may be located at the following Web address:

<https://aep.com/assets/docs/investors/AnnualReportsProxies/docs/19annrep/2019AnnualReportAppendixAtoProxy.pdf>

## Attachment 6

### Southwestern Electric Power Company Flint Creek Power Plant

#### American Electric Power 2019 Form 10-K First Quarter 2020 Form 10-Q Second Quarter 2020 Form 10-Q Third Quarter 2020 Form 10-Q

The AEP Security Exchange Commission, 2019 Form 10-K may be located at the following Web address:

<https://www.aep.com/assets/docs/investors/AEP201910K.pdf>

The AEP Security Exchange Commission, First Quarter 2020 Form 10-Q may be located at the following Web address:

<https://aep.com/assets/docs/investors/AEP10Q20201Q.pdf>

The AEP Security Exchange Commission, Second Quarter 2020 Form 10-Q may be located at the following Web address:

<https://aep.com/assets/docs/investors/AEP10Q20202Q.pdf>

The AEP Security Exchange Commission, Third Quarter 2020 Form 10-Q may be located at the following Web address:

<https://aep.com/assets/docs/investors/AEP10Q20203Q.pdf>

## Attachment 7

# Southwestern Electric Power Company Flint Creek Power Plant

## Previous Correspondences with ADEQ



May 20, 2020

Electronic Mail: cusher@adeq.state.ar.us

leamons@adeq.state.ar.us

Ms. Annette Cusher  
Office of Land Resources  
Facility Permits  
Arkansas Department of Environmental Quality  
5301 Northshore Drive  
North Little Rock, AR 72118

Mr. Brian Leamons, PE  
Senior Operations Manager / Water Permits  
Office of Water Quality  
Arkansas Department of Environmental Quality  
5301 Northshore Drive  
North Little Rock, AR 72118

Re: Southwestern Electric Power Company  
Flint Creek Power Plant  
NPDES Permit No.: AR0037842; AFIN: 04-00107  
EPA RCRA Id.: ARD084938455  
Follow-up: elementary neutralization of demineralizer regeneration wastes and subsequent discharge

Dear Ms. Cusher and Mr. Leamons,

In the ADEQ's May 6, 2020, response to SWEPCO's letter dated March 23, 2020, additional information was requested from SWEPCO to determine if the treatment of the demineralizer regeneration waste would meet the proposed exclusion under APC&EC Regulation No. 23 for an elementary neutralization unit. The facility is requesting that ADEQ evaluate the attached process description, waste sampling plan and flow diagram and subsequently provide tentative approval for our plan to treat the demineralizer regeneration waste stream, should it be confirmed to be D002 corrosive only, in a RCRA elementary neutralization unit for subsequent discharge to the primary ash pond and Outfall 101 under a modified NPDES permit. The facility recognizes that this tentative approval includes the following provisions which will require future actions under the applicable regulations:

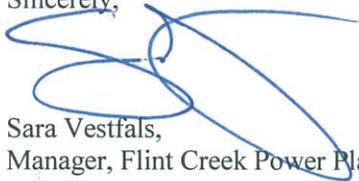
1. Confirmation that the demineralizer regeneration waste streams are only characteristically hazardous for corrosivity, and that no RCRA metal toxicity limits are exceeded.
2. The facility will provide the results of the sampling/analyses of the composite demineralizer regeneration wastes to ADEQ.
3. The facility will submit an NPDES wastewater modification/construction permit application that includes the details of the elementary neutralization unit and associated equipment, as well as an updated flow diagram and other documents as may be required for adequate evaluation by ADEQ.

With tentative approval, SWEPCO will proceed with implementing the sampling plan followed by engineering and design of the elementary neutralization unit.

If ADEQ requires any additional information to allow for consideration of our request, we will expedite the response to the extent possible. AEP/SWEPCO and the Flint Creek Power Plant appreciate the consideration of this request by ADEQ.

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Sincerely,



Sara Vestfals,  
Manager, Flint Creek Power Plant

Cc: Al Wood (ec)  
Brian Whatley (ec)  
Scott Carney (ec)  
Ivaunna Neigler (ec)  
Randy Solomon (ec)  
File: FLC 180.05.2020

Jason Bolenbaugh, Manager, Compliance Branch, OWQ (ec)  
Jessica Sears, P.E., Engineer Supervisor, Permits Branch, OWQ (ec)  
Guy Lester, P.E., Engineer, Permits Branch, OWQ (ec)  
Jay Rich, Manager, Permits Branch, Regulated Waste Operations, OLR (ec)

Attachments: 1) Process description (pretreatment, demineralizer, demineralizer regeneration),  
2) Process flow diagram (pretreatment, demineralizer, demineralizer regeneration),  
3) Sampling plan for demineralizer regeneration waste,  
4) ADEQ reply letter dated May 6, 2020,  
5) SWEPCO request letter dated March 23, 2020

Attachment 1

Process description (pretreatment, demineralizer, demineralizer regeneration)

## Water Treatment System for Making Steam-Grade Water (Pretreatment, Demineralizer, and Demineralizer Regeneration Processes)

Water obtained from SWEPCO Lake is used for making ultrapure water suitable for use in the steam-generating electric utility boiler. This water must be treated to remove all impurities that would cause corrosion, mineral deposition, or other detrimental chemical reactions within the boiler and steam turbine. To produce this pure water, the following treatments are applied:

### Pretreatment

The cooling water intake structure screens large items from the lake water such as tree branches, leaves, aquatic vegetation, fish, debris, and other similar items. First, the stationary bar screen prevents larger objects from entering the intake structure. After passing the bar screens, water passes through the traveling screens, which provide for screening of much smaller items. Any removed items are properly disposed off-site.

The water from the cooling water intake structure that is diverted for boiler water make-up (the majority of this water is used elsewhere in the plant) is dosed with bleach (Sodium hypochlorite) to kill algae and/or bacteria. It is then temporarily stored in the Chlorine Retention Tank before being dosed with a coagulant while being transferred to the Pre-mix Tank. The partially treated water then travels through the Clarifier (functionally a flow-through tank) to the Clearwell Tank before passing through three sand filters and two activated carbon filters. The water is then stored in the Filtered Water Tank awaiting processing in the demineralizer system.

### Demineralizer Process

Filtered water from the pretreatment process is pumped through three sequential beds of demineralizer resin beads. First, the water passes through the cation resin bed where the cation resin exchanges hydrogen for raw water cations, such as calcium, magnesium, and sodium; removing them from the water as it passes through. Next, the water is treated in the anion resin bed where the anion resin exchanges hydroxide ions for raw water anions, such as sulfate and silica; removing them from the water as it passes through. Finally, the water passes through the mixed bed which contains both cation and anion resin. The mixed bed functions as a "polishing" unit to remove trace ions that may remain in the otherwise "demineralized" water. The demineralized water is then stored in the Demineralized Water Storage Tanks awaiting use as make-up water in the steam boiler.

### Demineralizer Regeneration Process

The demineralizer resins are designed to be periodically regenerated by removal of the accumulated cations and anions, respectively. When the cation resin bed nears exhaustion, it must be regenerated to remove the cations and replace them with hydrogen ions to restore their effectiveness. The cation bed is regenerated in a multi-step process using several rinses of filtered water and two different dilute sulfuric acid solutions (2% and 4% concentrations), producing regeneration wastewater flows of varying pH ranging from 3.4 to < 1 standard units (SU). Likewise, when the anion resin bed nears exhaustion, it must be regenerated to remove the anions and replace them with hydroxide ions to restore their effectiveness. The anion bed is regenerated in a multi-step process using several rinses of filtered

water, warm filtered water and a dilute solution (5% concentration) of sodium hydroxide, producing regeneration wastewater flows of varying pH ranging from 7.9 to > 13 SU. The regeneration of both the cation and anion beds are conducted simultaneously in one automated process. The cation and anion beds are typically regenerated every 1 – 4 days, depending on water demand for steam make-up. Regeneration of the cation and anion resin beds typically generates a total of approximately 62,275 gallons of effluent with a pH of less than 2.0. Because the mixed bed is fed by already highly-purified water from the cation and anion beds, it is much slower to be exhausted than the cation and anion resin beds, and therefore is regenerated as a reduced frequency, typically once per 25 anion/cation regeneration events, or approximately every 75 days. However, regeneration of the mixed bed does occur in a similar fashion and typically generates approximately 9,500 gallons of effluent. The demineralizer regeneration process takes place as depicted in the attached process flow diagram and waste sampling plan.

#### Elementary Neutralization Unit (Future)

Currently, all demineralizer regeneration waste is routed to a sump and then to the primary ash pond with no prior treatment. This is conducted under provision of the EPA's January 13, 1981, "Dietrich Letter" (subsequently codified at 40 CFR 261.4(b)(4)(i) and (ii) ), which exempts the demineralizer waste streams, and other wastewaters, from hazardous waste regulation if co-disposed with coal ash, which is conducted at Flint Creek. Due to the final rules for Coal Combustion Residual (CCR – 40 CFR 257) and updated Effluent Limit Guidelines (40 CFR 423), the continued wet sluicing of coal ash to the primary ash pond will end no later than December 31, 2023. With the end of wet sluicing of ash to the primary ash pond will come the end of the facility's reliance on the §261.4(b)(4) relief from hazardous waste regulation of demineralizer regeneration waste (no co-disposal with coal ash).

The facility is currently in the engineering and design phase of a project that will allow the plant to comply with these new regulations. Part of that project will transition the handling of coal ash (bottom ash and economizer ash) from wet sluicing to the primary ash pond to "dry handling" as it is generated in the boiler. Another part of the project is to provide for treatment of the demineralizer regeneration waste in a RCRA elementary neutralization unit. In general, the elementary neutralization unit will provide for adequate tank capacity to accumulate the entire volume of the demineralizer regeneration waste (cation, anion, and/or mixed bed) process and neutralizing chemicals. The neutralization unit will also include the necessary pumps, probes, chemical tanks, and other ancillary equipment for ensuring proper treatment ( $2.0 < \text{pH} < 12.5$  SU) prior to discharge to the primary ash pond and NPDES Outfall 101.

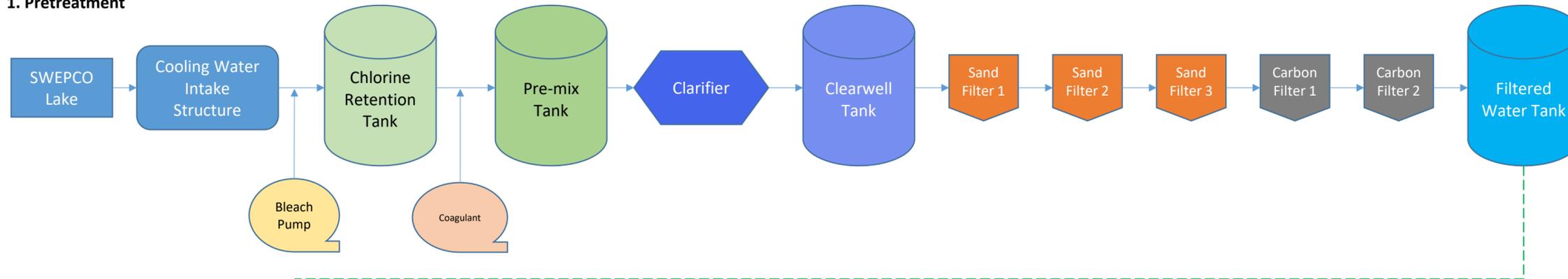
As the facility has not had cause to evaluate the demineralizer regeneration waste in the past for hazardous waste characteristics due to the referenced relief, we now are taking steps to make such an evaluation. Due to the facility's process knowledge, we anticipate that the demineralizer regeneration waste streams could only exhibit hazardous waste characteristics due to corrosivity and/or toxicity from metals (potentially D002 and D004 through D011). Although RCRA metal toxicity is not anticipated, testing will be conducted to document and confirm this assumption. Accordingly, we have developed a sampling plan (attached) that will comprehensively allow for characterization of the waste stream. This characterization will allow the facility to design and implement the appropriate treatment methodology for the demineralizer regeneration wastestream.

Attachment 2

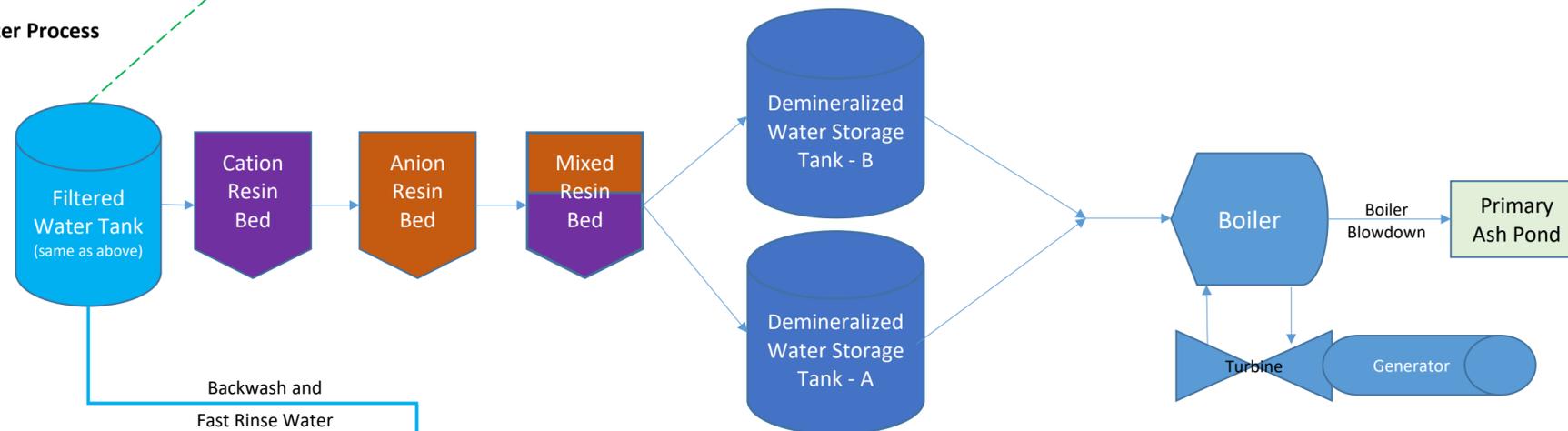
Process flow diagram (pretreatment, demineralizer, demineralizer regeneration)

