

STATE OF INDIANA

INDIANA UTILITY REGULATORY COMMISSION

VERIFIED PETITION OF DUKE ENERGY INDIANA,)
INC. REQUESTING THE INDIANA UTILITY)
REGULATORY COMMISSION TO APPROVE AN)
ALTERNATIVE REGULATORY PLAN PURSUANT TO)
IND. CODE § 8-1-2.5-1, ET SEQ., FOR THE OFFERING)
OF ENERGY EFFICIENCY CONSERVATION,)
DEMAND RESPONSE, AND DEMAND-SIDE)
MANAGEMENT PROGRAMS AND ASSOCIATED)
RATE TREATMENT INCLUDING INCENTIVES)
PURSUANT TO A REVISED STANDARD CONTRACT) CAUSE NO. 43374
RIDER NO. 66 IN ACCORDANCE WITH IND. CODE §§)
8-1-2.5-1 ET SEQ. AND 8-1-2-42 (a); AUTHORITY TO)
DEFER PROGRAM COSTS ASSOCIATED WITH ITS)
ENERGY EFFICIENCY PORTFOLIO OF PROGRAMS;)
AUTHORITY TO IMPLEMENT NEW AND ENHANCED)
ENERGY EFFICIENCY PROGRAMS, INCLUDING THE)
POWERSHARE® PROGRAM IN ITS ENERGY)
EFFICIENCY PORTFOLIO OF PROGRAMS; AND)
APPROVAL OF A MODIFICATION OF THE FUEL)
ADJUSTMENT CLAUSE EARNINGS AND EXPENSE)
TESTS)

DIRECT TESTIMONY AND EXHIBITS OF J. RICHARD HORNBY

ON BEHALF OF

CITIZENS ACTION COALITION OF INDIANA. INC

MAY 21, 2008

1 **I. INTRODUCTION / SUMMARY**

2 **Q. PLEASE STATE YOUR NAME, EMPLOYER, AND PRESENT POSITION.**

3 A. My name is J. Richard Hornby. I am a Senior Consultant at Synapse Energy Economics,
4 Inc., 22 Pearl Street, Cambridge, MA 02139.

5 **Q. ON WHOSE BEHALF ARE YOU TESTIFYING IN THIS CASE?**

6 A. I am testifying on behalf of the Citizens Action Coalition of Indiana. Inc (“CAC”).

7 **Q. PLEASE DESCRIBE SYNAPSE ENERGY ECONOMICS.**

8 A. Synapse Energy Economics (Synapse) is a research and consulting firm specializing in
9 energy and environmental issues, including: electric generation, transmission and
10 distribution system reliability, market power, electricity market prices, stranded costs,
11 efficiency, renewable energy, environmental quality, and nuclear power.

12 **Q. PLEASE SUMMARIZE YOUR WORK EXPERIENCE AND EDUCATIONAL**
13 **BACKGROUND.**

14 A. I am a consultant specializing in planning, market structure, ratemaking, and gas
15 supply/fuel procurement in the electric and gas industries. Over the past twenty years, I
16 have presented expert testimony and provided litigation support on these issues in
17 approximately 100 proceedings in over thirty jurisdictions in the United States and
18 Canada. Over this period, my clients have included staff of public utility commissions,
19 state energy offices, consumer advocate offices and marketers.

20 Prior to joining Synapse in 2006, I was a Principal with CRA International and,
21 prior to that, Tabors Caramanis & Associates. From 1986 to 1998, I worked with the
22 Tellus Institute (formerly Energy Systems Research Group), initially as Manager of the

1 Natural Gas Program and subsequently as Director of their Energy Group. Prior to 1986,
2 I was Assistant Deputy Minister of Energy for the Province of Nova Scotia.

3 I have a Master of Science in Energy Technology and Policy from the
4 Massachusetts Institute of Technology (MIT) and a Bachelor of Industrial Engineering
5 from the Technical University of Nova Scotia, now merged with Dalhousie University. I
6 have attached my current resume to this testimony as Exhibit No. JRH-1.

7 **Q. PLEASE SUMMARIZE YOUR EXPERIENCE WITH ENERGY EFFICIENCY**
8 **MEASURES AND POLICIES.**

9 A. My experience with energy efficiency measures and policies began over thirty years ago
10 as a project engineer responsible for identifying opportunities for conserving energy in a
11 factory in Nova Scotia. Then, at MIT I had formal coursework in energy technologies
12 and policies, and prepared a thesis analyzing federal policies to promote investments in
13 energy efficiency. Subsequently I spent several years with the government in Nova
14 Scotia, during which time I administered a provincial program to promote energy
15 conservation in the industrial sector and later included energy conservation in all sectors
16 as part of energy plans developed for the province. More recently, over the past twenty
17 years as a regulatory consultant I have helped review and prepare numerous integrated
18 resource plans in the gas and electric industries

19 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

20 A. Duke Energy Indiana, Inc (“Duke Energy Indiana” or the “Company”) is requesting
21 approval of an alternative regulatory plan (ARP) for its energy efficiency related revenue
22 requirements. The Company refers to this proposed approach as “save-a-watt”. The CAC
23 retained Synapse to review various aspects of the Company’s request. The purpose of

1 my testimony is to describe my analyses of the Company proposal and present my
2 conclusions based upon that review.

3 **Q. ARE YOU PRESENTING ANY EXHIBITS TO SUPPORT YOUR TESTIMONY?**

4 A. Yes. I have prepared eleven exhibits to support my testimony. Confidential Exhibit
5 JRH-2 presents data that the Company has designated as confidential, and is designated
6 as such. My other Exhibits do not present confidential data. The exhibits are as follows:

- | | | |
|----|--------------------------------|--|
| 7 | Exhibit No JRH-1 | Resume of J. Richard Hornby |
| 8 | Confidential Exhibit No. JRH-2 | Summary Of Save-A-Watt Proposal - Costs |
| 9 | | And Results |
| 10 | Exhibit No. JRH-3 | Projected Reductions In Annual Energy By |
| 11 | | “Vintage” Year |
| 12 | Exhibit No. JRH-4 | Electric Capacity and Energy for an |
| 13 | | Illustrative Year and Utility |
| 14 | Exhibit No. JRH-5 | Relative Impacts on Annual Bill of |
| 15 | | Reductions In Electric Capacity And Energy |
| 16 | Exhibit No. JRH-6 | Policy and Ratemaking Frameworks for |
| 17 | | Annual Energy Efficiency Expenditures in |
| 18 | | Various States |
| 19 | Exhibit No. JRH-7 | Example 1 - Recovery of revenue |
| 20 | | requirements related to reduction in peak |
| 21 | | demand under cost-of-service and save a |
| 22 | | watt approaches |
| 23 | Exhibit No. JRH-8 | Example 2 - Recovery of revenue |
| 24 | | requirements related to reduction in annual |
| 25 | | energy from a given measure when avoided |
| 26 | | costs increase from one vintage year to |
| 27 | | another |
| 28 | Exhibit No. JRH-9 | Example 3 - Recovery of revenue |
| 29 | | requirements under cost-of-service and save |
| 30 | | a watt approaches before and after a general |
| 31 | | rate case |
| 32 | Exhibit No. JRH-10 | Utility Share Of Savings Under Cost-Of- |
| 33 | | Service And Save A Watt Approaches |

1 Exhibit No. JRH-11 Reductions in Annual Energy Achieved by
2 Utility Programs in Various States and
3 Proposed by Duke Energy Companies

4 Exhibit No. JRH-12 Responses of Duke Energy Indiana, Inc. to
5 Selected Data Requests

6 **Q. WHAT DATA SOURCES DID YOU RELY UPON TO PREPARE YOUR**
7 **TESTIMONY AND EXHIBITS?**

8 A. I relied primarily on the Direct Testimony, exhibits, and workpapers of the Company
9 witnesses. I also relied upon Company responses to data requests, a number of which I
10 have presented in Exhibit JRH-12. I also reviewed materials that its sister companies
11 have filed on this issue in I also reviewed materials that its sister companies have filed on
12 this issue in South Carolina, North Carolina and Ohio. In addition, I reviewed several
13 Orders issued by the Indiana Utility Regulatory Commission (“Commission”), including
14 Orders issued in the 1990’s regarding PSI Energy demand-side management (“DSM”)
15 programs; the Order issued May 25, 2005 in Cause No. 42612 the Company’s last
16 general rate proceeding, the Order issued April 23, 2008 in Cause 42693 on DSM issues,
17 and the Alternative Utility Regulation statute. Finally I reviewed various reports on
18 efficiency programs and related ratemaking frameworks in other states.

19 **Q. PLEASE SUMMARIZE THE REDUCTIONS THAT THE COMPANY EXPECTS**
20 **TO ACHIEVE UNDER SAVE-A-WATT AND THE COMPENSATION IT IS**
21 **REQUESTING FOR THOSE REDUCTIONS.**

22 A. The Company is proposing to offer 15 programs under save-a watt. According to its
23 proposed budgets for these programs, and its projected reductions from them, the
24 Company is placing more emphasis on reducing peak demand than on reducing annual
25 energy use. For example, by the fourth year of its programs Duke is projecting reductions

1 in peak demand equivalent to 6.4 %¹ of its forecast peak demand for 2011. In contrast,
2 by the fourth year of its programs Duke is projecting reductions in annual energy
3 equivalent to only 0.5 % of its forecast of annual energy sales for 2011.

4 That reduction by 2011 reflects the cumulative impact of “first year” or
5 incremental reductions equivalent to about **0.14%** per year of annual sales in each of the
6 four years. In contrast, utilities in several other states are achieving annual incremental
7 reductions several times greater than that, i.e., incremental annual reductions each year
8 equal to **1%** of annual sales. The Company’s projected reductions in annual energy are
9 extremely low by comparison.

10 **Q. PLEASE DESCRIBE THE COMPENSATION THAT THE COMPANY IS**
11 **REQUESTING FOR THOSE REDUCTIONS.**

12 A. Under save-a-watt the Company is proposing to be compensated for the value of the
13 reductions achieved through its DSM programs. It is proposing value based revenue
14 requirements equal to 90 percent of its avoided costs of capacity and energy. Under this
15 approach the Company will receive a much higher share of the net dollar savings from
16 these reductions than it would under the types of DSM shared savings mechanisms in
17 place in other states. For example, under save-a-watt the Company would receive
18 between 50% and 75% of these savings, depending on how they are calculated, as
19 compared to approximately 12% under shared savings mechanisms in Ohio and
20 California.

21 The Company is requesting approval of the save-a-watt ratemaking approach
22 under the Alternative Utility Regulation statute. This value based ratemaking approach

¹ Unless noted otherwise the percentages I use to describe aspects of the Company’s filing are derived from data provided by the Company in order to maintain the confidentiality of that source data.

1 has been characterized as a "...distinct departure from cost recovery and shareholder
2 incentives convention."² As indicated by the Company's application in this proceeding,
3 it is a departure from the existing, cost-of-service based ratemaking framework in
4 Indiana.

5 **Q. PLEASE EXPLAIN HOW SAVE-A-WATT DEPARTS FROM TRADITIONAL**
6 **COST-OF-SERVICE REGULATION.**

7 A. Under Indiana's traditional cost of service framework, the Commission approves revenue
8 requirements that are based upon the Company's cost of providing electricity service and
9 rates to collect those revenue requirements. The Commission makes its decision after all
10 parties have had the opportunity to review the Company's estimates of its cost of service.
11 Under the current framework the Company could request the Commission to approve
12 revenue requirements which would recover the direct costs of its DSM programs, its net
13 lost revenues and a shared savings incentive. In contrast, under save-a-watt the Company
14 is requesting that the Commission approve revenue requirements that would compensate
15 it for reductions in peak demand and in annual energy based upon the "value" of those
16 reductions, which it is proposing to measure as 90 percent of its avoided supply costs.

17 **Q. PLEASE SUMMARIZE YOUR MAJOR CONCLUSIONS AFTER REVIEWING**
18 **THE COMPANY'S PROPOSAL.**

19 A. The Company's save-a-watt proposal is not in the public interest. The revenue
20 requirements under this approach will not be reasonable. First, the Company could
21 achieve the same reductions in annual energy use at the same or lower revenue
22 requirements under a cost-of-service based framework. Second, the high share of savings

² Jensen, Val (ICF International). *Aligning Utility Incentives with Investment in Energy Efficiency*, National Action Plan for Energy Efficiency, November 2007, page ES-10

1 that the Company is proposing to receive under save-a-watt is inconsistent with the
2 extremely low level of reductions in annual energy, and associated air emissions, that it is
3 proposing to achieve. Third, it does not provide the Company a strong financial
4 incentive to pursue all cost-effective reductions in annual energy.

5 **Q. PLEASE SUMMARIZE YOUR RECOMMENDATIONS.**

6 A. I have three recommendations.

- 7 • First, the Commission should reject the Company's request for an ARP.
- 8 • Second, the Commission should direct the Company to seek the input of
9 stakeholders regarding an expansion of the breadth of its energy conservation
10 programs under its existing ratemaking framework, and an increase in the
11 aggregate budget for those programs, and to then submit a filing requesting
12 approval of those programs and budgets. The goal is to have the Company
13 increase its emphasis on energy conservation in a timely manner at a total budget
14 in the order of one percent of retail revenues, which is consistent with the
15 Commission's Phase I Order in Cause No. 42693.
- 16 • Third, the Commission should require the Company to file a new application to
17 develop, implement and manage new energy efficiency programs under a
18 ratemaking framework that would, subject to Commission review, set revenue
19 requirements that would recover actual incurred costs, address verified revenue
20 erosion or lost revenues, and provide a shared saving incentive based on
21 performance, i.e. achievement of explicit reduction goals, and subject to a cap as
22 well as to penalties for poor performance.

1 **II. THE SAVE-A-WATT PROPOSAL**

2 **Q. PLEASE SUMMARIZE THE PROGRAMS THAT THE COMPANY IS**
3 **PROPOSING UNDER SAVE-A-WATT.**

4 A. The Company is proposing to offer 15 programs under save-a watt, eight for residential
5 customers and seven for non-residential. In the residential sector six programs are energy
6 conservation and two are demand response. In the non-residential sector six programs
7 are energy conservation and one is demand response. These programs would replace the
8 Company's existing programs.

9 My review of the Company's proposed budgets for these programs, and its
10 projected reductions from them, indicates that the Company is placing more emphasis on
11 demand response, i.e., reducing peak demand than on energy conservation, i.e., reducing
12 annual energy use. The summary statistics supporting this analysis are presented in
13 Confidential Exhibit JRH-2.

14 Over the first four years the Company is proposing to spend approximately 57%
15 of its DSM program costs on demand response measures and 43% on energy
16 conservation measures.³ As summarized earlier, it is projecting to achieve greater
17 reductions in peak demand, as a percent of forecast requirements, than on annual energy
18 requirements, as a percent of forecast requirements. Of most concern is the fact that the
19 Company's projected reductions in annual energy are extremely low by comparison to
20 those being achieved by leading utilities in several other states. Those reductions are also
21 at the lowest end of the range of incremental annual reductions as a percentage of annual
22 sales identified almost two years ago, in the July 2006 National Action Plan for Energy

³ The Company has projected annual program costs for demand response beyond 2011, but has only projected energy conservation program costs through 2011.

