

**Before the  
New York Public Service Commission**

|   |   |                |
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| Proceeding on Motion of the Commission          | ) |                |
| as to the Rates, Charges, Rules and Regulations | ) | Case 17-E-0459 |
| of Central Hudson Gas and Electric Corporation  | ) |                |
| for Electric Service                            | ) |                |

**Direct Testimony of  
Tim Woolf**

On the Topic of  
Energy Efficiency Earnings Adjustment Mechanisms

On Behalf of  
The Natural Resources Defense Council

November 21, 2017

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## **Table of Contents**

|   |    |
|---|----|
| 1. INTRODUCTION AND QUALIFICATIONS .....  | 1  |
| 2. SUMMARY OF FINDINGS AND RECOMMENDATIONS.....                                 | 4  |
| 3. THE COMPANY’S ENERGY EFFICIENCY EAM PROPOSAL.....                            | 6  |
| 4. THE EFFICIENCY SAVINGS TARGETS .....   | 8  |
| The Company’s Efficiency Savings Targets Are Much Too Low .....                 | 8  |
| The Role of Market-Based Efficiency Initiatives.....                            | 16 |
| Recommendations Regarding the Efficiency Savings Targets .....                  | 20 |
| 5. THE EFFICIENCY INCENTIVE AMOUNTS .....                                       | 22 |
| The Company Should Be Rewarded for Increased Levels of Efficiency Savings ..... | 22 |
| Multiple Incentives for Energy Efficiency .....                                 | 24 |
| 6. FUNDING FOR ENERGY EFFICIENCY INITIATIVES.....                               | 25 |
| 7. ENERGY EFFICIENCY PLANNING AND COORDINATION .....                            | 26 |

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1 **1. INTRODUCTION AND QUALIFICATIONS**

2 **Q. Please state your name, title, and employer.**

3 A. My name is Tim Woolf. I am a Vice President at Synapse Energy Economics, located at  
4 485 Massachusetts Avenue, Cambridge, MA 02139.

5 **Q. Please describe Synapse Energy Economics.**

6 A. Synapse Energy Economics is a research and consulting firm specializing in electricity  
7 and gas industry regulation, planning, and analysis. Our work covers a range of issues,  
8 including economic and technical assessments of demand-side and supply-side energy  
9 resources; energy efficiency policies and programs; integrated resource planning;  
10 electricity market modeling and assessment; renewable resource technologies and  
11 policies; and climate change strategies. Synapse works for a wide range of clients,  
12 including state attorneys general, offices of consumer advocates, trade associations,  
13 public utility commissions, environmental advocates, the U.S. Environmental Protection  
14 Agency, U.S. Department of Energy, U.S. Department of Justice, the Federal Trade  
15 Commission, and the National Association of Regulatory Utility Commissioners.  
16 Synapse has over 25 professional staff with extensive experience in the electricity  
17 industry.

18 **Q. Please summarize your professional and educational experience.**

19 A. Before joining Synapse Energy Economics, I was a commissioner at the Massachusetts  
20 Department of Public Utilities (DPU) from 2007 through 2011. In that capacity, I was  
21 responsible for overseeing a substantial expansion of clean energy policies, including  
22 significantly increased ratepayer-funded energy efficiency programs; an update of the

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1 DPU energy efficiency guidelines; the implementation of decoupled rates for electric and  
2 gas companies; the promulgation of net metering regulations; review and approval of  
3 smart grid pilot programs; and review and approval of long-term contracts for renewable  
4 power. I was also responsible for overseeing a variety of other dockets before the  
5 Commission, including several electric and gas utility rate cases.

6 Prior to being a commissioner at the Massachusetts DPU, I was employed as the Vice  
7 President at Synapse Energy Economics; a Manager at Tellus Institute; the Research  
8 Director at the Association for the Conservation of Energy; a Staff Economist at the  
9 Massachusetts Department of Public Utilities; and a Policy Analyst at the Massachusetts  
10 Executive Office of Energy Resources.

11 I hold a Masters in Business Administration from Boston University, a Diploma in  
12 Economics from the London School of Economics, a BS in Mechanical Engineering and  
13 a BA in English from Tufts University. My resume, attached as Exhibit TW-1, presents  
14 additional details of my professional and educational experience.

15 **Q. Please summarize your professional experience regarding the New York Reforming**  
16 **the Energy Vision proceedings and earnings adjustment mechanisms in general.**

17 A. I have participated in the New York Reforming the Energy Vision (REV) proceeding in  
18 several forums. I prepared a report for Advanced Energy Economy Institute on  
19 conducting benefit-cost analyses of distributed energy resources.<sup>1</sup> I helped prepare  
20 multiple comments and reply comments on behalf of the Natural Resources Defense

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<sup>1</sup> Synapse Energy Economics, *Benefit Cost Analysis for Distributed Energy Resources: A Framework for Accounting for All Relevant Costs and Benefits*, prepared for Advanced Energy Economy Institute, October 2014, available at: <http://www.synapse-energy.com/project/benefit-cost-analysis-distributed-energy-resources>.

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1 Council and others in the proceedings on the Commission's Track One Straw Proposal,  
2 the Commission's Benefit-Cost Analysis White Paper, the Commission's Track Two  
3 White Paper, and the New York electric utilities' Distribution System Implementation  
4 Plans. I also prepared a white paper for multiple parties on the potential for implementing  
5 greater amounts of cost-effective energy efficiency resources in New York.<sup>2</sup>

6 I have been engaged in several other states in developing performance incentive  
7 mechanisms (i.e., earnings adjustment mechanisms), including Hawaii, Massachusetts,  
8 New Hampshire, and Rhode Island. I have also prepared a manual for regulators for how  
9 to design performance incentive mechanisms, which has been highly utilized throughout  
10 many states.<sup>3</sup>

11 **Q. On whose behalf are you testifying in this case?**

12 A. I am testifying on behalf of the Natural Resources Defense Council.

13 **Q. Have you previously testified before the New York Public Service Commission?**

14 A. Yes. I testified in the Niagara Mohawk rate case, Case 17-E-0238, on behalf of Advanced  
15 Energy Economy, on the topic of Earning Adjustment Mechanisms (EAMs).

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<sup>2</sup> Synapse Energy Economics, *Aiming Higher: Realizing the Full Potential of Cost-Effective Energy Efficiency in New York*, prepared for Natural Resources Defense Council, E4TheFuture, CLEAResult, Lime Energy, Association for Energy Affordability, and Alliance for Clean Energy New York, April 2016, available at: <http://www.synapse-energy.com/project/support-ny-rev-track-2-changes-regulatory-designs-and-incentives-structures>.

<sup>3</sup> Synapse Energy Economics, *Performance Incentive Mechanisms: A Handbook for Regulators*, prepared for the Western Interstate Energy Board, March 9, 2015, available at: <http://www.synapse-energy.com/project/performance-incentives-utilities>.

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1 **Q. What is the purpose of your testimony?**

2 A. The purpose of my testimony is to review and critique the Earnings Adjustment  
3 Mechanisms (EAMs) proposed by Central Hudson Gas & Electric Company (CHG&E or  
4 the Company), with a focus on the energy efficiency (EE) EAM. I offer  
5 recommendations for how the EE EAM should be modified to increase the Company's  
6 efficiency savings, reduce costs to customers, and be better aligned with the goals of the  
7 New York REV proceeding.

8 **2. SUMMARY OF FINDINGS AND RECOMMENDATIONS**

9 **Q. Please summarize your findings.**

10 A. My findings are summarized as follows:

- 11 • The Company's proposed EE savings targets are much too low, do not reflect all  
12 the cost-effective efficiency savings available, are not consistent with the  
13 directives of the NY REV process, and will result in higher costs to customers.
- 14 • The Company's EE savings targets do not account for the potential for market-  
15 based energy efficiency initiatives.
- 16 • Neither the Company's 2014 Efficiency Potential Study nor its 2016 Energy  
17 Efficiency Transition Implementation Plan (ETIP) provide a good basis for  
18 establishing EAM energy efficiency savings targets, because they do not reflect  
19 all cost-effective efficiency savings.
- 20 • The Company's EE savings targets suffer from a lack of statewide coordination  
21 and long-term planning, and they have not been given the type of oversight and

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1 review that is warranted for a resource that plays such a critical role in meeting  
2 New York state energy policy goals.

3 **Q. Please summarize your primary recommendations.**

4 A. My recommendations are summarized as follows:

- 5 • The Commission should establish new CHG&E efficiency savings targets that  
6 more accurately reflect the potential for cost-effective efficiency savings, are  
7 consistent with the Commission's guidance in the REV process, are consistent  
8 with savings that leading utilities are achieving, and are consistent with New York  
9 clean energy goals and policies.
- 10 • The Commission should clarify that the Company's efficiency savings targets  
11 must recognize and account for the potential efficiency savings that can be  
12 achieved through market-based initiatives.
- 13 • The Commission should establish new minimum efficiency savings targets that  
14 are equal to the Company's 2016 and 2017 ETIP savings levels. The Commission  
15 should establish new maximum efficiency savings targets based on the  
16 assumption that the Company can increase its efficiency savings by 0.4 percent  
17 per year, in terms of percent of retail sales, beginning in 2018 and continuing  
18 through 2021 and beyond.
- 19 • The Commission should modify the basis points allocated to the energy efficiency  
20 EAM, by allowing the Company to earn 30 basis points for achieving the  
21 maximum efficiency savings targets. The Commission should also allow the  
22 Company to earn incentives for savings that exceed the maximum savings targets.

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- 1           • The Commission should approve the Company’s request to recover incremental  
2           efficiency funding through the existing Energy Efficiency Tracker surcharge, as  
3           long as the incremental efficiency savings have a benefit-cost ratio of greater than  
4           one.
- 5           • The Commission should establish a central, statewide energy efficiency planning  
6           process that allows for robust and effective Commission and stakeholder input.  
7           Energy efficiency savings targets and other long-term efficiency planning  
8           decisions should be coordinated through this central process, rather than being  
9           addressed piecemeal and inconsistently in utility rate cases.

10   **3. THE COMPANY’S ENERGY EFFICIENCY EAM PROPOSAL**

11   **Q.    Please summarize the Company’s proposal for an energy efficiency EAM.**

12   A.    The Company proposes two metrics for the energy efficiency EAM: a MWh Reduction  
13       metric, designed to encourage the Company to increase energy savings; and a cost per  
14       kWh metric, designed to encourage the Company to reduce the cost of efficiency savings.  
15       My testimony is focused on the MWh Reduction metric.<sup>4</sup>

16   **Q.    Please describe the MWh Reduction metric.**

17   A.    The Company proposes a minimum and a maximum energy savings target, where it  
18       would earn 5 basis points for achieving the minimum level and 15 basis points for  
19       achieving the maximum.<sup>5</sup> Awards for savings between these levels would be calculated

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<sup>4</sup> Central Hudson Gas & Electric, Direct Testimony of the Earnings Adjustment Mechanism Panel, page 23.

<sup>5</sup> Central Hudson Gas & Electric, Direct Testimony of the Earnings Adjustment Mechanism Panel, page 23.



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1 by linear interpolation. The Company would not earn incentives for savings above the  
2 maximum savings targets.