**Steam Make-up Water Process (Pretreatment, Demineralizer Process, Demineralizer Regeneration Process)**

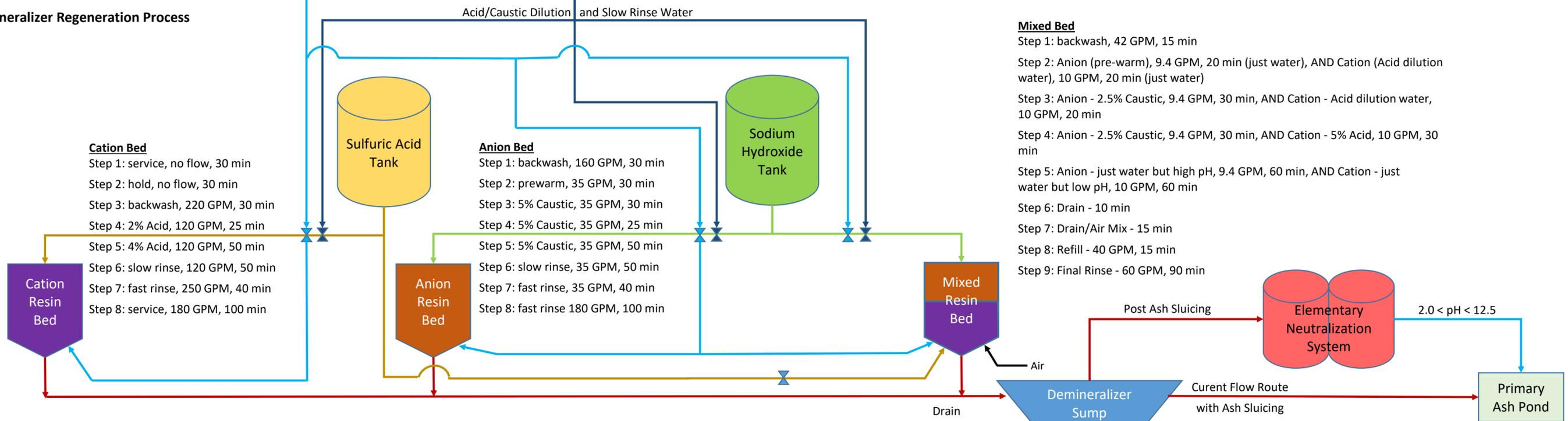
**1. Pretreatment**



**2. Demineralizer Process**



**3. Demineralizer Regeneration Process**



Attachment 3

Sampling plan for demineralizer regeneration waste,

The tables below outline the steps involved in the regeneration of the demineralizer system. The total time of each step has been divided to create a representative composite sampling plan that provides for incorporation of differing characteristics of each step through time. Each collected aliquot will be monitored upon collection for pH, and the identified volume will be added to a composite bucket (pre-cleaned 5-gallon plastic bucket) from which samples intended for TCLP analysis of the eight RCRA metals will be collected. A composite pH measurement will also be taken with a calibrated pH probe from the composited sample.

Note: the Cation-Anion bed regeneration is conducted as an automated process. The Mixed bed regeneration is conducted separately from the Cation-Anion bed regeneration and will therefore be monitored and sampled separately. Sample aliquots from each of the regeneration process (Cation-Anion and Mixed bed) are designed to create a composite sample totaling 10 liters each.

**Cation-Anion Bed Regeneration Sampling Plan**

**Step 1 Cation in Service**

Flow rate: 0 gpm  
Total time: 30 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5	X	0	0	0.000
15	X	0		
25	X	0		

**Anion Backwash**

Flow rate: 160 gpm  
Total time: 30 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		257	4,800	0.077
15		257		
25		257		

**Step 2 Cation Idle**

Flow rate: 0 gpm  
Total time: 30 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5	X	0	0	0.000
15	X	0		
25	X	0		

**Anion Prewarm**

Flow rate: 35 gpm  
Total time: 30 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		56	1,050	0.017
15		56		
25		56		

**Step 3 Cation Backwash**

Flow rate: 220 gpm  
Total time: 30 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		353	6,600	0.106
15		353		
25		353		

**5% Caustic Injection**

Flow rate: 35 gpm  
Total time: 30 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		28	1,050	0.017
10		28		
15		28		
20		28		
25		28		
30		28		

**Step 4 2% Acid Injection**

Flow rate: 120 gpm  
Total time: 25 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		96	3,000	0.048
10		96		
15		96		
20		96		
25		96		

**5% Caustic Injection**

Flow rate: 35 gpm  
Total time: 25 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		28	875	0.014
10		28		
15		28		
20		28		
25		28		

**Step 5 4% Acid Injection**

Flow rate: 120 gpm  
Total time: 50 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		96	6,000	0.096
10		96		
15		96		
20		96		
25		96		
30		96		
35		96		
40		96		
45		96		
50		96		

**5% Caustic Injection**

Flow rate: 35 gpm  
Total time: 50 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		28	1,750	0.028
10		28		
15		28		
20		28		
25		28		
30		28		
35		28		
40		28		
45		28		
50		28		

**Step 6 Slow Rinse**

Flow rate: 120 gpm  
Total time: 50 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		193	6,000	0.096
15		193		
25		193		
35		193		
45		193		

**Slow Rinse**

Flow rate: 35 gpm  
Total time: 50 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		56	1,750	0.028
15		56		
25		56		
35		56		
45		56		

**Step 7 Fast Rinse**

Flow rate: 250 gpm  
Total time: 40 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		401	10,000	0.161
15		401		
25		401		
35		401		

**Fast Rinse**

Flow rate: 35 gpm  
Total time: 40 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		56	1,400	0.022
15		56		
25		56		
35		56		

**Step 8 Service**

Flow rate: 0 gpm  
Total time: 100 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5	X	0	0	0.000
15	X	0		
25	X	0		
35	X	0		
45	X	0		
55	X	0		
65	X	0		
75	X	0		
85	X	0		
95	X	0		

**Fast Rinse**

Flow rate: 180 gpm  
Total time: 100 min

Time (min)	pH	Sample Aliquot (mL)	Total to Drain	Percent of Total
5		289	18,000	0.289
15		289		
25		289		
35		289		
45		289		
55		289		
65		289		
75		289		
85		289		
95		289		

Total (mL): 5,074 31,600 0.507

Total (mL): 4,926 30,675 0.493

**Final Sampling:** composited monitoring and sampling from the 5-gallon bucket.

	pH	1 liter sample	1 liter replicate	Trip blank	Equipment blank
Composite pH (field):	✓				
Composite sample collected for TCLP RCRA metals analysis (Method 1311):		✓	✓		
Blanks obtained from ADEQ-certified lab (analyzed by Method 1311):				✓	✓

**Mixed Bed Regeneration Sampling Plan**

**Step 1 Mixed Bed Backwash**

Flow rate: 42 gpm  
Total time: 15 min

Time (min)	pH	Sample Aliquot (mL)	Total Gallons to Drain	Percent of Total
5		332	630	0.066
15		332		

**Step 2 Anion (pre-warm) and Cation (acid dilution water)**

Flow rate Cation: 10 gpm  
Flow rate Anion: 9.4 gpm  
Total time: 20 min

Time (min)	pH	Sample Aliquot (mL)	Total Gallons to Drain	Percent of Total
5		136	388	0.041
10		136		
20		136		

**Step 3 Anion (2.5% caustic injection) and Cation (acid dilution water)**

Flow rate Cation: 10 gpm  
Flow rate Anion: 9.4 gpm  
Total time: 30 min

Time (min)	pH	Sample Aliquot (mL)	Total Gallons to Drain	Percent of Total
5		102	582	0.061
10		102		
15		102		
20		102		
25		102		
30		102		

**Step 4 Anion (2.5% caustic injection) and Cation (5% acid injection)**

Flow rate Cation: 10 gpm  
Flow rate Anion: 9.4 gpm  
Total time: 30 min

Time (min)	pH	Sample Aliquot (mL)	Total Gallons to Drain	Percent of Total
5		102	582	0.061
10		102		
15		102		
20		102		
25		102		
30		102		

**Step 5 Anion (just water but high pH) and Cation (just water but low pH)**

Flow rate Cation: 10 gpm  
Flow rate Anion: 9.4 gpm  
Total time: 60 min

Time (min)	pH	Sample Aliquot (mL)	Total Gallons to Drain	Percent of Total
5		102	1,164	0.123
10		102		
15		102		
20		102		
25		102		
30		102		
35		102		
40		102		
45		102		
50		102		
55		102		
60		102		

**Step 6 Drain**

Flow rate: 10 gpm  
Total time: 10 min

Time (min)	pH	Sample Aliquot (mL)	Total Gallons to Drain	Percent of Total
5	X	0	0	0.000
10	X	0		

**Step 7 Drain and Air Mix Injection**

Flow rate: 9.4 gpm  
Total time: 15 min

Time (min)	pH	Sample Aliquot (mL)	Total Gallons to Drain	Percent of Total
5		50	141	0.015
10		50		
15		50		

**Step 8 Refill**

Flow rate: 40 gpm  
Total time: 15 min

Time (min)	pH	Sample Aliquot (mL)	Total Gallons to Drain	Percent of Total
5		316	600	0.063
15		316		

**Step 9 Final Rinse**

Flow rate: 60 gpm  
Total time: 90 min

Time (min)	pH	Sample Aliquot (mL)	Total Gallons to Drain	Percent of Total
5		2,846	5,400	0.569
15		2,846		

Total (mL): 10,000 9,487 1

**Final Sampling:** composited monitoring and sampling from the 5-gallon bucket.

	pH	1 liter sample	1 liter replicate	Trip blank	Equipment blank
Composite pH (field):	✓				
Composite sample collected for TCLP RCRA metals analysis (Method 1311):		✓	✓		
Blanks obtained from ADEQ-certified lab (analyzed by Method 1311):				✓	✓

Attachment 4

ADEQ reply letter dated May 6, 2020

# ARKANSAS

## ENERGY & ENVIRONMENT

## ENVIRONMENTAL QUALITY

**MAY 06 2020**

Tommy Slater, VP of Generating Assets  
Southwestern Electric Power Company - Flint Creek Power Plant  
21797 SWEPCO Road  
Gentry, AR 72734

Re: NPDES Permit Number AR0037842, AFIN 04-00107

Dear Mr. Slater:

The Arkansas Department of Energy & Environment – Division of Environmental Quality (DEQ) received a letter, dated March 23, 2020, requesting comments on proposed changes at the facility to comply with the requirements of 40 CFR § 257 concerning coal combustion residuals (CCR), and 40 CFR § 423 concerning bottom ash transport water (BATW). Comments were also requested on changes to the handling of waste streams from the water demineralization system. The Office of Water Quality (OWQ), and the Office of Land Resources (OLR), have reviewed the letter, and have the following comments:

### OWQ comments

1. Continued use of the primary ash pond – OWQ has no objection to the future use of the primary ash pond for acceptable remaining waste streams after the elimination of all BATW. Based on current information available, no changes to the pond, or additional treatment will be required. OWQ acknowledges that the pond will be renamed after BATW is rerouted and all settled ash is removed from the pond in accordance with applicable rules.
2. New coal pile run-off ponds – Prior to construction of the two (2) proposed ponds (with the polymer system) for the treatment coal pile run-off, a complete application for a state construction permit must be received, and a state construction permit issued, by OWQ. A complete application includes plans and specifications stamped by an Arkansas Registered Professional Engineer.

Coal pile run-off is a regulated process water waste stream [ref. 40 CFR § 423.12(b)(9)], and is not considered stormwater associated with industrial activity. Therefore, the requirement in Part II.7 of the NPDES permit for managing stormwater runoff commingling with other process wastewater is not applicable. Limitations for Total Suspended Solids (TSS) are included in the NPDES permit for Outfall 101, based partially on the volume of treated coal pile run-off reported in the permit renewal application. Any significant change in the volume of coal pile run-off (+/- 10% or more) may require modification of the NPDES permit.

3. Regulation of demineralizer waste streams – Demineralizer waste streams fall under the definition of “low volume waste sources” in 40 CFR § 423.11(b), and are regulated under 40 CFR § 423.12(b)(3). Limitations for TSS and Oil & Grease (O&G) in the NPDES permit for Outfall 101 take into account the volume of demineralizer waste streams reported in the permit

renewal application. Any significant change in the volume of these waste streams (such that the total quantity of low volume waste sources changes by +/- 10% or more) may require modification of the NPDES permit.

OLR comments

4. Continued use of the primary ash pond – Solid Waste Permit 0273-3N2-R2 allows the landfill to accept non-hazardous ash for disposal.
5. Regulation of demineralizer waste streams – There is not enough information to determine if the treatment of the demineralization water would meet the proposed exclusion under APC&EC Regulation No. 23. In order to make a determination regarding the demineralization water, additional specific information should be submitted on the treatment process, including information on storage of the waste stream, flow diagrams, etc.

If there are any questions concerning this submittal, please contact Guy Lester, P.E., of my staff at 501-682-0622.

Sincerely,



Bryan Leamons, P.E.  
Senior Operations Manager  
Office of Water Quality



Annette Cusher, P.E.  
Engineer Supervisor  
Regulated Waste Operations  
Office of Land Resources

cc: Electronic Filing (AR0037842, and 0273-3N2-R2)  
Jason Bolenbaugh, Manager, Compliance Branch, OWQ  
Jessica Sears, P.E., Engineer Supervisor, Permits Branch, OWQ  
Guy Lester, P.E., Engineer, Permits Branch, OWQ  
Jay Rich, Manager, Permits Branch, Regulated Waste Operations, OLR  
Annette Cusher, P.E., Engineer Supervisor, Regulated Waste Operations, OLR

Sara Vestfals, SWEPCO email: [svestfals@aep.com](mailto:svestfals@aep.com)  
David Hall, SWEPCO email: [dbhall@aep.com](mailto:dbhall@aep.com)  
Scott Carney, SWEPCO email: [scarney@aep.com](mailto:scarney@aep.com)  
Ivaunna P Neigler, SWEPCO email: [ipneigler@aep.com](mailto:ipneigler@aep.com)  
Randy Solomon, SWEPCO email: [rbsolomon@aep.com](mailto:rbsolomon@aep.com)

Attachment 5

SWEPCO request letter dated March 23, 2020



March 23, 2020

Electronic Mail: lester@adeq.state.ar.us

Mr. Guy Lester  
Office of Water Quality  
Arkansas Department of Environmental Quality  
5301 Northshore Drive  
North Little Rock, AR 72118

Re: Southwestern Electric Power Company  
Flint Creek Power Plant  
NPDES Permit No.: AR0037842; AFIN: 04-00107  
Dry Bottom Ash Conversion and Clean Closure of the Primary Ash Pond

Dear Mr. Lester,

SWEPCO is in the initial stages of engineering and design for modifications to the Flint Creek Power Plant's systems related to bottom ash management. The purpose of the modifications are for compliance with the pending finalization of the coal combustion residuals rule (40 CFR 257), and the prospective effluent limit guidelines for steam-electric power generating facilities (40 CFR 423). Overall, as currently envisioned the project would result in the installation of new equipment to remove bottom ash and economizer ash from the boiler by a submerged flight conveyor system, and to remove ash from the primary ash pond (CCR closure by removal). Ash sluicing to the primary ash pond would stop upon completion and connection of the submerged flight conveyor ash removal system.