1 Efficiency (NAPEE)⁴, which was co-chaired by Mr. Rogers. That range is from 0.15
2 percent to 1 percent, with the Executive Summary only reporting 1 percent.

3 **Q. PLEASE SUMMARIZE THE COMPENSATION ASPECT OF SAVE-A-WATT.**

4 A. Save-a-watt is basically a proposal to change the method through which the Company is
5 compensated for its expenditures on demand-side management (DSM). According to
6 Company witness Rogers the Company is proposing to “implement a comprehensive set
7 of cost-effective energy efficiency programs, and to be compensated by receiving through
8 a rider 90% of the avoided fixed and variable supply-side costs” (Rogers Direct
9 Testimony, page 12). The change in compensation for these expenditures is from a cost-
10 of-service approach to a value of service approach.

11 The Company uses the term “energy efficiency” to refer to both demand response
12 and energy conservation measures and programs. The industry typically refers to these
13 two categories of measures and programs, in aggregate, as demand-side management
14 (DSM). Indiana also defines DSM to include both categories of measures. As discussed
15 below, the two categories of measure produce different types of reductions and have
16 different implications for the Company’s planning process. In the balance of my
17 testimony I will refer to either demand response or energy conservation.

18 **Q. PLEASE SUMMARIZE YOUR UNDERSTANDING OF HOW THE COMPANY’S**
19 **COMPENSATION WILL VARY ACCORDING TO THE VINTAGE OF THE**
20 **REDUCTIONS.**

21 A. The establishment of revenue requirements by vintage is an important element of save-a-
22 watt. Mr. Farmer discusses how he applies the vintage concept to determination of

⁴ NAPEE, July 2006, pages ES-4 and 6-5.

1 revenue requirements starting at page 7 of his Direct Testimony. I will describe it briefly
2 below, and refer to it in several of the analyses presented in my testimony

3 My understanding is that the Company will establish revenue requirements for
4 each program to compensate it for the projected reductions from the measures
5 implemented under that program according to the installation year, i.e., the “vintage” of
6 the measures. The Company filing refers to vintage years 1 through 4. For purposes of
7 illustration I assume those vintage years correspond to years 2008 through 2011
8 respectively.

9 For example, the Company forecasts that an energy conservation measure
10 installed in 2008 will produce a stream of annual energy reductions over the life of the
11 measure, i.e. 2008 vintage reductions. The Company has estimated the energy costs it
12 would avoid due to those reductions over that lifetime, i.e. 2008 vintage avoided costs.
13 Thus the 2008 vintage revenue requirements equal 90 percent of the 2008 vintage
14 avoided costs, which in turn are a function of the 2008 vintage reductions.

15 For 2009 the Company will develop a new, updated set of avoided costs. It will
16 then use those updated avoided costs and its 2009 vintage reductions to calculate the
17 2009 vintage revenue requirements.

18 **Q. HAS THE COMPANY PROVIDED EXPLICIT ESTIMATES OF REDUCTIONS,**
19 **AVOIDED COSTS AND REVENUE REQUIREMENTS FOR MEASURES**
20 **INSTALLED IN VINTAGE YEARS 2 THROUGH 4?**

21 A. No, as indicated in response CAC 4.7 presented in Exhibit JHR-12. Dr. Stevie provides
22 projected reductions for energy conservation measures installed in vintage years 1
23 through 4 in his Exhibit M-1. However, he does not explicitly distinguish the reductions

1 by vintage. I have plotted what I understand to be the projected annual energy reductions
2 by vintage, for each of vintage years 1 to 4, in Exhibit JRH-3.

3 Neither Dr. Stevie nor Mr. Farmer provides explicit projected avoided costs or
4 revenue requirements for vintage years 2 through 4.

5
6 **DEMAND RESPONSE VERSUS ENERGY CONSERVATION**

7
8 **Q. YOUR ANALYSIS OF SAVE-A-WATT MAKES A DISTINCTION BETWEEN**
9 **DEMAND RESPONSE PROGRAMS AND ENERGY CONSERVATION**
10 **PROGRAMS. WHAT IS THAT DISTINCTION?**

11 A. Mr. Rogers and other Company witnesses refer to save-a-watt as an “energy efficiency”
12 proposal. However, under save-a-watt the Company is proposing both demand response
13 programs and energy conservation programs. My review makes a distinction between
14 those two categories of measures because energy efficiency/conservation and demand
15 response produce very different results and have very different implications for the
16 Company’s future generation mix, environmental impacts and revenue requirements.

17 The Commission addressed the distinction between these two categories of
18 measures in its Order in Cause 42612. According to the DSM regulations, energy
19 efficiency/conservation means the “...reducing the amount of energy consumed by a
20 customer for a specific end-use.” In contrast, demand response measures fall under the
21 category the regulations define as “demand side management”. Demand response
22 measures are designed to produce a desired change in a utility’s load shape. Throughout
23 my testimony I will use the terms demand response and energy conservation.

1 **Q. WHY IS IT IMPORTANT TO DISTINGUISH BETWEEN DEMAND RESPONSE**
2 **PROGRAMS AND ENERGY CONSERVATION PROGRAMS?**

3 **A.** Those two categories need to be distinguished primarily because reductions in total
4 electricity use through energy conservation results in greater reductions in annual supply
5 costs and environmental impacts than reductions in peak demand through demand
6 response. In order to appreciate these differences, it is important to understand the
7 difference between electric capacity and electric energy. I illustrate the difference
8 between those two categories of supply, and of demand response and energy
9 conservation, in three charts presented on pages 1 to 3 of Exhibit JRH-4.

10 The first chart, on page 1 of Exhibit JRH-4, presents the aggregate electric energy
11 use of customers of a representative utility, by hour, over a year. The shaded area
12 represents aggregate electricity use in each hour plotted from the hour of highest
13 aggregate use, typically referred to as peak demand, to the hour with the lowest aggregate
14 use.

15 • **Capacity.** In order to ensure reliable service, the utility serving this load will own
16 or control enough generating capacity⁵ to serve the peak demand plus a reserve
17 margin, typically in the range of 15%. The utility incurs a fixed cost for this
18 capacity, regardless of whether it ever dispatches it to produce electric energy.
19 Therefore, the “marginal” source of such capacity is often a gas fired combustion
20 turbine (CT), which has a low capital cost and a high operating cost.

⁵ Capacity is typically measured in megawatts (MW) at the supply level and kilowatts (kW) at the customer level.

- 1 • **Energy.** In order to supply the quantity of electricity customers use in each hour
2 the utility generates and/or purchases electric energy⁶. The utility incurs fixed
3 costs for the capacity from which it generates this energy, and a variable cost for
4 every MWh generated. The cost of this energy represents the largest portion of
5 the cost of electricity supply to most customers, much greater than the capacity
6 cost. In addition, the acquisition and combustion of fuels used to generate this
7 energy produce the vast majority of the environmental impacts associated with
8 annual electricity use.

9 The second chart, on page 2 of Exhibit JRH-4, illustrates the impact of a 5%
10 reduction in peak demand due to demand response. In this example, demand response
11 measures reduce customer energy use by 5% in relatively few hours per year (e.g., 90
12 hours). In response to this reduction the utility could reduce the quantity of capacity it
13 holds by 5%, and avoid the associated costs of that capacity. However, that 5% peak
14 demand reduction would not produce a corresponding reduction in a customer's annual
15 bill. Moreover that reduction would result in little or no avoided air emissions because it
16 is not reducing annual electricity generation in a material way.

17 The third chart, on page 3 of Exhibit JRH-4, illustrates the impact of a 5%
18 reduction in annual energy use. In this example, energy conservation measures reduce
19 customer energy use by 5% in every hour of the year (e.g., 8,760 hours). In response to
20 this reduction the utility could reduce the quantity of capacity it holds by 5%, as well as
21 reduce the quantity of electricity it generates in every hour by 5%. This 5% annual
22 electricity generation reduction would produce a corresponding decrease in a

⁶ Energy is typically measured in megawatt hours (MWh) at the supply level and kilowatt-hours (kWh) at the customer level.

1 participating customer's annual bill. It should also provide a corresponding reduction in
2 air emissions, including avoided carbon dioxide associated with the avoided electric
3 energy.

4 **Q. HAS THE COMPANY PRESENTED THE RELATIVE IMPACTS OF A**
5 **REPRESENTATIVE REDUCTION IN PEAK DEMAND AND IN ANNUAL**
6 **ENERGY ON THE ANNUAL BILLS OF AVERAGE CUSTOMERS?**

7 A. No.

8 **Q. CAN YOU ILLUSTRATE THE RELATIVE IMPACTS OF REDUCTIONS IN**
9 **PEAK DEMAND AND IN ANNUAL ENERGY ON THE ANNUAL BILL OF A**
10 **REPRESENTATIVE SMALL USAGE CUSTOMER?**

11 A. Yes. I illustrate the impact of 5% reductions in peak demand and annual energy on a
12 small usage customer, such as a small commercial customer of PSI Energy. For this
13 illustration I consider two such customers based upon usage and typical bill data drawn
14 from the Winter 2006 version of *Typical Bills and Average Rates Report* published by the
15 Edison Electric

16 The two customers in this example each have a peak demand of 3 kw. Customer
17 A has annual usage of 4,500 kWh, an annual bill of \$504 and a load factor⁷ of 17,
18 categorized as low. Customer B has an annual usage of 12,000 kWh, an annual bill of
19 \$1,104 and a load factor of 46, categorized as mid. For avoided capacity and energy
20 costs I use illustrative values that are somewhat higher than those used by the Company
21 in order to keep its estimates confidential and to err on the conservative side when
22 calculating savings in annual bills.

1 The inputs and results are presented in Exhibit JRH-5. First, I calculate the
2 impact on annual bills of a 5% reduction in peak demand in 1% of the hours. The
3 savings were approximately 2.6% and 1.2% for customers A and B respectively. Next, I
4 calculate the impact on annual bills of a 5% reduction in use in every hour of the year, i.e.
5 a 5 % reduction in annual energy use. The impacts on annual bills were much larger, with
6 savings of approximately 6% and 5.5% for customers A and B respectively.

7 These illustrative results indicate that a 5% reduction in peak demand does not
8 provide a corresponding reduction in the annual bill of a representative small customer,
9 while a 5% reduction in annual energy does produce a corresponding decrease in a
10 participating customer's annual bill.

11 **Q. HAS THE COMPANY PRESENTED THE RELATIVE IMPACTS OF A**
12 **REPRESENTATIVE REDUCTION IN PEAK DEMAND AND IN ANNUAL**
13 **ENERGY ON THE ENVIRONMENTAL IMPACTS ASSOCIATED WITH**
14 **ENERGY USE?**

15 A. No. See Response CAC 4.11 in Exhibit JRH-12.

16
17
18 **RATEMAKING UNDER SAVE-A-WATT APPROACH VERSUS A COST-OF-**
19 **SERVICE FRAMEWORK**
20

21 **Q. PLEASE SUMMARIZE HOW THE SAVE-A-WATT PROPOSAL DIFFERS**
22 **FROM THE EXISTING APPROACH TO RATEMAKING IN INDIANA.**

⁷ Load factor is a ratio that measures relative use of capacity. It is equal to annual energy use divided by (peak demand times 8,760).

1 A. Save-a-watt differs from the existing approach to ratemaking in Indiana, and traditional
2 utility rate regulation in general, by setting revenue requirements based upon value of
3 service rather than cost of service. Regulated utilities typically have an obligation to
4 provide reliable service at reasonable rates. Under traditional rate regulation, the current
5 approach in Indiana, revenue requirements are generally considered to be “reasonable” if
6 they are based upon the utility’s cost of providing the service.

7 Under this current ratemaking framework the Company files for changes in rates
8 to recover its proposed revenue requirements, which in turn are based upon its estimated
9 cost of service including an allowance for earnings (i.e., a return in rate base). All parties
10 then review the Company proposal in detail, including all the underlying estimates of
11 costs. Finally, the Commission approves a set of rates that reflect its adjustments to the
12 Company’s proposed revenue requirements based upon its review of the evidence
13 presented by the Company and all parties.

14 The Company’s proposed save-a-watt approach is a departure from this existing
15 ratemaking framework. The Company is requesting that the Commission approve
16 revenue requirements, and rates to collect those revenue requirements, that are based
17 upon the “value” of the reductions in peak demand and annual energy.

18 **Q. PLEASE SUMMARIZE THE COST OF SERVICE BASED RATEMAKING**
19 **FRAMEWORK THAT IS AVAILABLE TO THE COMPANY IN INDIANA.**

20 A. Under the existing ratemaking framework the Company has the opportunity to request
21 compensation for capacity and energy reductions achieved through DSM. Under this
22 framework the Company could recover three major categories of costs and incentives
23 associated with those reductions. The three components are:

- 1 • **Program costs.** Recovery of direct costs of programs, in an explicit and
2 transparent fashion. These program costs have to be verified;
- 3 • **Lost revenues.** These are revenues that the Company does not collect, i.e.,
4 “loses” as a result of reductions in annual energy under its DSM programs, which
5 are not offset by avoided costs. They are revenues the Company was collecting to
6 recover its fixed costs. (Lost revenues are eliminated when the Company files its
7 next general rate case and resets its rates to recover its fixed costs from the new
8 lower level of test year billing determinants). Like program costs, these lost
9 revenues would have to be verified.
- 10 • **A financial incentive.** This could be a share of the savings resulting from
11 verified reductions achieved through DSM. This incentive should be based on the
12 performance of the utility in achieving an explicit reduction goal, should be
13 subject to a cap, and could include penalties for failure to achieve a threshold
14 level of performance.

15 **Q. IS THIS COST OF SERVICE BASED RATEMAKING FRAMEWORK**
16 **CONSISTENT WITH THE RATEMAKING FRAMEWORKS FOR ENERGY**
17 **EFFICIENCY EXPENDITURES IN OTHER STATES?**

18 A. Yes. The ratemaking framework for DSM programs in place in Indiana has all of the
19 components generally considered as necessary to align the utility’s financial interest with
20 investments in reductions in annual electricity use. The only missing component is an
21 explicit policy target for such reductions, which is sometimes expressed as a percentage
22 of annual energy requirements to be met through reductions from energy conservation.

1 The cost-based ratemaking frameworks in effect in several other states are
2 presented in Exhibit JRH-6. This exhibit includes the ratemaking frameworks in the
3 states that Company witness Rose discusses in his Direct Testimony.