3 **Q. How did the Company determine the efficiency savings targets for the MWh**  
4 **Reduction metric?**

5 A. The minimum and maximum energy savings targets are based on the Company's 2014  
6 Potential Study, which was completed in 2016 by Applied Energy Group using data from  
7 2014.<sup>6</sup> That study estimated the technical potential, the economic potential, and the  
8 achievable market potential for energy efficiency savings in the Company's service  
9 territory through 2035. The achievable market potential includes two possible scenarios:  
10 the reasonably achievable potential (RAP), assuming expected program participation; and  
11 the maximum achievable potential (MAP), assuming ideal market, implementation, and  
12 customer conditions.<sup>7</sup>

13 **Q. What are the Company's efficiency savings targets, and how do they compare with**  
14 **its historical savings and its ETIP savings targets?**

15 A. Figure 1 presents the historical EE savings for 2015–2016, the ETIP savings targets for  
16 2015–2018, and the proposed EE EAM targets for 2018–2021.<sup>8</sup>

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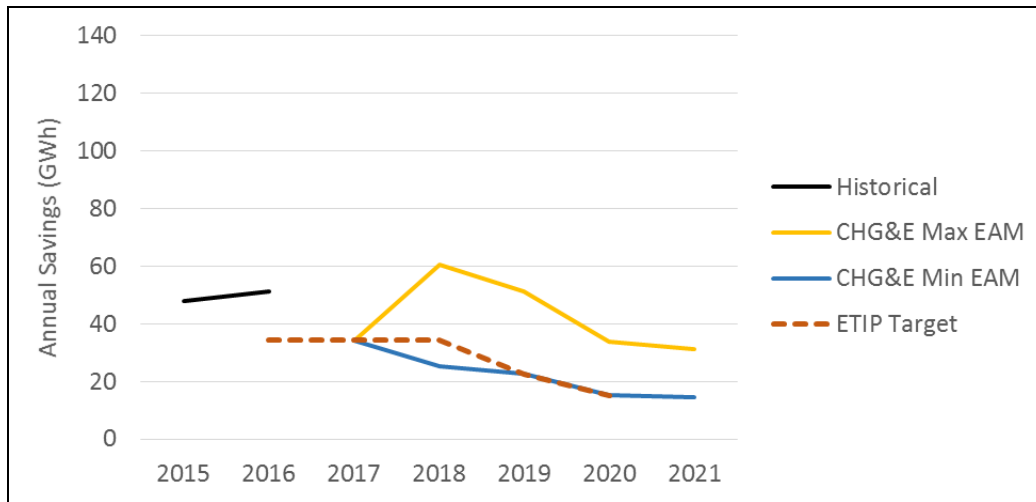
<sup>6</sup> Central Hudson Gas & Electric, Direct Testimony of the Earnings Adjustment Mechanism Panel, page 23.

<sup>7</sup> Applied Energy Group, *Central Hudson Gas & Electric Company Energy Efficiency Potential Study*, Final Report, May 3, 2016, page 3.

<sup>8</sup> The 2015 historical savings are from the New York Public Service Commission, *Energy Efficiency Portfolio Standard Database*, available at <http://documents.dps.ny.gov/public/EEPS/EEPSReport.aspx>. The 2016 historical savings are from Central Hudson Gas & Electric, *ETIP Scorecard Q4 2016*, March 30, 2017. The 2016 ETIP target is from NY Public Service Commission, Case 15-M-0252, *Order Authorizing Utility-Administered Energy Efficiency Portfolio Budgets and Targets for 2016 - 2018*, January 21, 2016, Appendix B. The 2017–2020 ETIP targets are from Central Hudson Gas and Electric Company, *2017–2020 Energy Efficiency Transition Plan*, page 6. The EAM targets are from the Direct Testimony of the Earnings Adjustment Mechanism Panel, Exhibit\_\_(EAMP-5).

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**Figure 1. Historical savings, ETIP targets, and EAM efficiency targets (GWh)**



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3 **4. THE EFFICIENCY SAVINGS TARGETS**

4 The Company's Efficiency Savings Targets Are Much Too Low

5 **Q. Do you have any concerns about the efficiency savings targets proposed by the**  
6 **Company in this docket?**

7 **A.** Yes. The proposed efficiency savings targets are too low for several reasons:

8 • The energy savings targets are not consistent with the goals and directives from  
9 the NY REV dockets.

10 • The Company's energy savings targets are not incremental to the ETIP savings  
11 targets, as required by the Track Two order.

12 • The Company's energy savings targets represent a significant reduction in  
13 efficiency savings relative to historical savings, especially in the later years.

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- 1           • The minimum efficiency savings targets are based on the 2016 ETIP efficiency  
2           plan, which significantly understates the potential for cost-effective energy  
3           efficiency resources.
- 4           • The minimum and maximum efficiency savings targets are based upon the 2014  
5           EE Potential Study, which significantly understates the potential for cost-effective  
6           energy efficiency resources.
- 7           • The Company’s energy savings targets do not recognize or account for the  
8           potential for market-based energy efficiency initiatives.
- 9           • The energy savings targets are below those of other New York utilities that have  
10          recently filed rate cases with the Commission.
- 11          • The energy savings targets are well below the amount of efficiency savings that  
12          leading utilities in the region are able to achieve.

13          These points are discussed in more detail below.

14          If the efficiency savings goals are too low, then customers will ultimately pay higher  
15          costs for electricity. A recent study found that the New York utilities could reduce the  
16          costs of complying with the state’s Clean Energy Standard by as much as \$3 billion  
17          between now and 2030 with higher efficiency savings than those proposed by the New  
18          York utilities.<sup>9</sup>

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<sup>9</sup> Synapse Energy Economics, *Aiming Higher: Realizing the Full Potential for Cost-Effective Energy Efficiency in New York*, prepared for the Natural Resources Defense Council, E4TheFuture, CLEARresult, Lime Energy, Association for Energy Affordability, and Alliance for Clean Energy New York, April 2016, page ii.

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1 **Q. Please explain why the efficiency savings targets are not consistent with the**  
2 **Commission’s NY REV directives and state energy policy goals.**

3 A. Throughout the REV dockets, the Commission has been clear that energy efficiency is a  
4 high priority resource for meeting state energy policy goals. In opening the REV  
5 proceeding, the Commission identified system-wide efficiency and carbon reductions as  
6 two of the six policy objectives of the proceeding.<sup>10</sup> In the Track Two order, the  
7 Commission stated that developing “an incentive approach for energy efficiency is  
8 essential, in part because energy efficiency is critically important to state energy policy  
9 and the Clean Energy Standard...”<sup>11</sup>

10 The Company’s proposed efficiency savings targets, however, do not reflect this high  
11 priority that the Commission has placed on energy efficiency resources. To the contrary,  
12 the Company’s savings targets (a) are mostly lower than the ETIP targets, (b) are lower  
13 than historical efficiency savings, and (c) steadily decline over time rather than increase  
14 over time to help reduce the costs of complying with the Clean Energy Standard.

15 **Q. Please describe how the EAM efficiency savings targets are not based on**  
16 **incremental efficiency savings.**

17 A. In the Track Two order the Commission is clear that efficiency EAMs should be  
18 incremental to ETIP targets, stating that the “ETIP targets themselves will serve as a

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<sup>10</sup> New York Public Service Commission, *Order Instituting Proceeding*, Case 14-M-0101, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision, April 25, 2014, page 2.

<sup>11</sup> New York Public Service Commission, *Order Adopting a Ratemaking and Utility Revenue Model Policy Framework*, Case 14-M-0101, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision, May 19, 2016, page 79.

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1 baseline, but for purposes of a utility earning opportunity, a long term and more  
2 expansive efficiency target will be developed.”<sup>12</sup>

3 The Company’s proposed efficiency savings targets, however, are not incremental to its  
4 ETIP targets. As indicated in Figure 1, the Company’s proposed minimum efficiency  
5 savings targets are equal to or less than the 2016 ETIP targets. Furthermore, the ETIP  
6 targets decline over time, resulting in 2020 and 2021 EAM minimum savings targets that  
7 are well below the 2016 and 2017 ETIP targets, and maximum savings targets that are  
8 roughly equal to the 2016 and 2017 ETIP targets. In 2019 through 2021 the Company  
9 will be able to earn roughly half of the EAM incentives by simply achieving efficiency  
10 savings equal to the 2016 and 2017 ETIP targets.

11 **Q. Please describe how the EAM efficiency savings targets compare with historical**  
12 **efficiency savings.**

13 A. As indicated in Figure 1, the minimum efficiency savings targets are well below the  
14 efficiency savings achieved in 2015 and 2016, and in later years they are less than half of  
15 those. The maximum efficiency savings targets are also below the historical savings  
16 levels, except for 2018 and 2019, when they are roughly equal to historical levels.

17 The Company appears to recognize the importance of setting EAM targets that are higher  
18 than historical savings levels. In justifying the cost per kWh metric, the Company notes  
19 that in “order to achieve New York state clean energy goals, energy efficiency measures

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<sup>12</sup> New York Public Service Commission, *Order Adopting a Ratemaking and Utility Revenue Model Policy Framework*, Case 14-M-0101, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision, May 19, 2016, page 81. See also page 82, where the Commission explicitly stated that the EAM savings targets should be “incremental to ETIP targets.”

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1 must be significantly higher than historic[al] levels.”<sup>13</sup> However, the Company’s  
2 proposed efficiency savings targets for the minimum energy efficiency EAM are  
3 inconsistent with this concept, because they are well below historical levels of savings.

4 **Q. Please explain why the efficiency savings targets should not be based on Central**  
5 **Hudson’s 2014 Potential Study.**

6 A. The 2014 Potential Study is out of synch with the Commission’s directives in the NY  
7 REV proceeding, and the study fails to identify the full potential for cost-effective  
8 efficiency resources in New York.

9 First, the 2014 Potential Study uses the Total Resource Cost test to identify the economic  
10 potential for energy efficiency. This is inconsistent with the Commission’s directive  
11 requiring the utilities to primarily use the Societal Cost tests, supplemented by the Utility  
12 Cost test, and it is similarly inconsistent with the Company’s BCA Handbook.<sup>14</sup> In  
13 general, the Total Resource Cost test identifies significantly less cost-effective energy  
14 efficiency savings than the Societal Cost or the Utility Cost test.

15 Second, the 2014 Potential Study does not account for the potential for energy efficiency  
16 savings from market-based efficiency initiatives. According to that study, the maximum  
17 achievable potential (MAP) “represents savings that are possible through *utility programs*

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<sup>13</sup> Direct Testimony of EAM Panel, page 27, lines 9–10.

<sup>14</sup> New York Public Service Commission, *Order Establishing the Benefit Cost Analysis Framework*, Case 14-M-0101, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision, January 21, 2016, page 12. Central Hudson Gas & Electric, *Benefit-Cost Analysis Handbook*, Version 1.1, August 30, 2016, page 17.

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1 under ideal market, implementation, and customer preference conditions and an  
2 appropriate regulatory framework.”<sup>15</sup>

3 Third, like most energy efficiency potential studies of this nature, the 2014 Potential  
4 Study understates the full potential for efficiency savings for several methodological  
5 reasons. The 2014 Potential Study accounts for only technologies that are currently  
6 available, and it does not recognize the potential for new, more efficient technologies in  
7 the future. The study does not account for the fact that the costs of efficient technologies  
8 tend to decline over time. The 2014 Potential Study does not account for the synergies of  
9 offering multiple measures to customers, such as in whole-building retrofit programs,  
10 which can increase customer engagement and increase the savings per customer. The  
11 study does not account for innovative program designs, such as upstream buy-down  
12 programs, that can dramatically increase measure adoption and reduce efficiency costs.