In order for SWEPCO to continue with engineering and design of the project, certain regulatory aspects need to be determined. These aspects relate to how ADEQ will view/regulate the proposed changes envisioned to comply with the referenced regulations.

1- Continued use of the primary ash pond:

SWEPCO proposes to continue use of the primary ash pond as a settling basin for all waste streams currently entering the pond, with the exception of ash sluice water (bottom and economizer ash) which would end upon completion of construction and connection of the submerged flight conveyor system to remove ash from the boiler. Between now and October 2023, SWEPCO would begin removal of ash deposited in the primary ash pond in accordance with the pending finalization of the CCR regulations (40 CFR 257). During and following CCR pond closure activities and final certification of ash removal per the CCR regulations, SWEPCO would like to continue use of the primary ash pond as is, without any other substantive changes to the pond. The primary ash pond would continue to settle sediment received from industrial wastewater streams, storm water from industrial, residential, and agricultural land areas, as well as the treated effluent from the City of Gentry wastewater

treatment plant. The secondary pond would continue to receive water from the primary pond, and then discharge the treated combined effluent via Outfall 101 into SWEPCO Lake. SWEPCO is soliciting ADEQ's agreement that no additional treatment will be required, that no liner will be required in either the primary or secondary ash ponds, and that Outfall 101 will continue at its current location as is contained in the pre-draft NPDES renewal permit. Note: following PE certification of ash removal from the primary ash pond, SWEPCO will update the name of this pond to the "Primary Settling Pond", or similar name.

## 2 – New coal pile run-off ponds:

SWEPCO is proposing to construct two new ponds, operating in series, dedicated to receiving coal pile runoff. The primary coal pile runoff pond would be located immediately east of the coal pile, and the second runoff pond would receive flow from the primary runoff pond but would be located within the current footprint of the primary ash pond. Polymer chemicals may be used to aid settling of fine coal particles in the ponds as needed. The ponds would be monitored to determine the amount of fines contained and accumulated coal would be periodically removed and placed back on the coal pile for combustion in the plant's boiler. The ponds would be constructed to facilitate removal of accumulated coal and may include concrete or other foundation sufficient to support heavy equipment, but no liner is currently planned. SWEPCO would like to continue to have the coal pile runoff stream be a constituent of wastewater Outfall 101, and identify the two new coal pile runoff ponds as new best management practices under the current permit requirement (Part II, Other Conditions, Item No. 7), and be monitored at the current wastewater Outfall 101. SWEPCO is soliciting ADEQ's agreement that these two proposed unlined coal pile runoff ponds:

1. Be considered as storm water best management practices,
2. That the discharge from the ponds to the primary ash pond would continue as a source of wastewater to Outfall 101, and
3. That TSS would continue to be monitored at Outfall 101 as is currently the case.

## 3 – Regulation of demineralizer waste streams

Upon completion and connection of the proposed submerged flight conveyor system, ash would no longer be sluiced to the primary ash pond. At that time, Flint Creek would also lose the exclusion currently available for hazardous waste management due to co-disposal of demineralizer waste streams with coal ash (Bevill Amendment exclusion). The demineralizer process generates wastewater with pH ranging from less than 2 to greater than 12.5 standard units, making them otherwise potentially subject to hazardous waste regulation. SWEPCO is considering mixing the acidic and caustic phases in a RCRA elementary neutralization unit, rendering the mixture non-hazardous for subsequent discharge to the primary ash pond. SWEPCO is requesting agreement by ADEQ regarding the general intent to neutralize the demineralizer regeneration waste streams within the pH range of 2 – 12.5, then discharge them as a source of wastewater to Outfall 101.

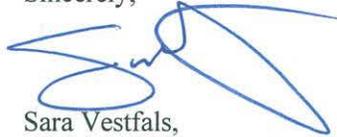
As time is of the essence to achieve compliance with the referenced regulations with this project, any expedited attention that can be given to these questions would very much be appreciated.

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the

information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations.

Upon ADEQ's review of the attached document, please contact either Randy Solomon at 214-777-1043, or Scott Carney at 479-444-4726, and we will set up a conference call to discuss these items.

Sincerely,

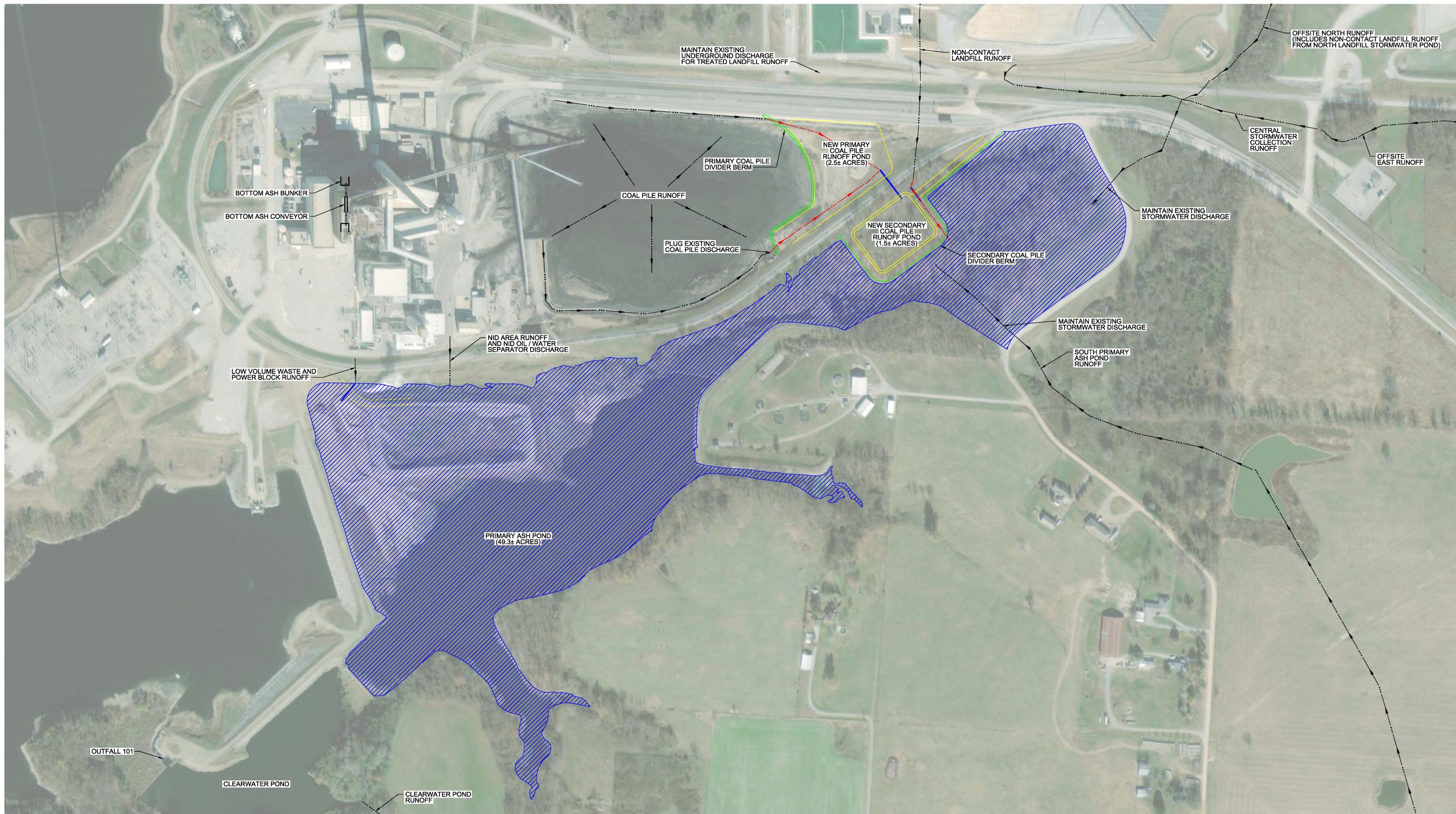


Sara Vestfals,  
Manager, Flint Creek Power Plant

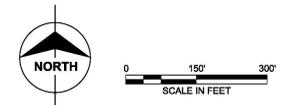
Cc: David Hall (ec)  
Scott Carney (ec)  
Ivaunna Neigler (ec)  
Randy Solomon  
File: FLC 180.05.2020

Attachment

Southwestern Electric Power Company  
Flint Creek Power Plant  
Aerial Photo – New Proposed Coal Pile Runoff Ponds



- LEGEND**
- AREA TO BE CLEANED
  - EXISTING FLOW PATH
  - NEW FLOW PATH
  - WATERSHED BOUNDARY
  - CULVERT



**PRELIMINARY - NOT FOR CONSTRUCTION**

no.	date	by	ckd	description	no.	date	by	ckd	description
0	XX/XX	ABC	XYZ	WORKING					

**BURNS  
MCDONNELL**  
 8400 WARD PARKWAY  
 KANSAS CITY, MO 64114  
 816-333-9400  
 Burns & McDonnell Engineering Company, Inc.  
 FIRM LICENSE NO. 17

**AMERICAN  
ELECTRIC  
POWER**  
 CCR / ELG COMPLIANCE PROJECT  
 FLINT CREEK POWER PLANT  
 BENTON COUNTY, ARKANSAS

FLINT CREEK POWER PLANT  
 SITE PLAN

project	120796	contract	
drawing		rev.	
sheet	<b>CS002</b>	of	
file	120796CS002.DGN	sheets	

**SOAH DOCKET NO. 473-21-0538**  
**PUC DOCKET NO. 51415**  
Direct Testimony of Devi Glick, Exhibit DG-3

**Exhibit DG-3**

**SWEPCO Responses to Requests for Information, Public**

<b>Data Request</b>	<b>File Type</b>
SWEPCO Response to Sierra Club 1-7	PDF
SWEPCO Response to Sierra Club 1-7, Attachment 2	PDF
SWEPCO Response to Sierra Club 1-7, Attachment 3	PDF
SWEPCO Response to Sierra Club 1-8	PDF
SWEPCO Response to Sierra Club 1-9	PDF
SWEPCO Response to Sierra Club 1-9, Attachment 1	PDF
SWEPCO Response to Sierra Club 2-2	PDF
SWEPCO Response to Sierra Club 2-3	PDF
SWEPCO Response to Sierra Club 2-6	PDF
SWEPCO Response to Sierra Club 2-13	PDF
SWEPCO Response to Sierra Club 2-17	PDF
SWEPCO Response to Sierra Club 3-1	PDF
SWEPCO Response to Sierra Club 3-2	PDF
SWEPCO Response to Sierra Club 4-1	PDF
SWEPCO Response to Sierra Club 5-2	PDF
SWEPCO Response to CARD 1-16, Supplemental	PDF
SWEPCO Response to CARD 1-16, Supplemental Attachment 2	PDF
SWEPCO Response to CARD 2-10, Supplemental	PDF
SWEPCO Response to CARD 2-10, Supplemental Attachment 2	Excel

\*CONFIDENTIAL Excel files were submitted via CD to the Commission pursuant to TAC § 22.71(d).

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA  
CLUB'S FIRST SET OF REQUESTS FOR INFORMATION**

**Question No. Sierra Club 1-5:**

For each of the Company's coal- or solid-fuel units (Dolet Hills, Flint Creek, Pirkey, Turk, and Welsh), please produce any analysis or assessment conducted since 2015, of the economics of continued operation, i.e., a retirement study, of the unit or any unit replacement studies done by the Company.

**Response No. Sierra Club 1-5:**

Please see Sierra Club 1-5 Attachment 1 for the results of a Pirkey unit disposition analysis conducted at the request of stakeholders during the 2018 SWEPCO Arkansas IRP process. Please see Sierra Club 1-5 HIGHLY SENSITIVE Attachment 2 and Sierra Club 1-5 HIGHLY SENSITIVE Attachment 3 for the results of a 2019 Dolet Hills unit disposition analysis. Please see Sierra Club 1-5 HIGHLY SENSITIVE Attachment 4 and Sierra Club 1-5 HIGHLY SENSITIVE Attachment 5 for the results of a 2020 Dolet Hills unit disposition analysis. Please see Sierra Club 1-5 HIGHLY SENSITIVE Attachment 6 for the results of the 2020 analysis to evaluate the economics of making CCR and ELG retrofits at the Flint Creek, Pirkey and Welsh units.

Sierra Club 1-5 HIGHLY SENSITIVE Attachments 2 through 6 responsive to this request are HIGHLY SENSITIVE PROTECTED MATERIAL under the terms of the Protective Order. Due to current restrictions associated with COVID-19, this information is being provided electronically and a secure login to access the information will be provided upon request to individuals who have signed the Protective Order Certification.

Prepared By: Mark A. Becker

Title: Mng Dir Res Plnning&Op Anlysis

Prepared By: Joseph S. Perez

Title: Forecast Analyst Prin

Sponsored By: Thomas P. Brice

Title: VP Regulatory & Finance

Sponsored By: Monte A. McMahon

Title: VP Generating Assets SWEPCO

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA  
CLUB'S FIRST SET OF REQUESTS FOR INFORMATION**

**Question No. Sierra Club 1-7:**

For each of the Company's coal- or solid-fuel units (Dolet Hills, Flint Creek, Pirkey, Turk, and Welsh), please provide the following historical annual data since 2010 and by month for 2019 and 2020 (or earliest available):

- a. Installed Capacity
- b. Unforced Capacity
- c. Capacity Factor
- d. Equivalent Availability Factor (EAF)
- e. Heat Rate
- f. Forced or random outage rate
- g. Effective forced outage rate (EFORd)
- h. Fixed O&M costs
- i. Non-Fuel Variable O&M costs
- j. Fuel Costs (by fuel type)

**Response No. Sierra Club 1-7:**

Per agreement with counsel for Sierra Club, SWEPCO is providing the following data since 2015:

a-g: The requested information for the period 2015 - November 2020 is provided in Sierra Club 1-7 Highly Sensitive Confidential Attachment 1.

h-i: From an Accounting perspective, the Company does not separately track variable and fixed O&M costs. For the period 2015 - November 2020, total O&M for each of SWEPCO's solid fuel units is provided in Sierra Club 1-7 Attachment 2.

j: For the eligible solid fuel costs, please refer to Sierra Club 1-7 Attachment 3.

