



## Co-Benefits of Renewable Energy and Energy Efficiency in Utah

Air Quality, Health and Water Benefits A Report to the State of Utah March 15, 2010

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# Introduction and Scope

- Client group
  - State Energy Program
  - Division of Public Utilities
  - Division of Air Quality
  - Committee of Consumer Services
  - Governor's Energy Advisor
- Purpose
  - Tier I: Develop and apply methods of estimating health and water co-benefits of alternative energy
  - Tier II: Identify and discuss impacts on natural gas prices and regional haze
  - Scenario analysis

# Punchline

- Fossil generation in Utah today
  - Consumes 74,000 acre feet of water per year
  - Regionally, results in 200 premature deaths and 350 hospital admissions each year
  - Costs society between \$1.7 and \$2.0 billion each year
  - Vast majority of impacts from coal-fired generation
- Utah is a net power exporter
  - Reducing demand in-state does not substantially impact coal generation
  - Energy efficiency (EE) and renewable energy (RE) projects displace gas-fired generators
- Co-benefits range from **\$26**/MWh to a *cost* of **-\$4**/MWh
- Replacing the least efficient coal generators in Utah yields a co-benefit of \$69 - \$79/MWh

Externalities

"activities of one agent that affect the wellbeing of another agent, and occur outside the market mechanism" – National Academies of Science

Costs (or benefits) imposed on society, not borne by utility owners or ratepayers

Co-Benefits

Externalities *avoided* by actions which reduce impacts on society

• Physical or monetized

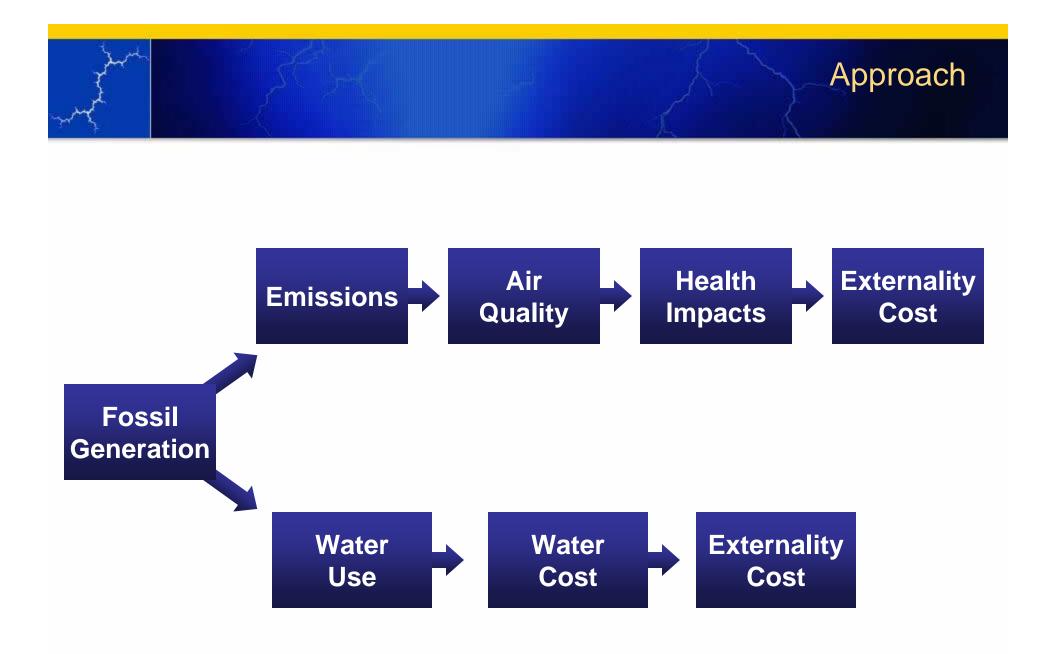
#### Introduction Direct and Indirect Costs of Generation

|               |     | Costs and Benefits  |   |  |  |
|---------------|-----|---|---|--|--|
|               |     | Direct  | Indirect  |  |  |
| Planning?     | Yes | <ul> <li>Capital</li> <li>Fuel</li> <li>O&amp;M</li> <li>Transmission</li> <li>Capacity</li> <li>Reliability</li> <li>Environmental regulation</li> </ul> | <ul> <li>Employment</li> <li>Tax basis</li> <li>Future environmental regulations</li> </ul>   |  |  |
| Considered in | No  | <ul> <li>Economic impacts and ripple effects</li> <li>Price effects</li> </ul>  | <ul> <li>Health impacts</li> <li>Water consumption</li> <li>Land use</li> <li>Ecosystem and climate impacts</li> <li>Visibility</li> <li>Waste storage / disposal</li> <li>Upstream impacts</li> <li>Resource availability</li> </ul> |  |  |