13 **Q. Please explain why Company’s 2016 ETIP efficiency savings should not be used to**  
14 **set the efficiency savings target.**

15 First, as described above, the EAMs are intended to encourage a utility to go well beyond  
16 the historical level of energy efficiency savings. The 2016 ETIP efficiency savings are  
17 well below the amount of savings the Company achieved in 2015 and 2016, especially in  
18 the later years, as indicated in Figure 1.

19 Second, the Company’s ETIP efficiency programs are limited in scope, and they could be  
20 expanded considerably. CHG&E’s ETIP focuses largely on promoting energy efficient

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<sup>15</sup> Applied Energy Group, *Central Hudson Gas & Electric Company Energy Efficiency Potential Study*, Final Report, May 3, 2016, page 41. *Emphasis added.*

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1 lighting but neglects several market segments that are commonly targeted in other  
2 jurisdictions. Just to name a few, the ETIP fails to address new construction,  
3 comprehensive retrofits, multi-family buildings, or retro-commissioning. There is far  
4 more efficiency savings that the Company can achieve in these areas.

5 **Q. Please explain how the Company's efficiency savings targets are well below the**  
6 **savings achieved by other utilities.**

7 A. Efficiency savings as a percent of retail sales is a commonly used metric to compare  
8 efficiency savings across utilities and across states. It provides an indication of the  
9 magnitude of efficiency savings relative to the size of the utility, in terms of retail sales.

10 Figure 2 presents efficiency savings as a percent of sales for actual savings achieved in  
11 2016 for the 15 leading states, including New York State.<sup>16</sup> It also includes the actual  
12 efficiency savings for CHG&E in 2016, and the Company's minimum and maximum  
13 efficiency savings goals for 2018 through 2021.

14 As indicated in Figure 2, the Company's minimum and maximum efficiency savings  
15 targets are well below the level of savings that many states have already been able to  
16 achieve. This is inconsistent with the Commission's directives in the REV proceeding to  
17 make New York a leader in developing efficient and clean energy resources.

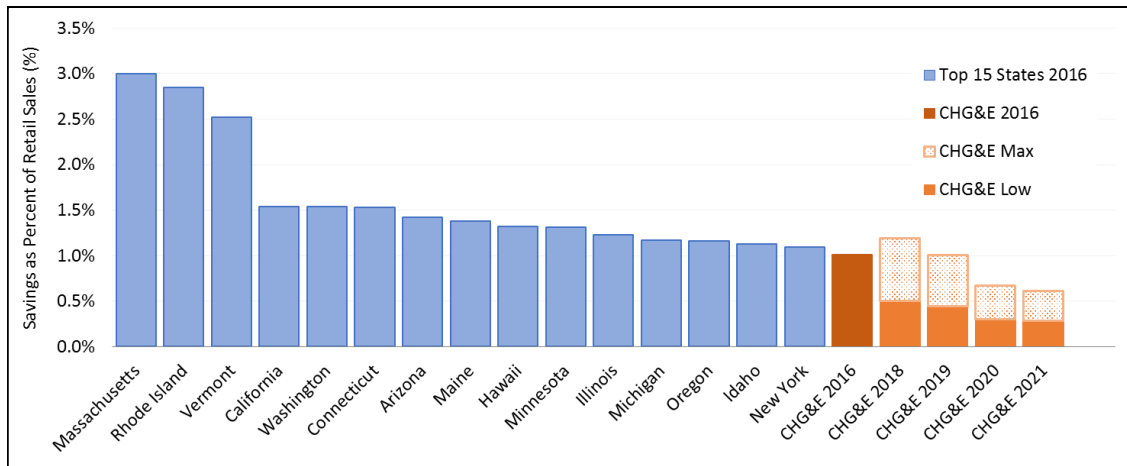
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<sup>16</sup> American Council for and Energy-Efficient Economy, *2017 State Energy Efficiency Scorecard*, September 2017, page 29.



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**Figure 2. The Company’s savings targets relative to historical savings from other utilities**



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3 **Q. The information for other utilities in Figure 2 is for 2016 only. Is it reasonable to**  
 4 **expect the Company’s future efficiency savings (for 2018 through 2021) to match or**  
 5 **exceed these historical levels?**

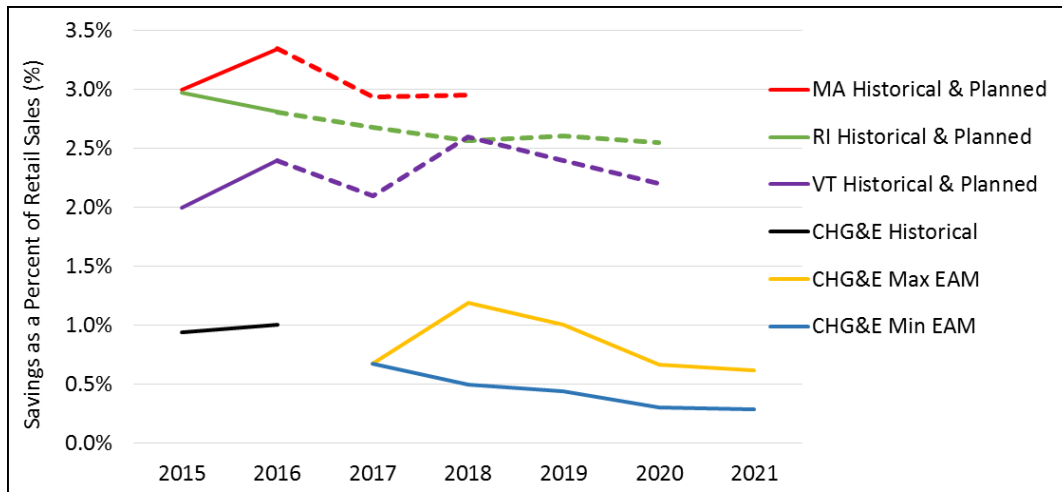
6 A. Yes. Several states expect to continue achieving high levels of efficiency savings over the  
 7 next several years. Figure 3 presents future efficiency savings targets from the recent  
 8 efficiency plans in Vermont, Rhode Island, and Massachusetts, and compares them with  
 9 the Company’s efficiency savings targets.<sup>17</sup>

10 As indicated in Figure 3, the Company’s minimum and maximum efficiency savings  
 11 targets are well below those of these leading states, even though these states have already  
 12 been achieving significantly greater savings than the Company in recent years.

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<sup>17</sup> Vermont Public Utilities Commission, *Order Re: Development and Support Service Budgets, Evaluation Budgets, Other Program Budgets, Forecasts of Expected Savings, and Performance Targets*, EEU-2016-03, October 12, 2017. Narragansett Electric Company, *National Grid 2018–2020 Energy Efficiency and System Reliability Procurement Report*, RIPUC Docket No. 4684, August 30, 2017. Massachusetts electric and gas utilities, *Massachusetts Joint Statewide Three-Year Electric and Gas Energy Efficiency Plan*, October 30, 2015.

1 **Figure 3. The Company’s Savings Targets Relative to Future Savings Targets of Other States**



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3 The Role of Market-Based Efficiency Initiatives

4 **Q. Please describe the role that market-based initiatives can play in developing energy**  
5 **efficiency resources in New York.**

6 A. The Commission has been clear throughout the REV process that it seeks to promote a  
7 “transition toward elevating market opportunities for greater achievement at lower cost to  
8 customers.”<sup>18</sup> The Commission has also been clear that efficiency incentives should  
9 encourage “both targeted efficiency that is enabled by newly monetized value streams  
10 and transactional platforms, and also efficiency implemented by customers and third-  
11 party market participants with a reduced need for utility support.”<sup>19</sup>

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<sup>18</sup> New York Public Service Commission, *Order Adopting a Ratemaking and Utility Revenue Model Policy Framework*, Case 14-M-0101, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision, May 19, 2016, page 79.

<sup>19</sup> New York Public Service Commission, *Order Adopting a Ratemaking and Utility Revenue Model Policy Framework*, Case 14-M-0101, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision, May 19, 2016, page 79.

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1 Market-based efficiency initiatives can take a variety of forms, each involving different  
2 degrees of utility involvement. As described in the Energy Efficiency Procurement and  
3 Markets Report, energy efficiency resources can be procured through standard offers,  
4 requests for proposals, auctions, and energy efficiency credits.<sup>20</sup> Efficiency resources can  
5 also be developed as a result of other initiatives driven by customers and third-party  
6 market participants, particularly if they are provided with proper price signals and  
7 incentives.

8 **Q. Do the Company’s EAM efficiency savings targets account for the potential savings**  
9 **from market-based efficiency initiatives?**

10 A. No. This is a glaring omission in the Company’s proposal, completely inconsistent with a  
11 key directive from the Commission in the REV proceedings. The direct testimony of the  
12 EAM panel does not even mention market-based efficiency opportunities anywhere.

13 **Q. The Company’s proposal also includes a “cost per kWh” metric to encourage the**  
14 **reduction in energy efficiency resource costs. Does this help promote market-based**  
15 **efficiency initiatives?**

16 A. No. First, the direct testimony of the EAM panel does not refer to market-based  
17 initiatives as a means for reducing the cost per kWh, suggesting that the Company has not  
18 considered that option.

19 Second, the cost-per kWh metric might encourage the Company to reduce the cost of  
20 efficiency savings, but it does not provide incentive to increase the magnitude of

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<sup>20</sup> *Energy Efficiency Procurement and Markets Report*, prepared by the Efficiency Procurement and Markets Working Group of the Clean Energy Advisory Council, May 19, 2017, pages 15–34.

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1 efficiency savings. In fact, the low energy efficiency savings targets proposed by the  
2 Company essentially create a cap on the amount of efficiency savings on which it will be  
3 allowed to earn incentives. Once the Company reaches the maximum efficiency savings  
4 target, it will receive no further incentive for achieving additional efficiency savings,  
5 including market-based efficiency savings.

6 Third, innovative market-based initiatives offer the potential for long-term cost  
7 reductions, but may be more expensive in the short term. Thus, were market-based  
8 initiatives ultimately included in the Company's EAMs and the cost-per kWh metric  
9 applied to them, they could actually discourage the Company from transitioning from  
10 existing programs to new market-based initiatives.

11 In sum, there is nothing in the Company's proposed efficiency EAM that will encourage  
12 it to promote market-based efficiency initiatives.

13 **Q. Could outcomes-based EAMs be used to promote market-based efficiency**  
14 **initiatives?**

15 A. Properly designed outcome-based EAMs could potentially provide a utility with some  
16 incentive to promote market-based efficiency initiatives.

17 However, that is not the case with the Company's EAM proposal. The System Efficiency  
18 (SE) EAM is designed to encourage the Company to reduce peak demand. The MW Peak  
19 Load Reduction target is based on: the current non-wires alternatives program; the flat  
20 peak load forecast; wholesale electricity market prices; AMI deployment; target

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1 appliances; and customer profiles.<sup>21</sup> The Company expects to achieve this target through  
2 its energy efficiency programs, distributed photovoltaic resources, other distributed  
3 generation resources, and time-of-use rate enrollments. There is no mention of market-  
4 base efficiency resources being used to meet the SE EAM.