4 **Q. ARE ANY DUKE COMPANIES OPERATING UNDER SUCH A RATEMAKING**
5 **FRAMEWORK?**

6 A. Yes. Duke Energy Ohio is operating under this type of ratemaking framework, as noted
7 in CAC 4.9 presented in Exhibit JHR-12. Under this framework Duke Energy Ohio has
8 the opportunity to recover its program costs, net lost revenues and a maximum of 10% of
9 the remaining net savings if it meets 100 percent of its targeted goal⁸. According to its
10 application Duke Energy Ohio was projecting reductions in annual energy equivalent to
11 approximately 0.4 % of its forecast of annual energy sales for 2006, as noted in Exhibit
12 JHR-10.

13 **Q. DOES DUKE ENERGY INDIANA HAVE EXPERIENCE WITH THIS TYPE OF**
14 **RATEMAKING FRAMEWORK?**

15 A. Yes. PSI Energy, a predecessor company to Duke Energy Indiana, operated under this
16 type of ratemaking framework for several years in the earl 1990's. More recently, in
17 2004 PSI Energy filed an application for exactly this type of ratemaking framework in
18 Cause No. 42612. In its May 25, 2005 Order in that proceeding, at page 22, the
19 Commission stated that "...utilities should not be financially discouraged from pursuing
20 demand side management options and, under appropriate circumstances, financial
21 incentives may be essential." However, the Commission went on to state that "...the
22 burden is on the utility to demonstrate the validity and reasonableness of the proposed
23 lost revenues and proposed shared savings. In this Cause, the current proposal fails."

1 **Q. PLEASE DESCRIBE THE STANDARD THAT THE COMPANY MUST MEET**
2 **IN ORDER FOR SAVE-A-WATT TO BE APPROVED.**

3 A. Counsel advises me that the Commission must find the Company proposal to be “in the
4 public interest” in order to approve it under the Alternative Utility Regulation statute, and
5 that the Company has the burden of proving that its proposed departure from cost-based
6 ratemaking is in the public interest.

7 **Q. IS SIMULATING THE COMPENSATION FOR DSM PROGRAM REDUCTIONS**
8 **UNDER A COST-BASED RATEMAKING FRAMEWORK AND UNDER SAVE-**
9 **A-WATT ONE APPROACH TO MEETING THIS BURDEN OF PROOF.**

10 A. Yes. One of the lessons regarding approaches to this issue stated in the NAPEE report by
11 ICF is:

12 *Test prospective policies. Complex mechanisms that have many moving parts*
13 *cannot easily be understood unless the performance of the mechanism is*
14 *simulated under a wide range of conditions. This is particularly true of*
15 *mechanisms that rely on projections of avoided costs, prices or program impacts.*
16 *Simulation of impacts using financial models and/or use of targeted pilots can be*
17 *effective tools to test prospective policies.⁹*

18 **Q. HAS THE COMPANY PROVIDED ANY SIMULATIONS OR QUANTITATIVE**
19 **ANALYSES THAT DEMONSTRATE SAVE-A-WATT IT WILL ACHIEVE THE**
20 **SAME OR GREATER REDUCTIONS IN PEAK DEMAND AND ENERGY AT**

⁸ Public Utilities Commission of Ohio, Docket 06-91-EL-UNC et al., Order issued July 11, 2007.

⁹ Jensen, Val (ICF International). *Aligning Utility Incentives with Investment in Energy Efficiency*, National Action Plan for Energy Efficiency, November 2007, page ES-11

1 **REVENUE REQUIREMENTS EQUAL TO OR LESS THAN UNDER A COST-**
2 **OF-SERVICE FRAMEWORK?**

3 A. No. The Company has not prepared any quantitative analyses comparing revenue
4 requirements under save-a-watt and under a cost-of-service based framework for a given
5 quantity of reductions in peak demand and energy. See responses to CAC data requests
6 3.7, 4.10, 4.13 and 4.15 in Exhibit JRH-12.

7 **Q. HAVE YOU PREPARED ANY QUANTITATIVE ANALYSES COMPARING**
8 **REVENUE REQUIREMENTS UNDER SAVE-A-WATT TO REVENUE**
9 **REQUIREMENTS UNDER A COST-OF-SERVICE RATEMAKING**
10 **FRAMEWORK?**

11 A. Yes. I have prepared comparisons of the revenue requirements under the two approaches
12 for two types of reductions under DSM programs as well as for a general rate case
13 scenario. The results of these analyses indicate that, for the same types and quantity of
14 reductions evaluated, the revenue requirements under the save-a-watt proposal would be
15 higher than revenue requirements under the cost of service based ratemaking framework
16 in place in Indiana.

17 The Company will be able to use the revenues that it collects under save-a-watt as
18 compensation for the same three components it would be funding under a cost-based
19 ratemaking framework. Those three components are DSM program costs, lost revenues
20 and a share of the net savings.

21 Thus, one can use a common set of illustrative assumptions regarding avoided
22 costs and each of those three components to calculate the revenue requirements under a
23 cost-of-service approach and under save-a-watt. For the cost of service ratemaking

1 approach in my examples I assume a utility incentive equal to 10% of net savings, where
2 net savings equals avoided costs minus DSM program costs. This incentive is
3 comparable to the shared saving incentive under which Duke Energy Ohio is operating as
4 well as the shared saving incentive recently approved in California.

5 **Q. RELATIVE TO A COST-BASED RATEMAKING FRAMEWORK, DOES SAVE-**
6 **A-WATT PROVIDE A STRONGER FINANCIAL INCENTIVE TO PURSUE ALL**
7 **REDUCTIONS IN ANNUAL ENERGY THAT ARE AVAILABLE AT LESS**
8 **THAN AVOIDED COST?**

9 A. No. Under a cost-based ratemaking framework, recovery of lost revenue is independent
10 of DSM program costs. In contrast, under save-a-watt, recovery of lost revenue is
11 dependent of DSM program costs because the funding for both comes from the 90
12 percent of avoided costs. Therefore, under save-a-watt, every dollar spent on DSM
13 program costs is a dollar that is not available to fund recovery of lost revenues. Thus, for
14 the subset of reductions whose program costs are close to their avoided costs, save-a-watt
15 does not provide a stronger financial incentive than a cost-of-service ratemaking
16 framework.

17 The Company may maintain that the weak incentive of save-a-watt with respect to
18 reductions whose program costs are close to avoided costs, is offset by the strong
19 incentive that save-a-watt provides in terms of the large share of savings the Company
20 could receive. However, the Company has not provided a quantitative analysis to support
21 that assertion.

1 **Q. ARE REVENUE REQUIREMENTS UNDER SAVE-A-WATT LIKELY TO BE**
2 **HIGHER THAN REVENUE REQUIREMENTS UNDER A COST-OF-SERVICE**
3 **RATEMAKING FRAMEWORK FOR VARIOUS TYPES OF REDUCTIONS?**

4 A. Yes. Revenue requirements are likely to be higher under save-a-watt for various types of
5 reductions because of the absence of a connection between the revenue requirements that
6 the Company would collect and the Company's actual program costs and its actual net
7 lost revenues as well as the absence of a cap on its share of net savings. Revenue
8 requirements under save-a-watt would or could be higher than revenue requirements
9 under a cost of service framework for reductions in peak demand where there are no lost
10 revenues and for reductions in annual energy for higher cost measures when avoided
11 energy costs increase over time. The revenue requirements could also be higher under
12 save-a-watt after the Company's base rates are re-set in a general rate case.

13 **Q. PLEASE EXPLAIN HOW SAVE-A-WATT PRODUCES REVENUE**
14 **REQUIREMENTS THAT ARE HIGHER THAN A COST-OF-SERVICE**
15 **RATEMAKING FRAMEWORK FOR REDUCTIONS IN PEAK DEMAND**
16 **WHERE THERE ARE NO LOST REVENUES.**

17 A. Revenue requirements for reductions from a measure under save-a-watt are the same
18 regardless of whether the reduction actually results in lost revenues for the utility. In
19 contrast, revenue requirements for reductions from measure under cost of service are
20 lower if that reduction does not cause lost revenues. I illustrate the difference in revenue
21 requirements between these two approaches for this situation in using a bar chart in
22 Exhibit JRH-7.

23 • The first bar in that chart is the avoided cost.

- 1 • The second bar illustrates the distribution of the savings between the utility and
2 customers under a cost of service approach. The utility recovers its actual direct
3 program costs (bottom, solid segment of bar), no net lost revenues since there are
4 none, and a 10% share of the net savings (middle, white and black diamond
5 segment of bar). Customers receive the majority of the savings (top, left to right
6 diagonal cross-hatch segment of bar).
- 7 • The third bar illustrates the distribution of the savings between the utility and
8 customers the save-a-watt approach. The utility receives 90% of avoided costs
9 (bottom, solid segment of bar) and customers receive 10% (top, left to right
10 diagonal cross-hatch segment of bar).

11 **Q. PLEASE EXPLAIN HOW SAVE-A-WATT COULD PRODUCE REVENUE**
12 **REQUIREMENTS THAT ARE HIGHER THAN A COST-OF-SERVICE**
13 **RATEMAKING FRAMEWORK FOR REDUCTIONS IN ANNUAL ENERGY**
14 **FOR HIGHER COST MEASURES AS AVOIDED COSTS INCREASE OVER**
15 **TIME.**

16 A. There may be a sub-set of reductions in annual energy for which revenue requirements
17 under save-a-watt will be similar to revenue requirements under cost of service. However
18 for that sub-set of reductions, there is a definite potential for save-a-watt to produce
19 higher revenue requirements over time, as avoided energy costs increase. Again I
20 illustrate the difference in revenue requirements between these two approaches for this
21 situation using bar charts on in Exhibit JRH-8.

22 The first three bars provide illustrative costs, savings and revenue requirements
23 for measure “X” for vintage year 1. The first bar is the avoided energy cost for vintage

1 year 1. The second bar illustrates the distribution of the savings between the utility and
2 customers under a cost of service approach. The utility vintage year 1 compensation is
3 bottom, solid segment of bar and customer portion is the top, left to right diagonal cross-
4 hatch segment of bar. The third bar illustrates the distribution of the savings between the
5 utility and customers the save-a-watt approach. The utility vintage year 1 is 90% of
6 avoided costs (bottom, solid segment of bar) and customers receive 10% (top, left to right
7 diagonal cross-hatch segment of bar).

8 The next three bars provide illustrative costs, savings and revenue requirements
9 for measure “X” for vintage year 2.

- 10 • The fourth bar is the avoided cost for vintage year 2 which reflects an assumed
11 10% increase over vintage year 1 avoided costs (black and white diamond
12 segment).
- 13 • The fifth bar is the vintage year 2 distribution of savings under a cost of service
14 approach. It illustrates that, under a cost of service approach, almost all of the
15 10% increase in avoided cost goes to customers as additional savings (top,
16 vertical cross-hatch segment of bar). This example assumes the vintage year 2
17 program cost and lost revenue for this reduction is the same as in vintage year
18 110.
- 19 • The sixth bar illustrates that, under save a watt, only 10% of the increase in
20 avoided energy costs flows to customers. Ninety percent of the increase in
21 avoided costs flows to the utility as higher earnings.

¹⁰ The Company has provided no evidence to indicate that direct program costs would increase in the same proportion as increases in avoided costs. Response CAC 4.6 in Exhibit JRH-12.

1 **Q. IS IT LIKELY THAT AVOIDED ENERGY COSTS FOR VINTAGE YEARS 2, 3**
2 **AND 4 WILL BE HIGHER THAN THE VINTAGE YEAR 1 AVOIDED ENERGY**
3 **COSTS THE COMPANY HAS USED IN ITS FILING?**

4 A. Yes. My understanding is that every year the Company will file updated estimates of
5 avoided energy costs for the upcoming vintage year. For example it will file updated
6 avoided energy costs for vintage year 2. These updated estimates of avoided energy costs
7 for vintage year 2 and beyond are likely to be higher than vintage year 1 avoided costs.
8 The increases in the avoided energy costs for those future vintage years will be driven by
9 increases in prices for coal and natural gas. They will also increase when regulations on
10 carbon emissions are eventual implemented, Response CAC 3.13 in Exhibit JRH-12.

11 **Q. PLEASE EXPLAIN HOW SAVE-A-WATT COULD PRODUCE REVENUE**
12 **REQUIREMENTS THAT ARE HIGHER THAN A COST-OF-SERVICE**
13 **RATEMAKING FRAMEWORK AFTER THE COMPANY'S BASE RATES ARE**
14 **RE-SET AS A RESULT OF A GENERAL RATE CASE.**

15 A. In a general rate case the Company resets its base rates to reflect the annual kWh sales in
16 its "test year". Those new base rates therefore are set to recover the Company's revenue
17 requirements from the new, lower level of annual sales due to reductions that have
18 occurred since the last rate case. In effect, recovery of "lost revenues" is shifted from
19 the DSM rider into the new base rates.

20 Under the "vintage" aspect of save-a-watt, once revenue requirements for a
21 particular vintage year are set, the rates set to collect those revenue requirements remain
22 in place for the life of those vintage reductions. As a result, it appears that save-a-watt
23 rates for vintage years prior to the base rate would be unaffected by the base rate case,

1 and would effectively continue to collect “net lost revenues”. In contrast, DSM rates
2 under a cost of service approach case would be reduced after the general rate case to
3 reflect the elimination of prior lost revenues.

4 I illustrate the potential for rates under save-a-watt to be higher than rates under
5 cost of service after a general rate case in Exhibit JRH-9. In this example I assume the
6 utility is collecting essentially the same revenue requirements under both save-a-watt and
7 a cost-of-service ratemaking framework for reductions in vintage years 2008, 2009 and
8 2010. I also assume the Company completes a general rate case in 2010 that sets new
9 base rates effective 2011. The new base rates would be higher to reflect the reduction in
10 annual kWh due to the reductions in annual energy from the energy conservation
11 measures implemented in 2008, 2009 and 2010. As a result, the Company would no
12 longer have “net lost revenues” from the reductions due to the measures implemented in
13 years 2008 through 2010.

14 The chart in Exhibit JRH-9 shows the rates that the utility would collect year by
15 under both save-a-watt (solid) and cost-of-service (black and white diamonds) over the
16 lives of the measures. The rates under save-a-watt are unaffected by the base rate case.
17 The rates under a cost-of-service approach decline from 2011 onward to reflect the new
18 base rates from the general rate case in 2010.

19 **Q. DO ANY OF THE COMPANY WITNESSES DISCUSS HOW RATES UNDER**
20 **SAVE-A-WATT WILL BE AFFECTED BY NEW BASE RATES FROM A**
21 **GENERAL RATE CASE?**

22 A. No. In their pre-filed Direct testimony none of the Company witnesses discuss how rates
23 under save-a-watt will be affected by new base rates from a general rate case. In response

1 to CAC 4.22 presented in Exhibit JRH-12, the Company indicates that it considers this
2 possibility to be hypothetical and states that it cannot speculate on how the two
3 ratemaking mechanisms would interact.