Sierra Club 1-7 HIGHLY SENSITIVE Attachment 1 responsive to this request is HIGHLY SENSITIVE PROTECTED MATERIAL under the terms of the Protective Order. Due to current restrictions associated with COVID-19, this information is being provided electronically and a secure login to access the information will be provided upon request to individuals who have signed the Protective Order Certification.

Prepared By: Tara D. Beske

Title: Regulatory Consultant Staff

Exhibit DG-3

Prepared By: Michael H. Ward

Title: Regulatory Consultant Staff

Sponsored By: Amy E. Jeffries

Title: Coal Procurement Mgr

Sponsored By: Monte A. McMahon

Title: VP Generating Assets SWEPCO

**SWEPSCO Generation Solid Fuel Unit  
 Annual O&M for the Period 2015 - 2018**

Unit	2015	2016	2017	2018
Dolet Hills	\$20,260,071	\$20,976,483	\$20,613,371	\$17,130,286
Flint Creek	\$16,498,691	\$21,014,690	\$17,900,009	\$19,294,844
Pirkey	\$26,166,028	\$22,118,487	\$20,989,822	\$21,681,269
Turk	\$24,174,600	\$23,214,029	\$22,479,710	\$22,688,161
Welsh 0	\$15,858,249	\$18,355,445	\$15,301,908	\$15,808,434
Welsh 1	\$3,855,594	\$10,305,616	\$1,821,337	\$4,452,094
Welsh 3	\$8,436,981	\$4,932,485	\$4,696,583	\$3,487,476

**SWEPSCO Generation Solid Fuel Unit  
 Monthly O&M for the Period January 2019 - November 2020**

Unit	2019	2020	Unit	2019	2020
<b>Dolet Hills</b>	<b>\$12,307,859</b>	<b>\$11,537,702</b>	<b>Turk</b>	<b>\$21,345,975</b>	<b>\$20,384,993</b>
(01) Jan	\$819,812	\$1,484,241	(01) Jan	\$1,931,532	\$1,548,813
(02) Feb	\$1,441,760	\$1,271,111	(02) Feb	\$1,577,069	\$1,583,141
(03) Mar	\$1,465,024	\$3,480,577	(03) Mar	\$1,671,273	\$1,885,464
(04) Apr	\$187,340	-\$1,151,890	(04) Apr	\$2,030,905	\$1,634,836
(05) May	\$528,010	\$638,847	(05) May	\$3,495,586	\$2,221,157
(06) Jun	\$1,438,950	\$668,435	(06) Jun	\$1,047,414	\$1,870,750
(07) Jul	\$906,326	\$1,721,398	(07) Jul	\$1,669,197	\$1,651,409
(08) Aug	\$1,378,104	\$865,553	(08) Aug	\$1,566,128	\$1,699,715
(09) Sep	\$1,052,041	\$458,285	(09) Sep	\$1,672,294	\$1,927,878
(10) Oct	\$1,208,789	\$1,368,666	(10) Oct	\$1,552,967	\$1,791,422
(11) Nov	\$1,015,813	\$732,479	(11) Nov	\$1,614,768	\$2,570,408
(12) Dec	\$865,890		(12) Dec	\$1,516,842	
<b>Flint Creek</b>	<b>\$16,190,693</b>	<b>\$15,635,636</b>	<b>Welsh 0</b>	<b>\$15,815,372</b>	<b>\$13,711,305</b>
(01) Jan	\$1,331,879	\$1,245,271	(01) Jan	\$1,315,552	\$1,196,706
(02) Feb	\$1,018,427	\$1,223,613	(02) Feb	\$1,204,683	\$1,116,810
(03) Mar	\$1,003,222	\$1,624,748	(03) Mar	\$1,215,852	\$1,287,057
(04) Apr	\$1,626,830	\$2,414,460	(04) Apr	\$1,364,871	\$796,667
(05) May	\$1,415,351	\$1,628,830	(05) May	\$1,127,232	\$1,061,953
(06) Jun	\$1,060,592	\$1,406,771	(06) Jun	\$967,194	\$1,460,908
(07) Jul	\$1,283,825	\$1,264,924	(07) Jul	\$1,300,865	\$1,134,922
(08) Aug	\$1,319,915	\$1,161,502	(08) Aug	\$1,257,968	\$1,215,005
(09) Sep	\$1,301,400	\$1,369,396	(09) Sep	\$1,212,273	\$1,435,540
(10) Oct	\$1,422,240	\$1,230,416	(10) Oct	\$2,311,885	\$1,885,992
(11) Nov	\$1,671,031	\$1,065,705	(11) Nov	\$1,073,399	\$1,119,745
(12) Dec	\$1,735,981		(12) Dec	\$1,463,598	

**SWEPCO Generation Solid Fuel Unit  
 Monthly O&M for the Period January 2019 - November 2020**

<b>Unit</b>	<b>2019</b>	<b>2020</b>
<b>Pirkey</b>	<b>\$22,386,198</b>	<b>\$18,023,228</b>
(01) Jan	\$1,563,114	\$1,461,247
(02) Feb	\$1,378,548	\$1,319,539
(03) Mar	\$1,537,458	\$1,682,480
(04) Apr	\$1,537,519	\$1,232,256
(05) May	\$1,738,297	\$1,375,530
(06) Jun	\$1,255,810	\$2,035,530
(07) Jul	\$1,650,368	\$1,688,999
(08) Aug	\$1,455,580	\$1,264,709
(09) Sep	\$2,506,110	\$1,853,911
(10) Oct	\$3,551,991	\$2,566,950
(11) Nov	\$1,212,896	\$1,542,077
(12) Dec	\$2,998,507	

<b>Unit</b>	<b>2019</b>	<b>2020</b>
<b>Welsh 1</b>	<b>\$4,075,792</b>	<b>\$3,318,599</b>
(01) Jan	\$239,179	\$226,687
(02) Feb	\$292,869	\$133,851
(03) Mar	\$627,808	\$157,423
(04) Apr	\$992,568	\$248,782
(05) May	\$473,069	\$95,427
(06) Jun	\$191,944	\$181,491
(07) Jul	\$150,578	\$292,941
(08) Aug	\$257,866	\$292,448
(09) Sep	\$59,325	\$574,121
(10) Oct	\$237,607	\$887,393
(11) Nov	\$196,529	\$228,035
(12) Dec	\$356,450	

<b>Unit</b>	<b>2019</b>	<b>2020</b>
<b>Welsh 3</b>	<b>\$3,812,649</b>	<b>\$1,865,342</b>
(01) Jan	\$183,868	\$204,315
(02) Feb	\$118,347	\$121,582
(03) Mar	\$156,080	\$120,935
(04) Apr	\$57,751	\$251,520
(05) May	\$212,504	\$412,709
(06) Jun	\$89,217	\$185,443
(07) Jul	\$180,865	\$161,230
(08) Aug	\$231,976	\$89,282
(09) Sep	\$392,888	\$126,535
(10) Oct	\$1,566,649	\$87,824
(11) Nov	\$101,585	\$103,967
(12) Dec	\$520,919	





Exhibit DG-3  
#1101913

Welsh	2020	January	\$ 3,848,226	\$ 37,841	\$ 3,886,067
		February	\$ 3,839,386	\$ 20,971	\$ 3,860,357
		March	\$ 4,441,535	\$ 39,459	\$ 4,480,993
		April	\$ 3,428,747	\$ 96,857	\$ 3,525,604
		May	\$ 7,540,602	\$ 142,792	\$ 7,683,394
		June	\$ 6,889,501	\$ 206,504	\$ 7,096,005
		July	\$ 9,155,523	\$ 126,504	\$ 9,282,027
		August	\$ 10,355,313	\$ 99,227	\$ 10,454,540
		September	\$ 4,219,504	\$ 88,157	\$ 4,307,661
		October	\$ 5,687,708	\$ 243,374	\$ 5,931,082
		November	\$ 9,418,673	\$ 139,947	\$ 9,558,621
		December			\$ -
Flint Creek	2020	January	\$ 1,498,588	\$ 11,574	\$ 1,510,162
		February	\$ 1,529,866	\$ 15,074	\$ 1,544,940
		March	\$ 26,273	\$ 4,849	\$ 31,123
		April	\$ (97,567)	\$ -	\$ (97,567)
		May	\$ 477,051	\$ 118,103	\$ 595,154
		June	\$ 1,767,210	\$ 57,226	\$ 1,824,436
		July	\$ 2,058,653	\$ 39,783	\$ 2,098,436
		August	\$ 2,391,575	\$ 13,851	\$ 2,405,427
		September	\$ 2,081,558	\$ 15,639	\$ 2,097,197
		October	\$ 2,219,054	\$ 40,133	\$ 2,259,187
		November	\$ 1,458,837	\$ 44,554	\$ 1,503,391
		December			\$ -
Turk	2020	January	\$ 4,187,459	\$ 1,197	\$ 4,188,656
		February	\$ 3,858,210	\$ 749	\$ 3,858,958
		March	\$ 4,073,571	\$ 3,886	\$ 4,077,458
		April	\$ 3,037,661	\$ 1,189	\$ 3,038,849
		May	\$ 1,391,974	\$ 35,730	\$ 1,427,704
		June	\$ 3,689,172	\$ 13,989	\$ 3,703,162
		July	\$ 4,792,091	\$ 15,832	\$ 4,807,923
		August	\$ 5,297,737	\$ 14,280	\$ 5,312,017
		September	\$ 4,345,452	\$ (8)	\$ 4,345,445
		October	\$ 3,398,829	\$ 53,255	\$ 3,452,084
		November	\$ 5,489,500	\$ (8,118)	\$ 5,481,382
		December			\$ -
Pirkey	2020	January	\$ 8,093,619	\$ (238,438)	\$ 7,855,182
		February	\$ 9,640,965	\$ 254,968	\$ 9,895,933
		March	\$ 8,628,679	\$ 70,616	\$ 8,699,295
		April	\$ 6,567,000	\$ (59,588)	\$ 6,507,411
		May	\$ 1,545,814	\$ 53,937	\$ 1,599,751
		June	\$ 2,944,900	\$ 18,689	\$ 2,963,589
		July	\$ 15,720,574	\$ 18,516	\$ 15,739,090
		August	\$ 17,118,172	\$ 18,843	\$ 17,137,015
		September	\$ 966,983	\$ 3,701	\$ 970,685
		October	\$ 3,573,922	\$ 14,884	\$ 3,588,806
		November	\$ 16,731,895	\$ 53,335	\$ 16,785,230
		December			\$ -
Dolet Hills	2020	January	\$ -	\$ -	\$ -
		February	\$ -	\$ 2,386	\$ 2,386
		March	\$ -	\$ -	\$ -
		April	\$ -	\$ 2,029	\$ 2,029
		May	\$ (507,082)	\$ (2)	\$ (507,084)
		June	\$ 14,973,462	\$ 17,281	\$ 14,990,743
		July	\$ 3,015,657	\$ 84,906	\$ 3,100,563
		August	\$ 10,618,072	\$ 35,830	\$ 10,653,902
		September	\$ 20,242,021	\$ 31,233	\$ 20,273,255
		October	\$ 13,180,945	\$ 117,059	\$ 13,298,004
		November	\$ -	\$ 140,241	\$ 140,241
		December			\$ -

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA  
CLUB'S FIRST SET OF REQUESTS FOR INFORMATION**

**Question No. Sierra Club 1-8:**

For each of the Company's coal- or solid-fuel units (Dolet Hills, Flint Creek, Pirkey, Turk, and Welsh), for each of the years 2021 through 2030, please identify the Company's most recent projection of:

- a. Installed Capacity
- b. Unforced Capacity
- c. Capacity factor
- d. Availability
- e. Heat rate
- f. Forced or random outage rate
- g. Fixed O&M cost
- h. Variable O&M cost
- i. Fuel cost

**Response No. Sierra Club 1-8:**

Please refer to Sierra Club 1-8 Highly Sensitive Attachment 1.

Sierra Club 1-8 HIGHLY SENSITIVE Attachment 1 responsive to this request is HIGHLY SENSITIVE PROTECTED MATERIAL under the terms of the Protective Order. Due to current restrictions associated with COVID-19, this information is being provided electronically and a secure login to access the information will be provided upon request to individuals who have signed the Protective Order Certification.

Prepared By: Mark A. Becker

Title: Mng Dir Res Plnning&Op Anlysis

Prepared By: Joseph S. Perez

Title: Forecast Analyst Prin

Sponsored By: Amy E. Jeffries

Title: Coal Procurement Mgr

Sponsored By: Monte A. McMahon

Title: VP Generating Assets SWEPCO

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA  
CLUB'S FIRST SET OF REQUESTS FOR INFORMATION**

**Question No. Sierra Club 1-9:**

Refer to the “Flint Creek Power Plant Notice of Intent to Comply With the Site-Specific Alternative to Initiation of Closure CCR Unit – Primary Bottom Ash Pond,” submitted to by SWEPCO-AEP to the U.S. EPA on November 30, 2020.

- a. Produce any evaluation(s) that the Company performed to determine that converting Flint Creek to dry ash handling, as opposed to retiring the unit, is in customers’ best interest.
- b. State the total cost of the projects the Company intends to undertake at Flint Creek to allow compliance with the CCR Rule and ELG Rule, and of these total costs, please provide the amount that will be apportioned to SWEPCO’s Texas, Arkansas, and Louisiana customers, respectively.
- c. Please provide the year that these costs have been or will be incurred.
- d. Please provide a detailed description of each project element.
- e. Please provide all studies, reports, or analyses of alternative compliance options.

**Response No. Sierra Club 1-9:**

- a. Please see the response for Sierra Club 1-5 for the Flint Creek unit disposition analysis that evaluated installing the necessary CCR and ELG retrofits versus retiring the unit.
- b. Please see Sierra Club 1-9 Attachment 1 for SWEPCO's share of the CCR/ELG compliance costs. SWEPCO has not apportioned these costs to their Texas, Arkansas and Louisiana customers.
- c. See the response to b.
- d. The following is a description of the Flint Creek project elements:
  - Dry Ash Handling Systems
    - Removal of the current bottom ash hoppers, crushers, and jet pumps
    - Installation of new UBDC and associated equipment to collect and dewater bottom ash, economizer ash, and pyrites from the unit.
    - Installation of dry flight conveyors to transport economizer ash from the economizer hoppers on the unit to the UBDC.
    - Rerouting the wet pyrite sluicing system to the UBDC.
    - Installation of a new concrete ash bunker to collect and temporarily store CCR material from the UBDC.
    - Installation of a sump at the new ash bunker to collect contact stormwater or excess quench water and return to UBDC.
    - CCR material from ash bunker will be either sold for beneficial reuse or hauled to onsite landfill for disposal.