5 In sum, the Company's outcome-based EAMs do not encourage the Company to promote  
6 market-based efficiency savings.

7 **Q. What should the Company do if the market-based efficiency savings initiatives are**  
8 **not as substantial or timely as expected?**

9 A. The Commission should be clear that the Company has the obligation to implement cost-  
10 effective efficiency resources, and that the Company will be appropriately rewarded for  
11 doing so. This means that the Company should optimize both its own energy efficiency  
12 programs and market-based efficiency initiatives. The key issue is that the cost-effective  
13 efficiency savings are obtained somehow, and that the Company should have the  
14 incentive to make it happen at a low cost to customers. Otherwise, efficiency resources  
15 will be forgone, electricity costs will be higher, and customers will pay higher bills than  
16 necessary.

17 If the market-based resources are not as substantial or as timely as expected, then the  
18 Company should make up the difference with its own energy efficiency programs.

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<sup>21</sup> Central Hudson Gas & Electric, Direct Testimony of the Earnings Adjustment Mechanism Panel, pages 31–33.

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1 Recommendations Regarding the Efficiency Savings Targets

2 **Q. What do you recommend regarding the EE EAM savings targets?**

3 A. I recommend that the Commission establish new energy savings targets that are  
4 considerably higher than the Company's proposal. The new targets should reflect  
5 efficiency savings that are higher than historical savings, incremental to the ETIP savings  
6 levels, reflect the potential for market-based efficiency initiatives, and reflect the  
7 Commission's directives in the REV proceedings to promote increased efficiency and  
8 reductions in carbon emissions.

9 **Q. How should the minimum energy savings targets be determined?**

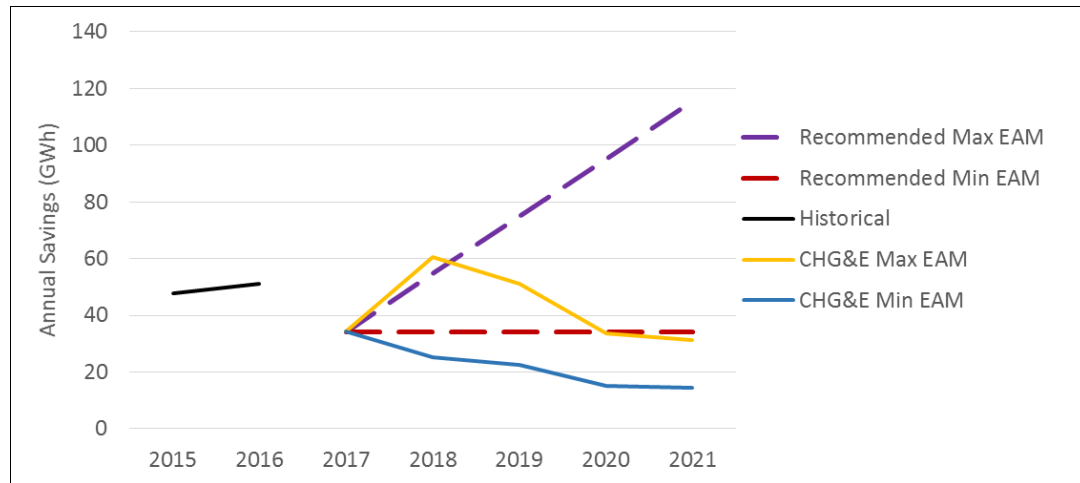
10 A. I recommend that the minimum energy savings targets be set at the 2016 and 2017 ETIP  
11 savings levels of 34 GWh. This sends an important signal to the Company that it must  
12 achieve levels of energy efficiency savings at least as high as recent experience before it  
13 can earn efficiency incentives, and that it must do so at least through 2021.

14 **Q. How should the maximum energy savings targets be determined?**

15 A. I recommend that the maximum energy savings targets be based on the assumption that  
16 the Company can increase its energy efficiency savings by 0.4 percent per year,  
17 beginning in 2018 and continuing through 2021. This ramp rate is similar to ramp rates  
18 achieved by other leading utilities in recent years. Also, the maximum savings target for  
19 2021 reaches 115 GWh, which is roughly 2.3 percent of retail sales. This is a reasonable  
20 goal to reach within four years, particularly given the priority that the Commission has  
21 given to energy efficiency resources in the REV process.

1 Figure 4 indicates how my recommended minimum and maximum targets compare with  
2 those proposed by CHG&E.

3 **Figure 4. Recommended Efficiency Savings Targets Relative to the Company's Proposal**



4  
5 **Q. Are there any risks to the Company or the customers of including efficiency savings**  
6 **targets that turn out to be too high?**

7 A. No. If the efficiency savings targets turn out to be too high, and the Company cannot  
8 achieve them, then the Company will earn less incentive than it otherwise would have.  
9 Customers will not be harmed in any way. On the other hand, if the efficiency savings  
10 targets turn out to be too low, and the Company achieves them easily without  
11 implementing some of the efficiency resources, then the Company is unduly rewarded,  
12 cost-effective efficiency resources are forgone, and customers will pay higher costs as a  
13 result.

14 In sum, the Company faces no risk either way. While the customers have no risk if the  
15 targets are too high, they do face the likelihood of higher costs if the targets are too low.

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1 **5. THE EFFICIENCY INCENTIVE AMOUNTS**

2 The Company Should Be Rewarded for Increased Levels of Efficiency Savings

3 **Q. Please summarize the Company's proposal for the amount of incentives it can earn**  
4 **from the energy efficiency EAM.**

5 A. The Company proposal includes the following elements for each year from 2018 through  
6 2021:

- 7 • The total maximum incentive for the energy efficiency EAM is 30 basis points.
- 8 • The maximum incentive for the energy savings portion of the EAM is 15 basis  
9 points. The maximum incentive for the cost per kWh portion of the EAM is also  
10 15 basis points.
- 11 • If the Company achieves its minimum energy savings target, then it will be  
12 awarded 5 basis points. If the Company achieves its maximum energy savings  
13 target, then it will be awarded the full 15 basis points.
- 14 • If the Company achieves energy savings that are somewhere between the  
15 minimum and maximum targets, then it will be awarded an amount based on a  
16 linear interpolation between the minimum and maximum awards.

17 **Q. Do you agree with the Company's efficiency incentive proposals?**

18 A. I agree with many elements of the Company's proposal. However, I recommend that it be  
19 modified slightly to account for my recommendations regarding the savings targets.

20 Also, I recommend that the maximum efficiency savings target is not used as a cap on the  
21 potential efficiency incentives. If the Company can achieve additional cost-effective



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1 efficiency savings beyond the maximum target, then it should be rewarded for doing so.

2 In fact, it should be encouraged to do so.

3 I recommend the following:

4 • If the Company achieves my recommended minimum energy savings target, then  
5 it will be awarded 5 basis points.

6 • If the Company achieves my recommended maximum energy savings target, then  
7 it will be awarded 30 basis points.

8 • If the Company achieves energy savings that are somewhere between my  
9 recommended minimum and maximum targets, then it will be awarded an  
10 incentive amount based on a linear interpolation between the minimum and  
11 maximum awards.

12 • If the Company achieves energy savings that are higher than my recommended  
13 maximum target, then it will be awarded an incentive amount based on a linear  
14 extrapolation of the line between the minimum and maximum award amounts.  
15 The total amount of the incentive for energy savings should be capped at 50 basis  
16 points.

17 • The cost per kWh metric and incentive amount should remain unchanged, with a  
18 maximum incentive of 15 basis points.

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1 Multiple Incentives for Energy Efficiency

2 **Q. Please explain how the Company's proposal will allow the Company to earn**  
3 **multiple incentives for the same energy efficiency savings.**

4 A. The Company has proposed that the energy savings from its energy efficiency programs  
5 be used as part of the targets for the CO<sub>2</sub> EAM, the System Efficiency EAM, and the  
6 DER Utilization EAM.<sup>22</sup> This means that for each MWh saved by its energy efficiency  
7 programs, it will earn financial incentives four times; for the EE EAM and for the other  
8 three EAMs.

9 **Q. Is this a problem with the Company's EAM proposal?**

10 A. Not necessarily. It may be appropriate for a utility to earn multiple incentives for certain  
11 outcomes, such as energy efficiency savings. It is important, however, to ensure that the  
12 total magnitude of incentives that is earned for one particular initiative such as energy  
13 efficiency is not unduly high.

14 **Q. What do you recommend regarding the multiple incentives proposed by the**  
15 **Company?**

16 A. At a minimum, the Commission should recognize the potential for receiving multiple  
17 incentives for efficiency savings when setting the efficiency savings targets. This means  
18 the efficiency savings targets should be fairly aggressive and challenging so that the

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<sup>22</sup> Central Hudson Gas & Electric, Direct Testimony of the Earnings Adjustment Mechanism Panel, pages 17, 33, and 48.

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1 Company is not provided a large amount of incentives for a modest level of effort and  
2 efficiency savings.

3 In addition, the Commission should consider the potential for receiving multiple  
4 incentives for EE energy savings when allocating basis points to the SE, CO<sub>2</sub>, and DER  
5 EAMs. The Commission may wish to reduce the basis points allocated to these other  
6 EAMs, in recognition of the fact that the Company will be earning multiple incentives for  
7 energy efficiency.

## 8 **6. FUNDING FOR ENERGY EFFICIENCY INITIATIVES**

9 **Q. Is the Company proposing that it be provided with funding to support its energy**  
10 **efficiency programs?**

11 A. Yes. The Company is proposing that it be allowed to collect any additional funding above  
12 the level of ETIP funding, as long as the incremental efficiency savings have a benefit-  
13 cost ratio of greater than one. The Company requests that these incremental expenditures  
14 be recovered through the existing Energy Efficiency Tracker surcharge.<sup>23</sup>

15 **Q. Do you agree that the Company should be allowed to recover funding to achieve**  
16 **efficiency savings beyond the ETIP savings?**

17 A. Yes. The Company needs to have sufficient funding to invest in efficiency resources, just  
18 as it requires sufficient funding to invest in other types of electricity resources. While  
19 market-based efficiency initiatives might help to reduce the cost of efficiency resources,  
20 some amount of funding will be necessary regardless of whether the efficiency savings

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<sup>23</sup> Central Hudson Gas & Electric, Direct Testimony of the Earnings Adjustment Mechanism Panel, page 28.

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1           come from the Company's programs or from the market. As long as the efficiency  
2           resources are cost-effective, the up-front investments will be more than offset by long-  
3           term cost reductions.

4   **Q.    Do you agree that the Company should be allowed to recover these incremental**  
5   **expenditures through the Energy Efficiency Tracker?**

6   A.    Yes. This surcharge provides the Company with certainty that it will be able to recover  
7   efficiency program investments. It also offers flexibility for the Company to modify  
8   program budgets over time in response to changing customer demand and market  
9   conditions, without running the risk of providing the Company with too much or too little  
10   funding.

11   **7. ENERGY EFFICIENCY PLANNING AND COORDINATION**

12   **Q.    Please describe the role of energy efficiency planning and coordination for the**  
13   **purpose of designing energy efficiency EAMs.**

14   A.    The energy efficiency savings targets are the most important element in an efficiency  
15   EAM. If the efficiency savings targets are too low, then the utility will be unduly  
16   rewarded for low benefits, cost-effective efficiency savings will be foregone, and  
17   customers will pay higher costs than necessary.

18           Therefore, the efficiency savings targets must be developed with a thorough  
19   understanding of energy efficiency potential, of the various programs and initiatives  
20   available to achieve efficiency savings, of best practices for educating and working with  
21   customers, and of newly emerging opportunities for working with efficiency trade allies,  
22   vendors, distributors, service companies, and other market players.