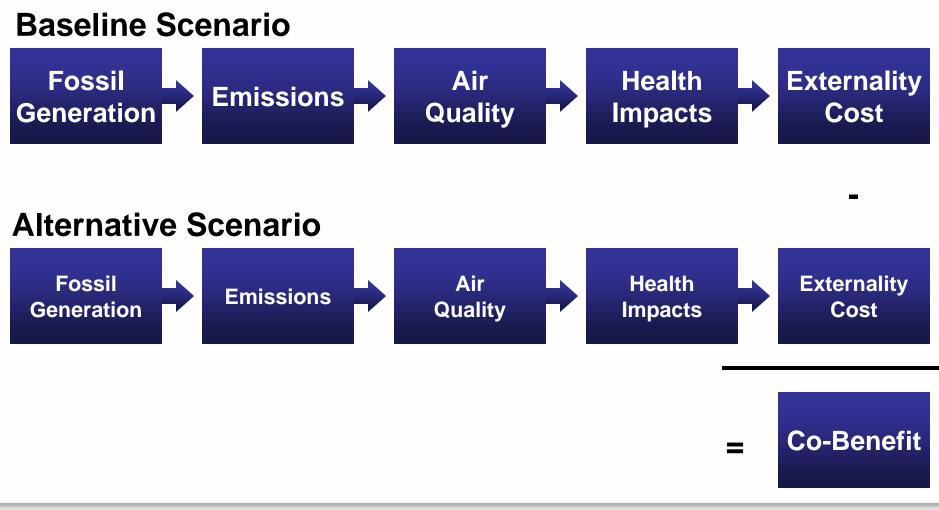
## Introduction Study Scope

Monetize health and water co-benefits of energy efficiency (EE) and renewable energy (RE)

- A. Determine current and future externalities
- B. Estimate cost of externalities
- C. Calculate externalities avoided by EE and RE scenarios
- D. Express co-benefits in cost of energy terms (\$/MWh)



# Approach



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#### Approach Renewable Energy and Energy Efficiency Scenarios



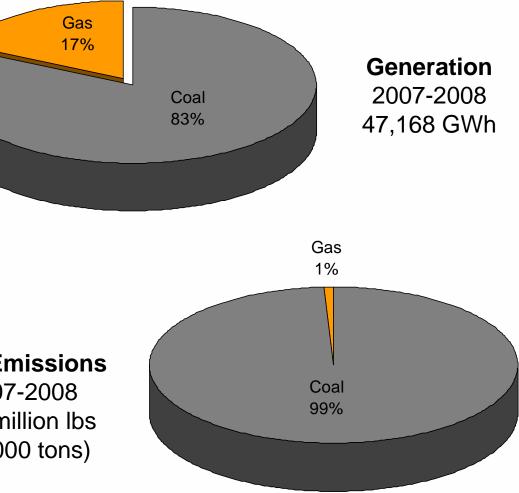
Spanish Fork. Source: Panoramio

- Energy Efficiency (EE)
- Wind, UT and WY
- Solar Photovoltaics
- Concentrating Solar Power
- Geothermal
- Replacement scenarios
  - EE and gas
  - EE, RE, and gas

### **Displaced** Emissions **Utah's Fossil Generators**

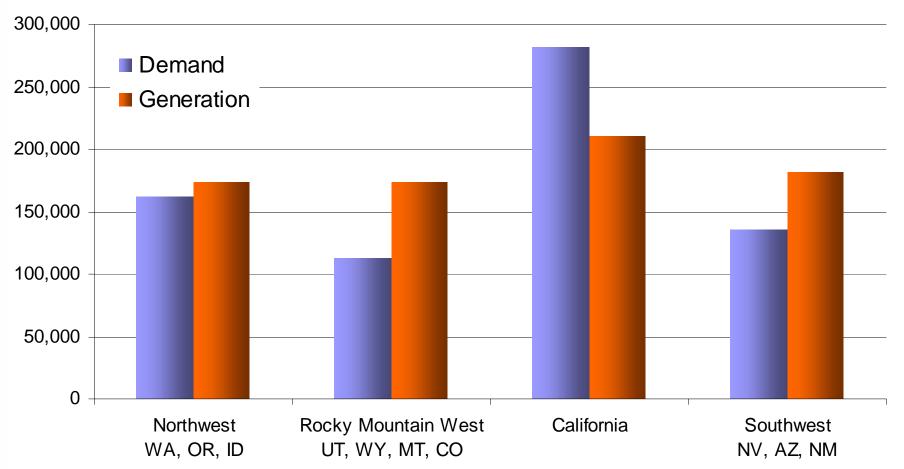
- Bonanza
- Carbon
- Hunter
- Huntington
- Intermountain
- Lake Side
- Currant Creek
- Gadsby
- West Valley
- Nebo
- Millcreek