- Pond Closure by Removal and construction of new Coal Pile Runoff Pond (CPRP)
  - Serpentine diversion channel will be installed within the current PBAP footprint to allow for CCR wastestreams to be rerouted to facilitate the CCR material removal and pond closure and repurposing steps below.
  - CCR material from the PBAP to be removed via mechanical excavation and dredging. All CCR material will either be sold for beneficial reuse or hauled to the onsite landfill for disposal.
  - Following the removal of CCR material, the existing PBAP will be repurposed as the Wastewater Pond (WWP) and will receive low volume wastewater and coal pile runoff flows from the plant along with stormwater runoff from the surrounding area. The WWP will continue to discharge to the Clearwater Pond (a non-CCR unit) before ultimately discharging to SWEPCO Lake through NPDES Outfall #101.
  - Installation of a Coal Pile Runoff Pond at east end of the coal pile storage area and north of the rail line.
  - A tank-based chemical treatment system will be designed and installed to treat the influent to the Wastewater Pond and Coal Pile Runoff Ponds as needed to ensure compliance with plant discharge requirements.
- e. Please see the response to a.

Prepared By: Mark A. Becker

Title: Mng Dir Res Plnning&Op Anlysis

Sponsored By: Monte A. McMahon

Title: VP Generating Assets SWEPCO

	SWEPCo Share Flint Creek CCR/ELG Cost <u>(\$000)</u>
2021	12,573
2022	9,779
<u>2023</u>	<u>4,441</u>
Total	26,793

**SOAH DOCKET NO. 473-21-0538**  
**PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA CLUB'S  
SECOND SET OF REQUESTS FOR INFORMATION**

**Question No. SC 2-2:**

Refer to SWEPCO's response to Sierra Club 1-5, Attachment 6 and the CCR and ELG retrofits analysis.

- a. Indicate which modeling software was used to conduct the analysis.
- b. Provide all workbooks, with formulas intact, used to develop the results shown in Attachment 6.
- c. Provide a list of all capital expenditures associated with CCR and ELG compliance included in each of the six modeled scenarios for each unit and provide the cost of each.
- d. Provide the following forecasts utilized for this analysis:
  - i. EIA commodity price forecasts (with and without CO2 price)
  - ii. SPP market price forecasts (with and without CO2 price)
  - iii. CO2 price forecasts
- e. Explain why the Company used the EIA commodity price forecasts instead of AEP's own forecasts.
- f. Provide each the following inputs for each unit, both new and existing, modeled at the highest level of granularity used in conducting the retrofit analysis:
  - i. Coal price (\$/MMBtu)
  - ii. Natural Gas price (\$/MMBtu)
  - iii. Heat rate for each unit (Btu)
  - iv. Capital expenditures (\$)
  - v. Variable Operation and Maintenance (\$/MWh)
  - vi. Fixed Operation and Maintenance (\$/MW)
- g. For each replacement resource available to the model, provide each of the following inputs for each resource at the highest level of granularity used in conducting the retrofit analysis:
  - i. Replacement resource options
  - ii. Replacement resource size (MW)
  - iii. Year replacement resource is available (year)
  - iv. Cost of replacement resource option (\$/MW)
  - v. Annual capacity factor
- h. Provide the following outputs by unit:
  - i. Annual generation (MWh)
  - ii. Fuel costs (\$)
  - iii. VOM costs (\$)
  - iv. FOM costs (\$)
  - v. Capital expenditures for ELG and CCR environmental compliance (\$)
  - vi. Other capital expenditures (\$)
  - vii. Energy and ancillary market revenues (\$)

- i. Explain the End Effects assumptions and methodology used.
- j. Provide the discount rate used.

**Response No. SC 2-2:**

- a. The modeling software used to conduct the CCR/ELG retrofit analysis was Plexos developed by Energy Exemplar.
- b. Please see SC 2-2 HS Attachments 1 through 11 for the workbooks used to develop the results shown in SC 1-5 Attachment 6.
- c. Please see SC 2-2 HS Attachment 12 for all capital expenditures associated with CCR and ELG compliance included in each of the six modeled scenarios for each unit and provide the cost of each.
- d. Please see the supplemental response to CARD 2-10 for the commodity prices forecasts used in the analysis.
- e. The EIA's Annual Energy Outlook (AEO) is a widely recognized, readily accessible and fee-free resource for long-term energy market projections. It is also well understood that the AEO is based upon the assumption regulations remain unchanged and long-term energy projections lack certain RTO-level granularity. As such, AEPSC utilized the Aurora energy market simulation model to produce the Companies' EIA-Based Fundamentals Forecast based upon EIA inputs to serve as a reference point against which ratepayer benefits may be compared and assessed.
- f. Please see SC 2-2 HS Attachment 13 for new and existing unit information used in the analysis.
- g. Please see SC 1-8 and SC 2-2 HS Attachment 14 for replacement resource inputs used in the analysis.
- h. Please see SC 1-8 for Generation, VOM, and FO&M. See also SC 2-2 HS Attachment 15 for outputs by unit from the analysis.
- i. The End-Effects period takes into account the costs of those new resource additions after the end of the planning period. The infinite end-effects period was selected to allow the model to capture the long-run costs of resource additions made near the end of the Planning Period.
- j. The discount rate used in the analysis was 6.98%

The attachments responsive to this request are HIGHLY SENSITIVE MATERIAL under the terms of the Protective Order. Due to current restrictions associated with COVID-19, this information is being provided electronically and a secure login to access the information will be provided upon request to individuals who have signed the Protective Order Certification.

Prepared By: Mark A. Becker

Title: Mng Dir Res Plnning&Op Anlysis

Prepared By: Joseph S. Perez

Title: Forecast Analyst Prin

Sponsored By: Thomas P. Brice

Title: VP Regulatory & Finance

Sponsored By: Monte A. McMahon

Title: VP Generating Assets SWEPCO

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA  
CLUB'S SECOND SET OF REQUESTS FOR INFORMATION**

**Question No. SC 2-3:**

Refer to SWEPCO response to Sierra Club 1-9(d) regarding the description of the projects that the Company intends to undertake and the costs that will be incurred to comply with ELG and CCR requirements for the Flint Creek coal unit. For each step or item described under the Dry Ash Handling System and the Pond Closure by Removal and construction of new Coal Pile Runoff Pond projects, indicate the following:

- a. Whether the step or item is required if the plant retires prior to October 17, 2028.
- b. Whether the step or item is required if the plant retires prior to December 31, 2028.
- c. The cost of each step or item.

**Response No. SC 2-3:**

a. - b. The first three bulleted items in SC 1-9 (d) under "Pond Closure by Removal of new Coal Pile Runoff Pond (CPRP)" are required whether Flint Creek retires prior to October 17, 2028 or prior to December 31, 2028. The remaining items are tied to compliance with ELG and CCR requirements impacting operation of the unit beyond these time frames and would not be required.

c. The Company does not maintain project estimates at the bulleted item level provided in its response to SC 1-9 part d. The following reflects the cost estimates maintained by the Company, for the project elements provided by the Company in SC 1-9 part d:

- Dry Ash Handling Systems: \$26.7 million
- Pond Closure by Removal and construction of new Coal Pile Runoff Pond: \$26.8 million
  - Pond Closure: \$17.6 million
  - Pond Repurpose: \$9.2 million

Prepared By: Tara D. Beske

Title: Regulatory Consultant Staff

Sponsored By: Monte A. McMahon

Title: VP Generating Assets SWEPCO

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA  
CLUB'S SECOND SET OF REQUESTS FOR INFORMATION**

**Question No. SC 2-6:**

For each of the Company's solid-fuel units (Dolet Hills, Flint Creek, Pirkey, Turk, and Welsh), provide the following information about future planned capital expenditures.

- a. Provide a forecast of annual capital expenditures for each generation unit over the next ten years.
- b. Provide a specific accounting of all projects and capital expenditures already scheduled or planned at SWEPCO's solid fuel units (coal and lignite) over the next ten years.

**Response No. SC 2-6:**

a. See Sierra Club 2-6 Highly Sensitive Attachment 1 for a 10-year capital forecast of capital expenditures by plant. Forecasts are not maintained at the unit level.

b. See Sierra Club 2-6 Highly Sensitive Attachment 2 for a 10-year forecast of capital expenditures by project.

Company budget forecasts are updated annually. The capital forecast included in Highly Sensitive Confidential Attachments 1 and 2 does not reflect the Company's announcement to retire the Dolet Hills and Pirkey Plants in 2021 and 2023, respectively, or that the Welsh Plant will cease using coal in 2028.

The attachments responsive to this request are **HIGHLY SENSITIVE MATERIAL** under the terms of the Protective Order. Due to current restrictions associated with COVID-19, this information is being provided electronically and a secure login to access the information will be provided upon request to individuals who have signed the Protective Order Certification.

Prepared By: Tara D. Beske

Title: Regulatory Consultant Staff

Sponsored By: Monte A. McMahon

Title: VP Generating Assets SWEPCO

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA  
CLUB'S SECOND SET OF REQUESTS FOR INFORMATION**

**Question No. SC 2-13:**

Provide total energy and ancillary service market revenues by plant for each of SWEPCO's solid fuel units (coal and lignite) for the period 2015 – 2020. Indicate whether the values represent SWEPCO's share or total unit.

**Response No. SC 2-13:**

Please see Sierra Club 2-13 HIGHLY SENSITIVE Attachment 1 for the requested information. Data prior to May 2015 is not archived and thus is not available.

The attachment responsive to this request is HIGHLY SENSITIVE MATERIAL under the terms of the Protective Order. Due to current restrictions associated with COVID-19, this information is being provided electronically and a secure login to access the information will be provided upon request to individuals who have signed the Protective Order Certification.

Prepared By: Scott E. Mertz

Title: Regulatory Consultant Staff

Sponsored By: Scott E. Mertz

Title: Regulatory Consultant Staff

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA  
CLUB'S SECOND SET OF REQUESTS FOR INFORMATION**

**Question No. SC 2-17:**

Refer to Schedule H-5.3b at pages 4-7.

- a. Please explain whether (and what portion of) the identified ELG or CCR costs at Flint Creek could be avoided by a commitment to cease burning coal under the CCR Rule's alternative closure provisions, 40 C.F.R. § 257.103, or the ELG Rule, 40 C.F.R. § 423.19(f).
- b. Has SWEPCO conducted any economic or technical alternatives analysis (including any retirement versus retrofit analysis) for the Company's CCR or ELG compliance costs at its coal-burning units? If yes, please provide all such analyses, including all supporting calculations, data, documents, technical or economic reports or presentations, modeling input and output files, and workpapers associated with each such analysis. If the Company did not conduct any such analyses, explain why.
- c. Please provide the CCR and ELG project cost and schedule for each of SWEPCO's coal plants, including a detailed summary of the actual cost for completed phases of the projects, the date of completion, and all anticipated remaining costs and spend dates.
- d. At any time after EPA issued its proposed revised ELG Rule in November 2019, 84 Fed. Reg. 64,620, or after its final rule, 85 Fed. Reg. 64,650, did SWEPCO conduct any further economic, technical, or alternatives analysis (including any retirement analysis) for the Company's ELG costs referenced in Schedule H-5.3b at pages 4-7. If yes, please provide all such analyses, including all supporting calculations, data, documents, technical or economic reports or presentations. If not, please explain why.
- e. At any time after EPA issued its proposed revised CCR Rule in December 2019, 84 Fed. Reg. 65,941, or after its final rule, 85 Fed. Reg. 53,516, did SWEPCO conduct any further economic, technical, or alternatives analysis (including any retirement analysis) for the Company's CCR costs referenced in Schedule H-5.3b at pages 4-7. If yes, please provide all such analyses, including all supporting calculations, data, documents, technical or economic reports or presentations. If not, please explain why.

**Response No. SC 2-17:**

- a. See Attachments 1 and 2 provided in the Company's response to part c of this question, for costs labeled "CCR/ELG". It is that portion of future costs that would not be required, if before October 2021, the Company declared its intention to retire Flint Creek by the end of 2028.

- b. Please see the supplemental response to CARD 2-10 for the Company's CCR/ELG analysis of Welsh 1&3, Pirkey and Flint Creek.
- c. See Sierra Club 2-17 Attachments 1, 2, and 3, for a detailed summary of the historical and forecasted SWEPCO share of the cost for each phase of the CCR and ELG projects, which include direct and indirect capital install costs, capital removal, and AFUDC. Also included are the CCR/ELG project estimated completion dates by phase.
- d. Please see the response to SC 2-17 b.
- e. Please see the response to SC 2-17 b.