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1 Experience has demonstrated that energy efficiency savings targets, and energy  
2 efficiency plans in general, are most effective when developed through a formal, central,  
3 statewide planning process with robust commission and stakeholder input. Several  
4 northeastern states that lead the country on energy efficiency savings have demonstrated  
5 the value of this approach. For example:

- 6 • Rhode Island. Since 2008, Rhode Island efficiency programs have been overseen  
7 by the Energy Efficiency Resource Management Council (EERMC), which is  
8 composed of stakeholders representing a variety of interests. The EERMC has  
9 funding to hire expert consultants, and it works closely with National Grid, the  
10 primary utility in the state, to develop one-year and three-year energy efficiency  
11 plans.<sup>24</sup> In 2016, Rhode Island ranked second in energy efficiency savings, with  
12 net incremental savings of 2.8 percent of retail sales.<sup>25</sup>
- 13 • Vermont. The Vermont Public Utility Commission uses a Demand Resources  
14 Plan (DRP) proceeding to establish budgets, performance targets, and monetary  
15 performance incentives for each of the state's three energy efficiency utilities  
16 (EEUs). The process takes approximately 18 months and sets the parameters for  
17 the following three years. This proceeding involves the Department of Public  
18 Service, the EEUs, and interested stakeholders such as distribution utilities, trade  
19 associations, and environmental advocates. The EEUs work with the Department  
20 and others to develop and model scenarios for the savings that can be achieved

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<sup>24</sup> For more information see: <https://rieermc.ri.gov/>.

<sup>25</sup> American Council for and Energy-Efficient Economy, *2017 State Energy Efficiency Scorecard*, September 2017, page 29.

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1 with different budget levels or that prioritize different performance metrics.  
2 Model results are shared amongst participants and subject to informal review. In  
3 addition to the values for the coming three-year period, the DRP establishes  
4 forecast budgets and savings for the rest of a 20-year period, so that both  
5 efficiency and supply utilities can develop long-term plans. In 2016, Vermont  
6 ranked third in energy efficiency savings, with net incremental savings of 2.5  
7 percent of retail sales.<sup>26</sup>

- 8 • Connecticut. The Connecticut Energy Efficiency Board (EEB) has 15 members  
9 representing private and public entities that provide representation for residential,  
10 business, agricultural, community, and municipal consumers. The EEB has 10  
11 appointed voting members and five non-voting representatives from  
12 Connecticut's electric and gas utility companies. The EEB evaluates, advises, and  
13 assists the state's utility companies in developing and implementing  
14 comprehensive, cost-effective energy conservation and market transformation  
15 plans.<sup>27</sup> In 2016, Connecticut ranked sixth in energy efficiency savings, with net  
16 incremental savings of 1.5 percent of retail sales.<sup>28</sup>

- 17 • Massachusetts. Since 2008, Massachusetts efficiency programs have been  
18 overseen by an Energy Efficiency Advisory Council (EEAC) composed of  
19 stakeholders representing a variety of government agencies, consumer advocates,

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<sup>26</sup> American Council for and Energy-Efficient Economy, *2017 State Energy Efficiency Scorecard*, September 2017, page 29.

<sup>27</sup> For more information see: <https://www.energizect.com/connecticut-energy-efficiency-board>.

<sup>28</sup> American Council for and Energy-Efficient Economy, *2017 State Energy Efficiency Scorecard*, September 2017, page 29.

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1 efficiency experts, and more. The utilities are responsible for preparing a  
2 statewide efficiency plan, as well as individual efficiency plans based upon the  
3 statewide effort, using consistent program designs and outreach efforts. The  
4 EEAC provides significant guidance throughout the development of the efficiency  
5 plans, and the DPU reviews and ultimately approves the plans.<sup>29</sup> In 2016,  
6 Massachusetts ranked first in energy efficiency savings, with net incremental  
7 savings of 3.0 percent of retail sales.<sup>30</sup>

8 Statewide efficiency planning initiatives can also offer a variety of benefits in terms of  
9 sharing lessons learned and best practices for efficiency resource design and  
10 implementation. It allows utilities to provide consistent information, directions, and  
11 incentives to customers, efficiency trade allies, distributors, vendors, energy service  
12 companies, and other market players, many of whom are located in several utility  
13 territories throughout the state. Statewide coordination also allows for economies of scale  
14 and sharing of costs across utilities, for example, by pooling resources to hire evaluation,  
15 measurement, and verification contractors to work statewide at lower cost than for each  
16 utility.

17 **Q. Does this rate case allow for sufficient analysis and review of the Company's**  
18 **proposed efficiency savings targets?**

19 A. No, for several reasons. First, rate cases typically require the Commission and intervenors  
20 to address many issues where the potential customer impacts are larger than the impacts

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<sup>29</sup> For more information see: <http://ma-eeac.org/>.

<sup>30</sup> American Council for and Energy-Efficient Economy, *2017 State Energy Efficiency Scorecard*, September 2017, page 29.

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1 of energy efficiency. Consequently, energy efficiency issues become secondary to other  
2 issues addressed in a rate case. This does not provide the Commission, the Commission  
3 Staff, or any of the intervenors sufficient time to evaluate, discuss, and resolve all the  
4 issues that are relevant for setting effective efficiency savings targets.

5 Second, setting efficiency savings targets in individual utility rate cases does not allow  
6 for coordination or consistency between New York utilities. As noted above, statewide  
7 efficiency planning offers a variety of benefits in terms of setting efficiency targets,  
8 sharing best practices, and coordination across customers and other market players. These  
9 potential benefits are lost by addressing efficiency in separate rate cases. Further, this  
10 approach might require the Commission to work out the same issues multiple times,  
11 instead of all at once. This might result in Commission findings and directives that are  
12 inconsistent across utilities.

13 Third, rate cases tend to be contentious environments, where parties stake out and hold on  
14 to initial positions, with little interest in addressing the positions or proposals of other  
15 parties. In this setting, it is difficult to share lessons learned, develop best practices, or  
16 cooperate towards developing optimal efficiency plans.

17 Fourth, rate cases do not allow for long-term efficiency planning or long-term regulatory  
18 guidance, because they occur on a three-year cycle. Implementing efficiency resources is  
19 a multi-year endeavor, and the most successful efficiency initiatives are based on long-  
20 term planning with consistent, long-term guidance from commissions and other state  
21 agencies. If efficiency targets, and EAMs in general, are only established for the three  
22 years of the current rate case, then the utility will be faced with uncertainty about the



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1 following years. This typically leads to less innovation and less aggressive efficiency  
2 initiatives.

3 Fifth, many stakeholders do not have the resources to intervene and participate in every  
4 utility rate case. Between paying for legal counsel, hiring expert witnesses, attending all  
5 the relevant hearings, and participating in the settlement discussions, rate cases can be an  
6 expensive endeavor. If this level of effort is required for each of the major electric and  
7 gas utilities in the state, then meaningful participation becomes out of reach for many  
8 efficiency stakeholders.

9 Sixth, the settlement process that is frequently used to resolve rate cases in New York,  
10 and the corresponding lack of specific findings and directives from the Commission, limit  
11 the ability of the Commission to articulate clear and consistent regulatory policy guidance  
12 on this important resource. Setting energy efficiency savings targets through settlements  
13 severely limits the Commission's ability to provide guidance on how efficiency resources  
14 should be used to meet state energy policy goals.

15 Seventh, New York State Energy and Research Development Authority (NYSERDA)  
16 plays a critical role in implementing energy efficiency resources throughout New York  
17 state, particularly regarding low-income efficiency programs. Optimizing efficiency  
18 resources across the state requires close coordination and consistent practices between  
19 NYSERDA and the investor-owned utilities. Addressing critical utility energy efficiency  
20 planning issues in individual rate cases creates barriers to this type of coordination.

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1 **Q. The Commission has encouraged the New York utilities to seek market-based**  
2 **approaches to obtain increased energy efficiency savings. Is there a role for**  
3 **planning and coordination if utilities are increasingly relying upon market-based**  
4 **energy efficiency initiatives?**

5 A. Yes. The benefits of coordinated, statewide efficiency planning are potentially even  
6 higher as utilities increasingly rely upon market-based efficiency initiatives. Coordination  
7 could facilitate the development of market-based efficiency initiatives by providing  
8 consistency, predictability, and stability for energy efficiency vendors and other  
9 efficiency market players. This point was emphasized in the recent Energy Efficiency  
10 Procurement and Markets Report, which noted that the PSC:

11 could send clearer market signals by establishing a centralized and unified  
12 process to decide EE procurement funding rules, targets, and performance  
13 incentives out to 2030. Such a unified process would be easier for market  
14 actors to follow.<sup>31</sup>

15 In a coordinated, statewide efficiency planning process, the Commission could solicit  
16 representatives from efficiency vendors, energy service companies, trade allies, and other  
17 market players to participate in setting the efficiency savings targets and identifying the  
18 lowest cost opportunities for achieving those savings. As discussed below, one of the  
19 biggest problems with the Company's proposed efficiency savings targets is that they do  
20 not account for the potential for market-based efficiency savings. This problem could be

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<sup>31</sup> *Energy Efficiency Procurement and Markets Report*, prepared by the Efficiency Procurement and Markets Working Group of the Clean Energy Advisory Council, May 19, 2017, page 10.

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1 addressed with robust input from market players, which would be much more feasible  
2 and likely through a single, statewide planning process.

3 **Q. Is there any role for rate cases to play in designing and implementing EAMs?**

4 A. Yes. There are two very important roles that rate cases can play in designing and  
5 implementing EAMs. First, rate cases can be used to determine the magnitude of the  
6 incentive payments that the utilities can earn from the EAMs. This question can fit  
7 naturally in a rate case, where similar information regarding utility revenues and returns  
8 is readily available, and where similar decisions regarding utility incentives are made. I  
9 recommend that the initial magnitude of the incentive payments be determined as part of  
10 the statewide efficiency planning process, for statewide consistency purposes, and that  
11 the final amounts be determined and awarded to the Company through the rate case  
12 process.

13 Second, rate cases should be used to provide a mechanism for utilities to pay for  
14 investments to meet the efficiency savings targets established in the statewide process.

15 Sufficient funding for energy efficiency resources will be essential, regardless of whether  
16 the resources are developed by the utilities or are market-based. This point was also  
17 emphasized in the recent Energy Efficiency Procurement and Markets Report, which  
18 recommended that the PSC:

19 Develop a clear framework for funding energy efficiency procurement that  
20 recognizes its value as an operational and carbon reducing resource... In  
21 addition, some members of the Working Group stress that size of funding is

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1           also extremely important if New York wishes to cultivate a large and growing  
2           EE market.<sup>32</sup>

3 **Q.    What do you recommend regarding the process for setting utility energy efficiency**  
4 **targets in New York?**

5 A.    I recommend that the Commission establish a central, statewide energy efficiency  
6        planning process that allows for robust and effective Commission and stakeholder input.  
7        Energy efficiency savings targets and other long-term efficiency planning decisions  
8        should be coordinated through this central process, rather than being addressed piecemeal  
9        and inconsistently in utility rate cases.