4
5 **SHARING OF SAVINGS**

6
7 **Q. HAVE YOU REVIEWED THE SHARING OF SAVINGS UNDER SAVE-A-WATT**
8 **BETWEEN THE CUSTOMER AND THE COMPANY?**

9 A. Yes. I have analyzed the sharing of savings between customers and the Company under
10 save-a-watt based on the data provided in revised Exhibit M-1. That analysis indicates
11 that, for the mix and quantities of reductions the Company is projecting, it would receive
12 a higher share of savings under save-a-watt than under the shared savings mechanisms in
13 other states, Ohio and California for example. That analysis also indicates that, according
14 to the Company's assumptions regarding avoided costs, program costs and lost revenues,
15 it is not receiving any share of savings for reductions in annual energy. Its portion of
16 savings result the compensation it receives for reductions in peak demand. Those results
17 highlight the importance of verifying the projections of lost revenues. They also confirm
18 that save-a-watt does not provide as strong an incentive for reductions in annual energy
19 as a cost-of-service ratemaking framework.

20 Under cost-based-ratemaking frameworks financial incentives to utilities tend to
21 be based upon an estimate as to what is "reasonable." One approach is to set the
22 incentive at a percentage of direct program cost, e.g. 10%. Another approach is to set the
23 incentive as a percentage of the net savings after recovery of direct program costs and net
24 lost revenue. California goes even further by establishing an incentive mechanism

1 “curve,” with incentives for meeting or exceeding explicit performance targets and
2 penalties for failing to meet a minimum level of performance.¹¹

3 In both California and Ohio, the shared savings incentive mechanism has several
4 components. Those components include an explicit target, a minimum threshold of
5 performance relative to that target, e.g. 65%, before the utility receives any share of
6 savings, and a cap on the maximum share expressed as a percentage, or a percentage and
7 an absolute amount. The maximum percentages that the utility can earn are in the range
8 of 10% to 12%.

9 Under save-a-watt, the Company’s share of net savings, after it recovers net lost
10 revenues, would be approximately 48%. Those levels of sharing, and the sharing curves
11 for California and Ohio, are presented in Exhibit JRH-10.

12
13 **REDUCTIONS IN ANNUAL ENERGY AND ENVIRONMENTAL IMPACTS**

14
15 **Q. HAS THE COMPANY PROVIDED ANY QUANTITATIVE ANALYSES, OR**
16 **GUARANTEES, THAT UNDER SAVE-A-WATT IT WILL ACHIEVE HIGHER**
17 **REDUCTIONS IN ANNUAL ENERGY THAN UNDER A COST-OF-SERVICE**
18 **BASED FRAMEWORK?**

19 **A.** No. According to Company witness Rogers, (Direct Testimony, page 3), save-a-watt is
20 predicated on an aspiration to help create the most energy-efficient economy in the world.
21 In fact, Company witness Rogers admits that the save-a-watt aspiration is just that, an
22 aspiration. The Company has set no specific targets or metrics to meet goals of being the

¹¹ Public Utilities Commission of the State of California, Docket 06-04-010, Interim Opinion, September 25, 2007.

1 most energy efficient service territory in the United States (Response to CAC 3.1 in
2 Exhibit JRH-12).

3 Moreover, the reductions in annual energy use that the Company is actually
4 projecting to achieve under save-a-watt falls far short of that lofty goal. As noted earlier,
5 by the fourth year of its programs Duke is projecting reductions in annual energy
6 equivalent to only 0.5 % of its forecast of annual energy sales for 2011. That reduction by
7 2011 reflects the cumulative impact of “first year” or incremental reductions equivalent
8 to about **0.14%** per year of annual sales in each of the four years. In contrast, utilities in
9 several other states are achieving annual incremental reductions several times greater
10 than that, i.e., incremental annual reductions each year equal to **1%** of annual sales.

11 Those reductions being achieved in several other states are presented in Exhibit JRH-11.

12 **Q. CAN THE COMPANY JUSTIFY ITS LOWER LEVELS OF PROJECTED**
13 **SAVINGS ON THE GROUNDS THAT ITS AVOIDED ENERGY COSTS ARE**
14 **SIGNIFICANTLY LOWER THAN THOSE OF THE UTILITIES IN THESE**
15 **OTHER STATES?**

16 A. No. The Company is facing the same factors driving increases in avoided energy costs,
17 i.e. increases in prices of coal and natural gas as well as impending national regulation on
18 carbon emissions. Second, the Company is projecting its annual energy requirements to
19 increase and, in the absence of reductions in annual, is facing the same supply-side
20 choices as utilities in other states in order to meet that load growth. Those choices are
21 new utility scale renewable capacity, new gas-fired combined cycle gas turbines, new
22 coal and new nuclear. The capital costs of new fossil and nuclear capacity units are much

1 higher than in the past and are increasing rapidly. Thus, the Company is facing the same
2 long-term costs of capacity and energy as utilities in other states.

3 **Q. HAS THE COMPANY PROVIDED ANY QUANTITATIVE ANALYSES, OR**
4 **GUARANTEES, THAT UNDER SAVE-A-WATT IT WILL ACHIEVE HIGHER**
5 **ENVIRONMENTAL BENEFITS THAN UNDER A COST OF SERVICE BASED**
6 **RATEMAKING FRAMEWORK?**

7 A. No. According to Company witness Rogers, (Direct Testimony, page 3), save-a-watt is
8 predicated on an aspiration to help “de carbonize” the economy. However, Mr. Rogers
9 again admits that the save-a-watt aspiration regarding carbon is just that, an aspiration.
10 The Company has set no specific targets or metrics to meet goals of being the lowest
11 carbon service territory in the United States (Response CAC 3.2 in Exhibit___ JRH-12).

12
13 **III. THE SAVE-A-WATT APPROACH IS NOT IN THE PUBLIC**
14 **INTEREST**

15
16 **Q. PLEASE DESCRIBE THE STANDARD THAT THE COMPANY PROPOSAL**
17 **MUST MEET IN ORDER TO BE APPROVED, AND THE CRITERIA THAT**
18 **THE COMMISSION MUST CONSIDER WHEN APPLYING THAT STANDARD.**

19 A. Counsel advises me that the Commission must find the Company proposal to be “in the
20 public interest” in order to approve it under the Alternative Utility Regulation statute, and
21 that the Company has the burden of proving that its proposed departure is in the public
22 interest. In determining whether a proposal is in the public interest, the Commission must
23 consider the following four explicit criteria.

1 (1) Whether technological or operating conditions, competitive forces, or the extent
2 of regulation by other state or federal regulatory bodies render the exercise, in
3 whole or in part, of jurisdiction by the commission unnecessary or wasteful.

4 (2) Whether the commission's declining to exercise, in whole or in part, its
5 jurisdiction will be beneficial for the energy utility, the energy utility's customers,
6 or the state.

7 (3) Whether the commission's declining to exercise, in whole or in part, its
8 jurisdiction will promote energy utility efficiency.

9 (4) Whether the exercise of commission jurisdiction inhibits an energy utility from
10 competing with other providers of functionally similar energy services or
11 equipment.

12 **Q. WHERE DOES THE COMPANY SUMMARIZE ITS RATIONALE FOR AN**
13 **ARP?**

14 A. Mr. Stanley summarizes the Company's rationale for an ARP on page 10 in his Direct
15 Testimony, and states that additional detail can be found in Company Exhibit B-1. Other
16 Company witnesses discuss various aspects of the rationale, either explicitly or
17 implicitly. Mr. Stanley does not present the potential advantages of save-a-watt relative
18 to a cost-of-service ratemaking framework that recovers direct program costs, verified
19 lost revenues and a reasonable share of savings.

20 **Q. PLEASE COMMENT ON THE COMPANY'S RESPONSE TO THE FIRST**
21 **CRITERION REQUIRED UNDER THE ALTERNATIVE UTILITY**
22 **REGULATION STATUTE.**

1 A. The first criterion is “Whether technological or operating conditions, competitive forces,
2 or the extent of regulation by other state or federal regulatory bodies render the exercise,
3 in whole or in part, of jurisdiction by the commission unnecessary or wasteful.” In
4 response Mr. Stanley states that “...technological improvements have occurred that will
5 allow more sophisticated energy efficiency programs as well as more accurate estimating
6 of customer's usage as proposed in our measurement and verification plan...”

7 The Company response does not justify a change in ratemaking approach. The
8 Company has the ability to use these technological improvements to offer more
9 sophisticated energy efficiency programs and to estimate usage more accurately under a
10 cost-of-service ratemaking framework.

11 **Q. PLEASE COMMENT ON THE COMPANY’S RESPONSE TO THE SECOND**
12 **CRITERION REQUIRED UNDER THE ALTERNATIVE UTILITY**
13 **REGULATION STATUTE.**

14 A. The second criterion is “Whether the commission's declining to exercise, in whole or in
15 part, its jurisdiction will be beneficial for the energy utility, the energy utility's customers,
16 or the state.” In response Mr. Stanley states that “...the save-a-watt approach will
17 provide the Company, its customers and the State with many benefits, including an
18 incentive for the Company to pursue energy efficiency by treating energy efficiency on
19 par with supply side resources, environmental benefits, lower overall customer bills
20 compared to the bills from generation resources, more options for customers to manage
21 their bills, and the creation of new jobs in the energy efficiency sector.”

22 First, the Company has not provided specific analyses or quantification to verify
23 or support the existence or magnitude of any of these purported benefits. No support is

1 provided in Mr. Stanley's Direct Testimony, in Company Exhibit B-1 or in Company
2 responses to CAC Data Requests 3-7 and 3-8. (Exhibit JRH-12)

3 Second, all of the benefits to which Mr. Stanley alludes appear to derive from,
4 and thus hinge upon, the incentive that save-a-watt provides the Company to pursue
5 reductions in annual energy. As I have demonstrated in the preceding sections of my
6 testimony, the Company could achieve the same, if not superior, reductions in annual
7 energy use and associated environmental benefits at revenue requirements based upon
8 cost of service.

9 **Q. PLEASE COMMENT ON THE COMPANY'S RESPONSE TO THE THIRD**
10 **CRITERION REQUIRED UNDER THE ALTERNATIVE UTILITY**
11 **REGULATION STATUTE.**

12 A. The third criterion is "Whether the commission's declining to exercise, in whole or in
13 part, its jurisdiction will promote energy utility efficiency." In response Mr. Stanley
14 states that "...our plan will promote energy utility efficiency because it will encourage
15 the Company to invest in all cost-effective energy efficiency in its service territory".

16 This is essentially the same as Mr. Stanley's response to the second criterion.
17 Again, neither his Direct Testimony nor Company Exhibit B-1 provides supporting
18 analyses or quantification. CAC Data Requests 3-7 and 3-8 (Exhibit JRH-12) have
19 requested any such materials. As with the second criterion, the Company could achieve
20 similar, if not greater, levels of energy efficiency/conservation under the cost-of-service
21 ratemaking framework available to it in Indiana.

22 **Q. WHAT IS YOUR CONCLUSION AS TO WHETHER SAVE-A-WATT IS IN THE**
23 **PUBLIC INTEREST?**

1 A. My conclusion is that save-a-watt is not in the public interest. First, the Company has not
2 provided a comparative analysis that demonstrates save-a-watt will be superior to a cost-
3 of-service ratemaking framework in terms of achieving significantly greater reductions in
4 annual energy use and environmental impacts. Second, my comparative analyses indicate
5 that save-a-watt provides the Company a stronger financial incentive to pursue reductions
6 in peak demand, but not as strong an incentive to pursue all cost-effective reductions in
7 annual energy.

8 **Q. WHAT ARE YOUR RECOMMENDATIONS BASED UPON THIS**
9 **CONCLUSION**

10 A. Based upon this conclusion, and my analyses, I have three recommendations.

- 11 • First, the Commission should reject the Company's request for an ARP.
- 12 • Second, the Commission should direct the Company to seek the input of
13 stakeholders regarding an expansion of the breadth of its energy conservation
14 programs under its existing ratemaking framework, and an increase in the
15 aggregate budget for those programs, and to then submit a filing requesting
16 approval of those programs and budgets. The goal is to have the Company
17 increase its emphasis on energy conservation in a timely manner at a total budget
18 in the order of one percent of retail revenues, which is consistent with the
19 Commission's Phase I Order in Cause No. 42693.
- 20 • Third, the Commission should require the Company to file a new application to
21 develop, implement and manage new energy efficiency programs under a
22 ratemaking framework that would, subject to Commission review, set revenue
23 requirements that would recover actual incurred costs, address verified revenue

1 erosion or lost revenues, and provide a shared saving incentive based on
2 performance, i.e. achievement of explicit reduction goals, and subject to a cap as
3 well as to penalties for poor performance.

4 **Q. DOES THIS COMPLETE YOUR DIRECT TESTIMONY?**

5 A. Yes.

James Richard Hornby

Senior Consultant

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PROFESSIONAL EXPERIENCE

Synapse Energy Economics, Inc., Cambridge, MA. *Senior Consultant*, 2006 to present.

Analysis and expert testimony regarding planning, market structure, ratemaking and contracting issues in the electricity and natural gas industries.

Charles River Associates (formerly Tabors Caramanis & Associates), Cambridge, MA.

Principal, 2004-2006.

Senior Consultant, 1998-2004.

Provided expert testimony and litigation support in several energy contract price arbitration proceedings, as well as in electric and gas utility ratemaking proceedings in Ontario, New York, Nova Scotia and New Jersey. Managed a major productivity improvement and planning project for two electric distribution companies within the Abu Dhabi Water and Electricity Authority. Analyzed a range of market structure and contracting issues in wholesale electricity markets.

Tellus Institute, Boston, MA.

Vice President and Director of Energy Group, 1997–1998.

Presented expert testimony on rates for unbundled retail services in restructured retail markets and analyzed the options for purchasing electricity and gas in those markets.

Manager of Natural Gas Program, 1986–1997.

Prepared testimony and reports on a range of gas industry issues including market structure, unbundled services, ratemaking, strategic planning, market analyses, and supply planning.

Nova Scotia Department of Mines and Energy, Halifax, Canada; 1981–1986

Member, Canada-Nova Scotia Offshore Oil and Gas Board, 1983–1986

Member of a federal-provincial board responsible for regulating petroleum industry exploration and development activity offshore Nova Scotia.

Assistant Deputy Minister of Energy 1983–1986

Responsible for analysis and implementation of provincial energy policies and programs, as well as for Energy Division budget and staff. Directed preparation of comprehensive energy plan emphasizing energy efficiency and use of provincial energy resources. Senior technical advisor on provincial team responsible for negotiating and implementing a federal/provincial fiscal, regulatory, and legislative regime to govern offshore oil and gas. Directed analyses of proposals to develop and market natural gas, coal, and tidal power resources. Also served as Director of Energy Resources (1982-1983) and Assistant to the Deputy Minister (1981-1982).

Nova Scotia Research Foundation, Dartmouth, Canada, Consultant, 1978–1981

Edited Nova Scotia's first comprehensive energy plan. Administered government-funded industrial energy conservation program—audits, feasibility studies, and investment grants.

Canadian Keyes Fibre, Hantsport, Canada, Project Engineer, 1975–1977

Imperial Group Limited, Bristol, England, Management Consultant, 1973–1975

EDUCATION

M.S., Technology and Policy (Energy), Massachusetts Institute of Technology, 1979.