Prepared By: Mark A. Becker

Title: Mng Dir Res Plnning&Op Analysis

Prepared By: Tara D. Beske

Title: Regulatory Consultant Staff

Sponsored By: Brian Bond

Title: VP External Affairs

Sponsored By: Monte A. McMahon

Title: VP Generating Assets SWEPCO

<b>SWEPCO CCR/ELG Project Annual Costs<sup>123</sup></b>						
	< 2020	2021	2022	2023	2024 >	Total
<b>Flint Creek - 50%</b>	\$ 1,986,963	\$ 7,883,347	\$ 13,000,145	\$ 3,210,858		<b>\$ 26,081,313</b>
<b>Direct Cost</b>						\$ 20,228,821
CCR/ELG	\$ 1,258,823	\$ 2,814,563	\$ 7,629,123	\$ 1,373,896		\$ 13,076,404
Pond Closure-Primary Bottom Ash Pond	\$ 149,091	\$ 3,442,701	\$ 2,504,912	\$ 1,055,712		\$ 7,152,416
<b>Indirect Cost</b>						\$ 5,852,493
CCR/ELG	\$ 558,295	\$ 832,807	\$ 2,293,578	\$ 537,697		\$ 4,222,376
Pond Closure-Primary Bottom Ash Pond	\$ 20,755	\$ 793,276	\$ 572,534	\$ 243,553		\$ 1,630,117
<b>Welsh - 100%</b>	\$ 3,662,482	\$ 3,424,341	\$ 3,120,146	\$ -	\$ 11,082,181	<b>\$ 21,289,149</b>
<b>Direct Cost</b>						\$ 16,917,015
CCR/ELG	\$ 2,128,015	<b>Project Cancelled</b>				\$ 2,128,015
Pond Closure-Primary Bottom Ash Pond	\$ 471,000	\$ 253,000	\$ -	\$ -	\$ 8,940,000	\$ 9,664,000
Pond Closure-Bottom Ash Storage Pond	\$ -	\$ 2,562,500	\$ 2,562,500	\$ -	\$ -	\$ 5,125,000
<b>Indirect Cost</b>						\$ 4,372,134
CCR/ELG	\$ 992,817	<b>Project Cancelled</b>				\$ 992,817
Pond Closure-Primary Bottom Ash Pond	\$ 70,650	\$ 51,195	\$ -	\$ -	\$ 2,142,181	\$ 2,264,026
Pond Closure-Bottom Ash Storage Pond	\$ -	\$ 557,646	\$ 557,646	\$ -	\$ -	\$ 1,115,291
<b>Pirkey - 85.96%</b>	\$ 2,155,441	\$ 308,499	\$ 514,926	\$ 1,730,452		<b>\$ 4,709,319</b>
<b>Direct Cost</b>						\$ 4,140,343
CCR/ELG	\$ 1,994,610	<b>Project Cancelled</b>				\$ 1,994,610
Pond Closure-Bottom Ash Ponds	\$ 71,519	\$ 227,794	\$ 415,187	\$ 1,431,234		\$ 2,145,734
<b>Indirect Cost</b>						\$ 568,975
CCR/ELG	\$ 73,846	<b>Project Cancelled</b>				\$ 73,846
Pond Closure-Bottom Ash Ponds	\$ 15,467	\$ 80,705	\$ 99,739	\$ 299,218		\$ 495,130

<sup>1</sup>Includes SWEPCO share of direct and indirect capital install costs, capital removal, and AFUDC.

<sup>2</sup>Welsh and Pirkey CCR/ELG cost transferred to O&M expense.

<sup>3</sup>As of January 31, 2021.

SWEPCO CCR/ELG Project Stage Costs <sup>123</sup>							
	Stage 0-2		Stage 3-4		Stage 5-7		Total
	Actual	Estimate To Complete	Actual	Estimate To Complete	Actual	Estimate To Complete	
<b>Flint Creek - 50%</b>							<b>\$ 26,081,313</b>
<b>Direct Cost</b>							<b>\$ 20,228,821</b>
CCR/ELG	\$1,242,707		\$145,369	\$2,941,440		\$8,746,888	\$ 13,076,404
Pond Closure-Primary Bottom Ash Pond	\$ 73,260		\$100,123	\$ 143,747		\$6,835,287	\$ 7,152,416
<b>Indirect Cost</b>							<b>\$ 5,852,493</b>
CCR/ELG	\$ 473,076		\$ 85,219	\$ 832,807		\$2,831,275	\$ 4,222,376
Pond Closure-Primary Bottom Ash Pond	\$ 10,377		\$ 15,566	\$ 788,087		\$ 816,086	\$ 1,630,117
<b>Welsh - 100%</b>							<b>\$ 21,289,149</b>
<b>Direct Cost</b>							<b>\$ 16,917,015</b>
CCR/ELG	\$2,128,015	<b>Project Cancelled</b>					\$ 2,128,015
Pond Closure-Primary Bottom Ash Pond	\$ 471,000		\$129,463	\$ 123,537		\$8,940,000	\$ 9,664,000
Pond Closure-Bottom Ash Storage Pond	\$ -			\$ 750,000		\$4,375,000	\$ 5,125,000
<b>Indirect Cost</b>							<b>\$ 4,372,134</b>
CCR/ELG	\$ 992,817	<b>Project Cancelled</b>					\$ 992,817
Pond Closure-Primary Bottom Ash Pond	\$ 70,650		\$ 21,917	\$ 29,278		\$2,142,181	\$ 2,264,026
Pond Closure-Bottom Ash Storage Pond	\$ -			\$ 177,750		\$ 937,541	\$ 1,115,291
<b>Pirkey - 85.96%</b>							<b>\$ 4,709,319</b>
<b>Direct Cost</b>							<b>\$ 4,140,343</b>
CCR/ELG	\$1,994,610	<b>Project Cancelled</b>					\$ 1,994,610
Pond Closure-Bottom Ash Ponds	\$ 71,519			\$ 361,032		\$1,713,183	\$ 2,145,734
<b>Indirect Cost</b>							<b>\$ 568,975</b>
CCR/ELG	\$ 73,846	<b>Project Cancelled</b>					\$ 73,846
Pond Closure-Bottom Ash Ponds	\$ 15,467			\$ 80,705		\$ 398,958	\$ 495,130

<sup>1</sup>Includes SWEPCO share of direct and indirect capital install costs, capital removal, and AFUDC.

<sup>2</sup>Welsh and Pirkey CCR/ELG cost transferred to O&M expense.

<sup>3</sup>As of January 31, 2021.

<b>SWEPKO CCR/ELG Project Stage<sup>123</sup> Completion Dates</b>						
	Stage 0-2		Stage 3-4		Stage 5-7	
	Actual	Schedule	Actual	Schedule	Actual	Schedule
<b>Flint Creek</b>						
CCR/ELG	12/1/2020			1/1/2022		2/28/2023
Pond Closure-Primary Bottom Ash Pond	8/1/2020			4/1/2021		2/28/2023
<b>Welsh</b>						
CCR/ELG	12/1/2020	<b>Project Cancelled</b>				
Pond Closure-Primary Bottom Ash Pond		3/1/2021		2/1/2027		10/17/2028
Pond Closure-Bottom Ash Storage Pond				6/1/2021		10/1/2022
<b>Pirkey</b>						
CCR/ELG	12/1/2020	<b>Project Cancelled</b>				
Pond Closure-Bottom Ash Ponds	8/1/2020			4/1/2021		10/17/2023

<sup>1</sup>Stage 0-2: Study to Conceptual Design

<sup>2</sup>Stage 3-4: Preliminary & Detail Engineering and Design

<sup>3</sup>Stage 5-7: Construction, Commissioning, Start Up, and Close Out

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA  
CLUB'S THIRD SET OF REQUESTS FOR INFORMATION**

**Question No. Sierra Club 3-2:**

Refer to SWEPCO response to Sierra Club 1-5, Highly Sensitive Attachment 6.

- a. For each unit, indicate whether the units were modeled with an economic or a selfcommitment status for each year of the analysis. If not exclusively one or the other, state how unit commitment was modeled.
- b. Indicate the date the study was conducted.
- c. Indicate the regulation or rationale behind each of the retirement date assumption listed.
- d. Indicate the date used in this analysis, by which ELG compliance must be achieved.
- e. Indicate the date used in this analysis, by which CCR compliance must be achieved.
- f. For all scenarios indicate whether CCR compliance costs, ELG compliance costs, or both ELG and CCR costs were included or excluded.

**Response No. Sierra Club 3-2:**

- a. The units were assumed to be economically committed and dispatched in the modeling to produce the unit information found in SC 1-5 Highly Sensitive Attachment 6.
- b. Please see the response to SC 3-3 a. for the date the study was conducted.
- c. The rationale behind the retirement date assumptions is compliance with the CCR and/or ELG rules.
- d. Achieving CCR compliance at each facility listed below is dependent on future operations of the plant (cease or continue burning coal) and need for alternative disposal capacity at the plant when the CCR impoundment ceases operation. The CCR rule allows the plant to continue operating the CCR impoundment until October 15, 2023 while additional disposal capacity is provided. Flint Creek Plant will be providing additional disposal capacity and then will close the Primary Bottom Ash Pond (BAP) per the date shown below. The CCR rule also allows a plant that commits to cease burning coal to continue operating the CCR impoundments as long as the plant ceases burning coal and the CCR impoundments are closed by October 17, 2023 (plants with impoundments less than 40 acres - Pirkey) or October 17, 2028 (for impoundments 40 acres and greater - Welsh). The dates provided are based on the current individual CCR impoundment plan that was submitted to EPA for approval on November 30, 2020. The current plans are ultimately dependent on EPA approval, with the exception of the Welsh Bottom Ash Storage Pond (BASP) which will cease operation no later than April 11, 2021.

- Welsh BASP - Cease Operation and Initiate Closure by April 11, 2021
- Welsh Primary Bottom Ash Pond (BAP) – Cease Burning Coal and Complete Closure by October 17, 2028

- Flint Creek Primary BAP- Complete Closure by February 28, 2023
  - Pirkey East BAP- Complete Closure by January 2023
  - Pirkey West BAP- Complete Closure by October 17, 2023
- e. All plants must comply by a date to be established in each facility's National Pollutant Discharge Elimination System (NPDES) wastewater permit. The latest possible date allowed under the current ELG rule is December 31, 2025. However, an option is available in the rule to allow the plant to cease combustion of coal (i.e., retire or repower) and to continue to operate without further ELG-related retrofits until no later than December 31, 2028. We have filed permit requests to reflect site-specific dates under this revised framework that became effective in December 2020.

- The current permit for Flint Creek is based on the prior ELG rule and contains a date of December 31, 2023. We have filed a request to indicate the date should be revised to November 30, 2022.
- The current permit for Welsh similarly contains a date of December 31, 2023 based on the prior rule. We have filed a request to modify the permit to reflect that the facility will permanently cease coal combustion on or before December 31, 2028, and therefore no technology retrofits are required.
- The current permit for Pirkey contains no relevant date, but is in the renewal process with the state agency. We have filed information that the facility will permanently cease coal combustion on or before October 17, 2023, and therefore no technology retrofits are required.

f. In the CCR+ELG Expenditure scenario both CCR and ELG compliance costs were included. In the No CCR Expenditure scenario, no CCR or ELG compliance costs were not included. In the CCR Expenditure scenario, only CCR compliance costs were included.

Prepared By: Mark A. Becker

Title: Mng Dir Res Plnning&Op Anlysis

Sponsored By: Thomas P. Brice

Title: VP Regulatory & Finance

Sponsored By: Monte A. McMahon

Title: VP Generating Assets SWEPCO

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA  
CLUB'S FOURTH SET OF REQUESTS FOR INFORMATION**

**Question No. Sierra Club 4-1:**

Refer to SWEPCO response to Sierra Club 1-5, Highly Sensitive Attachment 6.

- a. Indicate the date counsel requested the SWEPCO Unit Disposition Analysis.
- b. Please define and provide a brief explanation of the following the following terms as used in the spreadsheet:
  - i. CPW
  - ii. Planning Period
  - iii. End-Effects
- c. Describe each of the specific planning periods, and explain why each planning period was selected for study.
- d. For each of the portfolios listed in Column A,
  - i. Please provide an itemized list and explanation of the costs and anticipated schedule of expenditures included in each scenario.
  - ii. For each portfolio listed in Column A, what costs for environmental compliance are included in the "no CCR expenditure" for the specified unit in each scenario?
  - iii. Do the "no CCR expenditure" portfolios for each unit assume ELG and CCR expenditures at all other units?
  - iv. Do the "no CCR expenditure" portfolios for each unit assume no ELG expenditures at that unit?
- e. Did SWEPCO run any scenarios that included no expenditures on ELG and CCR compliance at more than one unit in a given scenario? If yes, please indicate if various combinations of "no expenditure" at different units were included and what those combinations were.
- f. Why did the analysis not include a baseline scenario of no CCR and no ELG expenditures at all units?
- g. For the EIA Commodity Price Forecast with Carbon Pricing, what year did SWEPCO assume carbon pricing to begin? What carbon pricing is being used in the analysis?
- h. State in narrative form why the Flint Creek expenditure appears to be more favorable when a carbon price is assumed for one of the planning periods studied.
- i. For each of the retirement date assumptions, please state the reasoning for the three specific dates chosen.
- j. Why did SWEPCO assume a March 2028 retirement for the "no CCR expenditure" assumption at Flint Creek?

**Response No. Sierra Club 4-1:**

- a. Counsel requested the SWEPCO Unit Disposition Analysis on February 21, 2020.
- b.
  - i. CPW is the acronym for Cumulative Present Worth which takes a series of future costs and present values them to the present day costs.
  - ii. The Planning Period is the period of time that the Plexos model develops the optimal plan (i.e. lowest cost mix) of new resource additions. The Planning Period for this analysis was selected to be long enough for the model to determine the year over year impacts of resources added in the optimal plan.
  - iii. Please see SC 2-2 for a description of the End-Effects period.
- c. Please see the response to b. ii and iii.
- d.
  - i. Please see the response to SC 2-2 c. for a list of all CCR and ELG related costs assumed in each scenario.
  - ii. Please see the response to SC 2-2 c. for the environmental compliance costs assumed in the No CCR Expenditure scenarios.
  - iii. In the No CCR Expenditure profiles for a specific unit, CCR and ELG expenditures are assumed to be spent at the other units
  - iv. No ELG expenditures are assumed at a unit in the No CCR Expenditure scenarios.
- e. No. The economic analysis that supported the decision to retire Pirkey, Welsh 1 and Welsh 3 and Flint Creek's continued operation were performed on a individual basis.
- f. The baseline scenario where CCR and ELG expenditures were made at all units was selected to measure the economic impact of not making those expenditures at specific units. Only one baseline scenario was needed to determine those economic impacts and there was no need for a second baseline scenario.
- g. Please see the response to SC 2-2 d. for the year carbon pricing was assumed to begin and the carbon pricing assumed in the EIA Commodity Price Forecast with Carbon Pricing.
- h. The reason why making the Flint Creek CCR and ELG expenditures is more favorable under the EIA with Carbon Pricing scenario than the EIA without Carbon Pricing scenario is due to differences in capacity expansion plans between those two carbon pricing scenarios.
- i. The CCR+ELG Expenditure retirement date assumes that the units will run through the end of their operating life. The No CCR Expenditure retirement date is determined by when the units need to cease operations to allow the existing ponds to be remediated prior to the ELG compliance date. The CCR Expenditure retirement date is determined by the ELG compliance date.
- j. Please see the response to i.

Prepared By: Mark A. Becker

Title: Mng Dir Res Plnning&Op Anlysis

Sponsored By: Thomas P. Brice

Title: VP Regulatory & Finance

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S RESPONSE TO SIERRA  
CLUB'S FIFTH SET OF REQUESTS FOR INFORMATION**

**Question No. SC 5-2:**

Regarding the option to convert Welsh to operate on natural gas.