10       I recommend that the Commission articulate the key goals of this statewide planning  
11        process, which should include: (a) identifying the full potential for cost-effective energy  
12        efficiency resources in New York; (b) identifying the procurement mechanisms that will  
13        be used to implement those resources; (c) establishing statewide and utility-specific  
14        efficiency savings targets; (d) articulating the roles and responsibilities of NYSERDA,  
15        the utilities, customers, and third-party efficiency providers for achieving those targets;  
16        (e) providing third-parties and market developers with sufficient support to facilitate a  
17        robust development of market-based efficiency resources; and (f) ensuring that the  
18        combined energy efficiency initiatives will achieve the state’s efficiency and carbon  
19        goals.

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<sup>32</sup> *Energy Efficiency Procurement and Markets Report*, prepared by the Efficiency Procurement and Markets Working Group of the Clean Energy Advisory Council, May 19, 2017, page 10.

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1 The statewide planning process should ensure meaningful and robust stakeholder input.  
2 This process should build on, and improve upon, the Clean Energy Advisory Council  
3 (CEAC) process currently in place. This statewide efficiency planning process should  
4 include at least the following elements: (a) broad representation of relevant stakeholders;  
5 (b) management of the process by a party that is independent of the utilities; (c) clearly  
6 defined rules and protocols for management, membership, participation, communications,  
7 and preparation of materials; (d) clearly defined practices for making resolutions, taking  
8 positions, or making recommendations; (e) clearly defined practices for bringing  
9 resolutions, positions, or recommendations to the Commission, with an opportunity for  
10 the Commission to make findings on them; and (f) frequent, periodic meetings and  
11 conference calls, with all agendas and relevant materials provided well in advance.

12 This statewide efficiency planning process should build on, and be closely coordinated  
13 with, the utilities' distribution system implementation planning process. The Commission  
14 should require utilities to identify all cost-effective energy efficiency resources in their  
15 DSIPs, based upon all the different mechanisms that might be used to procure them. It is  
16 essential that each utility forecast and assess the full range of efficiency resources that  
17 might be implemented in their service territory, regardless of the method used to procure  
18 those resources or the entity that implements them. Otherwise, the utility will overbuild  
19 its distribution system and incur higher costs than necessary.

20 **Q. Does this conclude your testimony?**

21 A. Yes, it doe

## **Tim Woolf, Vice President**

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### **PROFESSIONAL EXPERIENCE**

**Synapse Energy Economics Inc.**, Cambridge, MA. *Vice President*, 2011 – present.

Provides expert consulting on the economic, regulatory, consumer, environmental, and public policy implications of the electricity and gas industries. The primary focus of work includes technical and economic analyses, electric power system planning, climate change strategies, energy efficiency programs and policies, renewable resources and related policies, power plant performance and economics, air quality, and many related aspects of consumer and environmental protection.

**Massachusetts Department of Public Utilities**, Boston, MA. *Commissioner*, 2007 – 2011.

Oversaw a significant expansion of clean energy policies as a consequence of the Massachusetts Green Communities Act, including an aggressive expansion of ratepayer-funded energy efficiency programs; the implementation of decoupled rates for electric and gas companies; an update of the DPU energy efficiency guidelines; the promulgation of net metering regulations; review of smart grid pilot programs; and review of long-term contracts for renewable power. Oversaw six rate case proceedings for Massachusetts electric and gas companies. Played an influential role in the development of price responsive demand proposals for the New England wholesale energy market. Served as President of the New England Conference of Public Utility Commissioners from 2009-2010. Served as board member on the Energy Facilities Siting Board from 2007-2010. Served as co-chair of the Steering Committee for the Northeast Energy Efficiency Partnership's Regional Evaluation, Measurement and Verification Forum.

**Synapse Energy Economics Inc.**, Cambridge, MA. *Vice President*, 1997 – 2007.

**Tellus Institute**, Boston, MA. *Senior Scientist, Manager of Electricity Program*, 1992 – 1997.

**Association for the Conservation of Energy**, London, England. *Research Director*, 1991 – 1992.

**Massachusetts Department of Public Utilities**, Boston, MA. *Staff Economist*, 1989 – 1990.

**Massachusetts Office of Energy Resources**, Boston, MA. *Policy Analyst*, 1987 – 1989.

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### **EDUCATION**

**Boston University**, Boston, MA

Master of Business Administration, 1993

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## **TESTIMONY**

**New York Public Service Commission (Case 17-E-0238):** Direct and rebuttal testimony of Tim Woolf and Melissa Whited regarding Earnings Adjustment Mechanisms proposed by National Grid. On behalf of Advanced Energy Economy Institute. August 25 and September 15, 2017.

**Utah Public Service Commission (Docket No. 14-035-114):** Direct and rebuttal testimony of Tim Woolf regarding the PacifiCorp's analysis of the benefits and costs associated with distributed generation resources. On behalf of Utah Clean Energy. June 8, 2017 and July 25, 2017.

**Massachusetts Department of Public Utilities (D.P.U. 17-05):** Direct and surrebuttal testimony of Tim Woolf and Melissa Whited regarding performance-based regulation, the monthly minimum reliability contribution, storage pilots, and rate design in Eversource's petition for approval of rate increases and a performance-based ratemaking mechanism. On behalf of Sunrun and the Energy Freedom Coalition of America, LLC. April 28, 2017 and May 26, 2017.

**Massachusetts Department of Public Utilities (D.P.U. 15-120, D.P.U. 15-121, D.P.U. 15-122/15-123):** Direct testimony of Tim Woolf and Ariel Horowitz, PhD, regarding the petitions by National Grid, Unitil, NSTAR, and Eversource Energy for approval of their grid modernization plans. On behalf of Conservation Law Foundation. March 10, 2017.

**Massachusetts Department of Public (D.P.U. 16-169):** Direct testimony of Tim Woolf and Erin Malone regarding Nation Grid's petition for ruling regarding the provision of gas energy efficiency services. On behalf of the Cape Light Compact. November 2, 2016.

**New Jersey Board of Public Utilities (Docket No. ER16060524):** Direct testimony regarding Rockland Electric Company's proposed advanced metering program. On behalf of the New Jersey Division of Rate Counsel. September 9, 2016.

**Colorado Public Utilities Commission (Proceeding No. 16AL-0048E):** Answer testimony regarding Public Service Company of Colorado's rate design proposal. On behalf of Energy Outreach Colorado. June 6, 2016.

**Georgia Public Service Commission (Docket No. 40161 and Docket No. 40162):** Direct testimony regarding the demand-side management programs proposed by Georgia Power Company in its Certification, Decertification, and Amended Demand-Side Management Plan and its 2016 Integrated Resource Plan. On behalf of Sierra Club. May 3, 2016.

**Massachusetts Department of Public Utilities (Docket No. 15-155):** Joint direct and rebuttal testimony with M. Whited regarding National Grid's rate design proposal. On behalf of Energy Freedom Coalition of America, LLC. March 18, 2016 and April 28, 2016.

**Maine Public Utilities Commission (Docket No. 2015-00175):** Direct testimony on Efficiency Maine Trust's petition for approval of the Triennial Plan for Fiscal Years 2017-2019. On behalf of the Natural Resources Council of Maine and the Conservation Law Foundation. February 17, 2016.

**Nevada Public Utilities Commission (Docket Nos. 15-07041 and 15-07042):** Direct testimony on NV Energy's application for approval of a cost of service study and net metering tariffs. On behalf of The Alliance for Solar Choice. October 27, 2015.

**New Jersey Board of Public Utilities (Docket No. ER14030250):** Direct testimony on Rockland Electric Company's petition for investments in advanced metering infrastructure. On behalf of the New Jersey Division of Rate Counsel. September 4, 2015.

**Utah Public Service Commission (Docket No. 14-035-114):** Direct, rebuttal, and surrebuttal testimony on the benefit-cost framework for net energy metering. On behalf of Utah Clean Energy, the Alliance for Solar Choice, and Sierra Club. July 30, 2015, September 9, 2015, and September 29, 2015.

**Nova Scotia Utility and Review Board (Matter No. M06733):** Direct testimony on EfficiencyOne's 2016-2018 demand-side management plan. On behalf of the Nova Scotia Utility and Review Board. June 2, 2015.

**Missouri Public Service Commission (Case No. ER-2014-0370):** Direct and surrebuttal testimony on the topic of Kansas City Power and Light's rate design proposal. On behalf of Sierra Club. April 16, 2015 and June 5, 2015.

**Missouri Public Service Commission (File No. EO-2015-0055):** Rebuttal and surrebuttal testimony on the topic of Ameren Missouri's 2016-2018 Energy Efficiency Plan. On behalf of Sierra Club. March 20, 2015 and April 27, 2015.

**Florida Public Service Commission (Dockets No. 130199-EI et al.):** Direct testimony on the topic of setting goals for increasing the efficiency of energy consumption and increasing the development of demand-side renewable energy systems. On behalf of the Sierra Club. May 19, 2014.

**Massachusetts Department of Public Utilities (Docket No. DPU 14-86):** Direct and rebuttal Testimony regarding the cost of compliance with the Global Warming Solution Act. On behalf of the Massachusetts Department of Energy Resources and the Department of Environmental Protection. May 16, 2014.

**Kentucky Public Service Commission (Case No. 2014-00003):** Direct testimony regarding Louisville Gas and Electric Company and Kentucky Utilities Company's proposed 2015-2018 demand-side management and energy efficiency program plan. On behalf of Wallace McMullen and the Sierra Club. April 14, 2014.

**Maine Public Utilities Commission (Docket No. 2013-168):** Direct and surrebuttal testimony regarding policy issues raised by Central Maine Power's 2014 Alternative Rate Plan, including recovery of capital costs, a Revenue Index Mechanism proposal, and decoupling. On behalf of the Maine Public Advocate Office. December 12, 2013 and March 21, 2014.

**Colorado Public Utilities Commission (Docket No. 13A-0686EG):** Answer and surrebuttal testimony regarding Public Service Company of Colorado's proposed energy savings goals. On behalf of the Sierra Club. October 16, 2013 and January 21, 2014.

**Kentucky Public Service Commission (Case No. 2012-00578):** Direct testimony regarding Kentucky Power Company's economic analysis of the Mitchell Generating Station purchase. On behalf of the Sierra Club. April 1, 2013.

**Nova Scotia Utility and Review Board (Matter No. M04819):** Direct testimony regarding Efficiency Nova Scotia Corporation's Electricity Demand Side Management Plan for 2013 – 2015. On behalf of the Counsel to Nova Scotia Utility and Review Board. May 22, 2012.

**Missouri Office of Public Counsel (Docket No. EO-2011-0271):** Rebuttal testimony regarding IRP rule compliance. On behalf of the Missouri Office of the Public Counsel. October 28, 2011.

**Nova Scotia Utility and Review Board (Matter No. M03669):** Direct testimony regarding Efficiency Nova Scotia Corporation's Electricity Demand Side Management Plan for 2012. On behalf of the Counsel to Nova Scotia Utility and Review Board. April 8, 2011.

**Rhode Island Public Utilities Commission (Docket No. 3790):** Direct testimony regarding National Grid's Gas Energy Efficiency Programs. On behalf of the Division of Public Utilities and Carriers. April 2, 2007.

**North Carolina Utilities Commission (Docket E-100, Sub 110):** Filed comments with Anna Sommer regarding the Potential for Energy Efficiency Resources to Meet the Demand for Electricity in North Carolina. Synapse Energy Economics on behalf of the Southern Alliance for Clean Energy. February 2007.