NO<sub>x</sub> Emissions 2007-2008 139 million lbs (70,000 tons)



### Displaced Emissions Exports from region

#### Regional Demand and Generation (GWh), 2007



#### **Emissions and Health**

- Emissions of
  - Particulates (primary)
    - Soot, ash, etc...
  - NO<sub>X</sub> and SO<sub>2</sub>
    - Secondary particulates (sulfates, nitrates)
  - Ozone formation
- Associated with
  - Chronic obstructive pulmonary disease (COPD)
  - Asthma / shortness of breath
  - Bronchitis
  - Minor restricted activity days (MRADs)
  - Increased mortality (elderly and health-compromised populations)



### Emissions and Health Approach

- Emissions by generating unit
  - EPA CAMD / Continuous Emissions Monitoring
  - Dispatch model
- Exposure characterization
  - Source-receptor (S-R) matrix
  - Based on transport model
- Health impact calculation
  - Concentration-response function



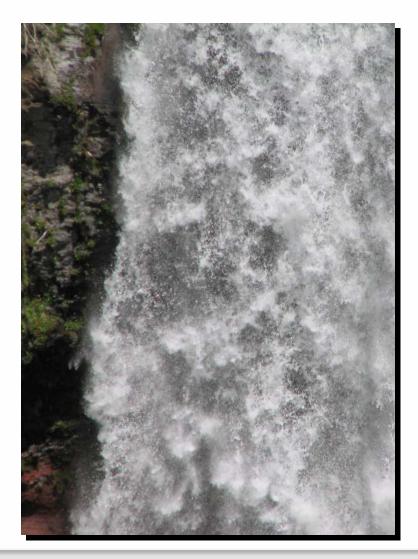
#### Emissions and Health Value of a Statistical Life and Morbidity

- Value of a Statistical Life
  - Difficult and ambiguous question
  - Assumed EPA-accepted standard \$8,000,000
- Morbidity
  - Cardiovascular and respiratory hospital admissions
  - Asthma-related ER visits
  - Restricted activity days (MRADs)



#### Water Consumption

- Water Consumption
  - Thermal power uses water for boilers, cooling, and emission controls
- Social Cost
  - Water is a scarce resource
  - Alternative uses are valuable
  - Generators own current water rights at nominal cost



## Water Consumption Approach

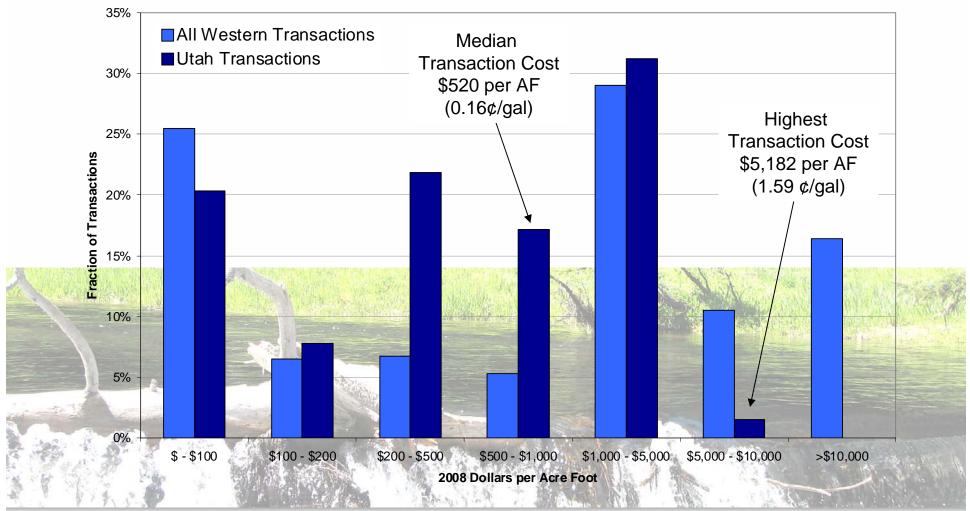
- Water consumption by
  - Fossil units
  - Geothermal and CSP
- Value of water
  - Transaction cost, historic
  - Market cost of water today (low)
  - Marginal cost of water in stressed conditions (high)
- Monetary cost of water consumed