- a. Indicate the outage length necessary to complete the conversion.
- b. State the date on which the Company expects to begin construction on the conversion.
- c. Provide the date by which a conversion to natural gas will be completed. If the Company is considering multiple time frames, provide all potential completion dates.
- d. Provide summer and winter capacity of the unit after its conversion to run on natural gas.
- e. Provide the total cost of the conversion.
- f. Provide an annual breakdown of costs that will be incurred by ratepayers.

Indicate how SWEPCO plans to recover the cost of the conversion (i.e., through which docket or rate mechanism).

**Response No. SC 5-2:**

SWEPCO has conducted only a conceptual review of the conversion of the Welsh units to operate on natural gas. SWEPCO has not fully scoped the project nor consulted an Engineering, Procurement, and Construction contractor. Therefore the responses below are preliminary.

- a. It could take approximately 12 weeks or more to convert the Welsh unit to a gas fired facility.
- b. The Company is continuing to evaluate the Welsh gas conversion. At this time, there is no expected construction start date for the Welsh gas conversion.
- c. Please see the response to b.
- d. The winter and summer capacity of the Welsh gas conversion would be 525 MW.
- e. The total capital cost of the Welsh gas conversion would be approximately \$32 million.
- f. The analysis of the annual breakdown of gas conversion costs to the customer has not been performed.
- g. Because SWEPCO has not decided to undertake the conversion, SWEPCO has not developed a cost recovery plan. However, if a conversion is undertaken, the capital investment would be eligible for recovery in base rates.

Prepared By: Mark A. Becker

Title: Mng Dir Res Plnning&Op Anlysis

Sponsored By: Monte A. McMahon

Title: VP Generating Assets SWEPCO

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S SUPPLEMENTAL RESPONSE  
TO CITIES ADVOCATING REASONABLE DEREGULATION'S  
FIRST SET OF REQUESTS FOR INFORMATION**

**Question No. CARD 1-16:**

Provide annual capital expenditures at each SWEPCO power plant for each of the last four calendar years, the test year, and as requested in rates for the first time in this case.

**Response No. CARD 1-16:**

See Schedule H 5-3.b, for the information requested.

**Supplemental Response CARD 1-16:**

For Schedule H-5.3b expenditures broken down by those requested for the first time in rates and the test year period, please see CARD 1-16 Supplemental Attachments 1 and 2.xlsx.

Prepared By: Tara D. Beske

Title: Regulatory Consultant Staff

Sponsored By: Monte A. McMahon

Title: VP Generating Assets SWEPCO

SOUTHWESTERN ELECTRIC POWER COMPANY  
Fossil Capital Expenditures - Test Year

Location	Project Description	Apr 2019-Mar 2020
1320 Central Maint Facility SWEPCO	WSX114593 Tooling Contingency New Tools O	335,814.6400
1320 Central Maint Facility SWEPCO Total		<b>335,814.6400</b>
168 SWEPCO Generation		
	000005264 SEPCo-G Capital Software Dev	8,011,150.3600
	000017845 Alliance RCM Cap Blkt	13,925.6200
	000021554 SWEPCO DHLC/Pirkey Land Acq	580,394.2600
	000025252 2018 Gen Plt Cap Blkt - SEP-G	407,787.8000
	IT1681421 Maximo Imp - SEP - G	2,610,644.3200
	IT168BILL Corp Prgrm Billing - SWEPCO Ge	1,205,653.7200
	REOSWE003 Mobile Test Equipment-SWEGEN (953.9200)	
168 SWEPCO Generation Total		<b>12,828,602.1600</b>
Arsenal Hill Plant		
	000012163 J.L.Stall @ Arsenal Hill Const	4,957.2400
	ARS5BATTY STATION BATTERY #5	50,481.1700
	ARS5MSHGR Replace U5 Steam Line Hanger	704.1200
	ARS5MVALV PROVIDE PLATFORMS FOR MISC ARE	2,949.3200
	ARS6ABELV Replace elevator control sys	264,177.2100
	ARS6ABT3K Unit 6 Siemens HMI	208,833.5400
	ARS6AHREJ ARS 6A HRSG EXP JOINT	72,749.4400
	ARS6ASCRR Stall U6A SCR Catalyst Replace	752,547.2900
	ARS6B555A 6B Main Steam Non Return Valve	16,153.3400
	ARS6BHREJ ARS 6B HRSG EXP JOINT	75,547.1400
	ARS6BSCR RR Stall U6B SCR Catalyst Replace	757,194.8100
	ARS6DEMIMB ARS STALL DEMIN MIXED BED	28,046.2200
	ARS6GSUSP STALL SPARE GSU / 6S & 6 AB	1,000,264.1500
	ARS6HOIST ARS STALL UNIT MONORAILS	16,045.2600
	ARS6HVACR STALL AIR CONDITIONING UNIT	43,632.8900
	ARS6OUTCP Stall Outage Capital	158,746.0100
	ARS6STMAJ STEAM TURBINE MAJOR - 6	2,408,292.0500
	ARS6TOOLC ARS6 TOOLS OVER 1K	41,207.8800
	ARSBAYOU1 Stall-Bayou Bank Stabilization	1,391,472.6700
	ARSOUTPPB ARS OUTAGE	34,280.2700
	ARSREOICE REO Ice Machine	5,270.6500
	ARSSRISSU ARS Capital Storeroom Issues	4,469.1900

SOUTHWESTERN ELECTRIC POWER COMPANY  
**Fossil Capital Expenditures - Test Year**

Location	Project Description	Apr 2019-Mar 2020
REOSWE008	HVAC Replacement REO	65,315.0900
<b>Arsenal Hill Plant Total</b>		<b>7,403,336.9500</b>
<b>Dolet Hills Plant</b>		
DLHCI0033	Construct New Landfill Cell	28,695.1300
DLHCI0042	DH Rpl Boiler Duct, Insulation	13,043.7800
DLHCI0043	DHPS-Upgrade Air Heaters	2,769.3000
DLHCI0044	Rpl Boiler Furnace Lwr Tubing	(169.6300)
WSX111023	Dolet Hills-Ppb Other Producti	1,460,529.2100
<b>Dolet Hills Plant Total</b>		<b>1,504,867.7900</b>
<b>Flint Creek Plant</b>		
000013017	FLC Expansion Joint Replace	463.3100
000013154	FLC Replace Conveyor Belts	102,474.6200
000013169	FLC Small Tools Coal Yard	9,384.4200
000013666	FLC Instrumentation Upgrades	66,155.1500
000013705	FLC Small Tools Misc	152,402.3400
000013708	FLC Install New Platform	45,365.7300
000020379	FLC U1 DBA Conver (CCR/ELG)	401,395.9700
000021701	FC U1 NOx Mods	(12,425.1000)
FC001LFEX	Flint Creek LF Lateral Exp	1,482.5000
FLCFGDFAN	ID Fan Labor	128,887.5200
FLCSTATOR	FLC Spare Stator Bars	974,388.3500
FLCU10025	FLC Dumper PLC Upgrade	28,096.1100
FLCU10156	FLC U1C 4-kV Switchgear Repl	(150.0000)
FLCU10245	Pump Replacement	55,378.2000
FLCU10247	FLCU1 Generator Stator Rewind	241,620.5700
FLCU10261	Misc Valve Replacement	1,182.3000
FLCU10330	Replace Misc BOP Valves	7,878.0700
FLCU10417	Yokogawa Probe and Analyzers	2,234.3500
FLCU10420	Replace Capacitor Bank Swgear	377,945.1900
FLCU10424	NERC Compliance DDR Req.	238.7500
FLCU10442	Replace Motor Pump City Lake	10,245.3200
FLCU10454	Replace Generator Bushings & C	(43,4600)
FLCU10458	Repl Tripper & Coal Belt Contr	20,208.3500
FLCU10463	Crowder Family Land Purchase	804.2400

SOUTHWESTERN ELECTRIC POWER COMPANY  
**Fossil Capital Expenditures - Test Year**

Location	Project Description	Apr 2019-Mar 2020
FLCU10469	Replace C Pulv Rotating Seg	84,050.6300
FLCU10472	PULV REPLACE ROLL WHEEL ASSE	129,515.8000
FLCU10481	HU Diff Relay Replacement	49,449.7300
FLCU10482	Rep lk Sootblower 54 12 & 4	13,201.8100
FLCU10483	Purchase AC VFD for Maint Bldg	(216.5200)
FLCU10485	Replace NID Recycle Rotary Fee	8,025.0800
FLCU10486	Primary BA Pond Oil Boom	2,685.1900
FLCU10489	MOTOR REWINDS	7,820.2500
FLCU10491	Replace Demin Work Stations	37,756.2000
FLCU10493	Replace Reheat Attempter Nozzle	9,805.7000
FLCU10497	Replace ISO Valves NID Cooler	5,298.4700
FLCU10519	CH 1C Main Feed to Dumper	57,798.3600
FLCU10520	DISCHARGE CHECK VALVE	1,219.8400
FLCU10521	Replace Bags in Ash Silo Bagho	11,295.1700
FLCU10523	Replace 1CH1 Breaker	4,879.6600
FLCU10528	Replace "B2" Flyash crossover	4,875.5400
FLCU10529	Replace J- Duct Exhauster	7,489.7700
FLCU10530	Purchase Motors Over 10H	12,432.1800
FLCU10531	REPL CONTROLS BUNKER DUST	5,953.0100
FLCU10534	Pulv Swing Gate Switch and Sol	195,250.5700
FLCU10535	Pump Replacement	6,235.8900
FLCU10538	C GSU Cooling Pumps and Valves	121,967.8800
FLCU10540	Repl "A" Lime Transport Blower	9,409.6800
FLCU10546	DCS Controls Switch Upgrade	7,689.8600
FLCU10548	CSP Pumps	31,821.0100
FLCU10553	Replace Pinion Gear At Dumper	2,919.1000
<b>Flint Creek Plant Total</b>		<b>3,444,242.6600</b>
<b>Knox Lee Plant</b>		
ARCFLA168	Arc Flash Protectn Swi SWEPCO	1,133.8500
KXL0CM001	Small Tools and Misc Equipment	103,575.5100
KXL0CM006	KXL U0 Replace Oil Booms	164.3200
KXL0CM025	KXL U0 Admin Offices	783,694.1500
KXL0CW007	Replace Chlorinator Skid	116,912.6700

SOUTHWESTERN ELECTRIC POWER COMPANY  
**Fossil Capital Expenditures - Test Year**

Location	Project Description	Apr 2019-Mar 2020
KXL0CW008	KXL U0 Reverse Osmosis System	125,114.2200
KXL5CB003	KXL U5 Boiler Gas Header VlvS	305,754.1700
KXL5CB009	KXL U5 Boiler Lighting	(128.8500)
KXL5CB010	KXL U5 Replace Air Compressor	96,975.8200
KXL5CD008	KXL U5 Annunciator Controls	11,535.3900
KXL5CD009	KXL5 AMMONIA INJECTION SYSTEM	92,564.1500
KXL5CE003	KXL U5 NERC Relays Replacement	10,711.4100
KXL5CE007	KXL5 U5 RELAY	6,147.4400
KXL5CG004	Replace Generator Leads U5	176,925.1300
KXL5CH002	KXL U5 Air Heater Seals Rpl	190,118.5300
KXL5CM004	KXL U5 Expansion Joint Upgrade	97,021.8700
KXL5CM014	KXL U5 TDL Laser Analyzer	197,160.7900
KXL5CM021	KXL 5 USED Oil Storage Tank	8,878.7300
KXL5CV004	KXL U5 SW Piping	73,314.1100
KXL5CW001	KXL U5 Service Water Pump	2,926.5000
KXL5CW002	KXL U5 Boiler Silica Analyzer	14,884.1900
NRCPSWPCO	NERC CIP SWEPCO	4,682.7500
SWE168RTU	SWEPCO Gen RTU Upgrade	3,880.6400
<b>Knox Lee Plant Total</b>		<b>2,423,947.4900</b>
<b>Lieberman Plant</b>		
LBM0CCOOL	Turbine Lube Oil Cooler	303,847.2500
LBM0CCTFL	Comp. Turbine Floor Lighting	55,208.3800
LBM0CG202	Water Treatment Building	9,127.2700
LBM0CGATE	Entrance Gate Replacement	12,942.0000
LBM0CM101	U0 Valve Replacement/Upgrades	295,448.8100
LBM0CM104	U0 Small Tools & MiscEquipment	31,446.4500
LBM0CN100	U0 CATHODIC PROTECTION	(3,725.7500)
LBM0CT200	Replacement of Transformer	329,983.6000
LBM0CT201	Lighting Transformer	24,652.2900
LBM0CTTRAN	Replacement of Transmitters	6,055.1900
LBM3CPIRB	U3 Pilot Igniter Rebuild	127,851.3700
LBM3CPUMP	U3 Boiler Chemical Pump	147.1100
LBM4CHTWL	Upgrading Hot Well Controls	845.2100

SOUTHWESTERN ELECTRIC POWER COMPANY  
**Fossil Capital Expenditures - Test Year**

Location	Project Description	Apr 2019-Mar 2020
LBM4CPIRB	U4 Pilot Igniter Rebuild	30,177.3400
LBMCALARM	Alarm System	23,029.8900
<b>Lieberman Plant Total</b>		<b>1,247,036.4100</b>
<b>Lone Star Plant</b>	Capital PPB - Misc Project	(46,036.4800)
<b>Lone Star Plant Total</b>		<b>(46,036.4800)</b>
<b>Mattison Plant</b>		
000014768	TON Plant Improvements	31,295.1800
HDMU00002	HDM Small Tools	3,544.9700
HDMU00074	Construct Maintenance Building	177,815.4700
HDMU00075	Purchase Capital Tools	13,759.7500
HDMU00076	GE Stationary Blade Replace	473,407.0100
HDMU40012	Set of CT Transition Pieces	619,310.1400
<b>Mattison Plant Total</b>		<b>1,319,132.5200</b>
<b>Pirkey Plant</b>		
00026191	PRK CCR/ELG Compliance	1,814,669.5500
PRK10C220	CY CONVEYOR BELTS	67,593.9100
PRK10C251	PULV GRINDING TABLES BOWL	204,331.2700
PRK10C302	Boiler Duct Exp Joints	56,084.0400
PRK12C704	PRK Controls BMS CC	5,365,607.3920
PRK13C600	Precip Rappers	21,730.3800
PRK14C810	ASH ECON ASH	10,211.8300
PRK18C001	CAP OUTAGE < \$100K	(1,516.6600)
PRK18C002	CAP NON-OUTAGE <\$100K	11,648.0700
PRK19C001	CAP OUTAGE < \$100K	737,138.0300
PRK19C002	CAP NON-OUTAGE < \$100K	902,368.6500
PRK20C002	CAP NON-OUTAGE <\$100K	116,874.7600
PRKCAHT61	PAH SUPPORT/GUIDE BEARING	91,088.9000
PRKCBLR60	BOILER HEADER INSULATION	45,149.7500
PRKCCNT01	RVP CONTROL CARDS	10,673.8700
PRKCCNV02	CONVEYOR PULLEY REPLACEMENT	19,690.2200
PRKCCYD03	A1 OR A2 RING GRANULATOR REBU	35,585.0100
PRKCDEM00	Demin Analyzers	37,033.5800
PRKCFDR01	STOCK FEEDER BELTS	3,978.4400
PRKCFGD51	FGD Valves Recycle	31,994.8100