Thesis: "An Assessment of Government Policies to Promote Investments in Energy Conserving Technologies"

B.Eng. Industrial Engineering (with Distinction), Dalhousie University, Canada, 1973

EXPERT TESTIMONY AND LITIGATION SUPPORT (1987 to present)

Provided expert testimony and/or litigation support on planning, market structure, ratemaking and gas supply/fuel procurement in the electric and gas industries in approximately 100 proceedings in over thirty jurisdictions in the United States and Canada. List of proceedings available upon request.

Redacted

Summary of Save-a-Watt Proposal - Costs and Results

	Demand Response		Energy Conservation		Total	
	absolute	%	absolute	%	absolute	%
	a	b	c	d	e	f
1 DSM Program Costs						
2	Direct Cost in Years 1-4 (Present Value\$) 2					100%
3 Peak Demand and Energy Savings						
4	Peak Demand (kW)					
5	Peak Demand Forecast for 2011 (kW) 1					
6	First Year Peak Demand Savings from Year 4 Efforts (kW) 3					6.1%
7						
8	Annual Peak Demand Savings in Year 4 from Efforts in Years 1-4 (kW) 3					6.6%
9						
10	Energy (kWh)					
11	Energy Forecast for 2011 (kWh) 1					
12	First Year Energy Savings from Year 4 Efforts (kW) 3					0.14%
13						
14	Annual Energy Savings in Year 4 from Efforts in Years 1-4 (kW) 3					0.50%
15						
16 Average Cost of Saved Capacity and Energy						
17	Saved Capacity in Years 1-4 (kW) 4					77%
18	Cost of Saved Capacity (Present Value\$/kW-yr)					23%
19	Lifetime Saved Energy (kWh) 5					0%
20	Cost of Lifetime Saved Energy (Present Value\$/kWh)					100%
19 Value of Peak Demand and Energy Savings						
20	2008 Vintage Avoided Capacity Cost (Present Value\$/kW-yr)					
21	2008 Vintage Avoided Energy Cost (Present Value\$/kWh)					
22 Shared Savings Value (Excludes Recovery of Lost Revenue)						
23	Customer Value = 10% of Avoided Cost (Present Value\$)					21%
24	Company Value = 90% of Avoided Cost - Recovered Program Costs (Present Value\$)					79%
25	Total Value (Present Value\$)					100%
26 Shared Savings Value (After Recovery of Lost Revenue)						
27	Customer Value = 10% of Avoided Cost (Present Value\$)					52%
28	Company Value = 90% of Avoided Cost - Recovered Program Costs - Recovered Lost Margins (Present Value\$)					48%
29	Total Value (Present Value\$)					100%

Notes:

In general, references to 'Year 1' are assumed to be 2008 and references to 'Year 4' are assumed to be 2011

In general, Demand response costs and savings include the Advanced Power Manager pilot program

1 Peak demand and energy forecasts do not take into account savings from save-a-watt

2 Direct program cost excludes recovery of net lost margin and/or financial incentive to utility

3 "First year" reductions in year 4 are incremental reductions resulting from measures implemented in year 4

Annual reductions in year 4 include incremental reductions resulting from measures implemented in year 4 as well as continued reductions in year 4 resulting from measures implemented in previous years

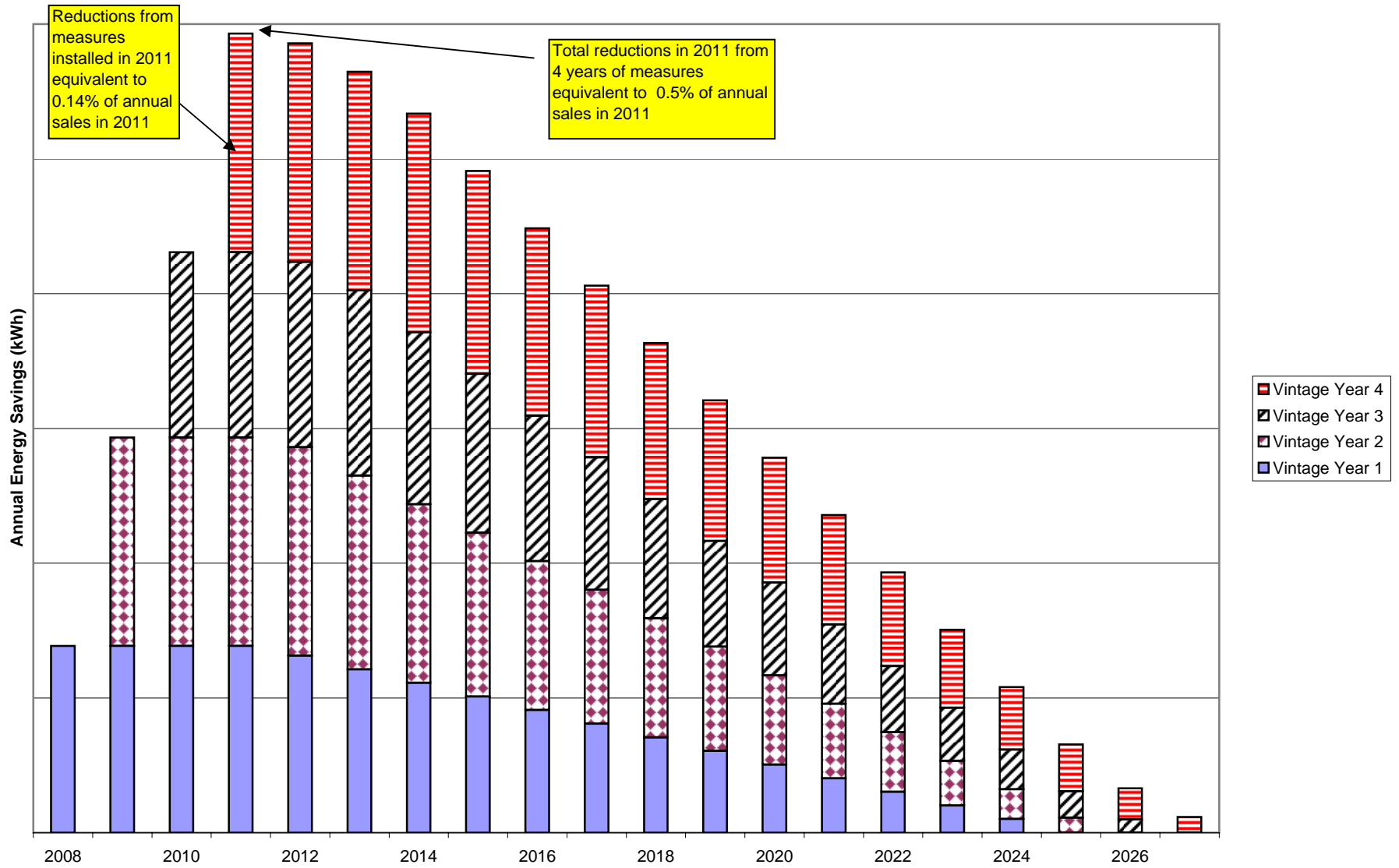
4 Saved capacity includes 2008-2032 for energy efficiency programs, but only 2008-2011 for demand response as it is assumed that the impact of demand response does not persist over a number of years as with e

5 Saved energy includes 2008-2032 for energy efficiency programs; no saved energy was claimed for demand response programs

Sources:

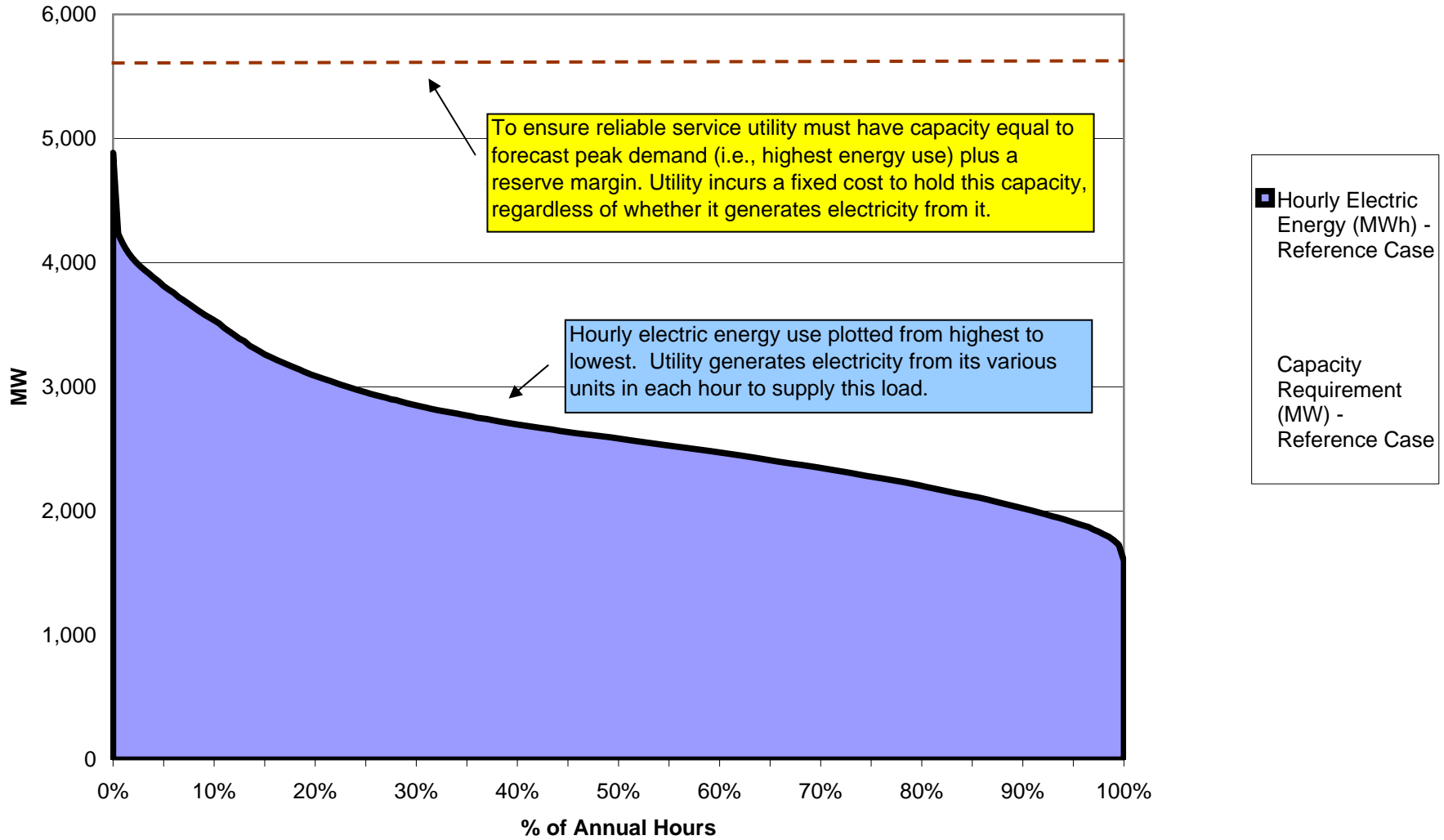
Confidential Exhibit__(JRH-2)

Projected Reductions in annual energy by "vintage year" (assumes vintage year 1 is 2008)



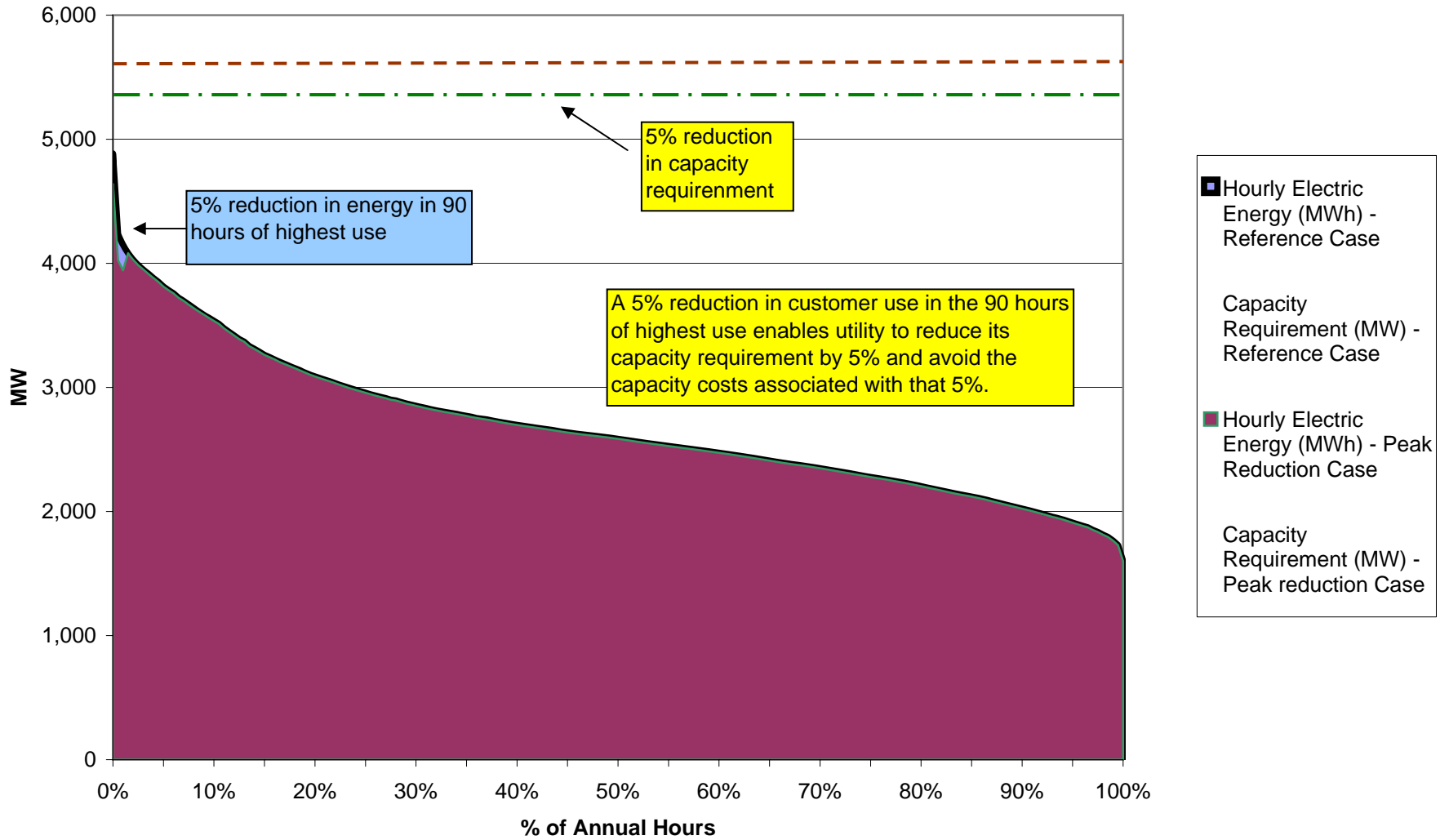
Electric Capacity and Energy for an Illustrative Year and Utility