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#### Water Consumption Marginal Price of Water: Historical Water Rights

#### Historic Cost of Water in All Western States and Utah (2008\$)



#### Results Annual Externalities in Utah (2007-2008)

|   | Physical E      | xternality     | Cost (Million 2008\$) |                |  |
|---|-----------------|----------------|-----------------------|----------------|--|
|   | <u>Regional</u> | <u>In Utah</u> | <u>Regional</u>       | <u>In Utah</u> |  |
| Statistical Deaths<br>per Year                        | 202             | 28             | \$1,612               | \$222          |  |
| <b>Cardiovascular</b> Hospital<br>Admissions per Year | 21              | 1.7            |                       |                |  |
| <b>Respiratory</b> Hospital<br>Admissions per Year    | 154             | 70             | - \$32                | \$16           |  |
| Emergency Room<br>Visits per Year                     | 175             | 72             |                       |                |  |
| Water Use<br>(Acre Feet per Year)                     | 73,800          |                | \$38 - 469            |                |  |
|   |                 | Total          | \$1,683 - \$2,114     |                |  |
|   |                 | •              |                       | _ /            |  |

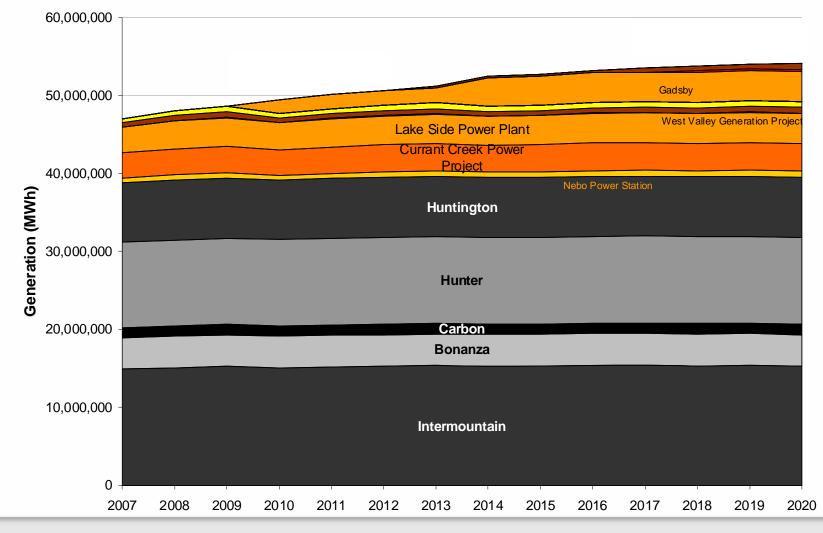
Cost per MWh of Fossil Generation \$36 – 45 / MWh

#### Scenario Analysis Build-out Assumptions

- Baseline load growth from PacifiCorp (2008)
- No retirements
- All new load met with new gas generation (CC and CT)
  - Run model annually to 2020, add new gas capacity as required
- No changes in water consumption or emissions
- No change in dispatch
- Statistical dispatch model based on hourly generation and emissions (EPA) and demand (PC)

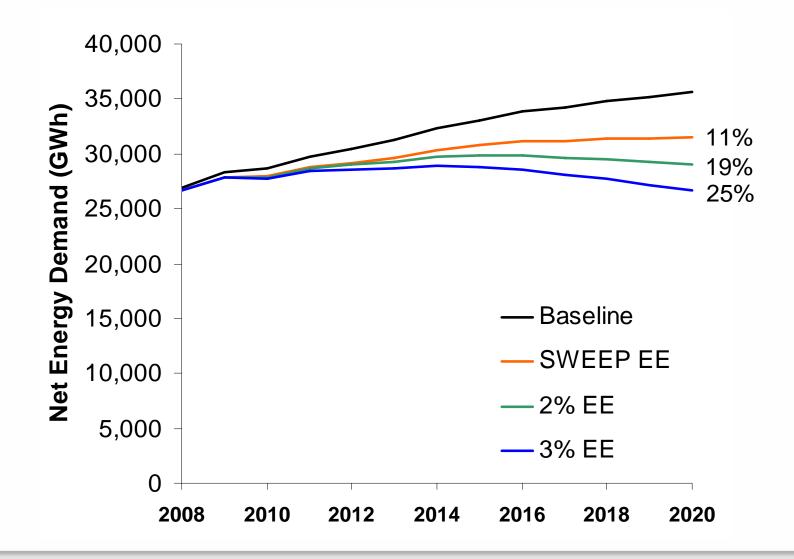
#### Scenario Analysis Baseline Scenario Generation (MWh)