**Rhode Island Public Utilities Commission (Docket No. 3765):** Direct and Surrebuttal testimony regarding National Grid's Renewable Energy Standard Procurement Plan. On behalf of the Division of Public Utilities and Carriers. January 17, 2007 and February 20, 2007.

**Minnesota Public Utilities Commission (Docket Nos. CN-05-619 and TR-05-1275):** Direct testimony regarding the potential for energy efficiency as an alternative to the proposed Big Stone II coal project. On behalf of the Minnesota Center for Environmental Advocacy, Fresh Energy, Izaak Walton League of America, Wind on the Wires and the Union of Concerned Scientists. November 29, 2006.

**Rhode Island Public Utilities Commission (Docket No. 3779):** Oral testimony regarding the settlement of Narragansett Electric Company's 2007 Demand-Side Management Programs. On behalf of the Division of Public Utilities and Carriers. November 24, 2006.

**Nevada Public Utilities Commission (Docket Nos. 06-04002 & 06-04005):** Direct testimony regarding Nevada Power Company's and Sierra Pacific Power Company's Renewable Portfolio Standard Annual Report. On behalf of the Nevada Bureau of Consumer Protection. October 26, 2006

**Nevada Public Utilities Commission (Docket No. 06-06051):** Direct testimony regarding Nevada Power Company's Demand-Side Management Plan in the 2006 Integrated Resource Plan. On behalf of the Nevada Bureau of Consumer Protection. September 13, 2006.

**Nevada Public Utilities Commission (Docket Nos. 06-03038 & 06-04018):** Direct testimony regarding the Nevada Power Company's and Sierra Pacific Power Company's Demand-Side Management Plans. On behalf of the Nevada Bureau of Consumer Protection. June 20, 2006.

**Nevada Public Utilities Commission (Docket No. 05-10021):** Direct testimony regarding the Sierra Pacific Power Company's Gas Demand-Side Management Plan. On behalf of the Nevada Bureau of Consumer Protection. February 22, 2006.

**South Dakota Public Utilities Commission (Docket No. EL04-016):** Direct testimony regarding the avoided costs of the Java Wind Project. On behalf of the South Dakota Public Utilities Commission Staff. February 18, 2005.

**Rhode Island Public Utilities Commission (Docket No. 3635):** Oral testimony regarding the settlement of Narragansett Electric Company's 2005 Demand-Side Management Programs. On behalf of the Division of Public Utilities and Carriers. November 29, 2004.

**British Columbia Utilities Commission.** Direct testimony regarding the Power Smart programs contained in BC Hydro's Revenue Requirement Application 2004/05 and 2005/06. On behalf of the Sierra Club of Canada, BC Chapter. April 20, 2004.

**Maryland Public Utilities Commission (Case No. 8973):** Oral testimony regarding proposals for the PJM Generation Attributes Tracking System. On behalf of the Maryland Office of People's Counsel. December 3, 2003.

**Rhode Island Public Utilities Commission (Docket No. 3463):** Oral testimony regarding the settlement of Narragansett Electric Company's 2004 Demand-Side Management Programs. On behalf of the Division of Public Utilities and Carriers. November 21, 2003.

**California Public Utilities Commission (Rulemaking 01-10-024):** Direct testimony regarding the market price benchmark for the California renewable portfolio standard. On behalf of the Union of Concerned Scientists. April 1, 2003.

**Québec Régie de l'énergie (Docket R-3473-01):** Direct testimony with Philp Raphals regarding Hydro-Québec's Energy Efficiency Plan: 2003-2006. On behalf of Regroupement national des Conseils régionaux de l'environnement du Québec. February 5, 2003.

**Connecticut Department of Public Utility Control (Docket No. 01-10-10):** Direct testimony regarding the United Illuminating Company's service quality performance standards in their performance-based ratemaking mechanism. On behalf of the Connecticut Office of Consumer Counsel. April 2, 2002.

**Nevada Public Utilities Commission (Docket No. 01-7016):** Direct testimony regarding the Nevada Power Company's Demand-Side Management Plan. On behalf of the Bureau of Consumer Protection, Office of the Attorney General. September 26, 2001.

**United States Department of Energy (Docket Number-EE-RM-500):** Comments with Bruce Biewald, Daniel Allen, David White, and Lucy Johnston of Synapse Energy Economics regarding the Department of Energy's proposed rules for efficiency standards for central air conditioners and heat pumps. On behalf of the Appliance Standards Awareness Project. December 2000.

**US Department of Energy (Docket EE-RM-500):** Oral testimony at a public hearing on marginal price assumptions for assessing new appliance efficiency standards. On behalf of the Appliance Standards Awareness Project. November 2000.



**Connecticut Department of Public Utility Control (Docket No. 99-09-03 Phase II):** Direct testimony regarding Connecticut Natural Gas Company's proposed performance-based ratemaking mechanism. On behalf of the Connecticut Office of Consumer Counsel. September 25, 2000.

**Mississippi Public Service Commission (Docket No. 96-UA-389):** Oral testimony regarding generation pricing and performance-based ratemaking. On behalf of the Mississippi Attorney General. February 16, 2000.

**Delaware Public Service Commission (Docket No. 99-328):** Direct testimony regarding maintaining electric system reliability. On behalf of Delaware Public Service Commission Staff. February 2, 2000.

**Delaware Public Service Commission (Docket No. 99-328):** Filed expert report ("Investigation into the July 1999 Outages and General Service Reliability of Delmarva Power & Light Company," jointly authored with J. Duncan Glover and Alexander Kusko). Synapse Energy Economics and Exponent Failure Analysis Associates on behalf the Delaware Public Service Commission Staff. February 1, 2000.

**New Hampshire Public Service Commission (Docket No. 99-099 Phase II):** Oral testimony regarding standard offer services. On behalf of the Campaign for Ratepayers Rights. January 14, 2000.

**West Virginia Public Service Commission (Case No. 98-0452-E-GI):** Rebuttal testimony regarding codes of conduct. On behalf of the West Virginia Consumer Advocate Division. July 15, 1999.

**West Virginia Public Service Commission (Case No. 98-0452-E-GI):** Direct testimony regarding codes of conduct and other measures to protect consumers in a restructured electricity industry. On behalf of the West Virginia Consumer Advocate Division. June 15, 1999.

**Public Service Commission of West Virginia (Case No. 98-0452-E-GI ):** Filed expert report ("Measures to Ensure Fair Competition and Protect Consumers in a Restructured Electricity Industry in West Virginia," jointly authored with Jean Ann Ramey and Theo MacGregor) in the matter of the General Investigation to determine whether West Virginia should adopt a plan for open access to the electric power supply market and for the development of a deregulation plan. Synapse Energy Economics and MacGregor Energy Consultancy on behalf of the West Virginia Consumer Advocate Division. June 1999.

**Massachusetts Department of Telecommunications and Energy (DPU/DTE 97-111):** Direct testimony regarding Commonwealth Electric Company's energy efficiency plan, and the role of municipal aggregators in delivering demand-side management programs. On behalf of Cape and Islands Self-Reliance Corporation. January 1998.

**Delaware Public Service Commission (DPSC 97-58):** Direct testimony regarding Delmarva Power and Light's request to merge with Atlantic City Electric. On behalf of Delaware Public Service Commission Staff. May 1997.

**Delaware Public Service Commission (DPSC 95-172):** Oral testimony regarding Delmarva's integrated resource plan and DSM programs. On behalf of the Delaware Public Service Commission Staff. May 1996.

**Colorado Public Utilities Commission (5A-531EG):** Direct testimony regarding the impact of proposed merger on DSM, renewable resources and low-income DSM. On behalf of the Colorado Office of Energy Conservation. April 1996.

**Colorado Public Utilities Commission (3I-199EG):** Direct testimony regarding the impacts of increased competition on DSM, and recommendations for how to provide utilities with incentives to implement DSM. On behalf of the Colorado Office of Energy Conservation. June 1995.

**Colorado Public Utilities Commission (5R-071E):** Oral testimony on the Commission's integrated resource planning rules. On behalf of the Colorado Office of Energy Conservation. July 1995.

**Colorado Public Utilities Commission (3I-098E):** Direct testimony on the Public Service Company of Colorado's DSM programs and integrated resource plans. On behalf of the Colorado Office of Energy Conservation. April 1994.

**Delaware Public Service Commission (Docket No. 96-83):** Filed comments regarding the Investigation of Restructuring the Electricity Industry in Delaware (Tellus Institute Study No. 96-99). On behalf of the Staff of the Delaware Public Service Commission. November 1996.

**Colorado Public Utilities Commission (Docket No. 96Q-313E):** Filed comments in response to the Questionnaire on Electricity Industry Restructuring (Tellus Institute Study No. 96-130-A3). On behalf of the Colorado Governor's Office of Energy Conservation. October 1996.

**State of Vermont Public Service Board (Docket No. 5854):** Filed expert report (Tellus Institute Study No. 95-308) regarding the Investigation into the Restructuring of the Electric Utility Industry in Vermont. On behalf of the Vermont Department of Public Service. March 1996.

**Pennsylvania Public Utility Commission (Docket No. I-00940032):** Filed comments (Tellus Institute Study No. 95-260) regarding an Investigation into Electric Power Competition. On behalf of The Pennsylvania Office of Consumer Advocate. November 1995.

**New Jersey Board of Public Utilities (Docket No. EX94120585Y):** Initial and reply comments ("Achieving Efficiency and Equity in the Electricity Industry Through Unbundling and Customer Choice," Tellus Institute Study No. 95-029-A3) regarding an investigation into the future structure of the electric power industry. On behalf of the New Jersey Division of Ratepayer Advocate. September 1995.

## ARTICLES

Woolf, T., E. Malone, C. Neme, R. LeBaron. 2014. "Unleashing Energy Efficiency." *Public Utilities Fortnightly*, October, 30-38.

Woolf, T., A. Sommer, J. Nielson, D. Berry, R. Lehr. 2005. "Managing Electricity Industry Risk with Clean and Efficient Resources." *The Electricity Journal* 18 (2): 78-84.

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Woolf, T., B. Biewald. 1998. "Efficiency, Renewables and Gas: Restructuring As if Climate Mattered." *The Electricity Journal* 11 (1): 64–72.

Woolf, T., J. Michals. 1996. "Flexible Pricing and PBR: Making Rate Discounts Fair for Core Customers." *Public Utilities Fortnightly*, July 1996.

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Woolf, T. 1992. "Developing Integrated Resource Planning Policies in the European Community." *Review of European Community & International Environmental Law* 1 (2) 118–125.

## **PRESENTATIONS**

Woolf, T., M. Whited. 2016. "Show Me the Numbers: A Framework for Balanced Distributed Solar Policies." Presentation for Consumers Union Webinar, December 2016.

Woolf, T. 2016. "Show Me the Numbers: Balancing Solar DG with Consumer Protection." Public workshop on solar distributed generation for the Federal Trade Commission, June 2016.

Woolf, T. 2016. "Rate Designs for Distributed Generation: State Activities & A New Framework." Presentation at the NASUCA 2016 Mid-Year Meeting, June 2016.

Woolf, T., M. Whited. 2016. "3<sup>rd</sup> Annual 21<sup>st</sup> Century Electricity System Workshop – Implications of Different Rate Designs." Presentation at the Advanced Energy Economy Institute, April 2016.

Woolf, T., M. Whited. 2016. "Decoupling in Pennsylvania: Advantages, Disadvantages, and Design Issues." Presentation to Pennsylvania Decoupling Stakeholders, February 2016.