SOUTHWESTERN ELECTRIC POWER COMPANY  
**Fossil Capital Expenditures - Test Year**

Location	Project Description	Apr 2019-Mar 2020
PRKCFGD60	FGD CONTROLS UPGRADE	3,778,091.2300
PRKRLY01	RELAYS FOR DME	170,040.7400
PRKCSFD01	STOCK FEEDER BELTS	9,062.2500
PRKCSLG02	A FILTER CAKE VACUUM DRUM REPL	(35,187.9500)
PRKCWTR02	POND EVAPORATOR INSTALL	623,694.8700
PRKPSC223	R/R 2019	100,114.9000
PRKXENV01	Pirkey Landfill Area K Cell 1	1,034,077.1700
PRKXENV03	PRK Landfill Expansion	61,808.3500
PRKXFAN50	ID Fan Blades B	495,673.4600
PRKXGEN51	CI VOLTAGE REGULATOR	137,768.8900
		<b>15,957,079.7120</b>
<b>Pirkey Plant Total</b>		
<b>Turk Plant</b>		
TRKAPEXBU	TRK MATS REDUNDANT APEX BACKUP	101,972.0900
TRKBAYLIT	TRK TURBINE HI BAY LIGHTS	29,707.2300
TRKBLRHVA	TRK HVAC BOILER SAMPLE ROOM	6,038.3600
TRKC2BELT	TRK CONVEYOR 2 BELT REPLACEMENT	115,763.5300
TRKC5BELT	TRK CONVEYOR 5 BELT REPLACEMENT	89,912.7200
TRKCANNON	TRK SCR AIR CANNONS	30,272.0000
TRKCOALYD	TRK MISC COAL EQUIP	4,452.1600
TRKCOGLTK	TRK WWTP COAGULANT STRG TANK	9,461.4100
TRKCVBELT	TRK COAL CONV BELT REPLACEMENT	85,530.3500
TRKCYCRIC	TRK CY RECLAIM TUNNEL CRICKETS	667,702.9000
TRKCYELEV	TRK COAL YARD ELEVATOR CRUSHER	42,331.7200
TRKFLAHR	TRK RAS FLUIDIZING AIR HEATER	6,812.9100
TRKFURNTR	TRK OFFICE FURNITURE	3,638.6300
TRKGAITON	TRK GAITRONICS SYSTEM	10,323.5400
TRKGENPLF	TRK GENERAL PLATFORMS	90,684.5500
TRKGENUPS	TRK PLANT UPS UPGRADES	3,126.4900
TRKHEATTR	TRK WT HEAT TRACE INST CONTROL	163.3300
TRKHVACCN	TRK HVAC CONTROL SYS FOR ADMIN	45,392.3600
TRKIDFNCL	TRK #1 ID FAN LUBE OIL COOLER	13,881.9900
TRKMOTORS	TRK MISC MOTORS	36,023.1200
TRKMOWR19	TRK NEW EXMARK MOWER ZERO TURN	8,761.7500

SOUTHWESTERN ELECTRIC POWER COMPANY  
**Fossil Capital Expenditures - Test Year**

Location	Project Description	Apr 2019-Mar 2020
TRKMSPBP	TRK MISC PPB PROJECTS	374,962.2500
TRKPLGRZO	TRK PLVR GRINDING ZONE REPLACE	199,171.5900
TRKPLTRAN	TRK PLANT TRANSMITTERS	50,750.7800
TRKPRESBL	TRK PRESSURE BLOWER 1 N 1CP	899.6200
TRKPULVER	TRK PULVERIZER WHEEL REPLAC	2,493.2500
TRKPUMPSO	TRK MISC PUMPS	13,910.5400
TRKRAILR2	Turk Rail Replacement	4,171,468.6400
TRKRCDAC1	TRK CY RCD AC UNIT	10,290.2000
TRKSAFETY	TRK SAFETY ENHANCEMENTS	2,725.3600
TRKSBCONT	TRK SOOTBLWR HYDROJET CONTROLS	3,984.5800
TRKSCRHR1	TRK SCR ACOUSTIC CLNR 1 & 2 LY	61,733.0800
TRKSLKHTR	TRK LIME SLAKER 1 HTR RECTFR	7,044.9800
TRKTOOLS0	TRK TOOLS MISC	163,819.9300
TRKTRBAVR	TRK MAIN & BFP TRB AVR CONT UP	351,008.1800
TRKUPGRAD	TRK MISC UPGRADES	4,176.7600
TRKVALVES	TRK PPB MISC VALVES	37,500.5000
TRKVFDDRV	TRK CONST ELEV VARI AC DRIVES	812.3400
<b>Turk Plant Total</b>		<b>6,858,705.7200</b>
<b>Welsh Plant</b>		
000020364	WSH U0 DBA Conversion	937,832.7300
WSHCU0003	WSH U0 Parts Sox Under 50K	58,791.9300
WSHCU0009	WSH U0 Ultra Filter Membranes	169,760.9800
WSHCU0019	WSH U0 Coal Car Dumper Replace	40,379.4700
WSHCU0024	WSH U0 Small Tools	311,068.1600
WSHCU0025	WSH U0 RO Membrane	7,604.1500
WSHCU0042	WSH U0 COAL YARD 4KV FEED JH	426,348.9700
WSHCU0102	WSH U0 COAL YARD CONVEYOR BELT	194.9600
WSHCU0103	WSH U0 COAL YARD MOTORS	114,314.0300
WSHCU0104	WSH U0 COAL YARD GEARBOXES	5,345.7400
WSHCU0106	WSH U0 CAPITAL INSTRUMENTATION	2,503.3500
WSHCU0107	WSH U0 PUMP REPLACE/OVERHAUL	87,298.2600
WSHCU0108	WSH U0 CAPITAL MOTOR REWINDS	486.2200
WSHCU0114	WSH U0 CONVEYOR CONTROL SYSTEM	1,673.4600

SOUTHWESTERN ELECTRIC POWER COMPANY  
**Fossil Capital Expenditures - Test Year**

Location	Project Description	Apr 2019-Mar 2020
WSHCU0117	WSH U0 TRIPPER CONTROLS	170,251.4700
WSHCU0120	WSH U0 ASH POND LAND ACQUISTIO	4,552.1800
WSHCU1003	WSH U1 Parts Sox Under 50K	410,635.5000
WSHCU1004	WSH U1 Replace Clinker Grinder	(32,211.2800)
WSHCU1005	WSH U1 Pulv Cmpnt Changeout	331,100.1200
WSHCU1007	WSH U1 CSP Contractor Labor	89,620.1900
WSHCU1028	WSH U1 Capital Motor Rewinds	38,426.6300
WSHCU1029	WSH U1 Valve Replacement	321,353.1700
WSHCU1030	WSH U1 Platforms	112,745.8500
WSHCU1053	WSH U1 Pump Rep/Cap Overhaul	291,125.2600
WSHCU1107	WSH U1 CAPITAL INSTRUMENTATION	4,313.3900
WSHCU1108	WSH U1 SEL 487E RELAY/COMPUTER	1,957.8100
WSHCU1110	WSH U1 BYPRODUCT DRY UNLOADING	6,197.2700
WSHCU1113	U1 FABRIC FILTER OPACITY MONIT	126,081.6200
WSHCU3003	WSH U3 Parts Sox Under 50K	77,406.9200
WSHCU3005	WSH U3 Pulv Cmpnt Changeout	539,458.2000
WSHCU3007	WSH U3 CSP Contractor Labor	26,861.2300
WSHCU3028	WSH U3 Capital Motor Rewinds	46,293.0800
WSHCU3029	WSH U3 Valve Replacement	66,594.0200
WSHCU3030	WSH U3 Platforms	26,359.3600
WSHCU3049	WSH U3 Expansion Joints Boiler	40,601.6900
WSHCU3053	WSH U3 Pump Rep/Cap Overhaul	280,969.6900
WSHCU3110	WSH U3 CAPITAL INSTRUMENTATION	7,300.4200
WSHCU3111	BYPRODUCT DRY UNLOADING SYS	4,883.5800
WSHCU3113	U3 FABRIC FILTER OPACITY MONIT	163,155.0600
WWSHPPBNB	WSH Capital Non-Budgeted	1,528,757.5500
		<b>6,848,392.3900</b>
<b>Welsh Plant Total</b>		
<b>Wilkes Plant</b>		
WLKC00004	Miscellaneous Tools and Equip	197,598.1400
WLKC00105	PLATFORMS	(505,4800)
WLKC00106	WLK CATHODIC PROT NAT GAS LINE	10,668.0700
WLKC00111	U0 WILKES PI SERVERS INSTALL	4,506.5600
WLKC00114	REPL TRANSFORMER AT LODGE	(64,5100)

SOUTHWESTERN ELECTRIC POWER COMPANY  
**Fossil Capital Expenditures - Test Year**

Location	Project Description	Apr 2019-Mar 2020
WLKC00115	U0 INTRASITE COMMUNICATION INS	56,9700
WLKC00116	REPLACE LODGE FLOOR	(1,943.1800)
WLKC00117	U0 DEMIN RESIN REPLACEMENT	24,290.1100
WLKC00118	U0 PAVE PLANT ROAD ENTRANCE	92,323.4400
WLKC00119	REPLACE ALL CABIN WINDOWS	18,802.2100
WLKC10048	U1 HYDROGEN SUPPLY SYS REPL	76,262.5000
WLKC10051	U1 INSTALL HYDROGEN SAMPLE PAN	(163.5100)
WLKC10052	U1 REPL HYDROGEN PANEL ANNUNCI	9,985.0700
WLKC10053	U1 REPLACE CEMS EQUIPMENT	63,798.8700
WLKC10054	U1 REPLACE BLACKSTART BATTERY	4,366.3000
WLKC20003	U2 Retube B FW Htr	129,262.0900
WLKC20052	U2 REPL HYDROGEN PANEL ANNUNCI	908.2700
WLKC20053	U2 REPLACE CEMS EQUIPMENT	11,124.7500
WLKC30043	U3 RETAINING RING REPLACEMENT	428,767.6500
WLKC30045	U3 INSTALL HYDROGEN SAMPLE PAN	301.2400
WLKC30046	U3 REPL HYDROGEN PANEL ANNUNCI	1,536.8400
WLKC30047	U3 REPLACE CEMS EQUIPMENT	11,447.0100
WLKC30052	U3 COMB TEMP VAL CTRL CABINETS	15,874.4800
WLKC30053	U3 MDBFP MOTOR ROTOR REBAR/REW	120,029.4800
WLKCI3012	U3 TURBINE VIBRATION SYS RPL	160,089.3100
WLKCI3019	U3 TURBINE CONTROLS	1,388,235.8400
<b>Wilkes Plant Total</b>		<b>2,767,558.5200</b>

**SOAH DOCKET NO. 473-21-0538  
PUC DOCKET NO. 51415**

**SOUTHWESTERN ELECTRIC POWER COMPANY'S SUPPLEMENTAL RESPONSE  
TO CITIES ADVOCATING REASONABLE DEREGULATION'S SECOND SET OF  
REQUESTS FOR INFORMATION**

**Question No. CARD 2-10:**

Please provide SWEPCO's most recent studies evaluating the economic viability of continued operations of each Company owned generating unit, and supporting scheduled retirement dates of such units, along with underlying commodity price and operating cost assumptions.

**Response:**

Please see the workpaper entitled "Brice WP - Pgs from Filed App and Testimony - 10.6.20," which SWEPCO submitted with the native files provided with its rate-filing package for Dolet Hills.

Please see CARD 2-10 Attachment 1 for Pirkey.

**Supplemental Response No. CARD 2-10:**

Please see CARD 2-10 Supplemental HIGHLY Sensitive Attachment 1 for the most recent study evaluating the economic viability of the continued operations of Flint Creek, Welsh 1 & 3 and Pirkey, and their operating costs. Please see CARD 2-10 Supplemental Attachment 2 and Attachment 3 for the commodity price forecasts used in the most recent analysis of those units. Please see the response to SC 1-5 for the most recent study evaluating the economic viability of the continued operation of Dolet Hills, and the operating costs of the unit. Please see CARD 2-10 Supplemental Attachment 4 and Attachment 5 for the commodity price forecast used in the most recent economic viability analysis of Dolet Hills. Attachments 2 – 5 are provided electronically on the PUC Interchange.

CARD 2-10 Supplemental HIGHLY SENSITIVE Attachment 1 responsive to this request is HIGHLY SENSITIVE PROTECTED MATERIAL under the terms of the Protective Order. Due to current restrictions associated with COVID-19, this information is being provided electronically and a secure login to access the information will be provided upon request to individuals who have signed the Protective Order Certification.

Prepared By: Mark A. Becker

Title: Mng Dir Res Plnning&Op Anlysis

Sponsored By: Thomas P. Brice

Title: VP Regulatory & Finance

**SOAH DOCKET NO. 473-21-0538**  
**PUC DOCKET NO. 51415**  
Direct Testimony of Devi Glick, Exhibit DG-4

**Exhibit DG-4**

**SWEPCO Responses to Requests for Information,  
Highly Sensitive Confidential**

<b>Data Request</b>	<b>File Type</b>
SWEPCO Response to Sierra Club 1-5, HS Attachment 6	Excel
SWEPCO Response to Sierra Club 1-8, HS Attachment 1	PDF
SWEPCO Response to Sierra Club 2-2, HS Attachments 1 through 14	Excel
SWEPCO Response to Sierra Club 2-6, HS Attachment 1	PDF
SWEPCO Response to Sierra Club 2-6, HS Attachment 2	PDF
SWEPCO Response to Sierra Club 2-13, HS Attachment 1	Excel
SWEPCO Response to Sierra Club 3-1, HS Attachment 4	PDF

\*CONFIDENTIAL Excel files were submitted via CD to the Commission pursuant to TAC § 22.71(d).