**Baseline Generation Simulation (MWh)** 



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### Scenario Analysis Energy Efficiency



## Scenario Analysis Wind Energy



Image: Google Earth

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#### New Resource Scenarios Solar and Geothermal Energy

- Solar Photovoltaic
  - Flat Plate
  - Single Axis
- Concentrating Solar Power
  - Trough, wet-cooled
  - Trough, dry-cooled
- Geothermal
  - Wet-cooled binary



#### New Resource Scenarios Replacement Scenarios

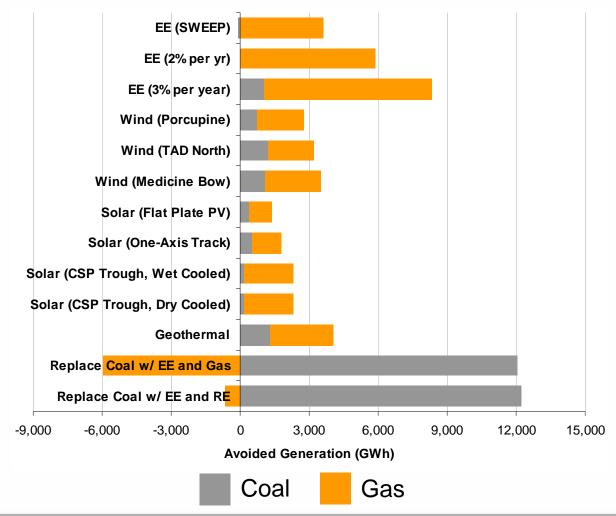
- Replace
  - Carbon: 2012-2013
  - Huntington: 2014-2016
  - Hunter 1: 2018



- Replace units with energy efficiency and gas
- Replace units with energy efficiency, renewable energy, and gas

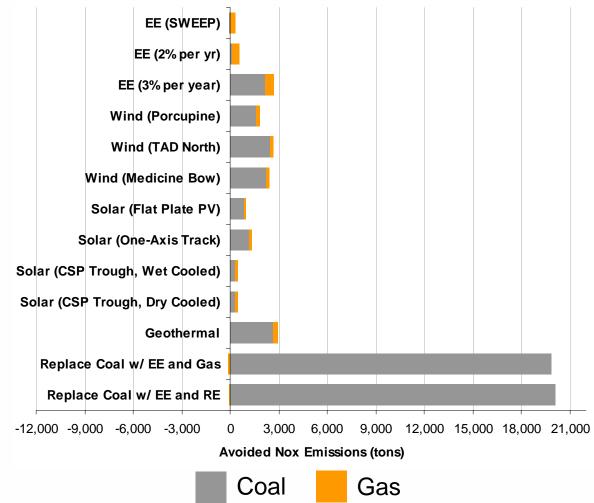
#### Findings Displaced Generation and Emissions