Woolf, T. 2016. "Earnings Impact Mechanisms: Energy Efficiency." Presentation at the New York REV Technical Conference, January 2016.

Lowry, M. N., T. Woolf. 2015. "Performance-Based Regulation in a High Distributed Energy Resources Future." Webinar on January 2016.

Woolf, T. 2015. "Performance Incentive Mechanisms: A Catalyst for Change." Webinar for Power Sector Transformation Group, December 2015.

Woolf, T. 2015. "Energy Efficiency Valuation: Boogie Men, Time Warps, and other Terrifying Pitfalls." Presentation at ACEEE Conference on Energy Efficiency as a Resource, September 2015.

Woolf, T., M. Whited, A. Napoleon. 2015. "Thoughts on How to Design Clean Energy Performance Incentive Mechanisms." Webinar for the Western Clean Energy Advocates, April 2015.

Woolf, T. 2015. "Properly Valuing the Benefits and Costs of Energy Efficiency." Presentation at the 2015 National Efficiency Advocates Meeting, April 2015.

Woolf, T. 2015. "Non-Energy Benefits & Efficiency Program Screening." Presentation for Georgia DSM Work Group, March 2015.

Woolf, T. 2014. "Performance Incentive Mechanisms And Their Role in New Regulatory Models." Presentation at Acadia Center Conference, Envisioning Our Energy Future, December 2014.

Woolf, T., M. Whited., A. Napoleon. 2014. "Guiding Utility Performance: A Handbook for Regulators." Webinar for the Western Interstate Energy Board, December 2014.

Woolf, T. 2014. "Planning for Distributed Energy Resources." Presentation for Advanced Energy Economy Webinar, November 2014.

Woolf, T. 2014. "Benefit-Cost Analysis for Distributed Energy Resources in New York: A Framework for Accounting for All Relevant Costs and Benefits." Presentation to NARUC ERE Committee, November 2014.

Woolf, T. 2014. "Presenting the Full Value of Energy Efficiency: Creating a Better Message." Presentation at Sierra Club Beyond Coal Conference, October 2014.

Woolf, T., C. Neme. 2014. "Regulatory Policies to Support Energy Efficiency in Virginia." Presentation for the 2014 Virginia Energy Efficiency Workshop, October 2014.

Woolf, T. 2014. "Benefit-Cost Analysis for Distributed Energy Resources in New York: A Framework for Accounting for All Relevant Costs and Benefits." Presentation for Advanced Energy Economy Institute, October 2014.

Woolf, T. 2014. "Performance Incentive Mechanisms: Digging Deeper Into Performance-Based Regulation." Presentation for National Governor's Association Conference: Utility Business Models That Align with State Clean Energy Goals, September 2014.

Woolf, T. 2014. "The Resource Value Framework: Reforming Energy Efficiency Cost-Effectiveness Screening." Presentation at the ACEEE Summer Study, August 2014.

Woolf, T. 2014. "Cost-Effectiveness of Demand Response." Presentation at MADRI Working Group Meeting #34, July 2014.

Woolf, T. 2014. "Time to Overhaul Our Energy Efficiency Screening Practices." Presentation for U.S. Environmental Protection Agency Energy Efficiency Cost-Effectiveness Webinar, January 2014.

Woolf, T. 2013. "Survey of Energy Efficiency Screening Practices in the Northeast and Mid-Atlantic." Presentation for Northeast Energy Efficiency Partnerships EM&V Forum Annual Public Meeting, December 2013.

Woolf, T. 2013. "Recommendations for Reforming Energy Efficiency Cost-Effectiveness Screening in the United States." Presentation at the National Association of Regulatory Commissioners Annual Meeting, November 2013.

Woolf, T. 2013. "Energy Efficiency Program Screening: Let's Get Beyond the TRC Test." Presentation for 7<sup>th</sup> Annual ENERGY STAR Certified Homes Utility Sponsor Meeting, October 2013.

Woolf, T. 2013. "Decoupling in Maine: Why Decoupling is in Consumers' Interest." Presentation for Office of Public Advocate- Decoupling Debate, October 2013.

Woolf, T. 2013. "NHPC Efficiency Screening Initiative: Unleashing the Potential for Energy Efficiency." Presentation for Advocates Meeting, September 2013.

Woolf, T. 2013. "Energy Efficiency: Rate, Bill and Participation Impacts." Presentation for ACEEE's Energy Efficiency as a Resource Conference, September 2013.

Woolf, T. 2013. "Energy Efficiency Screening: Challenges and Opportunities." Presentation for NARUC Summer Meeting Consumer Affairs Panel, July 2013.

Woolf, T., R. Sedano. 2013. "Decoupling Overview." Presentation for Finding Common Ground Meeting, July 2013.

Woolf, T. 2013. "Utility Incentives for Energy Efficiency." Presentation for Finding Common Ground Meeting, July 2013.

Woolf, T. 2013. "Energy Efficiency: Rate, Bill and Participation Impacts." Presentation for State Energy Efficiency Action Webinar, June 2013.

Woolf, T., B. Biewald, and J. Migden-Ostrander. 2013. "NARUC Risk Workshop for Regulators." Presentation at the Mid-Atlantic Conference of Regulatory Utility Commissioners, June 2013.

Woolf, T. 2013. "Energy Efficiency Screening: Accounting for 'Other Program Impacts' & Environmental Compliance Costs." Presentation for the Consortium for Energy Efficiency Summer Meeting, May 2013.

Woolf, T. 2013. "Best Practices in Energy Efficiency Program Screening." Presentation at ACI National Home Performance Conference, May 2013.

Woolf, T. 2013. "Utility Shareholder Incentives to Support Energy Efficiency Programs." Presentation to Common Ground, May 2013.

Woolf, T. 2013. "Energy Efficiency Screening: Accounting for 'Other Program Impacts' & Environmental Compliance Costs." Presentation for Regulatory Assistance Project Webinar, March 2013.

Woolf, T. 2013. "Energy Efficiency: Rates, Bills, Participants, Screening, and More." Presentation at Connecticut Energy Efficiency Workshop, March 2013.

Woolf T. 2013. "Best Practices in Energy Efficiency Program Screening." Presentation for SEE Action Webinar, March 2013.

Woolf, T. 2013. "Energy Efficiency: Rates, Bills and Participants." Presentation for Rhode Island Energy Efficiency Collaborative, February 2013.

Woolf, T. 2013. "Energy Efficiency Screening: Application of the TRC Test." Presentation for Energy Advocates Webinar, January 2013.

Woolf, T. 2012. "Best Practices in Energy Efficiency Program Screening." Presentation for American Council for an Energy-Efficient Economy Webinar, December 2012.

Woolf, T. 2012. Indian Point Replacement Analysis: A Clean Energy Roadmap. Presentation for Natural Resource Defenses Council and Environmental Entrepreneurs, November 2012.

Woolf, T. 2012. "In Pursuit of All Cost-Effective Energy Efficiency." Presentation at Sierra Club Boot Camp, October 2012.

Woolf, T. 2012. "Best Practices in Energy Efficiency Program Screening." Webinar for Northeast Energy Efficiency Partnerships, September 2012.

Woolf, T., L. Schwartz. "What Remains to be Done with Demand Response? A National Forum from the FERC National Action Plan on Demand Response Tries to Give an Answer." Presentation at NARUC National Town Meeting on Demand Response, July 2012.

Woolf, T. 2012. "Best Practices in Energy Efficiency Program Screening." Presentation at NARUC Summer Meetings – Energy Efficiency Cost-Effectiveness Breakfast, July 2012.

Woolf, T. 2012. "Avoided Cost of Complying with Environmental Regulations in MA." Presentation for Mass Energy Consumer's Alliance, January 2012.

Woolf, T. 2011. "Energy Efficiency Cost-Effectiveness Tests." Presentation at the Northeast Energy Efficiency Partnerships Annual Meeting, October 2011.

Woolf, T. 2011. "Why Consumer Advocates Should Support Decoupling." Presentation at the 2011 ACEEE National Conference on Energy Efficiency as a Resource, September 2011.

Woolf, T. 2011. "A Regulator's Perspective on Energy Efficiency." Presentation at the Efficiency Maine Symposium *In Pursuit of Maine's Least-Cost Energy*, September 2011.

Woolf, T. 2010. "Bill Impacts of Energy Efficiency Programs: The Importance of Analyzing and Managing Rate and Bill Impacts." Presentation at the Energy in the Northeast Conference, Law Seminar International, September 2010.

Woolf, T. 2010. "Bill Impacts of Energy Efficiency Programs: The Implications of Bill Impacts in Developing Policies to Motivate Utilities to Implement Energy Efficiency." Presentation to the State Energy Efficiency Action Network, Utility Motivation Work Group, November 2010.

Woolf, T. 2010. "Bill Impacts of Energy Efficiency Programs." Presentation to the Energy Resources and Environment Committee at the NARUC Winter Meetings, February 2010.

Woolf, T. 2009. "Price-Responsive Demand in the New England Wholesale Energy Market: Description of NECPUC's Limited Supply-Side Proposal." Presentation at the NEPOOL Markets Committee Meeting, November 2009.

Woolf, T. 2009. "Demand Response in the New England Wholesale Energy Market: How Much Should We Pay for Demand Resources?" Presentation at the New England Electricity Restructuring Roundtable, October 2009.

Woolf, T. 2008. "Promoting Demand Resources in Massachusetts: A Regulator's Perspective." Presentation at the Energy Bar Association, Northeast Chapter Meeting, June 2008.

Woolf, T. 2008. "Turbo-Charging Energy Efficiency in Massachusetts: A DPU Perspective." Presentation at the New England Electricity Restructuring Roundtable, April 2008.

Woolf T. 2002. "A Renewable Portfolio Standard for New Brunswick." Presentation to the New Brunswick Market Design Committee, January 10, 2002.

Woolf, T. 2001. "Potential for Wind and Renewable Resource Development in the Midwest." Presentation at WINDPOWER 2001 in Washington DC, June 7, 2001.

Woolf T. 1999. "Challenges Faced by Clean Generation Resources Under Electricity Restructuring." Presentation at the Symposium on the Changing Electric System in Florida and What it Means for the Environment in Tallahassee, FL, November 1999.

Woolf, T. 2000. "Generation Information Systems to Support Renewable Portfolio Standards, Generation Performance Standards and Environmental Disclosure." Presentation at the Massachusetts Restructuring Roundtable on behalf of the Union of Concerned Scientists, March 2000.

Woolf, T. 1998. "New England Tracking System Project: An Electricity Tracking System to Support a Wide Range of Restructuring-Related Policies." Presentation at the Ninth Annual Energy Services Conference and Exposition in Orlando, FL, December 1998.

Woolf, T. 2000. "Comments of the Citizens Action Coalition of Indiana." Presentation at Workshop on Alternatives to Traditional Generation Resources, June 2000.

Woolf, T. 1996. "Overview of IRP and Introduction to Electricity Industry Restructuring." Training session provided to the staff of the Delaware Public Service Commission, April 1996.

Woolf, T. 1995. "Competition and Regulation in the UK Electric Industry." Presentation at the Illinois Commerce Commission's workshop on Restructuring the Electric Industry, August 1995.

Woolf, T. 1995. "Competition and Regulation in the UK Electric Industry." Presentation at the British Columbia Utilities Commission Electricity Market Review, February 1995.