Reference Case



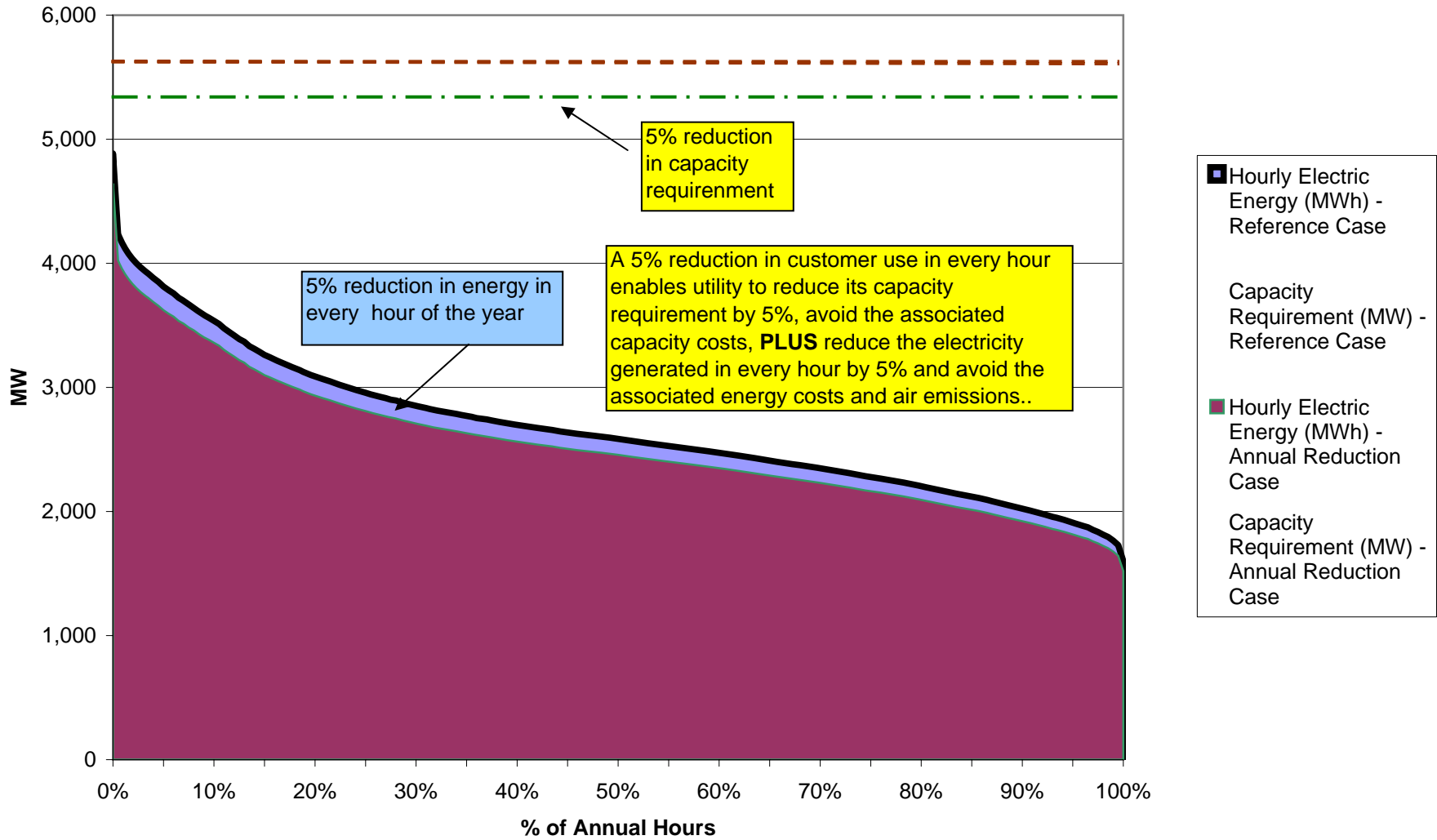
Electric Capacity and Energy for an Illustrative Year and Utility

5% Reduction in Peak Demand



Electric Capacity and Energy for an Illustrative Year and Utility

5% Reduction in Annual Electricity Use



			Reduction in Peak Demand in 1% of Hours of Year -5%	Reduction in Every Hour of Year -5%
Customer A				
Load factor	%	17%		
Peak	kw	3		
Annual	kwh	4,500		
Bills				
Monthly	\$/month	42		
Annual	\$/year	\$ 504		
Reductions				
Peak demand	kw		-0.15	-0.15
Annual energy	kwh		-13.5	-225.0
Avoided Costs				
Capacity (2)	\$/kw - yr	80		
Energy (2)	\$ per kwh	0.08		
Savings				
Capacity	\$/year		\$ (12.0)	\$ (12.0)
Energy	\$/year		\$ (1.1)	\$ (18.0)
Total	\$/year	\$ 504	\$ (13)	\$ (30)
Impact			-2.6%	-6.0%
Customer B				
Load factor	%	46%		
Peak	kw	3		
Annual	kwh	12,089		
Bills				
Monthly	\$/month	92		
Annual	\$/year	\$ 1,104		
Peak reduction				
Annual reduction	kw		-0.15	-0.15
	kwh		-13.5	-604.4
Capacity Cost (w reserve r				
Energy Cost	\$/kw - yr	80		
	\$ per kwh	0.08		
Capacity Cost				
Energy Cost	\$/year		\$ (12.0)	\$ (12.0)
Total	\$/year		\$ (1.1)	\$ (48.4)
Impact	\$/year	\$ 1,104	\$ (13)	\$ (60)
			-1.2%	-5.5%

Usage data for customers from *Typical Bills and Average Rates Report*, Edison Electric Institute, Winter 2006, page 131
 Avoided costs of capacity and energy are assumptions for illustrative purposes

Policy and Ratemaking Frameworks For Annual Energy Efficiency Expenditures In Various States

Jurisdiction	Energy Goal?	Description of Goal [9]	Ratemaking Framework		
			Direct Program Costs [2]	Treatment of Utility Financial Disincentive to Reductions from Energy Efficiency	Performance Incentive
California	Yes	IOUs to save more than 1% of total forecast electricity sales per year (in 2013, 23,183 GWh and 4,885 MW peak)	Yes	Decoupling	Yes
Massachusetts	Under development (7)	Specific goal not stated as of May 19, 2008	Yes	No [3]	Yes
New York	Yes	15% of total forecasted sales in 2015	Yes	No [4]	No
Washington	Yes	10.6% of projected needs by 2025 offset with improvements in energy efficiency	Yes	No [3]	No
Texas	Yes	20% of load growth through end use energy efficiency	Yes	No	No
Ohio	Yes (8)	22% of load by 2025	Yes	No [5]	No (5)
Connecticut	Yes	By 2010, procure 4% of electricity sales from "Class III" resources, such as energy efficiency and combined heat and power	Yes	No [3]	Yes
Vermont	Yes	3.5% of 2006 sales in 2007/2008	Yes	No	Yes
Minnesota	Yes	Minimum of 1% annual energy savings of electric and natural gas sales from energy efficiency	Yes	No [6]	Yes

SOURCES

[1] American Council for an Energy-Efficient Economy, State EERS and RPS and Activity, 2007, <http://www.aceee.org/Energy/state/2pgEERS.pdf>

[2] Kushler et al. Aligning Utility Interests with Energy Efficiency Objectives: A Review of Recent Efforts at Decoupling and Performance Incentives, October 2006.

[3] Massachusetts, Washington, Connecticut are considering decoupling.

[4] New York Public Service Commission recently required electric and gas utilities to develop true-up based revenue decoupling mechanisms in Case 03-E-0640, Issued April 20, 2007

[5] Ohio has approved Duke Energy Ohio recovery of lost revenue and share of savings. Ohio is examining decoupling for natural gas utilities.

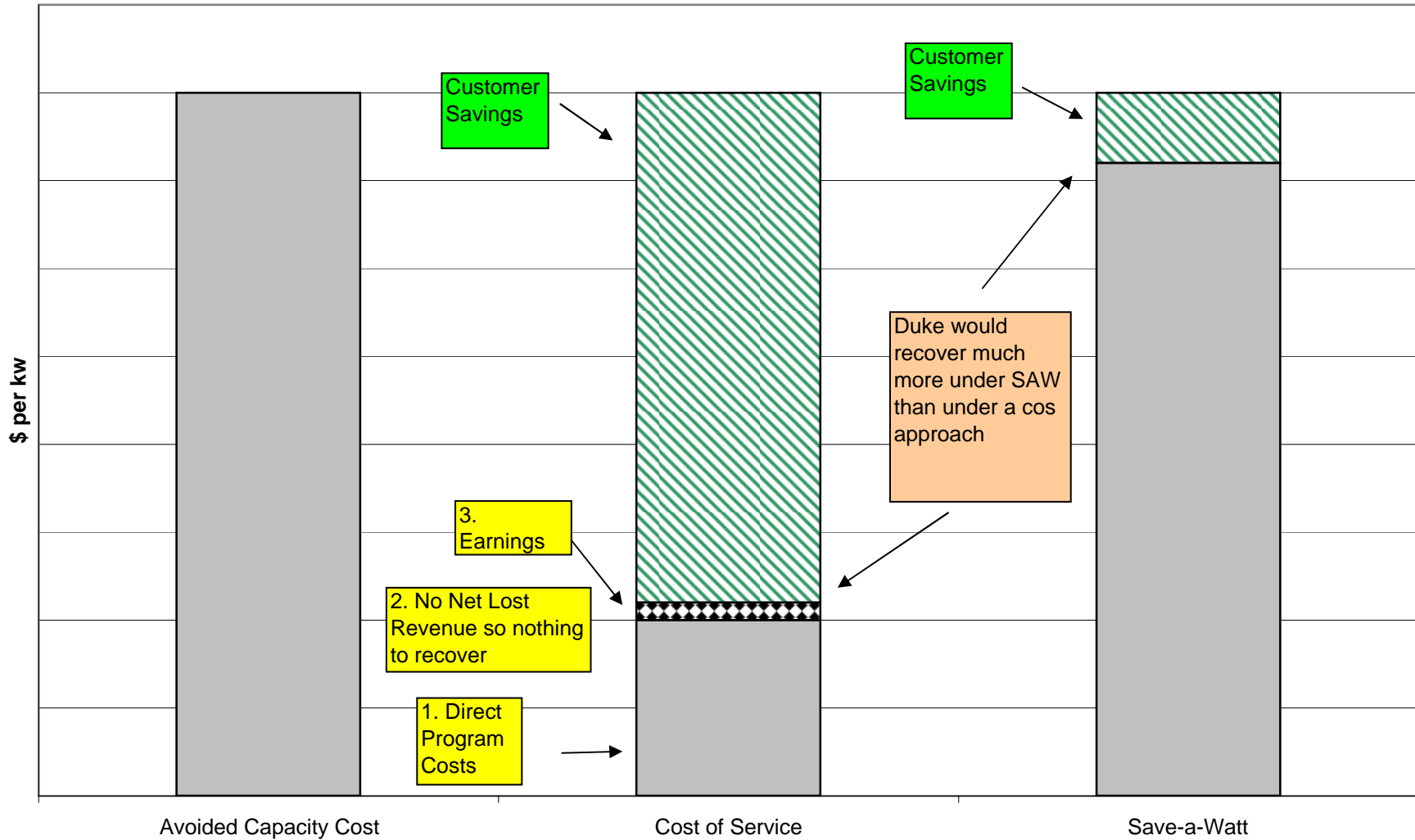
[6] Minnesota abandoned its lost revenue adjustment mechanism in favor of substantial performance incentives several years ago.

[7] Senate Bill No. 2468. Found at: <http://www.mass.gov/legis/bills/senate/185/st02/st02468.htm>

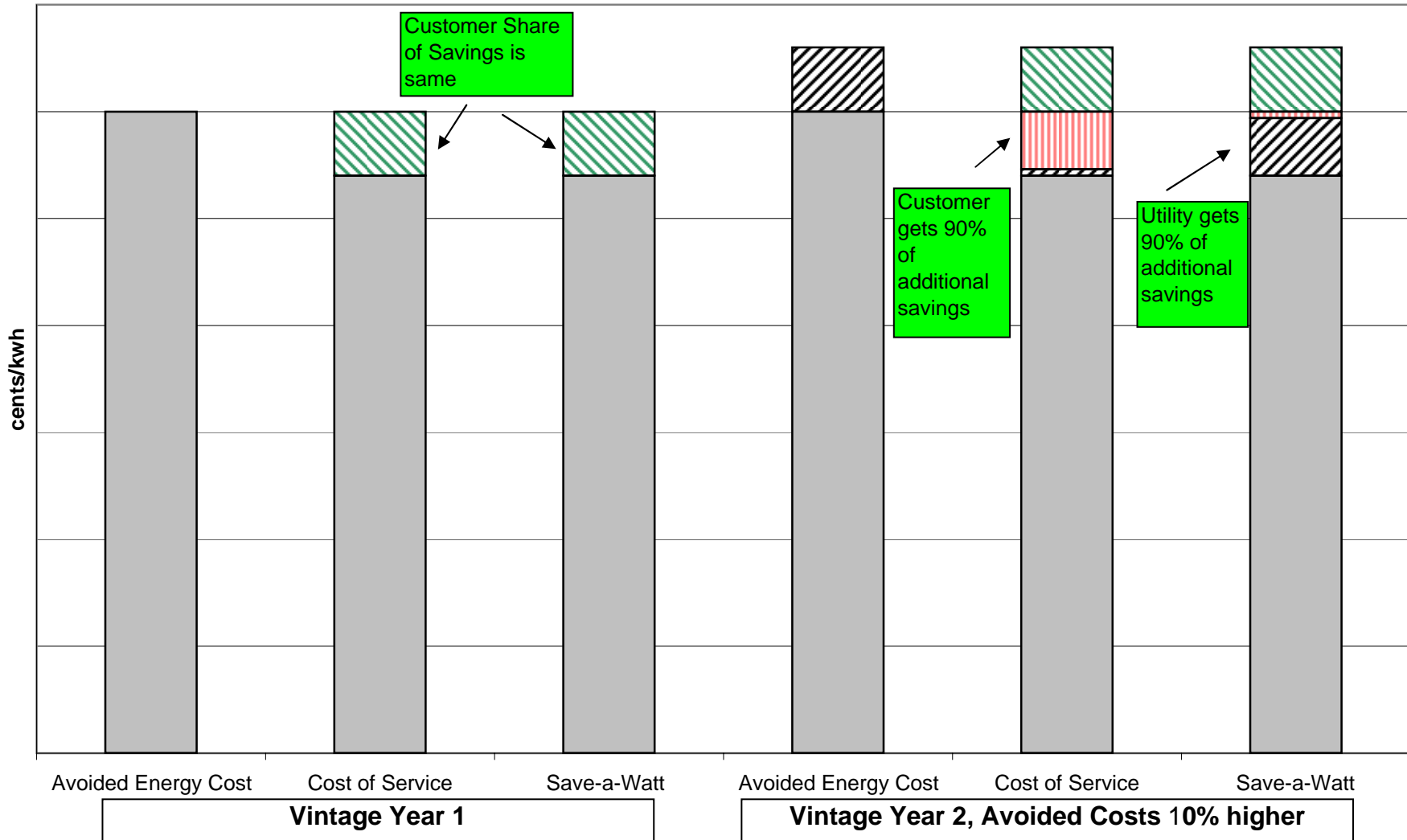
[8] Senate Bill No. 221. Found at: http://www.legislature.state.oh.us/bills.cfm?ID=127_SB_221