#### Avoided Generation (GWh)

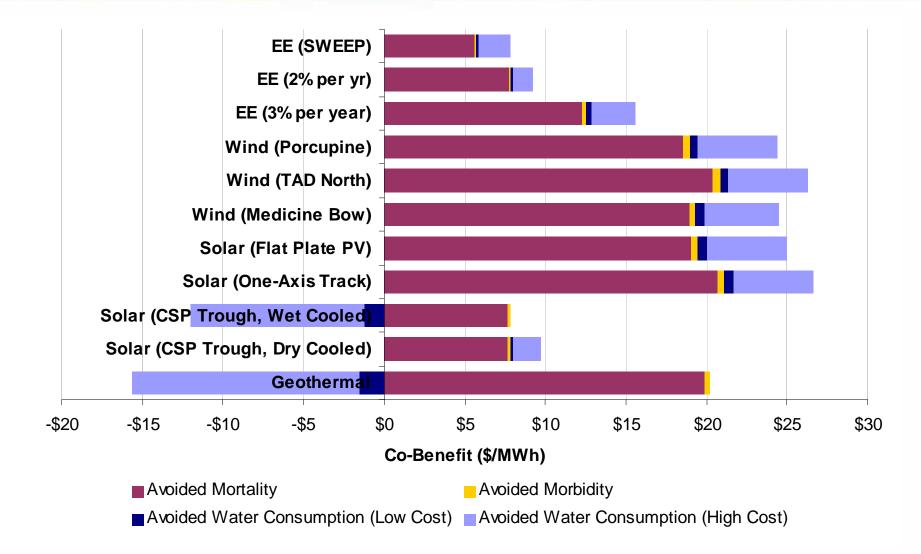


#### Findings Displaced Generation and Emissions

#### Avoided $NO_{\chi}$ Emissions (tons)



#### Findings Monetary Co-Benefits



#### Tier II Impacts on Natural Gas Prices

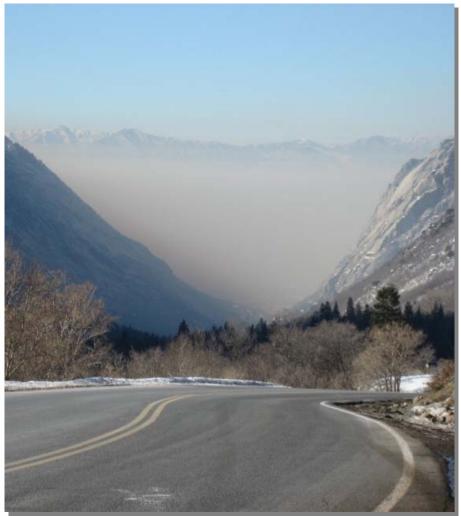
- Demand reduction induced price effect (DRIPE)
- Drivers
  - Scale and connectivity of the regional and national natural gas markets
  - Proportion of supply subject to market prices
  - Scarcity of supply
  - Transport constraints
  - High demand

- Natural gas price set regionally
- Utah relatively minor regional consumer
- Change in use in Utah does not have marked impact on NG price



#### Tier II Haze and Visibility Impacts

- Regional haze sources
  - Pollution from industrial and energy production
  - Mobile sources
  - Dust
  - Wildfires
  - Sources impacting Utah not defined
- Social cost of haze
  - Visibility
  - Association with poor health quality
  - EPA Clean Air Visibility Rule



January 26, 2007: Little Cottonwood Canyon - NESCAUM

# Findings

- Fossil generation in Utah today
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- Co-benefits from EE and RE from \$26/MWh to a cost of -\$4/MWh
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# **Policy Applications**

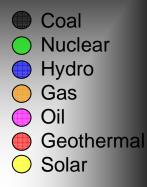
- Integrated Resource Plan (IRP)
- State Implementation Plan (SIP)
- Costs and benefits of RE and EE standards and programs
- Resource acquisition approvals
- Regional air quality, water, and GHG planning

# **Questions and Answers**

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# **US Generating Plants**

(color = primary fuel type, size = capacity)

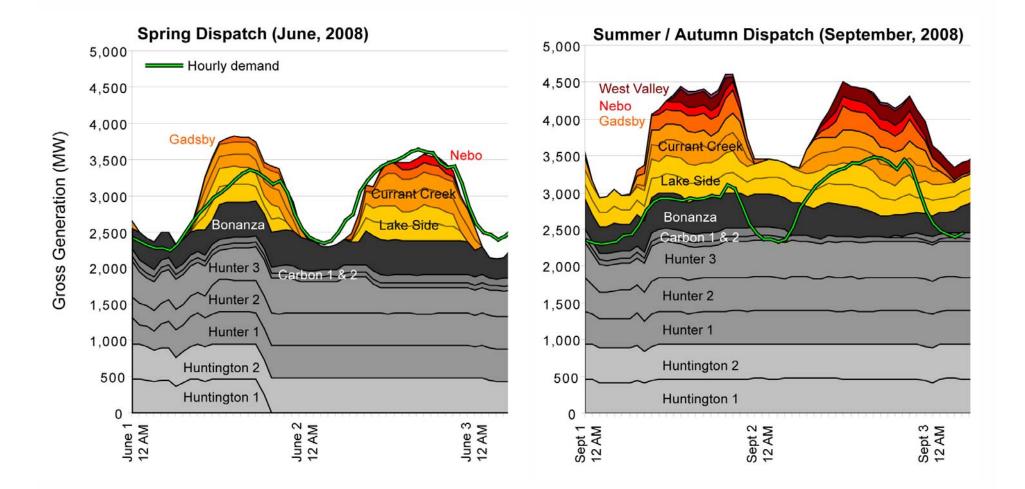


Data SIO, NOAA, U.S. Navy, NGA, GEBCO ©2009 Tele Atlas Image USDA Farm Service Agency © 2009 Europa Technologies Iat 39.854678° Ion -112.773503° elev 1574 m



Eye alt 2676.90 km

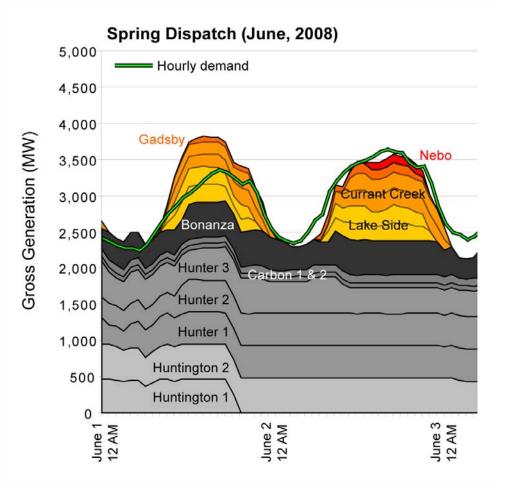
#### Displaced Emissions Seasonal Dynamics



#### Excludes Intermountain for clarity

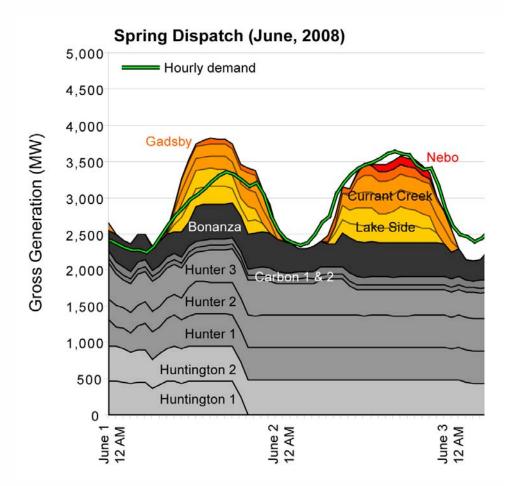
#### Displaced Emissions Statistical Dispatch Model (a)

- Data
  - Generation data from EPA Clean Air Markets Division (CAMD)
    - Fossil generation
    - Emissions of NOx, SO2, and CO2
  - Load data from PacifiCorp
- System
  - Break year into hydro and demand periods
  - Break load duration curve into 40 segments (101-123 hrs each)
  - Determine which generators operate in each load segment
  - Determine probable generation output for each generator



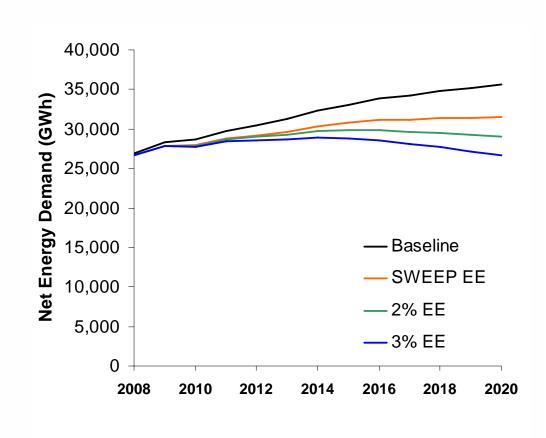
#### Displaced Emissions Statistical Dispatch Model (b)

- Forward estimate of generation and emissions from load-based statistics
- New EE and RE shifts load, changes cohort of plants which respond to load
- Demand changes
  - Insensitive baseload generators
  - Sensitive peaking generators



## Scenario Analysis Energy Efficiency

- SWEEP EE
  - 1% by 2011
  - 120 MW of peak reduction in 2020
- Moderate EE
  - 2% by 2015
  - 260 MW peak reduction in 2020
- Aggressive EE
  - 3% by 2016
  - 260 MW peak reduction in 2020



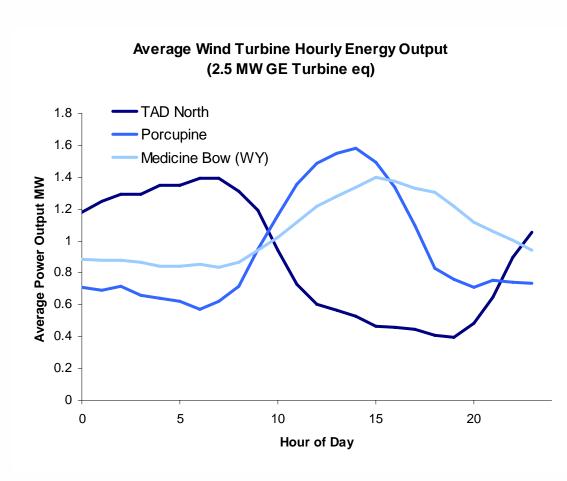
#### Scenario Analysis Wind Energy



- Three sites:
  - TAD North
  - Porcupine Ridge
  - Medicine Bow, WY
- Hourly data
  - Full year between 2005 and 2008
  - Scaled to 80m hub heights
  - Eq. to 2.5 MW turbine
- 880 MW of nameplate capacity by 2020