[9] State EERS and RPS Activity. ACEEE. September 2007. Found at: <http://aceee.org/energy/state/2pgEERS.pdf>

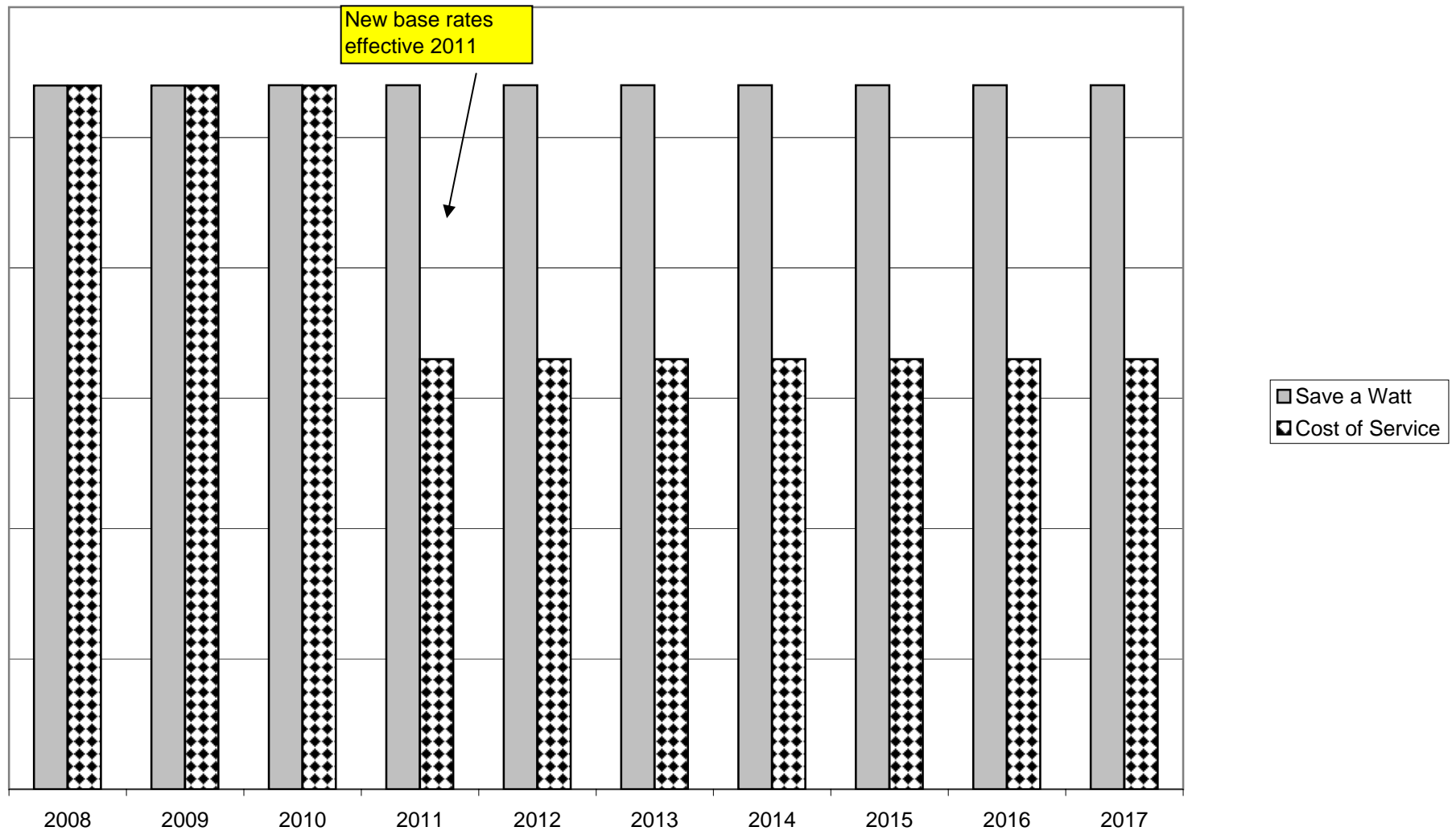
Example 1 - Recovery of revenue requirements related to reduction in peak demand under cost of service and save a watt approaches (\$ per kw)



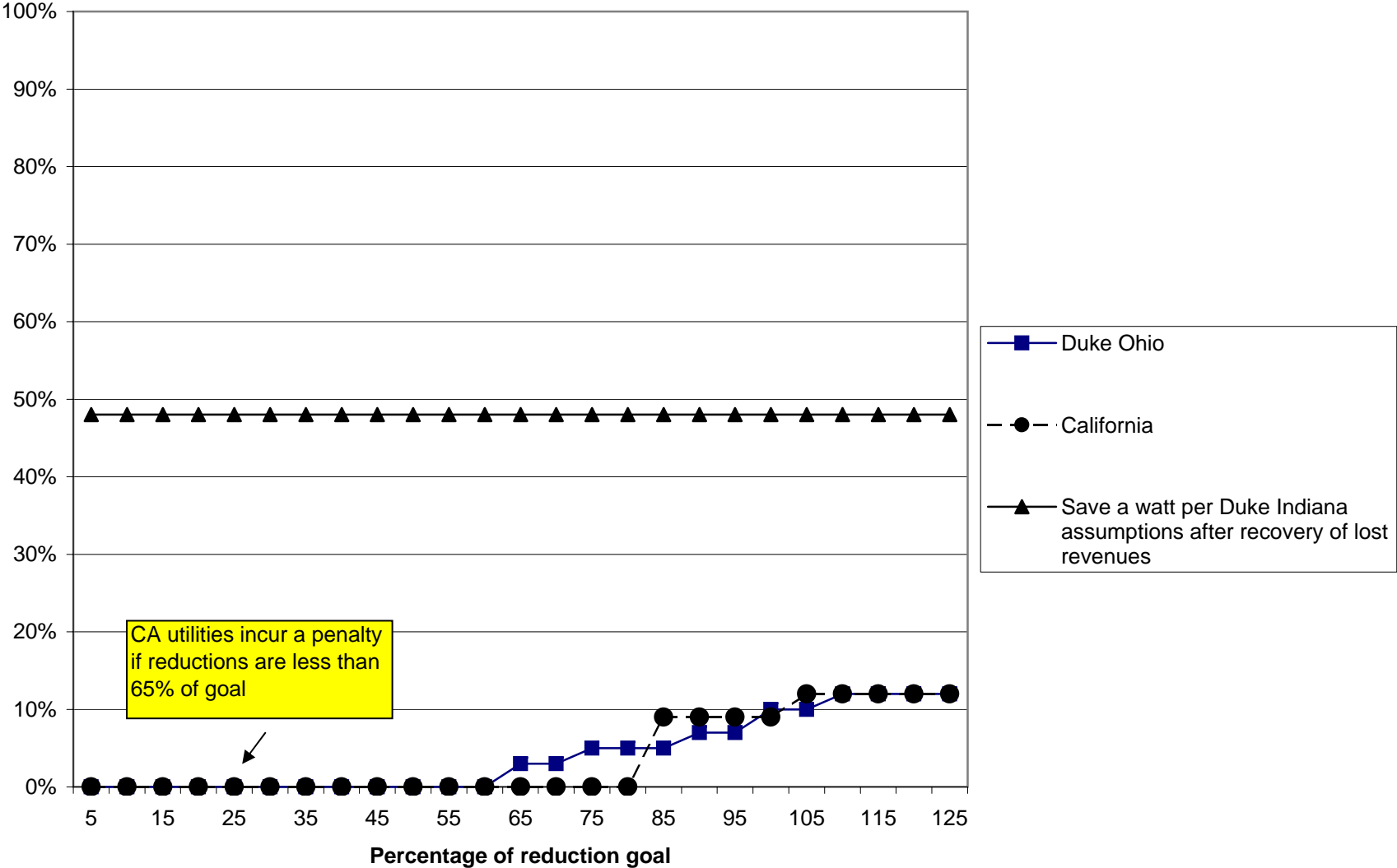
Example 2 - Recovery of revenue requirements related to reduction in annual energy from a given measure when avoided costs increase from vintage year 1 to vintage year 2



**Example 3 - Recovery of revenue requirements under save a watt and cost of service before
and after a general rate case (cents/kwh)**



Utility share of savings under cost-of-service and save a watt approaches



Reductions in Annual Energy Achieved by Utility Programs in Various States and Proposals by Duke Energy Companies

Jurisdiction	Utility	Formal or Informal Energy Goal	Ratemaking Framework			Most Recent "First Year" Savings as % of Annual Sales in that Year	Sources
			Direct Program Costs	Treatment of Utility Financial Disincentive to Reductions from Energy Efficiency	Performance Incentive		
ACHIEVED							
California	SDG&E	Yes	Yes	Decoupling	Yes	2.00% (2005)	1
California	Southern California Edison	Yes	Yes	Decoupling	Yes	1.70% (2005)	2
California	PG&E	Yes	Yes	Decoupling	Yes	1.40% (2005)	3
Massachusetts	Massachusetts Electric Co.	Under Development	Yes	No	Yes	1.30% (2005)	4
New York	New York IOUs	Yes	Yes	No	No	0.60% (2006)	5
Washington	Puget Sound Energy Inc	Yes	Yes	No	No	1.37% (2007)	6
Washington	Avista Corp	Yes	Yes	No	No	0.99% (2007)	7
Washington	PacifiCorp	Yes	Yes	No	No	1.28% (2007) *	8
Texas	Texas IOUs	Yes	Yes	No	No	0.90% (2006)	9
Connecticut	Connecticut IOUs	Yes	Yes	No	Yes	1.11% (2006)	11
Vermont	Vermont Energy	Yes	Yes	No	Yes	1.80% (2007)	12
Minnesota	Interstate Power & Light	Yes	Yes	No	Yes	2.90% (2006)	13
PROPOSED by Duke Companies							
Ohio	Duke Energy Ohio	Yes	Yes	Yes	Yes	0.4% (2006)	10
Indiana	Duke Energy Indiana		Yes	No	No	0.14% (Year 4) **	14
South Carolina	Duke Energy Carolinas		Yes	No	No	0.21% (Year 4) **	15
North Carolina	Duke Energy Carolinas		Yes	No	No	0.24% (Year 4) **	16

Sources

General	Exhibit__(JRH-3)
1	San Diego Gas & Electric 2006. Energy Efficiency Programs Annual Summary and Technical Appendix: 2005 Results, Table 1.2a on page 1-7.
2	Southern California Edison 2005. 2005 Energy Efficiency Annual Report, Table 1.2 on page 1.10.
3	Pacific Gas and Electric 2006. 2006 Energy Efficiency Programs Annual Report for 2005 Technical Appendix. Table 1 on page 1-1.
4	Massachusetts Electric Company 2006. 2005 Energy Efficiency Annual Report Revisions, page 2.
5	NYSERDA 2008. 2007 New York Energy \$martsm Program Evaluation and Status Report, Table 2-14 on page 2-29
6	May 6, 2008 email from Tom Eckman of the Northwest Power and Conservation Council
7	May 6, 2008 email from Tom Eckman of the Northwest Power and Conservation Council
8	May 6, 2008 email from Tom Eckman of the Northwest Power and Conservation Council
9	Frontier Associates LLC 2007. Energy Efficiency Accomplishments of Texas Investor Owned Utilities Calendar Year 2006, Table 3 on page 7.
10	Based on the projected savings in Duke Energy Ohio's Amended Application to Establish Demand-Side Management Programs for Residential and Non-Residential Customers, Case No. 06-91-EL-UNC, 06-92-EL-UNC, 06-93-GA-UNC, filed on 8/15/2006, Appendix A on page 4
11	Connecticut Energy Conservation Management Board 2007. Energy Efficiency Investing in Connecticut's Future: Report of the Energy Conservation Management Board Year 2006 Programs and Operations, Chart B on page 14.
12	Efficiency Vermont 2008. 2007 Preliminary Results and Savings Estimate Report, page 24
13	IPL DSM Filing 2006, Docket No. 05-581.01, Table 1-1 on page 13
14	Calculated using Confidential Attachment CAC 2.1-A - Fall 2007 Annual Forecast.xls and Petitioner's Exhibit M-1-R.xls
15	Calculated using Schedule SELC 10(c).xls and Schedule SELC 1 Financial Comparison Detail.xls
16	Calculated using Schedule SELC 10(c).xls and Schedule SELC 1 Financial Comparison Detail.xls

Notes

Sales data obtained from EIA 861 database were used to estimate savings as % of sales.

* Results include Washington and Idaho service territory

** For purposes of analysis, year 4 is assumed to be 2011

Responses of Duke Energy Indiana, Inc. to Selected Data Requests

Response CAC 3.1

Response CAC 3.2

Response CAC 3.7

Response CAC 3.8

Response CAC 4.6

Response CAC 4.7

Response CAC 4.9

Response CAC 4.10

Response CAC 4.11

Response CAC 4.13

Response CAC 4.15

Response CAC 4.22

Request:

Refer to testimony of Mr. Rogers. Page 3, lines 19 and 20, re relative energy efficiency.

- a. Please describe each quantitative metric that Duke Energy Indiana (Duke” or “the Company”) proposes to use to measure the energy-efficiency of or in its service territory. If the Company is not proposing to use any such metric, please explain why not.
- b. Please explain the basis for choosing each quantitative metric
- c. Please describe the benchmarks against which the Company proposes to measure the level of energy-efficiency in its service territory, and the rationale for choosing those benchmarks. If the Company is not proposing to use any such benchmarks, please explain why not.
- d. Please provide the forecast value of each metric if Save A Watt is not implemented. If the Company did not make this calculation, please explain why not.
- e. Please provide the forecast value of each metric if Save A Watt is implemented. If the Company did not make this calculation, please explain why not.

Response:

The statement referred to in this data request involved setting a goal to be the most energy efficient economy in the world. This goal is an aspiration. There are no metrics at this time.

Request:

Refer to testimony of Mr. Rogers. Page 3, line 20, re “de-carbonize”.

- a. Please describe each quantitative metric that Duke Energy Indiana (Duke” or “the Company”) proposes to use to measure the carbon intensity of or in its service territory. If the Company is not proposing to use any such metric, please explain why not.
- b. Please explain the basis for choosing each quantitative metric
- c. Please describe the benchmarks against which the Company proposes to measure the level of carbon intensity in its service territory, and the rationale for choosing those benchmarks. If the Company is not proposing to use any such benchmarks, please explain why not.
- d. Please provide the forecast value of each metric if Save A Watt is not implemented. If the Company did not make this calculation, please explain why not.
- e. Please provide the forecast value of each metric if Save A Watt is implemented. If the Company did not make this calculation, please explain why not.