Image: Google Earth

#### Scenario Analysis Wind Energy



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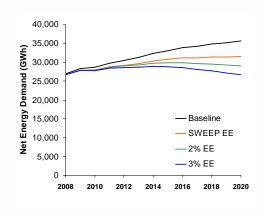
#### New Resource Scenarios Solar and Geothermal Energy

- Solar
  - Solar PV: flat plate and single-axis tracking
    - 25 gal / MWh est. for washing surface
  - Concentrating Solar Thermal (CSP)
    - 6 hr storage
    - Wet cooled: ~840 gal / MWh for cooling
    - Dry cooled: ~80 gal / MWh
  - Iron County location
  - 880 MW by 2020
- Geothermal
  - Assume low-temperature binary plants
  - Wet-cooled 1,400 gal / MWh
  - For model, 100% capacity factor
  - 440 MW by 2020



#### New Resource Scenarios Replacement Scenarios

- Replace
  - Carbon: 2012-2013
  - Huntington: 2014-2016
  - Hunter 1: 2018





- Replace units with energy efficiency and gas
- Replace units with energy efficiency, renewable energy, and gas
  - Increase EE by 2% / yr
  - By 2020
    - 660 MW wind from WY
    - 385 MW wind from TAD
    - 330 MW dry-cooled CSP
  - Increase gas capacity as required

# Findings Monetary Co-Benefits

|                                | Health Co-Benefits, 2008\$ per<br>MWh<br>All (in Utah) |         |           | )8\$ per | Avoided Cost of<br>Water (Low -<br>High) | Total Co-Benefit<br>(Low - High) |  |
|--------------------------------|--|---------|-----------|----------|--|----------------------------------|--|
| 2020-2021                      | Mortality  |         | Morbidity |          |  |                                  |  |
|                                | Efficiency Scenarios                                   |         |           |          |  |                                  |  |
| EE (SWEEP)                     | \$5.6  | (\$1.5) | \$0.1     | \$0.0    | \$0.2 - \$2.1                            | \$5.9 - \$7.8                    |  |
| EE (2% per yr)                 | \$7.8  | (\$1.7) | \$0.1     | \$0.0    | \$0.1 - \$1.4                            | \$8.0 - \$9.3                    |  |
| EE (3% per year)               | \$12.3   | (\$2.8) | \$0.2     | \$0.1    | \$0.3 - \$3.1                            | \$12.8 - \$15.6                  |  |
|                                | Renewable Scenarios                                    |         |           |          |  |                                  |  |
| Wind (Porcupine)               | \$18.6   | (\$4.5) | \$0.4     | \$0.2    | \$0.5 - \$5.5                            | \$19.5 - \$24.4                  |  |
| Wind (TAD North)               | \$20.4   | (\$4.5) | \$0.5     | \$0.2    | \$0.6 - \$5.5                            | \$21.4 - \$26.3                  |  |
| Wind (Medicine Bow)            | \$18.9   | (\$4.4) | \$0.4     | \$0.2    | \$0.5 - \$5.2                            | \$19.8 - \$24.5                  |  |
| Solar (Flat Plate PV)          | \$19.0   | (\$4.9) | \$0.4     | \$0.2    | \$0.6 - \$5.5                            | \$20.0 - \$25.0                  |  |
| Solar (One-Axis Track)         | \$20.7   | (\$5.0) | \$0.4     | \$0.2    | \$0.5 - \$5.5                            | \$21.7 - \$26.6                  |  |
| Solar (CSP Trough, Wet Cooled) | \$7.7  | (\$2.6) | \$0.1     | \$0.1    | -\$12.0\$1.2                             | -\$4.2 - \$6.6                   |  |
| Solar (CSP Trough, Dry Cooled) | \$7.7  | (\$2.6) | \$0.1     | \$0.1    | \$0.2 - \$2.0                            | \$8.0 - \$9.8                    |  |
| Geothermal                     | \$19.8   | (\$4.6) | \$0.4     | \$0.2    | -\$15.6\$1.6                             | \$4.6 - \$18.7                   |  |
|                                | Replacement Scenarios*                                 |         |           |          |  |                                  |  |
| Replace Coal w/ EE and Gas     | \$67.26  | (\$7.4) | \$1.00    | (\$0.5)  | \$0.9 - \$8.7                            | \$69.1 - \$76.9                  |  |
| Replace Coal w/ EE and RE      | \$68.94  | (\$7.8) | \$1.00    | (\$0.5)  | \$0.9 - \$9.0                            | \$70.8 - \$78.9                  |  |

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