Response:

This objective is an aspiration. No metrics have been set at this time.

Round 3 Discovery Questions from Synapse

Request:

Refer to testimony of Mr. Stanley. Page 10, lines 4 to 17, re alternative regulatory plan (ARP). The Company is requesting that the Commission decline the exercise of its ratemaking jurisdiction over the Company's energy efficiency related revenue requirements by approving its proposed ARP approach for Save-A-Watt. An alternative approach to promoting the Company's pursuit of energy efficiency would be for the Commission to exercise its jurisdiction through a ratemaking framework that allowed recovery of direct costs of efficiency programs, removed financial disincentives to pursuit of efficiency and provided performance incentives for efficiency programs.

- a. Please provide all analyses prepared by, or for, the Company which indicate that the conditions and benefits identified on lines 4 to 7 render the exercise of Commission jurisdiction unnecessary or wasteful relative to a ratemaking framework subject to Commission jurisdiction. If the Company has not prepared such an analysis, please explain the basis for its position that ARP is the preferable approach.
- b. Please provide all analyses prepared by, or for, the Company which indicate that the benefits identified on lines 7 to 13 would be achieved more effectively or at cost under an ARP approach than under a ratemaking framework subject to Commission jurisdiction. If the Company has not prepared such an analysis, please explain the basis for its position that ARP is the preferable approach.
- c. Please provide all analyses prepared by, or for, the Company which indicate that the promotion of energy efficiency identified on lines 13 to 15 would be achieved more effectively or at cost under an ARP approach than under a ratemaking framework subject to Commission jurisdiction. If the Company has not prepared such an analysis, please explain the basis for its position that ARP is the preferable approach.

- d. Please provide all analyses prepared by, or for, the Company which indicate that it would be in the public interest for the Company to compete with other providers of energy efficiency services as identified on lines 15 to 18. If the Company has not prepared such an analysis, please explain the basis for its position that an ARP approach is in the public interest.

Response:

Duke Energy Indiana objects to this request on the grounds of the CAC's misinterpretation of what the Company is requesting. Duke Energy Indiana is asking for approval of an alternative regulatory plan, not an order declining jurisdiction.

CAC
IURC Cause 43374
Data Request Set No. 3
Received: March 24, 2008

CAC 3.8

Round 3 Discovery Questions from Synapse

Request:

Refer to testimony of Mr. Stanley. Page 10, lines 8 to 13, re customer bills under an ARP.

- a. Please provide the forecast of customer bills if Save A Watt is not implemented. If the Company did not make this calculation, please explain why not.
- b. Please provide the forecast of customer bills if Save A Watt is implemented. If the Company did not make this calculation, please explain why not.

Response:

- a. The Company did not prepare a forecast of bills with save-a-watt implemented or not. The Company relied upon an IRP analysis that showed that the present value revenue requirements would be lower with save-a-watt than without it.
- b. See the supplemental testimony of Stephen M. Farmer, Petitioner's Exhibit N-4, filed on March 26, 2008.

Witness: Richard G. Stevie; Steve Farmer

CAC
IURC Cause No. 43374
Data Request Set No. 4
Received: April 30, 2008

CAC 4.6

Request:

In the Company's filing, program costs are estimated for Save-A-Watt for four years into the future.

- a. Please state whether the Company has estimated the direct capital and labor costs of energy efficiency and/or demand response measures beyond that timeframe.
- b. If so, please provide these estimates by year, in total and by program.
- c. If not, please explain why not.

Response:

Duke Energy Indiana objects to this request to the extent it requests an analysis not already performed. Nevertheless and without waiving this objection, Mr. Stevie states as follows:

- a. Revised Petitioner's Confidential Exhibit M-1 provides the estimates of projected program costs by program. This information is not available broken down to direct capital and labor.
- b. Not applicable.
- c. Not applicable.

Witness: Richard G. Stevie

CAC
IURC Cause No. 43374
Data Request Set No. 4
Received: April 30, 2008

CAC 4.7

Request:

Vintage-Specific Data. Please provide the following projections, in aggregate, for all Save-A-Watt programs with all supporting calculations:

- a. Program Costs for each year for each vintage
- b. Net Lost Revenues for each year for each vintage
- c. Earnings for each year for each vintage
- d. kWh savings for each year for each vintage
- e. kW savings for each year for each vintage
- f. Avoided Costs for each year for each vintage
- g. Revenues for each year for each vintage

Response:

Duke Energy Indiana objects to this request to the extent that it requests an analysis that has not been performed. Nevertheless and without waiving this objection, Duke Energy Indiana states that vintage level information has not been compiled.

Witness: Richard G. Stevie

CAC
IURC Cause No. 43374
Data Request Set No. 4
Received: April 30, 2008

CAC 4.9

Request:

Testimony of Mr. Rogers. Page 10, line 19 to page 12, line 12, re "Save-A-Watt" and testimony of Mr. Schultz.

- a. Please provide a copy of the Order approving the method(s) and/or mechanism(s) through which Duke Energy Ohio is compensated for its energy efficiency programs.
- b. Please provide the most recent annual report describing the energy efficiency programs of Duke Energy Ohio, including annual budgets and annual capacity and energy savings by program.
- c. Please provide all reasons why Duke Energy Indiana decided to not propose an energy efficiency program compensation approach similar to that under which Duke Energy Ohio is operating. Please include all the analyses prepared by, or for, Duke Energy Indiana upon which its decision was based.

Response:

a and b. Duke Energy Indiana objects to this request on the grounds that it requests information not relevant to this proceeding. Duke Energy Indiana further objects to this request to the extent it requests information that is publicly available. Nevertheless, without waiving this objection and in the spirit of cooperation, please see Attachment CAC 4.9-A and B.

c. In Cause No. 42612, Duke Energy Indiana proposed an approach very similar to that which is approved in Ohio; it was opposed by the parties, including CAC, and rejected by the Commission. Additionally, in the early 1990's, Duke Energy Indiana negotiated an approach similar to the Ohio approach -- ultimately, Duke Energy Indiana gave up both the shared savings incentive in its entirety, and lost revenue recovery going forward, in order to assure recovery of outstanding program cost recovery regulatory assets. Aside from being constrained by Commission precedent and past opposition by the OUCC as to an Ohio-type approach, Duke Energy Indiana believes that its save-a-watt approach is superior to the current approach in place in Ohio.

CAC
IURC Cause No. 43374
Data Request Set No. 4
Received: April 30, 2008

CAC 4.10

Request:

Testimony of Mr. Stanley. Page 7, line 14, re reduced cost. For a given quantity of capacity and energy savings, where physical and cost savings are measured relative to a reference case in which Save-A-Watt is not approved, please provide all analyses prepared by, or for, Duke Indiana of the reduction of costs to customers:

- a. Under Save-A-Watt. If no such analysis was prepared please explain why not;
- b. Under a cost of service based compensation mechanism such as those identified on pages 38 to 44 of the Direct Testimony of Mr. Rose, particularly those designed along the lines of the cost of service approach described in recently adopted Commission rules. If no such analysis was prepared please explain why not.

Response:

- a. See the response to CAC 2.2.
- b. Neither Mr. Rose nor the Company have performed such analysis. The focus has been on the charges to consumers under the proposed recovery mechanism, not a cost-of-service based evaluation.

CAC
IURC Cause No. 43374
Data Request Set No. 4
Received: April 30, 2008

CAC 4.11

Request:

Testimony of Mr. Stanley. Page 7, line 14, re reduced environmental impact.

- a. Please provide all analyses prepared by, or for, Duke Energy Indiana of the reduction in environmental impacts attributable to the reductions in peak demand expected under Save-A-Watt. If no such analysis was prepared please explain why not.
- b. Please provide all analyses prepared by, or for, Duke Energy Indiana of the reduction in environmental impacts attributable to the reductions in annual energy expected under Save-A-Watt. If no such analysis was prepared please explain why not.

Response:

- a. Duke Energy Indiana objects to this request to the extent that it requests an analysis to be performed that has not been done. Nevertheless, and without waiving this objection, Duke Energy Indiana states that actual reductions have not yet been measured and verified and will vary depending on time, weather, and the unit type displaced, thus the environmental impacts can not be quantified.
- b. See the response provided to a. above.

Witness: Theodore Schultz

Request:

Testimony of Mr. Rose, pages 19 to 45

- a. Please provide all analyses prepared by Mr. Rose of utilities who in the past were, or who currently are, compensated for their energy efficiency programs at a percentage of their avoided costs, i.e., similar to Save-A-Watt.
- b. Was Mr. Rose involved in the design and development of Save-A-Watt? If so, please describe the role that he played.
- c. Rose Table 2 on page 33 provides statistics on efficiency savings achieved in other states as of 2004. Has Mr. Rose prepared or examined any other metrics of control of energy use by state, such as annual energy per capita over time? If so, please provide that material. If not, please explain why not.
- d. Table 2 on page 33 provides statistics on efficiency savings achieved in other states as of 2004. Please update this table using the most recent data publicly available.
- e. Please provide all analyses prepared by Mr. Rose of the additional savings that each of the states identified in Table 2 are expected to achieve by 2015 based upon their currently effective programs. If Mr. Rose has not prepared such an analysis, please explain why not.
- f. Table 2 on page 33 provides statistics on efficiency savings achieved in other states as of 2004. Please update this table using the most recent data publicly available.
- g. Please provide all analyses prepared by Mr. Rose of the ability of Save-A-Watt to achieve savings greater than those in Table 2 by 2015.
- h. Please explain why Mr. Rose provided descriptions of the compensation arrangements for energy efficiency described on pages 37 to 45.
- i. Please identify every docket in which Mr. Rose has testified in support of any or all of the compensation arrangements for energy efficiency described on pages 37 to 45.
- j. Please identify every docket in which Mr. Rose has testified in opposition to any or all of the compensation arrangements for energy efficiency described on pages 37 to 45.

Response:

Duke Energy Indiana objects to this request to the extent it request an analysis that has not been performed. Nonetheless, Mr. Rose answers as follows:

- a. Mr. Rose did not perform such analysis
- b. No. Mr. Rose was not involved in the design and development of Save-a-Watt. Mr. Rose supports the overall concept of the plan.
- c. Mr. Rose examined other metrics of control of energy by state. Please see Attachments CAC 4.13-A through CAC 4.13-F.
- d. Mr. Rose is not aware of any update information that is available at this time.
- e. No, Mr. Rose has not prepared such analysis because he was most interested in what had actually been achieved as opposed to plans which might not be achieved.
- f. See response to 4.13d.
- g. Not applicable.
- h. Mr. Rose wanted to provide information on alternative and representative incentive approaches to highlight the importance of incentives, as well as the variety.
- i. Mr. Rose has not testified in support of any or all of the compensation arrangements for energy efficiency in other dockets.
- j. Mr. Rose has not testified in opposition to any or all of the compensation arrangements for energy efficiency in other dockets.

Witness: Judah Rose

Request:

Testimony of Mr. Rose, page 44 lines 18 to 21.

- a. Please explain what is meant by this sentence.
- b. Is it the position of Mr. Rose that Save-A-Watt will achieve capacity and energy savings closer to the estimated potential than would any of the compensation arrangements for energy efficiency described on pages 37 to 45 of his testimony? If so, please provide the analyses he relied upon to form his position.

Response:

- a. In many situations the starting point for setting utility incentives is recovery of the cost of implementing the programs. Thus far, this type of approach has not resulted in the utility industry achieving the estimated potential savings. By focusing on the value, i.e., the difference between the cost estimate of implementing programs and value, i.e., the cost of avoiding demand is more likely to result in savings close to the potential. This value orientation also contributes to a results-oriented approach, maximizing incentives for utility action, addressing the uncertainty and risks and streamlining the energy efficiency process by focusing on the common metric of avoided costs.
- b. Mr. Rose does not believe a definitive conclusion is possible, but believes that because the program provides more incentives than the other programs, it has the potential to provide the most savings. The analysis relied upon the estimates of potential savings, the failure across states an time to achieve these savings, and the amount of incentives potentially available.

Witness: Judah Rose

CAC
IURC Cause No. 43374
Data Request Set No. 4
Received: April 30, 2008

CAC 4.22

Request:

Testimony of Mr. Farmer, page 15 lines 15 to 17 re “billing factors” and Petitioner’s Exhibit L-3. Assume the Company has a general rate case in Year 3 in which it uses Year 2 as a test year. Further assume that the Commission approves new base rates effective on January 1 of Year 4 that reflect a new lower set of annual sales. The new lower annual test year sales level reflects the cumulative reduction in annual energy due to Save-A-Watt in Years 1 and 2.

- a. How would the new, lower level of test year sales effective January 1 of Year 4 affect the calculation of the billing factor? Please provide all calculations.
- b. How would the new, lower level of test year sales effective January 1 of Year 4 affect the Year 4 calculations in Petitioner’s Exhibit L-3? Please provide all calculations.
- c. Please confirm that new base rates derived from new lower annual test year sales levels would eliminate any “net lost margin or net lost revenues” caused by the cumulative reduction in annual energy due to save a watt in Years 1 and 2. If the Company cannot confirm this outcome, please explain why not.

Response:

Duke Energy Indiana objects to this request on the grounds that the request is ambiguous and does not specify whether the presumed reduction in “annual sales” is meant to mean annual jurisdictional revenues or whether the question is intended to mean a presumed reduction in annual kilowatt-hour sales. Furthermore, Duke Energy Indiana objects to the request because it requests the Company to engage in speculation. Nevertheless and without waiving this objection, the Duke Energy Indiana states as follows:

- a. The Company’s calculation of estimated Rider EE billing factors for the first four years of the Company’s Energy Efficiency Plan shown on Farmer Supplemental Exhibit N-3 and as included in the supplemental workpapers of Stephen M. Farmer filed on March 26, 2008 include an estimate of the reduction in kilowatt-hour sales applicable to demand response and energy efficiency initiatives. The estimated reduction in annual kilowatt-hour sales attributable to the Company’s Energy Efficiency Plan is not limited to those reductions that may occur during years 1 and 2 but also includes estimates of reductions in kilowatt-hour sales for years 3 and 4.

- b. See the response to “a” above.
- c. The Company cannot speculate as to whether new base rates from test period sales levels would eliminate any “net lost margin or net lost revenue” caused by the cumulative reduction in annual energy due to save a watt without a clear understanding of the assumptions embedded within the hypothetical question. For example, would test period revenues include revenues billed under the Company’s proposed Energy Efficiency Plan, or, does the question assume that revenues billed under the Company’s proposed Energy Efficiency would be excluded from the hypothetical test period? If the test period included revenues billed under Rider EE, would the balance adjustment in Rider EE be reconciled (i.e, synchronized) with test period results?

Witness: Stephen M. Farmer